



CALSTRS

ANNUAL COMPREHENSIVE
**FINANCIAL
REPORT**

CALIFORNIA STATE TEACHERS' RETIREMENT SYSTEM

A COMPONENT UNIT OF THE STATE OF CALIFORNIA
FOR THE FISCAL YEAR ENDED JUNE 30, 2021





CALIFORNIA STATE TEACHERS' RETIREMENT SYSTEM

A component unit of the State of California
Annual Comprehensive Financial Report
for the fiscal year ended June 30, 2021

Prepared by CalSTRS staff

CalSTRS Annual Comprehensive Financial Report

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INTRODUCTORY SECTION

MISSION

Securing the financial future
and sustaining the trust of
California's educators

STRATEGIC GOALS

Financial/Governance

Ensure a well-governed, financially sound
trust fund.

Digital Transformation

Leverage technology to securely transform
business and service delivery models to
maximize operational efficiency.

Member/Employer

Strengthen partnerships and services to
members, employers and stakeholders.

Organizational Strength

Grow capacity and enhance efficiency in
alignment with the mission and vision.



California State Teachers'
Retirement System
100 Waterfront Place
West Sacramento, CA 95605



December 1, 2021

To our members, the Teachers' Retirement Board and other interested parties:

The 2021 *Annual Comprehensive Financial Report* issued by the California State Teachers' Retirement System details the system's performance for the fiscal year beginning July 1, 2020, and ended June 30, 2021.

CalSTRS was established in 1913 as the pension plan for California's public school educators. We began by serving 120 retired members and 15,000 active members. Over a century later, we serve more than 980,000 members and their beneficiaries. As of June 30, 2021, we employed more than 1,270 staff located throughout California.

With approximately \$312.1 billion in net assets as of June 30, 2021, CalSTRS is the largest educator-only pension fund in the world and the second largest pension fund in the U.S. We administer a hybrid retirement system, consisting of traditional defined benefit, cash balance and defined contribution plans, and provide disability and survivor benefits for California public school educators from prekindergarten through community college. We also administer a postemployment health benefit program. Our members include educators employed by approximately 1,800 school districts, community college districts, county offices of education and other public education employers.

As fiduciaries, we are responsible for making informed decisions to ensure a sustainable organization solely in the interest of our members and beneficiaries. Our commitment to stewardship ensures we are here for our members long after they dedicate their careers to education as we continue to deliver on our mission: Securing the financial future and sustaining the trust of California's educators.

Since March 2020, most of our staff have been working remotely in response to the COVID-19 pandemic. We moved quickly to establish continuity of all our operations—most importantly, ensuring uninterrupted services to our members. Despite the challenges of the past year, we maintained and exceeded our own high standards of customer service, and we earned a historic 27.19% net rate of return on investments.

I have served as chief executive officer of CalSTRS since July 1, 2021, following the retirement of former CEO Jack Ehnes. As a CalSTRS employee since 2008, and having served as chief operating officer since 2013, it has been my privilege to see our organization grow as an industry leader for the past decade-plus. Thank you to the many staff who helped prepare the detailed review of the fund's financial status in this *Annual Comprehensive Financial Report*.

Helping members build for their futures

Our relationship with our members begins when they first enter the profession and extends through their retirement years. Several factors make our members' financial planning considerations unique:

- Our members are mostly female—over 70%.
- The average CalSTRS retired member dedicated more than 25 years to education and retired at 62 years of age.

Letter of transmittal

- Our members live longer than the general U.S. population—and according to our most recent actuarial experience study, we expect our members to continue living longer in retirement.
- CalSTRS members do not receive Social Security benefits for their service in education, and under two federal rules—the Government Pension Offset and the Windfall Elimination Provision—retirees who are eligible for Social Security from other work or a spouse may have their Social Security benefits reduced.
- Most of our members do not have employer-funded health insurance after age 65.

Members who retired in fiscal year 2020–21 received, on average, 56% of their final salary. This, taken together with the factors above, means that for our members, supplemental savings are essential. We dedicate resources to provide our members with retirement planning tools throughout their careers. We educate them on the importance of saving early through publications, videos, workshops and events offered at every career stage.

To help ensure educators have access to high-quality supplemental savings plans, we offer the CalSTRS Pension2® voluntary, low-cost 403(b), 457(b), Roth 403(b) and Roth 457(b) plans. We also administer the [403bCompare.com](https://www.403bcompare.com) website, a comprehensive resource that provides fee and cost comparisons for 403(b) supplemental savings plans.

As a complement to our financial education programs, we also provide educational toolkits to our members' employers for onboarding new educators to promote awareness of their CalSTRS benefits.

Recognizing that accurate and complete reporting of member data is essential to a secure retirement, we also partner with employers to continually improve and tailor our training offerings to suit their needs.

Our commitment to global stewardship at work

We demonstrate our commitment to sustainability as leaders in corporate governance through our robust risk management program, by hiring and developing top-tier staff to meet the needs of our changing business environment, and by dedicating resources to increase our members' financial awareness.

Long-term value creation is the essence of our commitment to the theme of "Global Stewardship at Work," which is reinforced in several of our annual reports. We have a fiduciary duty to administer the system with care, skill, prudence and diligence, and we believe a corporate environment that values sustainability is key. Major initiatives with significant impacts in areas of investment, benefits and administration are summarized in the sections that follow.

Major initiatives

Net Zero Action Plan

Recognizing that investment risks associated with climate change materially impact the value of CalSTRS' Investment Portfolio, the Teachers' Retirement Board has committed to achieving net zero greenhouse gas emissions across our portfolio by 2050, aligning with the science-based targets of the Paris Agreement.

Since 2004, we have invested in climate-oriented solutions and integrated climate risk considerations into our investment and stewardship activities.

The CalSTRS Collaborative Model

The CalSTRS Collaborative Model is an investment strategy to manage more assets internally—to reduce costs, control risks and increase expected returns—and leverage our external partnerships to achieve similar benefits.

The main strategy is to search for long-term cost savings and hybrid opportunities through investment management and by leveraging existing relationships. These efforts are projected to reduce costs and generate higher returns to support a strong investment portfolio in line with our mission—all for the benefit of California educators and their beneficiaries.

Areas of current focus include finding new ways to capture and communicate cost savings derived by implementing these strategies and transforming our processes to maximize operational and technological efficiencies.

Pension Solution project

We are in the process of replacing our legacy pension administration system with modern functionality. Through this multiyear project, we seek to increase our ability to respond to customer and business needs; enhance services to members and their beneficiaries, staff and employers; gain long-term operational efficiencies; and improve internal controls.

The project has been delayed from its original expected rollout. CalSTRS and the project vendor are establishing a revised schedule and working to identify and mitigate any issues that could result from these delays. CalSTRS is committed to releasing a quality pension administration system that meets our goals and the needs of our stakeholders. The current project focus is on testing and implementation readiness activities.

West Sacramento headquarters expansion

The new 10-story tower is expected to be completed in 2022 and is designed to support sustainable green building practices—including green technologies, sustainable construction, energy conservation and whole-building integrated energy efficiency measures—as well as employee wellness.

The project is being financed through tax-exempt lease-revenue green bonds issued through a conduit issuer, the California Infrastructure and Economic Development Bank.

Sustainable investment and stewardship

We regularly engage with portfolio companies based on our stewardship priorities. In 2020–21, our focus was on corporate and market accountability, board effectiveness, the transition to a low-carbon economy and a responsible firearms industry. We continue to expand our engagement efforts to drive positive change within our portfolio. We see engagement as a powerful tool to influence the market and ensure companies are sustainable and provide long-term risk adjusted returns to strengthen the fund.

One area of emphasis in our engagement efforts is the need for a company's board to effectively manage and mitigate material risks to add long-term financial return for its shareholders and positive global impact for its stakeholders. We supported activist investment manager Engine No. 1 in their pursuit of electing alternate directors to the ExxonMobil board, which succeeded in adding three new members who will bring needed expertise in significant business transformation.

Enterprise risk management

We regularly review enterprise-level risks related to the accomplishment of our strategic goals and objectives, while considering internal and external factors that could be catalysts for emerging risks. The COVID-19 pandemic illustrated how our strong risk management program allowed us to effectively execute our existing emergency business continuity plans to ensure core business functions—paying benefits, collecting contributions and managing investments—were maintained while shifting most staff to working remotely. We continue to focus on business resiliency and technological enhancements to further support business continuity and disaster recovery.

Information security is another area of risk that can threaten any organization today. We focus substantial attention on information security and are vigilant in detecting threats, proactively mitigating identified risks, and adapting to the rapidly evolving cybersecurity landscape.

Progress on full funding of the Defined Benefit Program

Our primary goal is to ensure a financially sound retirement system for our members and beneficiaries. We remain focused on achieving full funding of the CalSTRS Defined Benefit Program according to the plan established in June 2014.

The CalSTRS Funding Plan, set in motion via Chapter 47, Statutes of 2014 (California Assembly Bill 1469–Bonta), established a schedule of contribution rate increases shared between members, employers and the state to bring CalSTRS toward full funding by 2046. The funding plan is a model of shared responsibility and works with investment portfolio performance to advance us along the path of long-term sustainability. As a result of the funding plan, today we are better positioned than 10 years ago to react to a potential recession and remain on track to achieve full funding.

While a gap remains between our current assets and the obligations facing the Defined Benefit Program—known as the unfunded actuarial obligation, or unfunded liability—we continue to make progress toward reducing the funding shortfall.

Letter of transmittal

A snapshot of the Defined Benefit Program's assets and liabilities as reported in the June 30, 2020, actuarial valuation (released in June 2021) reflects steady improvement in our funded status. The funded ratio—the amount of assets on hand to pay for obligations—improved from 66.0% to 67.1%, even as the unfunded actuarial obligation increased slightly from \$105.7 billion at the June 30, 2019, valuation to \$105.9 billion as of the June 30, 2020, report. Note that these actuarial valuation numbers are computed differently than the net pension liability amounts as defined by Governmental Accounting Standards Board pronouncements, which are reported in the basic financial statements (Note 3 - Net pension liability of employers and nonemployer contributing entity) of this report.

The valuation did not reflect the 27.19% investment return earned by CalSTRS in 2020–21. The historic returns of last year significantly improved projected funding levels. CalSTRS now expects the Defined Benefit Program to reach full funding prior to 2046 under current actuarial assumptions. The state's share of the CalSTRS unfunded actuarial obligation is now projected to be eliminated by June 30, 2023.

Management responsibility

The basic financial statements were prepared in accordance with accounting principles generally accepted in the United States. CalSTRS management is responsible for the contents of this report, and the integrity and fairness of the information presented in the basic financial statements, including data that, out of necessity, is based on estimates and judgments. Management is also responsible for establishing and maintaining an effective internal control structure. A system of internal controls provides reasonable, but not absolute, assurance that assets are properly safeguarded and that financial statements are reliable. The concept of reasonable assurance recognizes that first, the cost of a control should not exceed the benefits likely to be derived; and second, the valuation of the cost and benefits requires estimates and judgments by management. We believe that the internal controls currently in place support this purpose and that the basic financial statements, accompanying schedules and statistical tables are fairly presented in all material respects.

Financial statements

The basic financial statements and the accompanying notes, along with management's discussion and analysis, in this report present and analyze the changes in CalSTRS' fiduciary net position for the fiscal year ended June 30, 2021. The markets are dynamic and fluid: any judgment of the financial statements should also consider current market conditions. Crowe LLP conducted an independent audit of the financial statements in accordance with auditing standards generally accepted in the U.S. and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Crowe LLP issued an unmodified opinion on CalSTRS' financial statements, which can be found in the independent auditor's report in the Financial section.

Investment overview

The CalSTRS Investment Portfolio is broadly diversified, holding investments ranging from publicly traded short-term bonds to privately held partnerships. The scale and breadth of investments make the management and oversight of these assets highly complex. Over the 2020–21 fiscal year, the portfolio generated a 27.19% net return calculated on a time-weighted performance basis. Growth was driven by strong performance across all markets, despite the global pandemic.

See the Investment section of this report for more detailed information on the performance of the portfolio.

Actuarial reports

A summary of demographic and economic assumptions adopted from experience studies that we generally conduct every four years is highlighted in the Actuarial section. These assumptions are applied to the actuarial valuation that is performed on an annual basis. The actuarial valuation provides a picture of the overall funding health of our programs, including the Defined Benefit, Defined Benefit Supplement, Cash Balance Benefit and Medicare Premium Payment programs.

See the Actuarial section of this report for detailed information.

Statistical reports

The Statistical section of this report includes tables that reflect financial trends of the State Teachers' Retirement Plan and demographic characteristics of the Defined Benefit, Defined Benefit Supplement, Cash Balance Benefit, CalSTRS Pension2 and Medicare Premium Payment programs. Also captured in the tables, when applicable, is a 10-year comparison including the previous fiscal year. This historical view reveals overall trends in our programs and membership demographics that help us forecast our future ability to meet our members' retirement needs.

Awards and recognition

The Government Finance Officers Association of the U.S. and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to CalSTRS for our annual comprehensive financial report for the year ended June 30, 2020. This is the 26th consecutive year we have received this prestigious award. In order to be awarded a certificate, a government entity must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

The certificate is valid for a period of one year. We believe this report for the 2020–21 fiscal year continues to meet the Certificate of Achievement program's requirements and are submitting it to the Governance Finance Officers Association to determine its eligibility.

The Public Pension Coordinating Council presented us with its Public Pension Standards Award for Funding and Administration for the fiscal year ended June 30, 2021, for meeting professional standards for plan funding and administration as set forth in the Public Pension Standards. The PPCC is a coalition of three national associations that represent public retirement systems and administrators. The associations that form the PPCC are the National Association of State Retirement Administrators, National Council on Teacher Retirement and National Conference on Public Employee Retirement Systems. Together, these associations represent more than 500 of the largest pension plans in the U.S. This award is valid for a period of one year.

Acknowledgments

The 2021 *Annual Comprehensive Financial Report* demonstrates our commitment to the financial security of California's educators. The accuracy of the financial data reflects CalSTRS' executive leadership and is a duty performed with prudence in perpetuity. I would like to thank the many staff, advisors and stakeholder organizations dedicated to securing the financial future of our members.

For a complete understanding of CalSTRS' performance and sustainability milestones, this report should be reviewed in conjunction with our annual sustainability report based on Global Reporting Initiative standards. The sustainability report can be found at [CalSTRS.com/sustainability-reports](https://www.calstrs.com/sustainability-reports).

Respectfully submitted,



Cassandra Lichnock
Chief Executive Officer
CalSTRS



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**California State Teachers'
Retirement System**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2020



Executive Director/CEO



Public Pension Coordinating Council

***Public Pension Standards Award
For Funding and Administration
2021***

Presented to

California State Teachers' Retirement System

In recognition of meeting professional standards for
plan funding and administration as
set forth in the Public Pension Standards.

Presented by the Public Pension Coordinating Council, a confederation of

National Association of State Retirement Administrators (NASRA)
National Conference on Public Employee Retirement Systems (NCPERS)
National Council on Teacher Retirement (NCTR)

A handwritten signature in black ink that reads "Alan H. Winkle". The signature is written in a cursive, flowing style.

Alan H. Winkle
Program Administrator

Teachers' Retirement Board



HARRY M. KEILEY
Board Chair
K-12 Classroom Teacher
Term: January 1, 2020 –
December 31, 2023



SHARON HENDRICKS
Board Vice Chair
Community College Instructor
Term: January 1, 2020 –
December 31, 2023



KEELY BOSLER
Director of Finance
Ex Officio Member



DENISE BRADFORD
K-12 Classroom Teacher
Term: January 1, 2020 –
December 31, 2023



JOY HIGA
Public Representative
Term: January 19, 2018 –
December 31, 2021



FIONA MA
State Treasurer
Ex Officio Member



WILLIAM PREZANT
Public Representative
Term: March 26, 2019 –
December 31, 2022



KEN TANG
School Board Representative
Term: November 4, 2021 –
December 31, 2023



TONY THURMOND
State Superintendent of Public
Instruction
Ex Officio Member



JENNIFER URDAN
Public Representative
Term: August 12, 2020 –
December 31, 2023



KAREN YAMAMOTO
Retiree Representative
Term: February 13, 2020 –
December 31, 2023



BETTY YEE
State Controller
Ex Officio Member

Note: Board members are listed as of the date this report is issued.

Executive staff

Executive



CASSANDRA LICHNOCK
Chief Executive Officer

Investments



CHRISTOPHER J. AILMAN
Chief Investment Officer



LISA BLATNICK
Chief Operating Officer

Financial Services



JULIE UNDERWOOD
Chief Financial Officer

General Counsel



BRIAN J. BARTOW
General Counsel

Administrative Services



SCOTT CHAN
Deputy Chief Investment Officer



MELISSA NORCIA
Chief Administrative Officer

Benefits and Services



WILLIAM PEREZ
Chief Benefits Officer

Public Affairs



TERESA SCHILLING
Chief Public Affairs Officer

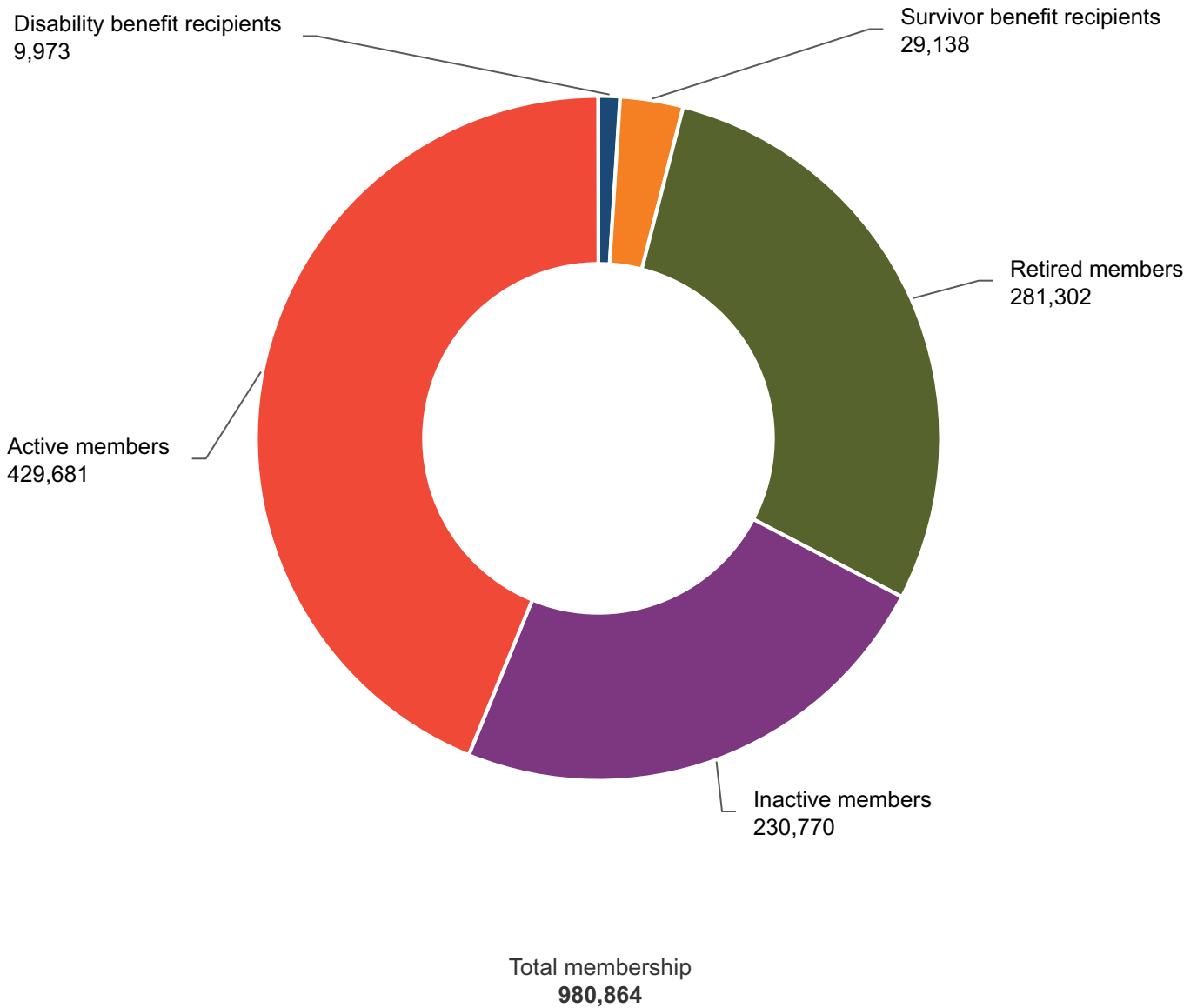
Technology Services



ASHISH JAIN
Chief Technology Officer

Note: Executive staff are listed as of the date this report is issued.

MEMBERS BY THE NUMBERS



Membership

Membership in the CalSTRS Defined Benefit Program includes California public school employees, prekindergarten through community college, who are involved in activities that support public education, including teaching, mentoring, selecting and preparing instructional materials, providing vocational or guidance counseling or supervising people engaged in those activities. Membership is in effect as long as contributions remain on deposit with CalSTRS.

Members are employed in approximately 1,800 public school districts, community college districts, county offices of education, charter schools, state agencies and regional occupational programs. The CalSTRS Defined Benefit Program includes retirement, disability and survivor benefits. Members can elect an option to provide a monthly lifetime income for their beneficiaries upon the member's death.

Year in review

Benefits to members and their beneficiaries

Service retirement

CalSTRS is committed to providing exceptional service to its retired members. Our staff establishes and maintains timely and accurate benefits.

12,785	Members who retired in fiscal year 2020–21
9.2%	Increase from fiscal year 2019–20

Disability benefits

80%	Applications processed within 150 days
426	Applications received in 2020–21
283	Applications approved in 2020–21
30.0%	Decrease in number of disability applications received from fiscal year 2019–20

Survivor benefits

80%	Payments processed within 30 days of receiving all necessary information
11,054	Notifications of death received in 2020–21
15.9%	Increase in number of notifications from fiscal year 2019–20

Communicating with our members and beneficiaries

Customer service

Members may reach a CalSTRS Contact Center agent by phone, secure online message or written correspondence.

275,487	Member inquiries answered
76%	Member calls answered within 30 seconds
60 seconds	Average wait time to talk with a Contact Center agent
76%	Members who received a response to their secure online message within one business day

CalSTRS places great emphasis on customer satisfaction and regularly surveys members to ensure they receive accurate, timely and thorough answers to their questions. Last year, approximately 75% of members were “highly satisfied” with their Contact Center experience.

Member communications

CalSTRS communicates with our active and retired members through a variety of channels.

Newsletters

CalSTRS reaches out to members and their beneficiaries through the *CalSTRS Connections: Reaching Your Retirement*, *CalSTRS Connections: Your Money Matters* and *Retired Educator* newsletters.

CalSTRS Connections: Reaching Your Retirement is sent in the spring and fall to active and inactive members age 50 and older. It provides information about retirement planning and decisions, workshops and benefits planning, legislative news and more.

CalSTRS Connections: Your Money Matters is sent in the spring and fall to active and inactive members age 49 and younger. It provides updates on CalSTRS programs and services, articles on retirement benefits, supplemental savings options, financial planning, legislative news and more.

Retired Educator is sent to retired members and their beneficiaries in the summer and winter. It provides information on benefits and services, legislation, investments and board updates.

Retirement Progress Report

Every year Defined Benefit Program members and Cash Balance Benefit Program participants who are not yet receiving a benefit receive a personalized *Retirement Progress Report* that contains retirement planning information and detailed account information as of June 30 for the prior fiscal year. For Defined Benefit Program members age 45 and older, the report includes retirement benefit estimates. The reports are available online in September in the member’s *myCalSTRS* account and are mailed in October if requested.

Year in review

Member informational publications

CalSTRS offers a number of publications to members at various stages in their careers.

The *CalSTRS Member Handbook* is a comprehensive resource on CalSTRS programs and benefits, including eligibility requirements and worksheets. The handbook is updated annually.

Your Retirement Guide provides information members need to plan, research and make retirement decisions regarding their Defined Benefit pension and Defined Benefit Supplement funds. It includes step-by-step instructions for applying for service retirement and what to expect after submitting the retirement application.

CalSTRS Member Kits contain targeted retirement information and are sent to four groups of CalSTRS members when they reach a career milestone. The first three career milestones—newly vested, midcareer and near retirement—are based on the member's age and years of service credit. The last member kit is sent when the member reaches the fourth milestone—retirement.

In addition, CalSTRS produces publications that cover specific topics including, but not limited to:

- *Cash Balance Benefit Program*
- *Community Property Guide*
- *Concurrent Retirement*
- *Join CalSTRS? Join CalPERS?*
- *myCalSTRS*
- *Pension2 eBook*
- *Purchase Additional Service Credit*
- *Refund: Consider the Consequences*
- *Social Security, CalSTRS and You*
- *Tax Considerations for Rollovers*
- *Understanding the Formula*
- *Uniformed Services Employment and Reemployment Rights Act*
- *Your Disability Benefits Guide*
- *Welcome to CalSTRS*
- *Working After Retirement*

CalSTRS online

CalSTRS has four websites for members: CalSTRS.com, myCalSTRS, Pension2.com and 403bCompare.com

CalSTRS.com is the main site for information about membership and benefits, investments, board meetings, our newsroom and business partner opportunities, and also includes links to information for employers, including the Secure Employer Website. Features include online calculators to estimate retirement benefits and the cost to purchase service credit or redeposit funds; CalSTRS publications and forms; recent CalSTRS news including an investment overview; and self-scheduling for workshops and benefits planning sessions.

The Pension Sense blog at CalSTRS.com/pension-sense-blog offers website visitors and email subscribers the latest information on member benefits, our investment portfolio, corporate engagement activities and more.

myCalSTRS, our secure self-service site for members, provides members convenient access to their account. After registering for myCalSTRS, members can view their account balances, complete and submit forms online, keep their contact information current, view their *Retirement Progress Reports*, manage their beneficiary selections, and exchange secure messages with CalSTRS representatives.

Pension2.com is the website for Pension2, the CalSTRS defined contribution plan that offers 403(b) and 457(b) plans. It features online enrollment, financial planning tools and webinars.

At **403bCompare.com**, members can easily compare investment fees, performance and services of their employer's 403(b) plans to find the best one for their savings goals. Members can learn about the advantages of a 403(b) account, find their employer's list of approved vendors, compare up to three plans side by side, and get information on how to enroll and start contributions. 403bCompare was created by CalSTRS pursuant to state statute.

Members can also stay connected to CalSTRS through social media on Facebook, Twitter, Instagram, LinkedIn, YouTube and Pinterest.

Year in review

Benefits planning services

CalSTRS has seven member service centers: West Sacramento (headquarters), Glendale, Santa Clara, Irvine, Riverside, San Diego and Fresno.

Member service centers offer educational and benefits planning services, including individual and group benefits planning sessions and financial savings workshops. Existing member service centers serve the greater Sacramento, Los Angeles, Bay Area, Orange County, Inland Empire, San Diego and Central Valley regions.

At each center, members have an opportunity to attend educational workshops, meet with CalSTRS benefits specialists by appointment or seek assistance with general information questions on a walk-in basis. Member service center staff also review and receive forms, transmit them to headquarters for processing, and provide CalSTRS forms and publications.

In addition to the member service centers, CalSTRS has one leased office space serving southern California. This office typically provides workshops, group and individual benefits planning sessions and assistance by appointment, in addition to reviewing and receiving completed forms.

During fiscal year 2020–21, following guidance from local public health agencies and the State of California, all CalSTRS member service centers were closed due to the COVID-19 pandemic. Despite these closures, CalSTRS staff remained available for individual benefits planning sessions via telephone. All in-person workshops and group benefits planning sessions were converted to a webinar format.

This year, 56,555 members virtually attended individual or group benefits planning sessions or workshops. An additional 1,086 members received services at virtual outreach events and job fairs.

Another convenient service for members is the estimate-only service, which during fiscal year 2020–21, provided 5,952 members with updated retirement benefit estimates. CalSTRS continues to focus on providing services that increase accessibility for members, reflect individual member needs and increase member self-education.

Services to employers, member and client organizations

CalSTRS staff supports our employer reporting partners by providing dedicated service, training, outreach and technical guidance. CalSTRS has enhanced the delivery of contribution reporting education by making it available electronically and on demand for the employer while supplementing this information with in-person training and timely responses to their inquiries. The Secure Employer Website, a secure channel for employers to submit their monthly reporting data, includes rules and feedback to ensure contribution reporting data is timely and accurate.

CalSTRS is committed to preventing pension abuse by dedicating staff to reviewing reported compensation and other inputs to our members' retirement benefits. The CalSTRS Compensation Review Unit has increased reviews of potential abuse cases through collaboration with partner business areas responsible for establishing benefit payments, historical data mining to review prior benefits and the online Pension Abuse Reporting Hotline.

Professional services

CalSTRS contracts for the services of various independent consultants essential to the effective and professional operation of the system. Milliman, Inc., provides actuarial services, Crowe LLP is the independent financial statement auditor, and Meketa Investment Group provides investment consulting services. Lists of investment professionals for investment services and other consultants are provided on Schedules VIII and IX, respectively, in the Financial section of this report. Table 9 in the Investment section also lists entities to whom CalSTRS paid broker commissions during the fiscal year.

A stylized graphic on the left side of the page. It features a large, dark blue dollar sign (\$) on the left. To its right are two stacks of coins. The top stack is taller and has a red top edge, while the bottom stack is shorter and has a purple top edge. A thick, dark green line arches over the top of the stacks, and a thick, purple line arches under them. The entire graphic is composed of thick, rounded lines.

FINANCIAL SECTION

CalSTRS is the largest educator-only pension fund in the world, with \$312.1 billion in net position as of June 30, 2021.

INDEPENDENT AUDITOR'S REPORT

Teachers' Retirement Board of the California
State Teachers' Retirement System
West Sacramento, California

Report on the Financial Statements

We have audited the accompanying financial statements of the California State Teachers' Retirement System ("System" or "CalSTRS"), a component unit of the State of California, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of California State Teachers' Retirement System as of June 30, 2021, and the changes in fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matters

Net Pension Liability of Employers and Nonemployer Contributing Entity

As described in Note 3, based on the most recent actuarial valuation as of June 30, 2020, the System's independent actuaries determined that, at June 30, 2021, the value of the State Teachers' Retirement Plan (STRP) total pension liability exceeded the STRP fiduciary net position by \$45.5 billion. The actuarial valuation is sensitive to the underlying actuarial assumptions, including investment rate of return of 7.1%, consumer price inflation of 2.75%, wage growth of 3.5% and custom mortality tables based on CalSTRS most recent Experience Analysis. Our opinion is not modified with respect to this matter.

Fair Value of Investments

As described in Notes 5 and 6, the financial statements include investments valued at approximately \$108.0 billion as of June 30, 2021, for which fair value has been estimated by general partners and investment advisors, and reviewed and approved by the System's management, in the absence of readily ascertainable market values. Because of the inherent uncertainty of valuation, the estimate of values may differ from the values that would have been used had a ready market existed for the investment securities, and the differences could be material. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's discussion and analysis on pages 26 - 42 and the Schedule of changes in net pension liability of employers and nonemployer contributing entity, Schedule of net pension liability of employers and nonemployer contributing entity, Schedule of pension contributions from employers and nonemployer contributing entity, Schedule of money-weighted rate of return for State Teachers' Retirement Plan and Medicare Premium Payment Program, Schedule of changes in net OPEB liability of employers and Schedule of net OPEB liability of employers on pages 80 - 86 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

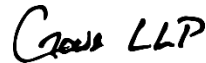
Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's basic financial statements. The Introductory section, Schedule of administrative expenses, Schedule of investment expenses, Schedule of consultant and professional services expenses, Investment section, Actuarial section and Statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of administrative expenses, Schedule of investment expenses and Schedule of consultant and professional services expenses are the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of administrative expenses, Schedule of investment expenses and Schedule of consultant and professional services expenses are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory section, Investment section, Actuarial section, and Statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 11, 2021 on our consideration of California State Teachers' Retirement System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering California State Teachers' Retirement System's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Crowe LLP". The signature is written in a cursive, slightly slanted style.

Crowe LLP

Sacramento, California
October 11, 2021

Management's discussion and analysis (unaudited)

Introduction

Management's discussion and analysis of the California State Teachers' Retirement System's (CalSTRS, system, our or we) financial performance is intended to fairly and transparently provide an overview of activities for the fiscal year ended June 30, 2021. The discussion and analysis focus on business events and resulting changes for the 2020–21 fiscal year. This discussion is more meaningful when read in conjunction with CalSTRS' basic financial statements and accompanying notes.

CalSTRS' actual results, performance and achievements expressed or implied in these statements are subject to changes in interest rates, securities markets, general economic conditions, legislation, regulations and other factors.

Mission

Over the past 108 years, CalSTRS' mission has remained the same—securing the financial future and sustaining the trust of California's educators. Since CalSTRS was founded in 1913, we have grown from no assets and about 15,000 members to net assets of approximately \$312.1 billion serving approximately 981,000 members and their beneficiaries as of June 30, 2021. In 1913, the annual benefit was \$500; today, the average annual member-only benefit is approximately \$51,693. CalSTRS is the largest educator-only pension fund in the world.

Year in review

Significant events and changes impacting CalSTRS for fiscal year 2020–21 are described in the paragraphs that follow.

Appointment of new chief executive officer

The Teachers' Retirement Board (the board) announced the appointment of Cassandra Lichnock as the new chief executive officer (CEO) of CalSTRS effective July 1, 2021. Lichnock will serve as the first female CEO of CalSTRS, which has a 75% female membership. Lichnock joined CalSTRS in August 2008 as the human resources executive officer and has served as chief operating officer since March 2013. She takes over the role of CEO from Jack Ehnes who retired on June 30, 2021, after serving as CalSTRS' CEO since 2002.

CalSTRS operational response to COVID-19

CalSTRS staff are continuing to work remotely while maintaining all business operations despite the COVID-19 pandemic, allowing for timely payment of benefits and management of the investment portfolio during market volatility. Additionally, a task force was convened to navigate CalSTRS' path forward. This task force is composed of representatives from key business areas to share the path forward, develop policies and respond to employee feedback. We are taking a proactive approach in monitoring risks and evaluating impacts to our members to ensure we continue meeting our mission. The ultimate impacts of the pandemic on CalSTRS' future financial and operational performance depend on future developments.

Board appointments

Karen Yamamoto was reappointed as a retiree representative to the board by Governor Gavin Newsom in February 2020, and her reappointment was confirmed by the Senate in August 2020. Yamamoto is a retired second grade teacher from West Sacramento and has served on the board since 2017.

Governor Newsom appointed Jennifer Urdan to the board as a public representative in August 2020, and her appointment was confirmed by the Senate in March 2021. Urdan is a financial services executive with extensive experience in global investing and corporate finance, and also serves on the Investment Committees of the Silicon Valley Community Foundation and the Marin Community Foundation.

Fiscal year 2020–21 budget impacts

In response to the anticipated economic declines resulting from the COVID-19 pandemic and potential long-term implications to CalSTRS members and employers, CalSTRS reduced the fiscal year 2020–21 board-approved operating budget from \$364.6 million to \$341.6 million.

Both employer and state supplemental contribution rates were also affected by special legislation in response to the COVID-19 pandemic. California Assembly Bill 84, Chapter 16, Statutes of 2020 (AB 84), provided contribution rate relief to employers by reducing the fiscal year 2020–21 and 2021–22 supplemental employer contribution rates by 2.95% and 2.18%, respectively. In May 2020, the board voted to increase the state's supplemental contribution rate by 0.5% effective July 1, 2020; however, AB 84 suspended the board's rate-setting authority, which froze the state supplemental contribution rate at 5.811% for fiscal year 2020–21.

Management's discussion and analysis (unaudited)

To help mitigate the impact of these rate adjustments, CalSTRS received \$297.0 million in supplemental state contributions from Proposition 2 (Rainy Day Budget Stabilization Fund Act) funds to reduce the state's share of CalSTRS' unfunded actuarial obligation as well as cover forgone contributions from the suspension of the 0.5% increase to the state supplemental contribution rate.

Fiscal year 2021–22 budget impacts

In June 2021, Governor Newsom signed the fiscal year 2021–22 budget for the State of California, which included a provision to provide contributions to CalSTRS above the amount that is expected based on the state contribution rate set by the board. The budget includes state contributions of about \$4.3 billion—\$3.7 billion of which is statutorily required. The remaining supplemental payments of \$174 million and \$410 million are from the General Fund and from Proposition 2 funds, respectively.

The \$174 million supplemental payment from the General Fund is equivalent to the amount CalSTRS would have received in fiscal year 2021–22 had the state contribution rate not been frozen in fiscal year 2020–21. The additional supplemental payment of \$410 million using Proposition 2 revenues will reduce the state's share of CalSTRS' unfunded liability. Both supplemental payments show the state's commitment to pay down their portion of the unfunded liability by 2046 and keep the CalSTRS Funding Plan on track.

CalSTRS board authority over employer contribution rate

Beginning with fiscal year 2021–22, the board has authority to adjust the supplemental employer contribution rate up or down by a maximum of 1% of payroll in a single year, not to exceed 20.25% of payroll. The CalSTRS Funding Plan grants this limited authority to the board to aid in eliminating the employers' share of the unfunded actuarial obligation by 2046.

In June 2021, the board voted to maintain the fiscal year 2020–21 employer supplemental contribution rate of 10.85% for fiscal year 2021–22, leaving the total employer contribution rate unchanged at 19.10%. However, employers received additional contribution rate relief pursuant to AB 84 and will remit 2.18% less in fiscal year 2021–22. Refer to Note 1 of the notes to the basic financial statements for additional information.

Headquarters Expansion Project

In November 2018, the board approved the construction of an expansion to CalSTRS' West Sacramento headquarters using bond financing at a cost not to exceed \$300 million, excluding the cost of financing. The expansion will allow the organization to meet the long-term space needs resulting from the increase in size and complexity of the system. Construction began in the fall of 2019.

In December 2019, CalSTRS issued tax-exempt lease-revenue green bonds (Series 2019 Bonds) through a conduit issuer, the California Infrastructure and Economic Development Bank (IBank), a public instrumentality of the state, which provides financing for business development and public improvements. Additional detail and discussion of Series 2019 Bonds can be found in Note 7 of the basic financial statements.

Due to the impacts of the COVID-19 pandemic and certain delays in obtaining architectural permits, the substantial completion date has been moved to late 2022. However, construction activities are continuing to progress, and management continues to monitor potential risks of delays and their impacts on the project budget. Management also regularly reports updates to the board. This delay will not affect CalSTRS' ability to make lease payments when they come due in August 2023.

Pension Solution Project

The Pension Solution Project is an ongoing effort by CalSTRS to modernize the legacy pension administration system. The project is the largest technology effort in CalSTRS' history and encompasses the implementation of a new benefits program management system to support program and policy changes, incorporates automated internal controls and improves processing times. It will interface with multiple systems, including our financial and imaging systems, and will provide upgraded secure portals for members and employers.

The project is currently experiencing delays. CalSTRS and the project vendor are completing a full-project analysis to mitigate any issues resulting from these delays. The completion of this analysis will result in a revised schedule, including planned implementation activities and an extension to the go-live date. Despite this, training activities continue to be conducted successfully and delivered virtually while user acceptance testing (UAT) teams continue to monitor and adjust strategies to ensure effective communication between UAT testers and support team members. CalSTRS is committed to releasing a quality pension administration system that meets our goals and the needs of our stakeholders.

Management's discussion and analysis (unaudited)

CalSTRS Collaborative Model

The CalSTRS Collaborative Model is an investment strategy to manage more assets internally—to reduce costs, control risks and increase expected returns—and leverage our external partnerships to achieve similar benefits, which will have long-term benefits for the system and our members.

This approach embraces partnerships and collaboration by expanding direct investment opportunities through various investment structures, including peer partnerships, joint ventures, co-investments and passive and controlling stakes in investment companies, while building additional direct investing capabilities. Continued implementation efforts of the CalSTRS Collaborative Model will require assistance from resources across four enterprise-wide pillars: Human Resources, Procurement, Travel and Other (which includes Legal, Technology, Financial Services and Communications).

In support of this effort, the board approved a Multi-Year Internal Investment Management Plan in November 2020 in the amount of \$40.9 million to establish 109 authorized positions for the Investments Branch and enterprise-wide pillars along with additional funding resources for external investment audit services. Funding and resources are scheduled to be dispersed across fiscal years 2021-22 through 2025-26. Staff continues to provide the Investment Committee with updates on the progress of efforts across the enterprise-wide pillars.

Approval of new sustainable investment portfolio

In October 2019, CalSTRS developed a Low-Carbon Transition Work Plan to better understand the impacts of climate change on our investment portfolio and identify climate-related and low-carbon investment opportunities. In March 2021, the board unanimously approved changes to CalSTRS' Sustainable Investment and Stewardship Strategies (SISS) investment policy, allowing staff to expand the fund's sustainable and low-carbon investments to private asset classes. This will allow CalSTRS to systematically expand investment opportunities in sustainability and climate-oriented solutions within our Private Equity, Real Estate, Inflation Sensitive and Innovative Strategies asset classes. The SISS team expects to deploy \$1 billion to \$2 billion in private market investments over the next few years.

Management's discussion and analysis (unaudited)

Financial highlights

This section discusses major changes in account balances for the State Teachers' Retirement Plan (STRP), CalSTRS Pension2 Personal Wealth Plan (Pension2®), the Medicare Premium Payment (MPP) Program and the Teachers' Deferred Compensation Fund (TDCF). Comparative financial statement information is presented for the STRP through condensed versions of the statement of fiduciary net position and statement of changes in fiduciary net position as of and for the fiscal years ended June 30, 2021, and June 30, 2020.

State Teachers' Retirement Plan

The STRP is a multiple-employer, cost-sharing defined benefit plan composed of four programs: the Defined Benefit (DB) Program, Defined Benefit Supplement (DBS) Program, Cash Balance Benefit (CBB) Program and Replacement Benefits Program. The STRP holds assets for the exclusive purpose of providing benefits to members of these programs and their beneficiaries.

Fiduciary net position – STRP

(dollars in thousands)

Assets and deferred outflows of resources	2021	2020	% change
Investment assets ¹	\$339,539,096	\$274,030,480	23.9%
Cash	130,768	151,903	(13.9%)
Investment receivables	6,350,337	3,302,364	92.3%
Member, employer, state and other receivables	4,790,924	3,589,214	33.5%
Capital and other assets	474,571	385,685	23.0%
Total assets	351,285,696	281,459,646	24.8%
Deferred outflows of resources	43,445	77,097	(43.6%)
Total assets and deferred outflows of resources	351,329,141	281,536,743	24.8%
Liabilities and deferred inflows of resources			
Investment liabilities	266,489	235,813	13.0%
Investments purchased payable	9,373,616	4,236,611	121.3%
Loans and bonds payable	4,039,759	2,836,805	42.4%
Benefits in process of payment	1,707,677	1,615,087	5.7%
Net pension and OPEB liabilities	706,259	849,609	(16.9%)
Securities lending obligation	23,782,637	24,057,981	(1.1%)
Securities sold short	376,402	208,581	80.5%
Other	486,176	395,718	22.9%
Total liabilities	40,739,015	34,436,205	18.3%
Deferred inflows of resources	296,673	116,794	154.0%
Total liabilities and deferred inflows of resources	41,035,688	34,552,999	18.8%
NET POSITION RESTRICTED FOR PENSIONS	\$310,293,453	\$246,983,744	25.6%

¹ Includes securities lending collateral of \$23.9 billion and \$24.0 billion as of June 30, 2021, and June 30, 2020, respectively.

Management's discussion and analysis (unaudited)

Changes in fiduciary net position – STRP

(dollars in thousands)

Additions	2021	2020	% change
Member contributions	\$3,742,508	\$3,735,042	0.2%
Employer contributions	5,758,216	6,080,060	(5.3%)
State of California contributions	3,730,902	4,446,836	(16.1%)
Net investment income	67,038,620	10,103,078	563.5%
Other income	90,454	101,423	(10.8%)
Total additions	80,360,700	24,466,439	228.5%
Deductions			
Benefit payments	16,606,579	15,921,966	4.3%
Refunds of member contributions	101,549	102,711	(1.1%)
Administrative expenses	251,556	218,868	14.9%
Borrowing costs	89,604	94,689	(5.4%)
Other expenses	1,703	6,349	(73.2%)
Total deductions	17,050,991	16,344,583	4.3%
Increase in net position	63,309,709	8,121,856	679.5%

Net position restricted for pensions

Beginning of the year	246,983,744	238,861,888	3.4%
END OF THE YEAR	\$310,293,453	\$246,983,744	25.6%

Net position for the STRP increased approximately \$63.3 billion, or 25.6%, from \$247.0 billion as of June 30, 2020, to \$310.3 billion as of June 30, 2021, primarily due to positive investment returns.

The STRP's time-weighted investment return for fiscal year 2020–21 was 27.19% (net of fees), which resulted in net investment income of \$67.0 billion for the same period. Net investment income increased \$56.9 billion compared to the prior fiscal year, which had an investment return of 3.88% (net of fees) and net investment income of \$10.1 billion. Investment assets increased \$65.5 billion, or 23.9%, from \$274.0 billion as of June 30, 2020, to \$339.5 billion as of June 30, 2021, primarily due to positive returns. Additional discussion of the STRP's investment returns is in the Investment management section of this analysis.

State of California contributions decreased \$0.7 billion, or 16.1%, primarily due to a reduction in one-time, supplemental state contributions received compared to the prior fiscal year. Pursuant to California Senate Bill 90, Chapter 33, Statutes of 2019 (SB 90), the state made an approximately \$1.1 billion supplemental contribution in fiscal year 2019–20 compared to an approximately \$0.3 billion supplemental contribution in fiscal year 2020–21.

Additionally, employer contributions decreased \$0.3 billion, or 5.3%, primarily due to a decrease in the total employer contribution rate from 17.10% to 16.15% pursuant to legislation. Refer to Note 1 of the notes to the basic financial statements for additional discussion of this legislation.

Member, employer, state and other receivables increased \$1.2 billion, or 33.5%, primarily due to lending activities in CalSTRS' Master Credit Facility Portfolio (MCFP). As a result, loans and bonds payable show a corresponding increase of \$1.2 billion, which reflects CalSTRS' debt obligations to lenders resulting from MCFP lending activity. Additional information on the MCFP can be found in Note 7 of the notes to the basic financial statements.

Capital and other assets increased \$88.9 million, or 23.0%, primarily due to capitalized costs for the Headquarters Expansion Project and the Pension Solution Project.

Management's discussion and analysis (unaudited)

Benefit payments increased \$0.7 billion, or 4.3%, due to an increase in the STRP's retirees and their beneficiaries and the annual benefit adjustment added to benefit allowances.

Investment receivables increased \$3.0 billion and investments purchased payable increased \$5.1 billion due to the timing of settlement of investment purchases and sales.

Other programs and funds

In addition to the STRP, CalSTRS administers two defined contribution plans within the Pension2 Program, a postemployment benefit plan known as the MPP Program and the TDCF that accounts for ancillary activities associated with deferred compensation plans and programs. The following discussion provides noteworthy changes for each of these programs and funds.

Pension2 403(b) Plan

CalSTRS Pension2 403(b) Plan is a voluntary defined contribution program that offers low-cost and tax-deferred 403(b) and Roth 403(b) plans for additional retirement savings.

Net position for the Pension2 403(b) Plan increased \$0.4 billion, or 33.6%, to approximately \$1.7 billion as of June 30, 2021, primarily due to positive net investment income and increased member contributions, which are voluntary for the 403(b) Plan.

Pension2 457(b) Plan

CalSTRS Pension2 457(b) Plan is a voluntary defined contribution program that offers low-cost and tax-deferred 457(b) and Roth 457(b) plans for additional retirement savings.

Net position for the Pension2 457(b) Plan increased \$31.6 million, or 49.0%, to approximately \$96.0 million as of June 30, 2021, primarily due to positive net investment income and increased member contributions, which are voluntary for the 457(b) Plan.

Medicare Premium Payment Program

CalSTRS administers the MPP Program through the Teachers' Health Benefits Fund. The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for retired members of the DB Program who meet certain eligibility criteria. Members who retire on or after July 1, 2012, are not currently eligible for coverage under the MPP Program.

The MPP Program has reflected a net deficit for the past four years primarily resulting from the implementation of Governmental Accounting Standards Board (GASB)

Statement No. 68, Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27, in fiscal year 2014–15 and GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, in fiscal year 2017–18. The implementation of these standards resulted in the program incurring increased administrative expenses from the recognition of its share of the state's net pension liability (NPL) and net other postemployment benefits (OPEB) liability. The amounts recognized represent long-term liabilities reported on an accrual basis and do not adversely impact the viability of the fund or its ability to meet current obligations.

Operationally, the MPP Program is funded on a pay-as-you-go basis, with contributions generally being made at the same time and in the same amount as benefit payments and expenses coming due. The net deficit increased by approximately \$0.2 million as of June 30, 2021, with no significant change in activity compared to fiscal year 2019–20.

Teachers' Deferred Compensation Fund

The TDCF is a trust fund established to account for ancillary activities associated with deferred compensation plans and programs offered by CalSTRS, such as the 403(b) and 457(b) plans.

The TDCF has reflected a net deficit for the past seven years primarily resulting from the implementation of GASB Statement No. 68 and GASB Statement No. 75. The implementation of these standards resulted in the TDCF incurring increased administrative expenses from the recognition of its share of the state's NPL and net OPEB liability. The amounts recognized represent long-term liabilities reported on an accrual basis and do not adversely impact the viability of the fund or its ability to meet current obligations.

The current net deficit of the TDCF improved slightly to approximately \$4.0 million as of June 30, 2021, with no significant change in activity compared to fiscal year 2019–20.

Management's discussion and analysis (unaudited)

Overview of financial statements

Management's discussion and analysis is also an introduction to CalSTRS' basic financial statements. CalSTRS' financial statements include the following components:

- Basic financial statements
 - Statement of fiduciary net position
 - Statement of changes in fiduciary net position
- Notes to the basic financial statements
- Required supplementary information (unaudited)
- Other supplementary information

Statement of fiduciary net position

The statement of fiduciary net position presents information on all of CalSTRS' assets and liabilities, with the difference between the two reported as net position. Over time, the increase or decrease in net position serves as an indicator of CalSTRS' financial condition and our ability to fund future benefit payments.

Statement of changes in fiduciary net position

The statement of changes in fiduciary net position reflects how CalSTRS' net position changed during the fiscal year and presents contributions earned, benefit payments made, investment returns and the costs of plan administration.

Notes to the basic financial statements

The notes to the basic financial statements provide information essential to a full understanding of the basic financial statements. The type of information provided in each note is as follows:

- Note 1 provides a summary of information on the significant provisions of CalSTRS' plans and programs.
- Note 2 provides a summary of significant accounting policies, including the basis of accounting for CalSTRS, management's use of estimates, cash and investment accounting policies and other significant accounting policies.
- Note 3 provides information regarding the NPL of employers and nonemployer contributing entity for the STRP, including the actuarial assumptions and methods used to determine the total pension liability.
- Note 4 provides information regarding the net OPEB liability of employers for the MPP Program, including the

actuarial assumptions and methods used to determine the total OPEB liability.

- Note 5 provides information related to deposits, investments and risks (credit, interest rate and foreign currency) in addition to a schedule of investments that discloses the types of investments within each broad investment category.
- Note 6 provides information related to the fair value measurement of investments.
- Note 7 provides information on the various outstanding debt obligations for CalSTRS.
- Note 8 provides information on the potential contingencies of CalSTRS.
- Note 9 provides a summary of CalSTRS' significant commitments.

Required supplementary information

The required supplementary information section consists of six unaudited schedules intended to assist readers in understanding the NPL of the STRP and the net OPEB liability of the MPP Program. The information available in this section includes:

- Schedule I – Schedule of changes in net pension liability of employers and nonemployer contributing entity
- Schedule II – Schedule of net pension liability of employers and nonemployer contributing entity
- Schedule III – Schedule of pension contributions from employers and nonemployer contributing entity
- Schedule IV – Schedule of money-weighted rate of return for the State Teachers' Retirement Plan and Medicare Premium Payment Program
- Schedule V – Schedule of changes in net OPEB liability of employers
- Schedule VI – Schedule of net OPEB liability of employers

Other supplementary information

Other supplementary information includes details on administrative expenses, investment expenses, and consultant and professional services expenses. The schedules available in this section include:

- Schedule VII – Schedule of administrative expenses
- Schedule VIII – Schedule of investment expenses
- Schedule IX – Schedule of consultant and professional services expenses

Management's discussion and analysis (unaudited)

Major business components

The sections that follow describe the activities and results of CalSTRS' major business components (investment management and pension administration) for the fiscal year ended June 30, 2021.

Investment management

CalSTRS' primary goal is to maintain a financially sound retirement system. Our investment philosophy is "long-term patient capital"—investing for long-term net cash flows and capital gain potential at a reasonable price. The chief investment officer has authority to oversee and manage the investments and assets of the system in compliance with policy guidelines adopted by the board or its Investment Committee.

Investment beliefs

CalSTRS' investment beliefs serve as the foundation for our investment policies and describe the authority, responsibility and fiduciary duty CalSTRS has in executing our investment process. The nine investment beliefs are:

1. Diversification strengthens the fund.
2. The Global public investment markets are largely, but not completely, efficient.
3. Managing investment costs yields long-term benefits.
4. Internal management is a critical capability.
5. CalSTRS can potentially capture an illiquidity risk premium.
6. Managing short-term draw down risk can positively impact CalSTRS' ability to meet its long-term financial obligations.
7. Responsible corporate governance, including the management of environmental, social and governance (ESG) factors, can benefit long-term investors like CalSTRS.
8. Alignment of financial interests between CalSTRS and its advisors is critical.
9. Investment risks associated with climate change and the related economic transition—physical, policy and technology driven—materially impact the value of CalSTRS' investment portfolio.

Environmental, social and corporate governance

CalSTRS recognizes that ESG risks affect the performance of the investment portfolio to varying degrees across companies, sectors, regions and asset classes. We continuously look to improve ESG disclosures and integration that support long-term value creation and provide leadership in the global marketplace as long-term investors.

We publish several reports to convey our progress: Green Initiative Task Force Report, Sustainability Report and Diversity in the Management of Investments Report, all of which are available at CalSTRS.com.

Time-weighted returns

CalSTRS uses a time-weighted return to evaluate returns for portfolio performance purposes, and the discussion of investment performance that follows is based on the time-weighted methodology. CalSTRS also prepares and discloses a money-weighted return for financial reporting purposes in accordance with GASB Statement No. 67, Financial Reporting for Pension Plans—an amendment of GASB Statement No. 25, and GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. The money-weighted rate of return for the STRP was 27.19% for the fiscal year ended June 30, 2021. Additional detail and discussion of money-weighted returns can be found in Note 5 of the notes to the basic financial statements.

For the fiscal year ended June 30, 2021, our time-weighted return calculated on a net-of-fees basis was 27.19%, which equaled the money-weighted return for fiscal year 2020–21. CalSTRS is a long-term investor with a goal of achieving an average return of 7.00% over a multi-year horizon to meet pension obligations. Our returns (net of fees) reflect the following long-term performance:

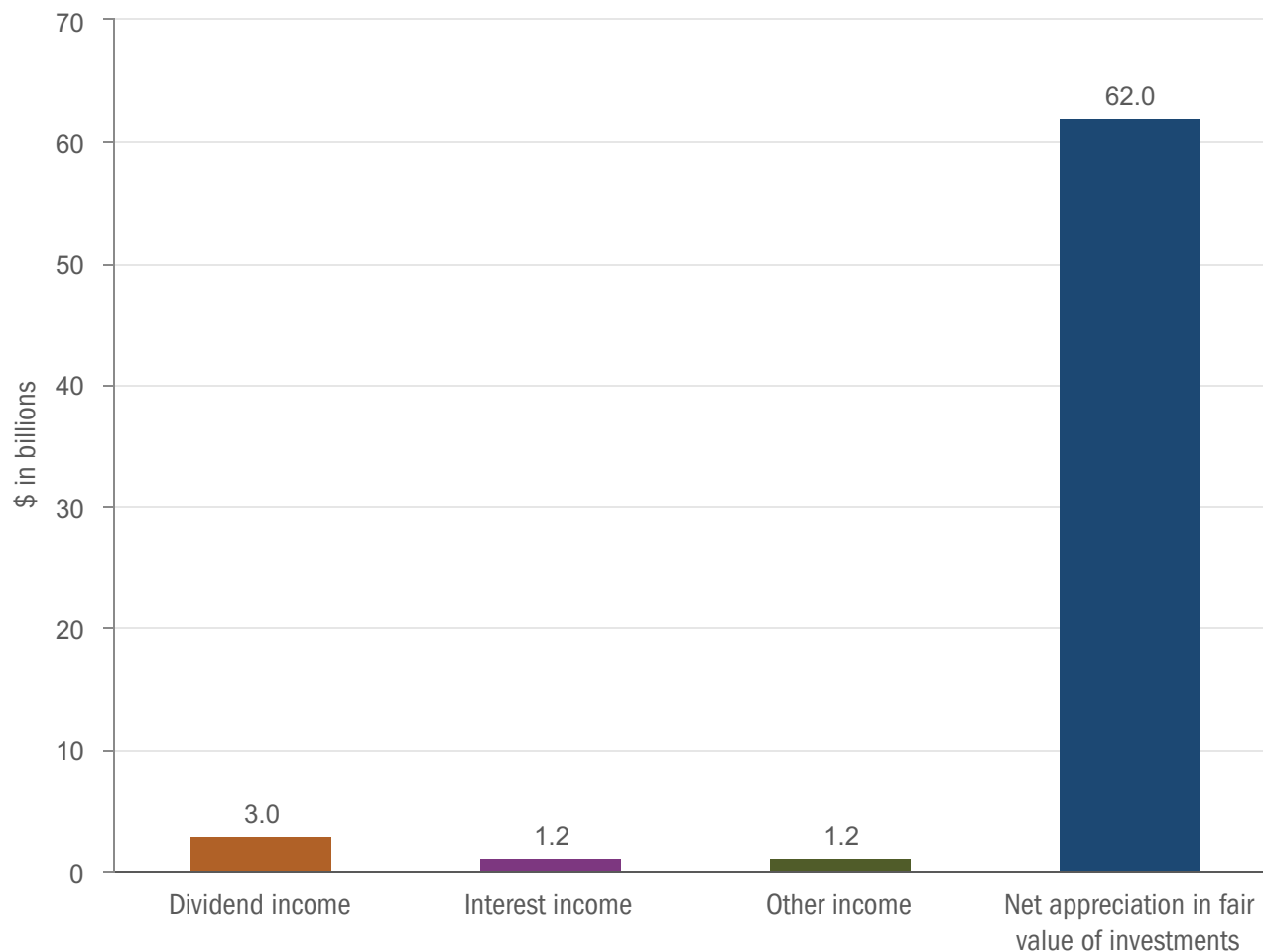
- 12.17% over 3 years
- 11.78% over 5 years
- 9.69% over 10 years
- 7.58% over 20 years
- 8.56% over 30 years

Management's discussion and analysis (unaudited)

Sources of investment income

The graph below displays a detailed view of the sources of investment income for the STRP (excluding securities lending income), based on the statement of changes in fiduciary net position as of June 30, 2021.

Investment income (gross of expenses)



CalSTRS' investments earn income in the form of interest and dividends from holding fixed income securities and various types of equity interests in public companies and limited partnerships.

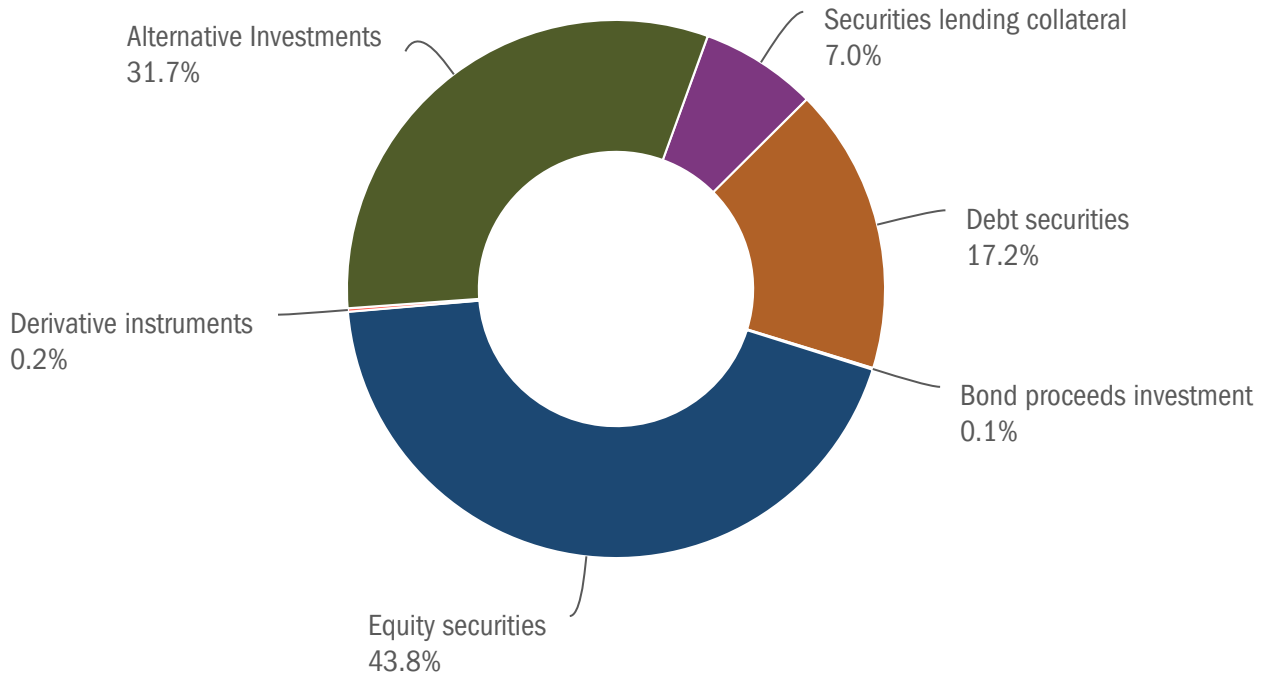
Other income consists primarily of distributed income from alternative investments (such as rent), term loans and securities litigation. Net appreciation consists of realized gains (losses) and unrealized appreciation (depreciation). Realized gains and losses are generally a result of investment sales, write-offs and reorganizations. Unrealized appreciation and depreciation are generated by period-over-period valuation fluctuations in all types of investments.

Management's discussion and analysis (unaudited)

Asset allocation and performance

The chart below presents STRP investments based on their classification under investment assets on the statement of fiduciary net position as of June 30, 2021.

Allocation of investments based on the statement of fiduciary net position¹



¹ This chart only represents investment assets of the STRP as these assets are managed by CalSTRS. While CalSTRS offers investment strategies for the Pension2 program, investment assets of the 403(b) and 457(b) plans are not actively managed by CalSTRS. Additionally, investment assets in the MPP Program and the TDCF are invested in the Surplus Money Investment Fund, which is a pooled investment program administered by the California State Treasurer.

Management's discussion and analysis (unaudited)

The following table displays the distribution of investments in the STRP (excluding bond proceeds investment and securities lending collateral and obligations) based on the portfolio allocation compared to the classification within the statement of fiduciary net position as of June 30, 2021.

Portfolio allocation versus financial statement classification

Portfolio allocation		Financial statement classification	
Asset class/strategy	Asset allocation	Investments	% of asset class
Public Equity	49.7%	Equity securities	96.5%
		Alternative investments	1.8%
		Debt securities	1.4%
		Other ¹	0.3%
Real Estate	12.3%	Alternative investments	99.4%
		Equity securities	0.6%
Private Equity	12.0%	Alternative investments	100.0%
		Debt securities	108.6%
Fixed Income	10.4%	Alternative investments	0.3%
		Derivative instruments	0.1%
		Other ¹	(9.0%)
		Alternative investments	66.3%
Risk Mitigating Strategies	8.7%	Debt securities	33.5%
		Other ¹	0.2%
		Alternative investments	66.9%
Inflation Sensitive	3.7%	Debt securities	31.1%
		Other ¹	1.6%
		Derivative instruments	0.4%
Cash/Liquidity	2.6%	Debt securities	100.2%
		Other ¹	(0.2%)
Innovative Strategies	0.5%	Alternative investments	100.0%
		Debt securities	94.1%
Strategic Overlay	0.1%	Derivative instruments	34.0%
		Equity Securities	0.5%
		Other ¹	(28.6%)
Total Fund	100.0%		

¹ Other consists of cash, payables and receivables that are reflected as such on the statement of fiduciary net position and any investment categories less than 0.1%.

Equity securities

As of June 30, 2021, the STRP held \$148.6 billion in equity securities across all portfolios, an increase of 31.0% compared to the prior year. Equity securities are primarily composed of publicly traded domestic and international securities within the Public Equity Portfolio. The Public Equity Portfolio consists of two main asset classes: Global Equity and SISS. SISS funds are included within the Public Equity Portfolio but are classified as Alternative Investments on the financial statements, as reflected in the table above.

Equity securities generated positive returns for the fiscal year ended June 30, 2021, as the U.S. economy appears to be on a path for growth as the pandemic recovery continues. In the first half of the fiscal year, equities recorded solid gains, bringing all the major indexes to record highs. Positive developments in the fight against the coronavirus and a faster rebound in the economy than many had expected

appeared to be the primary driver. Sectors such as online retail, information technology and home improvement benefited from stay-at-home restrictions. In March 2021, President Joe Biden signed a \$1.9 trillion COVID-19 relief package and unveiled plans for a \$2 trillion infrastructure bill. This raised expectations for a quicker economic recovery but also raised concerns about rising inflation and government debt. Even so, the third quarter of the fiscal year ended strong as all major indexes pushed further into record territory.

Despite a year marked by unprecedented volatility, equities in the fourth quarter of the fiscal year continued to record strong gains, helped by a robust economic recovery driven by both fiscal stimulus and an accelerated coronavirus vaccine rollout. Inflation pressures also grew over the period as the Consumer Price Index reported a 12-month increase

Management's discussion and analysis (unaudited)

of 5.4% before seasonal adjustment, the largest increase since 2008.

However, signs emerged late in the quarter to suggest inflationary pressures might be peaking and may likely be temporary due mostly to pandemic-related supply constraints.

Globally, economic growth rates varied contingent on vaccination progress and countries' abilities to contain the coronavirus. International stocks continued to lag the U.S. market, with the U.S. and China trade tensions remaining elevated and in place under the Biden Administration.

Debt securities

As of June 30, 2021, the STRP held \$58.4 billion in debt securities across all portfolios, an increase of 9.8% compared to the prior year. Debt Securities within the Fixed Income Portfolio are composed of U.S. and non-U.S. dollar denominated investment grade and non-investment grade securities.

Fixed income securities generated positive returns for the fiscal year ended June 30, 2021. In the first half of the fiscal year, bonds recorded modest returns as long-term treasury yields increased, which lowered bond prices. High-yield bonds were especially strong as investors grew less risk averse, allowing the market to absorb new issuances. Long-term treasury yields continued to move sharply higher in the third quarter of the fiscal year, reaching their highest level since early 2020. The demand for most U.S. bonds dipped due to concerns of higher inflation with the improving economy and COVID-19 relief stimulus measures.

In the fourth quarter of the fiscal year, bonds mostly recovered as the yield on the benchmark 10-year U.S. Treasury declined from 1.74% to 1.45% from the prior quarter. Corporate bonds performed well, and municipal bonds benefited from new federal support for state and local budgets. Overall, bond markets advanced despite signs of higher inflation and concerns over the U.S. Federal Reserve raising rates earlier than expected.

Alternative investments

Alternative investments include investments in private equity, real estate, inflation sensitive, SISS, innovative strategies and risk mitigating strategies (RMS). Alternative investments increased 30.3% from \$82.9 billion to \$108.0 billion compared to the prior year. The increase was in part due to the new asset allocation targets adopted by the Investment Committee effective July 1, 2020. The asset allocation included a reduction in Public Equity and increases to Private Equity and Real Estate.

The RMS asset class, which seeks to diversify CalSTRS' significant exposure to growth assets and to provide downside protection during deep and extended equity market drawdowns, continued to generate positive returns for the fiscal year ended June 30, 2021. The RMS asset class investment strategies include trend following, long-duration U.S. Treasuries, global macro and systematic risk premia.

The Private Equity asset class is composed primarily of limited partnership structures invested in equity-based and debt-based opportunities, focusing on commitments to domestic and non-U.S. partnerships as identified in the CalSTRS' Private Equity Policy. Types of investment strategies include leveraged buyouts, venture capital, expansion capital, distressed debt and mezzanine investments. Private Equity investments continue to grow with focus on co-investments as part of the Collaborative Model, a system-wide initiative to bring more investment capacity in-house. As a result, co-investments, as a percent of total exposure, are expected to increase over time.

The Private Equity asset class posted positive returns for the fiscal year ended June 30, 2021, despite the various global market concerns stemming from the COVID-19 pandemic. Fundraising for private equity in the first half of the fiscal year increased slightly compared to the previous year but remained below historical fundraising totals. In the fourth quarter, the private equity market showed strong growth as it played a critical role in the economic recovery. Fundraising surged, hitting a quarterly high along with private equity deal-making and exit activity on pace to be a record-breaking year.

The Real Estate asset class is composed of investments in directly-held real estate, such as wholly owned properties and joint venture investments, and non-directly held real estate, which consist primarily of commingled funds and co-investments.

The Real Estate asset class generated positive returns for the fiscal year ended June 30, 2021. Industrial properties continued to outperform compared to the previous fiscal year, primarily driven by significant demand from a leasing perspective driving rents higher. The fourth quarter saw continued rent growth and decreasing vacancies for industrial properties as demand continues to exceed supply. Multifamily housing also demonstrated accelerating rent growth impacted by the possibility of expiring eviction moratoriums and relocation of residents. Office and retail sectors have continued to struggle due to a decline in leasing demand because of the COVID-19 pandemic.

Management's discussion and analysis (unaudited)

The impact on the office sector is uncertain as it remains to be seen whether telecommuting becomes a more permanent practice. Retail and hospitality sectors also face challenges stemming from public health measures and government restrictions. In private real estate, overall fundraising remained low, and the number of funds closed decreased from the prior year; however, deal activity is up for the hotel and retail sectors, which are seeing significant increases in the number of deals and retail transactions.

Asset Liability Management study

CalSTRS conducts an Asset Liability Management (ALM) study every four years to direct how the Investment staff allocates assets among different opportunities. This study weighs the system's pension liabilities versus assets needed to fund these pensions over the long term and is a critical process that drives the performance of the investment portfolio.

Current long-term asset allocation targets were adopted by the board's Investment Committee in November 2019 based on the most recent ALM study. These targets balance the tradeoff between achieving full funding, the risk of low funding, and the risk of higher contribution rates based on the CalSTRS Funding Plan.

CalSTRS staff are making gradual shifts in allocations through a series of steps to reach the long-term targets. CalSTRS has learned from experience that setting a rigid timeline is inefficient as investment opportunities ebb and flow and do not follow a calendar time frame. As such, the number of steps taken and the effective date of each may vary during the transition towards the long-term allocation targets. In July 2020, the board approved adjustments to the implementation of our long-term asset allocation plan:

- Real Estate's allocation increased to 14% in Step 1 rather than Step 2 of the migration plan.
- Inflation Sensitive will remain at 3% until Step 2.
- The planned 1% shift from Fixed Income to Risk Mitigation Strategies is delayed until Step 2.

The table that follows shows the revised migration plan adopted by the board with the allocations from Step 1 effective as of July 1, 2020, and allocations from Step 2 effective as of July 1, 2021:

Asset class/ investment strategy	Step 1	Step 2	Step 3	Long-term target
Public Equity	49.0%	47.0%	45.0%	42.0%
Real Estate	14.0%	14.0%	14.0%	15.0%
Private Equity	10.0%	11.0%	12.0%	13.0%
Fixed Income	13.0%	12.0%	12.0%	12.0%
Risk Mitigating Strategies	9.0%	10.0%	10.0%	10.0%
Inflation Sensitive	3.0%	4.0%	5.0%	6.0%
Cash/Liquidity	2.0%	2.0%	2.0%	2.0%

Investment Cost Report

The 2019 calendar year investment cost report was presented to the board in November 2020. This report provides cost trend data over a five-year period for each asset class and investment strategy, a peer comparison of investment cost data, and a capture ratio analysis to show cost effectiveness of the total fund, asset classes and strategies over time.

Total portfolio investment cost (excluding carried interest) increased from \$1.3 billion in calendar year 2018 to \$1.4 billion in calendar year 2019. These costs include management fees and internal operating costs that are highly correlated to the total fund's net asset value, which increased from \$225.7 billion in 2018 to \$242.2 billion in 2019. Despite the increase in total portfolio costs, overall costs (including carried interest) increased only 4.5%, while the net asset value of the Total Fund increased 7.3%.

CalSTRS categorizes investment costs in the Investment Cost Report as externally managed, internally managed and hybrid-private managed (which represents predominantly private investments where CalSTRS has collaborated with external industry partners). Per the 2019 Investment Cost Report, internally managed investments accounted for 48% of the total portfolio net asset value, yet represented only 3% of total portfolio costs. Externally managed investments and hybrid-private managed investments accounted for 40% and 12% of the total portfolio net asset value and 73% and 24% of total portfolio costs, respectively.

Management's discussion and analysis (unaudited)

A third-party cost measurement service provider used various customized methodologies to compare CalSTRS' investment costs to 14 global peers whose assets under management ranged from \$92.4 billion to \$650.2 billion. CalSTRS' investment strategies saved approximately \$222 million in calendar year 2019 compared to our peers (adjusting for asset mix). CalSTRS continues to partner with other institutional investors and organizations to advocate best practices across asset classes to enhance transparency and improve benchmarking of cost information.

Pension administration

As a provider of pension and other postemployment benefits, CalSTRS must ensure that the contributions we receive and investment income we earn will fund current and future benefits owed to our members and their beneficiaries. Actuarial valuation reports are prepared on an annual basis to help assess the funded status of our programs and are integral to our administration of benefits. As a result of requirements set forth by GASB standards, CalSTRS engages with our consulting actuary (Milliman) to produce two types of actuarial valuation reports for both the STRP and MPP Program: one for financial reporting purposes and one for funding purposes.

Pension system actuarial valuation reports

The actuarial valuation for financial reporting is performed to determine the NPL and other required financial disclosures in accordance with GASB standards. The NPL is calculated for the STRP as a whole and reflects benefits earned by plan members as of a certain date net of pension plan assets. The total pension liability for the STRP was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2020, and rolling forward the total pension liability to June 30, 2021. CalSTRS does not project a depletion of assets with the provision of additional member, employer and state contributions resulting from the enactment of the CalSTRS Funding Plan. CalSTRS discounted all future obligations for the STRP using the long-term assumed rate of return on plan assets gross of administrative costs (currently 7.10%). Based on that assumption, the STRP has an NPL of \$45.5 billion as of June 30, 2021.

The actuarial valuation for funding assesses the sufficiency of existing assets and future contributions to fund promised benefits and guides decisions regarding the long-term viability of the programs. Separate funding actuarial valuations are performed for the DB Program, DBS Program and CBB Program. An actuarial projection is also performed for the Supplemental Benefit Maintenance Account (SBMA), which is a special account in the STRP that provides inflation protection (after revenue received from the School Land

Bank Fund administered by the State Lands Commission is exhausted) to CalSTRS members whose current purchasing power has fallen below 85% of the purchasing power of their initial benefit.

Assumptions used in both the financial reporting actuarial valuation report and the funding actuarial valuation reports are the same except for the long-term rate of return, which is gross of administrative costs (7.10%) for financial reporting purposes and net of administrative costs (7.00%) for funding purposes. Investment return assumptions are developed by CalSTRS' investment and actuarial consultants and are adopted by the board.

The most recent actuarial funding valuation indicates that the DB Program had 67.1% of the funds needed to pay the actuarial cost of the benefits accrued as of June 30, 2020, which increased by 1.1% from the June 30, 2019, valuation. This increase is primarily attributable to increased contributions to the DB Program resulting from the enactment of the CalSTRS Funding Plan.

Additionally, the funding actuarial valuation for the DBS Program indicates that as of June 30, 2020, the DBS Program had a funded ratio of 125.8% compared to the June 30, 2019, funded ratio of 125.0% before consideration of additional earnings credits (AEC). The funded ratio per the funding actuarial valuation for the CBB Program increased to 121.7% as of June 30, 2020, compared to 121.6% as of June 30, 2019, before the consideration of AECs.

The board granted AECs for the DBS and CBB programs totaling \$368.5 million and \$10.0 million, respectively. Awarding credits reduced the funded ratios cited above from 125.8% to 121.8% for the DBS Program and from 121.7% to 117.9% for the CBB Program. Refer to Note 1 of the notes to the basic financial statements for additional information.

Management's discussion and analysis (unaudited)

Other postemployment benefits actuarial valuation reports

The actuarial valuation for financial reporting is performed to determine the net OPEB liability (NOL) of the MPP Program and other required financial disclosures in accordance with GASB standards. The NOL reflects the present value of projected benefits to program participants as of a certain date, net of plan assets. The total OPEB liability for the MPP Program was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2020, and rolling forward the total OPEB liability to June 30, 2021. As of June 30, 2021, the NOL for the MPP Program was \$398.9 million.

For financial reporting purposes, the plan is essentially unfunded as the fiduciary net position of the plan will not be sufficient to make the projected future benefit payments. Therefore, in accordance with GASB Statement No. 74, in instances such as this, the rate used to discount the total OPEB liability represents the yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an

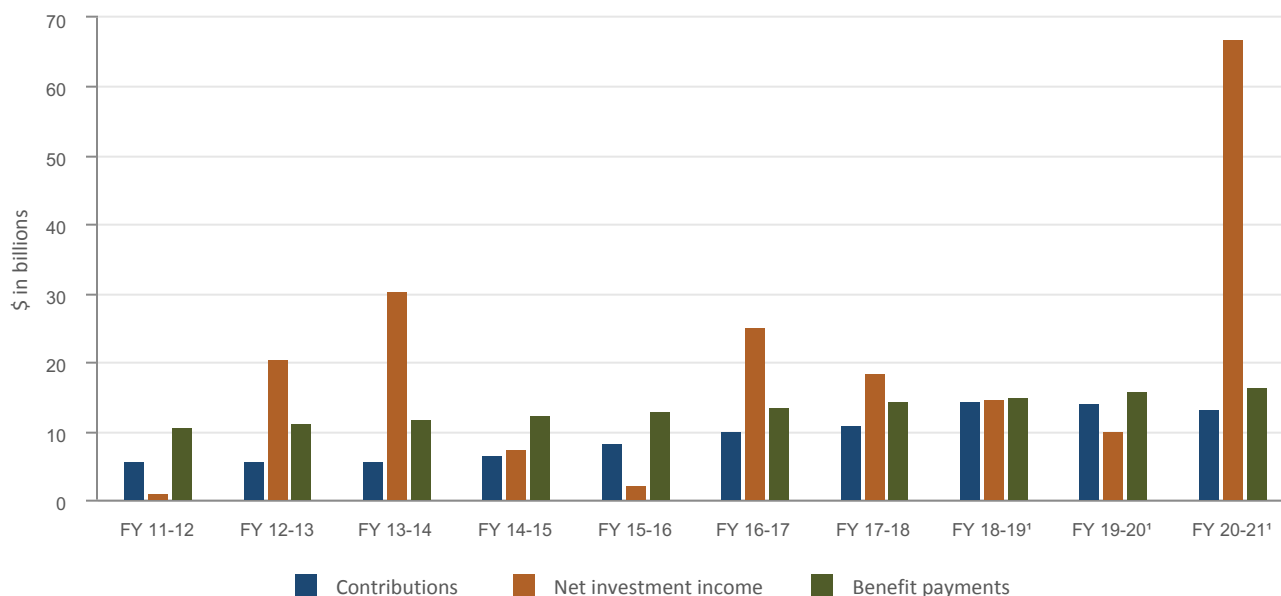
average rating of AA/Aa or higher. The discount rate as of June 30, 2021, for the MPP Program OPEB liability is 2.16% as measured by the Bond Buyer's 20-Bond GO Index as of June 30, 2021.

As the MPP Program is funded on a pay-as-you-go basis by contributions that are redirected from the DB Program, the actuarial valuation for funding measures the sufficiency of DB Program employer contributions that will be available to fund the MPP Program benefits in future periods. This differs from the actuarial valuation for financial reporting purposes, which focuses on the obligation an employer incurs on behalf of employees through the employment-exchange process.

The MPP Program funding actuarial valuation as of June 30, 2020, found that the MPP Program assets, along with MPP Program allocated funding from future employer contributions, are sufficient to finance the future MPP Program obligations of \$273.7 million for both Part A premiums and Part A and Part B surcharges.

STRP investment income, benefit payments and contributions

The following chart is a 10-year comparison of contributions, net investment income and benefit payments.



Note: Each data set shown by fiscal year in the chart above is presented in the order of contributions on the left, net investment income in the middle, and benefit payments on the right

¹ CalSTRS recognized one-time, supplemental contribution payments from the state of approximately \$297.0 million, \$1.1 billion, and \$2.2 billion in fiscal years 2020-21, 2019-20 and 2018-19, respectively.

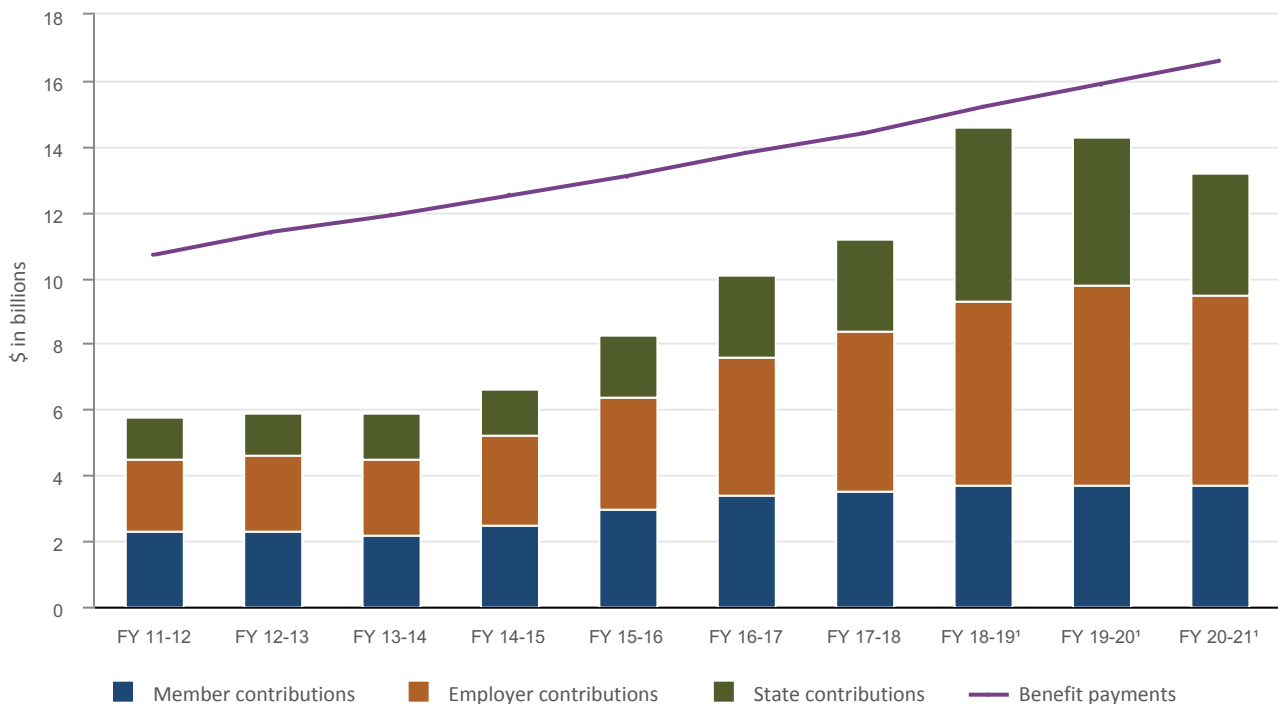
Management's discussion and analysis (unaudited)

STRP contributions and benefit payments

The chart below compares STRP contributions to benefit payments for the last decade. As shown below, prior to the enactment of the CalSTRS Funding Plan in June 2014, there had been a growing gap between contributions and benefit payments. The gap decreased as contribution rates for members, employers and the state increased as per the funding plan.

The gap was further reduced when the state made supplemental contribution payments of approximately \$2.2 billion and \$1.1 billion in fiscal years 2018–19 and 2019–20, respectively. The \$1.1 billion was sent to CalSTRS to help reduce the state's share of CalSTRS' unfunded actuarial obligation, while the \$2.2 billion was a payment made by the state, on behalf of employers, to provide short-term rate relief to employers. The short-term rate relief was provided through temporary reductions to the employer supplemental contribution rate pursuant to special legislation. These reductions led to employer contributions in fiscal year 2020–21 being lower than expected. Employer contributions in fiscal year 2021–22 are expected to increase compared to fiscal year 2020–21 but not as much as previously anticipated because of the employer rate reduction provided by AB 84 in fiscal year 2021–22.

Going forward, the gap between contributions and benefit payments is expected to increase in perpetuity. As a pension plan matures, having negative cash flows is expected but is not an indication that a system is not fully funded. When pre-funding a pension plan, the objective is to accumulate assets to pay benefits or, ultimately, to create negative cash flows.



Note: Each data set shown by fiscal year in the chart above is presented in the order of state contributions on top, employer contributions in the middle, and member contributions on the bottom.

¹ CalSTRS recognized one-time, supplemental contribution payments from the state of approximately \$297.0 million, \$1.1 billion and \$2.2 billion in fiscal years 2020–21, 2019–20, and 2018–19, respectively.

Management's discussion and analysis (unaudited)

Closing remarks

Net position for CalSTRS as of June 30, 2021, was \$312.1 billion, which is an increase of approximately \$63.8 billion, or 25.7%, from the previous fiscal year. CalSTRS' positive investment returns were the primary cause of this increase as the CalSTRS Investment Portfolio had a 27.19% money-weighted return for the fiscal year ended June 30, 2021. Notwithstanding the 27.19% returns, the full impact of the COVID-19 pandemic on U.S. and global economies continues to evolve. In times like these, it's important to remember CalSTRS is a broadly diversified, long-term investor in order to respond to periods of market volatility and uncertainty. Overall diversification minimizes the risk of loss and maximizes the rate of return.

Our investment and enterprise risk management programs and strategic and funding plans all position CalSTRS to remain in a sound financial position to meet our obligations to our members and their beneficiaries. We remain committed to securing the financial future and sustaining the trust of California's educators.

Requests for information

This financial report is designed to provide a general overview of CalSTRS' finances. For questions concerning the information in this report or for additional information, contact:

CalSTRS
P.O. Box 15275
Sacramento, CA 95851-0275

Respectfully submitted,



Julie Underwood
Chief Financial Officer

Basic financial statements

Statement of fiduciary net position

As of June 30, 2021

(dollars in thousands)

	State Teachers' Retirement Plan	Pension2 403(b) Plan	Pension2 457(b) Plan	Medicare Premium Payment Program	Teachers' Deferred Compensation Fund	Total
Assets						
Investments						
Debt securities	\$58,368,363	\$690,545	\$31,355	\$315	\$2,471	\$59,093,049
Equity securities	148,575,845	963,710	63,421	—	—	149,602,976
Alternative investments	107,968,705	—	—	—	—	107,968,705
Derivative instruments	511,342	—	—	—	—	511,342
Securities lending collateral	23,905,401	—	—	—	—	23,905,401
Bond proceeds investment	209,440	—	—	—	—	209,440
Total investment assets	339,539,096	1,654,255	94,776	315	2,471	341,290,913
Cash	130,768	—	—	—	1	130,769
Receivables						
Investments sold	5,864,744	—	—	—	—	5,864,744
Interest and dividends	485,593	—	—	1	2	485,596
Member, employer and state	771,806	12,637	963	—	—	785,406
Loans receivable	3,694,436	6,631	264	—	—	3,701,331
Other	324,682	—	—	1	134	324,817
Total receivables	11,141,261	19,268	1,227	2	136	11,161,894
Other assets						
Capital assets, net of accumulated depreciation	474,234	—	—	—	—	474,234
Other	337	—	—	—	—	337
Total other assets	474,571	—	—	—	—	474,571
Total assets	351,285,696	1,673,523	96,003	317	2,608	353,058,147
Deferred outflows of resources	43,445	—	—	93	216	43,754
Total assets and deferred outflows of resources	351,329,141	1,673,523	96,003	410	2,824	353,101,901
Liabilities						
Investments						
Derivative instruments	266,489	—	—	—	—	266,489
Total investment liabilities	266,489	—	—	—	—	266,489
Investments purchased payable	9,373,616	—	—	—	—	9,373,616
Loans and bonds payable	4,039,759	—	—	—	—	4,039,759
Benefits in process of payment	1,707,677	—	—	—	—	1,707,677
Net pension and OPEB liabilities	706,259	—	—	2,497	4,143	712,899
Securities lending obligation	23,782,637	—	—	—	—	23,782,637
Securities sold short	376,402	—	—	—	—	376,402
Other	486,176	3,721	4	103	794	490,798
Total liabilities	40,739,015	3,721	4	2,600	4,937	40,750,277
Deferred inflows of resources	296,673	—	—	984	1,889	299,546
Total liabilities and deferred inflows of resources	41,035,688	3,721	4	3,584	6,826	41,049,823
NET POSITION RESTRICTED FOR PENSIONS/OPEB	\$310,293,453	\$1,669,802	\$95,999	(\$3,174)	(\$4,002)	\$312,052,078

The accompanying notes are an integral part of these statements.

Basic financial statements

Statement of changes in fiduciary net position

For the fiscal year ended June 30, 2021

(dollars in thousands)

	State Teachers' Retirement Plan	Pension2 403(b) Plan	Pension2 457(b) Plan	Medicare Premium Payment Program	Teachers' Deferred Compensation Fund	Total
Additions						
Contributions						
Member	\$3,742,508	\$217,424	\$17,084	\$—	\$—	\$3,977,016
Employer	5,758,216	1,137	146	26,988	—	5,786,487
State of California	3,730,902	—	—	—	—	3,730,902
Total contributions	13,231,626	218,561	17,230	26,988	—	13,494,405
Investment income						
Net appreciation/(depreciation) in fair value of investments	62,010,642	265,114	16,218	(1)	(10)	62,291,963
Interest, dividends and other	5,416,302	26,625	1,553	7	11	5,444,498
Securities lending income	94,908	—	—	—	—	94,908
Investment expenses						
Cost of lending securities	(29,625)	—	—	—	—	(29,625)
Other investment expenses	(453,607)	—	—	—	—	(453,607)
Net investment income	67,038,620	291,739	17,771	6	1	67,348,137
Other income	90,454	397	11	—	2,089	92,951
Total additions	80,360,700	510,697	35,012	26,994	2,090	80,935,493
Deductions						
Retirement, disability, death and survivor benefits	16,415,490	—	—	—	—	16,415,490
Premiums paid	—	—	—	26,377	—	26,377
Distributions and withdrawals	—	79,744	3,151	—	—	82,895
Purchasing power benefits	191,089	—	—	—	—	191,089
Refunds of member contributions	101,549	6,524	89	—	—	108,162
Administrative expenses	251,556	4,065	222	788	1,844	258,475
Borrowing costs	89,604	—	—	—	—	89,604
Other expenses	1,703	—	—	—	—	1,703
Total deductions	17,050,991	90,333	3,462	27,165	1,844	17,173,795
Increase (decrease) in net position	63,309,709	420,364	31,550	(171)	246	63,761,698
Net position restricted for pensions/OPEB						
Beginning of the year	246,983,744	1,249,438	64,449	(3,003)	(4,248)	248,290,380
END OF THE YEAR	\$310,293,453	\$1,669,802	\$95,999	(\$3,174)	(\$4,002)	\$312,052,078

The accompanying notes are an integral part of these statements.

Notes to the basic financial statements

1. Significant provisions of CalSTRS plans and programs

The California State Teachers' Retirement System (CalSTRS, our or we) administers a hybrid retirement system consisting of a defined benefit plan, two defined contribution plans, a postemployment benefit plan and a fund used to account for ancillary activities associated with the deferred compensation plans and programs:

- State Teachers' Retirement Plan (STRP)
- CalSTRS Pension2 403(b) Plan
- CalSTRS Pension2 457(b) Plan
- Medicare Premium Payment (MPP) Program
- Teachers' Deferred Compensation Fund (TDCF)

CalSTRS provides pension benefits, including disability and survivor benefits, to California full-time and part-time public school teachers from pre-kindergarten through community college and certain other employees of the public school system. The Teachers' Retirement Law (Education Code section 22000 et seq.), as enacted and amended by the California Legislature and the Governor, established these plans and CalSTRS as the administrator. The terms of the plans may be amended through legislation.

CalSTRS is a component unit of the State of California (the state). These financial statements include only the accounts of CalSTRS. The state includes CalSTRS' various plans and programs as fiduciary funds in its financial statements.

Under California Constitution, Article 16, Section 17, the Teachers' Retirement Board (the board) has plenary authority and fiduciary responsibility for investment of moneys and administration of the system. The board is composed of 12 members:

- Five members appointed by the Governor and confirmed by the Senate for a term of four years: one school board representative, one retired CalSTRS member and three public representatives.
- Four ex officio members who serve for the duration of their term in office: the California Director of Finance (who is appointed by the Governor and confirmed by the Senate), the California State Controller, the California State Treasurer and the State Superintendent of Public Instruction.
- Three member-elected positions representing current educators who serve for a term of four years.

Section 22209 of the Education Code gives the board authority to appoint a chief executive officer (CEO), while Section 20520 of the California Code of Regulations gives the board authority to delegate any acts within its power to the CEO. Pursuant to Section 22301 of the Education Code, the CEO may delegate any act or duty to subordinates unless required by the board to act personally.

State Teachers' Retirement Plan

The STRP is a multiple-employer, cost-sharing defined benefit plan composed of four programs: Defined Benefit (DB) Program, Defined Benefit Supplement (DBS) Program, Cash Balance Benefit (CBB) Program and Replacement Benefits (RB) Program. A Supplemental Benefit Maintenance Account (SBMA) exists within the STRP and provides purchasing power protection for DB Program benefits. The STRP holds assets for the exclusive purpose of providing benefits to members of these programs and their beneficiaries. CalSTRS also uses plan assets to defray reasonable expenses of administering the STRP. Although CalSTRS is the administrator of the STRP, the state is the sponsor and obligor of the trust. In addition, the state is both an employer and nonemployer contributing entity to the STRP.

STRP Defined Benefit Program

As of June 30, 2021, there were approximately 1,800 contributing employers (school districts, community college districts, county offices of education, charter schools, state agencies and regional occupational programs). Membership is mandatory for all employees meeting certain statutory requirements and optional for all other employees performing creditable service activities. The DB Program provides retirement benefits based on members' final compensation, age and years of service credit. In addition, the program provides benefits to members upon disability and to their survivors or beneficiaries upon the death of eligible members.

As of June 30, 2021, membership consisted of:

Active members	
Vested	320,000
Nonvested	110,000
Total active members	430,000
Inactive members	
Vested	47,000
Nonvested	184,000
Total inactive members	231,000
Retirees and beneficiaries	320,000
TOTAL MEMBERS, RETIREES AND BENEFICIARIES	981,000

Notes to the basic financial statements

The DB Program has two benefit structures:

- CalSTRS 2% at 60: Members first hired on or before December 31, 2012, to perform service that could be creditable to CalSTRS.
- CalSTRS 2% at 62: Members first hired on or after January 1, 2013, to perform service that could be creditable to CalSTRS.

There are several differences between the two benefit structures, which are noted below.

CalSTRS 2% at 60

- CalSTRS 2% at 60 members are eligible for normal retirement at age 60, with a minimum of five years of credited service. The normal retirement benefit is equal to a factor of 2.0% of final compensation multiplied by the number of years of credited service. Early retirement options are available at age 55 with five years of credited service or as early as age 50 with 30 years of credited service. The age factor for retirements after age 60 increases with each quarter year of age to a maximum of 2.4% at age 63 or older. Members who have 30 years or more of credited service receive an additional increase of 0.2% to the age factor, up to the 2.4% maximum.
- CalSTRS calculates retirement benefits based on one-year final compensation for members with 25 or more years of credited service, or for classroom teachers with fewer than 25 years of credited service if the employer entered into, extended, renewed or amended an agreement prior to January 1, 2014, to elect to pay the additional benefit cost for all of its classroom teachers. One-year final compensation is a member's highest average annual compensation earnable for 12 consecutive months based on the creditable compensation that the member could earn in a school year while employed on a full-time basis. For most members with fewer than 25 years of credited service, final compensation is the highest average annual compensation earnable for any 36 consecutive months based on the creditable compensation that the member could earn in a school year while employed on a full-time basis.
- For fiscal year 2020–21, the limit on compensation that can be counted toward a member's benefit is \$285,000, if hired on or after July 1, 1996, pursuant to Internal Revenue Code (IRC) section 401(a)(17). No contributions are paid by the member, employer or the state on compensation in excess of the limit, and any compensation beyond the limit is excluded from determining final compensation.

- Final compensation is based on salary and certain other types of remuneration. Other types of compensation, such as allowances, cash in lieu of fringe benefits and compensation for unused accumulated leave are not creditable compensation and do not count toward any CalSTRS benefit program. Contributions on compensation paid a limited number of times and compensation determined to have been paid to enhance a benefit are creditable to the DBS Program.
- Members who accumulated at least 30 years of credited service by December 31, 2010, receive a longevity bonus of \$200, \$300 or \$400 per month for 30, 31 or 32 or more years of credited service, respectively.
- Specified members retired under the DB Program, their option beneficiaries and surviving spouses receiving a benefit as of January 1, 2000, are guaranteed a minimum benefit based on the member's years of service credit. The total annual amount payable to the member with 20 years of service credit generally will not be less than \$15,000, increasing incrementally to \$20,000 with 30 or more years of service credit.

CalSTRS 2% at 62

- CalSTRS 2% at 62 members are eligible for normal retirement at age 62, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0% of final compensation multiplied by the number of years of credited service. An early retirement option is available at age 55. The age factor for retirement after age 62 increases with each quarter year of age to 2.4% at age 65 or older.
- All CalSTRS 2% at 62 members have their final compensation based on their highest average annual compensation earnable for 36 consecutive months based on the creditable compensation that the member could earn in a school year while employed on a full-time basis.
- The limit on creditable compensation that can be counted toward a member's benefit is adjusted each fiscal year based on changes in the Consumer Price Index for All Urban Consumers: U.S. City Average. In fiscal year 2020–21, the limit was \$151,837.
- Compensation paid in cash by an employer, pursuant to a publicly available written contractual agreement, for each pay period in which creditable service is performed is creditable to CalSTRS benefit programs for CalSTRS 2% at 62 members. Other compensation, such as allowances, cash in lieu of fringe benefits, compensation paid a limited number of times and compensation determined to have been paid to enhance a benefit, is not creditable to any CalSTRS benefit program.

Notes to the basic financial statements

The following provisions apply to both CalSTRS 2% at 60 and CalSTRS 2% at 62 members:

- After earning five years of credited service, members become vested to receive service retirement benefits.
- After five years of credited service, a member (younger than age 60 if under disability Coverage A or no age limit if under disability Coverage B) is eligible for disability benefits of 50% of final compensation plus 10% of final compensation for each eligible child, up to a maximum addition of 40%. Final compensation for these disability benefits is based on the creditable compensation that the member actually earned. The member must have a disability that can be expected to last continuously for at least 12 months to qualify for a benefit.
- Contributions on compensation for service in excess of one year due to overtime or working additional assignments are credited to the DBS Program at the lowest annualized pay rates up to the creditable compensation limit.
- A family benefit is available if an active member dies and has at least one year of credited service.
- Members' accumulated contributions are refundable with interest upon separation from CalSTRS. The board determines the credited interest rate for each fiscal year. For the fiscal year ended June 30, 2021, the rate of interest credited to members' accounts was 1.8%.
- There is a postretirement annual benefit increase of 2% per year on a simple (rather than compound) basis. This benefit is vested for members who retired in 2014 or pay the higher contribution rates resulting from the CalSTRS Funding Plan, which was enacted in June 2014 with the passage of California Assembly Bill (AB) 1469.
- The member's benefit is reduced dollar for dollar, regardless of age, for the first 180 calendar days after retirement if the member performs activities in the public schools that could be creditable to CalSTRS, unless the governing body of the school district takes certain actions specified in Education Code section 24214.5 with respect to a member who is above normal retirement age.
- There is an annual limitation on earnings from activities that could be creditable to CalSTRS for retired members. The member's benefit is reduced dollar for dollar by the amount of any earnings in excess of \$47,713 in fiscal year 2020-21.
- Any benefit enhancements to the DB Program made on or after January 1, 2013, apply only to service performed on or after the effective date of the enhancement.

- A CalSTRS member who is convicted of committing a felony in the course of their official duties, including specifically, a felony involving a child with whom the member had contact as part of the member's official duties, forfeits their right to any benefits accrued commencing with the commission of the felony.

Purchasing power protection

Purchasing power protection payments are provided to retired and disabled members of the DB Program and their beneficiaries through annual distributions (in quarterly payments) to restore purchasing power up to 85% of the initial monthly benefit. These payments are funded by revenue generated from the State School Lands Bank Fund (school lands) with the remaining balance covered by the SBMA. Purchasing power protection payments are not a vested benefit and are paid only to the extent funds are available.

School lands revenue is generated from land granted to California by the federal government to support schools and in lieu lands, which are properties purchased with the proceeds from the sale of school lands. California Public Resources Code section 6217.5 allocates school lands revenue to the system for purchasing power protection. The SBMA is funded through a continuous appropriation from the state's General Fund in an amount equal to 2.5% of the total creditable compensation of the fiscal year ended in the immediately preceding calendar year, reduced by \$72.0 million, pursuant to Education Code section 22954.

For the fiscal year ended June 30, 2021, the amount of school lands revenues credited towards purchasing power protection was \$6.7 million while the amount contributed to the SBMA from the General Fund was \$775.0 million.

Benefit enhancements

A school employer may provide, at the employer's cost, an additional two years of service credit to increase the amount of the member's monthly retirement benefit. This may be paid for by the employer in installments not to exceed eight years. If the employer chooses to pay in installments, the employer is charged interest on the unpaid balance at the actuarially assumed rate of return on investments for the DB Program (currently 7.00%). As of June 30, 2021, the outstanding balance of receivables for benefit enhancements was \$14.2 million.

Notes to the basic financial statements

Contributions

The parameters for member, employer and state contribution rates are set by the California Legislature and the Governor and detailed in the Teachers' Retirement Law. Current contribution rates were established by California Assembly Bill 1469 (CalSTRS Funding Plan), which was passed into law in June 2014, and various subsequent legislation.

The CalSTRS Funding Plan established a schedule of contribution rate increases shared among members, employers and the state to bring CalSTRS toward full funding by 2046. California Senate Bill 90 (Chapter 33, Statutes of 2019) and California Assembly Bill 84 (Chapter 16, Statutes of 2020) (collectively, special legislation)—signed into law in June 2019 and June 2020, respectively—provided supplemental contributions to the DB Program along with supplemental contribution rate relief to employers through fiscal year 2021–22.

Members

The member contribution rate for 2% at 60 members is set in statute at 10.25%, while 2% at 62 members are required to pay at least one-half of the normal cost of their DB Program benefit (rounded to the nearest quarter of 1%).

For fiscal year 2020–21, 2% at 62 members pay 9% toward the normal cost and an additional 1.205% as per the CalSTRS Funding Plan for a total member contribution rate of 10.205%. The contribution rate for CalSTRS 2% at 62 members is adjusted if the normal cost increases or decreases by more than 1% since the last time the member contribution rate was set. Based on the June 30, 2020, valuation adopted by the board in June 2021, the increase in normal cost was less than 1%. Therefore, the contribution rate for CalSTRS 2% at 62 members will not change effective July 1, 2021.

Member contribution rates effective for fiscal years 2020–21 and 2021–22 are summarized below:

Effective date	2% at 60 members	2% at 62 members
July 1, 2020	10.250%	10.205%
July 1, 2021	10.250%	10.205%

Employers

Employers are required to contribute a base contribution rate set in statute at 8.25%. Pursuant to the CalSTRS Funding Plan, employers also have a supplemental contribution rate to eliminate their share of the CalSTRS unfunded actuarial obligation by 2046. The employer supplemental contribution rate is 10.85% for fiscal year 2020–21.

Beginning in fiscal year 2021–22, the CalSTRS Funding Plan authorizes the board to adjust the employer supplemental contribution rate up or down by a maximum of 1% for a total rate of no higher than 20.25% and no lower than 8.25%. In June 2021, the board voted to keep the employer supplemental contribution rate the same for fiscal year 2021–22; it will remain at 10.85% effective July 1, 2021.

Through the special legislation approved in June 2019 and June 2020, the state made supplemental contributions of approximately \$2.2 billion to CalSTRS on behalf of employers to supplant the amounts submitted by employers for fiscal years 2019–20 through 2021–22. Specifically, employers will remit 1.03%, 2.95% and 2.18% less than is required by the CalSTRS Funding Plan for fiscal years 2019–20, 2020–21 and 2021–22, respectively.

Employer contribution rates as described above and effective for fiscal year 2020–21 and beyond are summarized below:

Effective date	Base Rate	Supplemental rate per CalSTRS Funding Plan	Rate adjustment per special legislation	Total Rate
July 1, 2020	8.250%	10.850%	(2.950%)	16.150%
July 1, 2021	8.250%	10.850%	(2.180%)	16.920%
July 1, 2022 – June 30, 2046	8.250%	¹	N/A	¹
July 1, 2046	8.250%	Increase from AB 1469 not applicable in 2046–47 and beyond		

¹ The CalSTRS Funding Plan authorizes the board to adjust the employer contribution rate up or down by up to 1% each year, but no higher than 20.25% and no lower than 8.25%.

Notes to the basic financial statements

State

The state is required to contribute a base contribution rate set in statute at 2.017%. Pursuant to the CalSTRS Funding Plan, the state also has a supplemental contribution rate, which the board can increase by up to 0.5% each fiscal year to help eliminate the state's share of the CalSTRS unfunded actuarial obligation by 2046. In May 2020, the board exercised its authority to increase the state supplemental contribution rate by 0.5% effective July 1, 2020; however, this rate increase did not go into effect as special legislation suspended the board's rate-setting authority for fiscal year 2020-21. As such, the state supplemental contribution rate remained at 5.811% for fiscal year 2020-21. In June 2021, the board approved an increase of 0.5% for fiscal year 2021-22, which will increase the state supplemental contribution rate to 6.311% effective July 1, 2021.

Special legislation appropriated supplemental state contributions to reduce the state's portion of the unfunded actuarial obligation of the DB Program in fiscal years 2019-20 through 2022-23. These contributions are funded from future excess General Fund revenues, pursuant to the requirements of California Proposition 2, Rainy-Day Budget Stabilization Fund Act, which passed in 2014. Accordingly, the contribution amounts are subject to change each year based on the availability of funding. For fiscal year 2020-21, CalSTRS received \$297.0 million in supplemental state contributions from Proposition 2 funds. Of this total, approximately \$170.0 million is designated to cover forgone contributions due to the suspension of the 0.5% increase to the state supplemental contribution rate in fiscal year 2020-21. The remaining \$127.0 million is designated to reduce the state's share of CalSTRS' unfunded actuarial obligation.

State contribution rates as described above and effective for fiscal year 2020-21 and beyond are summarized below:

Effective date	Base rate	Supplemental rate per CalSTRS Funding Plan	SBMA funding ¹	Total
July 1, 2020	2.017%	5.811%	2.500%	10.328%
July 1, 2021	2.017%	6.311%	2.500%	10.828%
July 1, 2022 – June 30, 2046	2.017%	²	2.500%	²
July 1, 2046	2.017%	³	2.500%	³

¹ The SBMA contribution rate excludes the \$72 million that is reduced from the required contribution in accordance with Education Code section 22954. Refer to Note 1, Purchasing Power Protection, for further discussion.

² The board has limited authority to adjust the state contribution rate annually through June 2046 in order to eliminate the remaining unfunded actuarial obligation. The board cannot increase the supplemental rate by more than 0.5% in a fiscal year, and if there is no unfunded actuarial obligation, the supplemental contribution rate imposed would be reduced to 0%.

³ From July 1, 2046, and thereafter, the rates in effect prior to July 1, 2014, are reinstated, if necessary, to address any remaining unfunded actuarial obligation.

STRP Defined Benefit Supplement Program

The DBS Program, established pursuant to Education Code section 25000, is a cash balance defined benefit pension program that operates within the STRP. All members of the DB Program who make contributions to CalSTRS on creditable compensation earned on or after January 1, 2001, have an account under the DBS Program and are eligible to receive a DBS benefit based on the amount of funds contributed to the DBS account. Membership in the DBS Program is mandatory.

Interest is credited to the nominal DBS Program accounts at the minimum guaranteed annual rate established by the board prior to each plan year, which was 2.44% for the fiscal year ended June 30, 2021. The board may credit additional earnings to members' nominal accounts if actual investment earnings exceed the minimum guaranteed annual rate and meet criteria set out in the board policy.

In June 2021, the board elected to award an additional earnings credit (AEC) of 3.88% of DBS members' June 30, 2020, nominal account balances. The total value of the AEC awarded was approximately \$368.5 million.

Contributions

For creditable service performed by DB members in excess of one year of service credit within one fiscal year, member contributions of either 8% (CalSTRS 2% at 60 members) or 9% (CalSTRS 2% at 62 members) and employer contributions of 8% are credited to the members' nominal DBS Program accounts (up to any applicable compensation cap). For CalSTRS 2% at 60 members only, member contributions of 8% and employer contributions of 8% for compensation as a result of limited-term payments or compensation determined to have been paid to enhance their DB Program benefits are also credited to DBS Program accounts.

Notes to the basic financial statements

STRP Cash Balance Benefit Program

The CBB Program, established and subsequently merged into the STRP pursuant to Education Code section 26000, is a cash balance defined benefit pension program. The CBB Program is designed for employees of California's public schools who are hired to perform creditable service for less than 50% of the full-time equivalent for a position in a school district or county office of education or on a part-time or temporary basis in a community college district.

Participation in the CBB Program is optional; a school district, community college district, county office of education, charter school or regional occupational program may elect to offer the CBB Program. Under such election, the program will automatically cover each eligible employee, unless the employee elects to participate in the DB Program or an alternative plan provided by the employer within 60 days of hire or the election period determined by the employer. As of June 30, 2021, there were 29 contributing employers and 41,108 contributing participants.

Interest is credited to nominal CBB Program accounts at the minimum guaranteed annual rate established by the board prior to each plan year, which was 2.44% for the fiscal year ended June 30, 2021. The board may credit additional earnings to members' nominal accounts if actual investment earnings exceed the minimum guaranteed annual rate and meet criteria pursuant to the board policy. In June 2021, the board elected to award an AEC of 3.38% of CBB members' June 30, 2020, nominal account balances. The total value of the AEC awarded was approximately \$10.0 million.

Contributions

A summary of statutory contribution rates for the CBB Program is as follows:

Participants – 4.0% of applicable participant salaries

Employers – 4.0% of applicable participant salaries

Employers may enter into a collective bargaining agreement to pay different rates if certain minimum conditions are met.

STRP Replacement Benefits Program

The RB Program is an excess benefits arrangement for DB Program members that is administered as a qualified excess benefit arrangement through a separate pension program apart from the other three STRP programs. It was created pursuant to Education Code section 24260 and is established in accordance with IRC section 415(m). IRC section 415(b) imposes a dollar limit on the annual retirement benefits an individual may receive from a qualified defined benefit pension plan. The limit for individual CalSTRS 2% at 60 members varies based on the age at which they retire. For calendar year 2021, the federal

dollar limit applicable to a CalSTRS member retiring at exactly age 65 and receiving only a single-life benefit from the DB Program is \$195,594. The federal dollar limit for other ages at retirement and other benefit types will differ.

Employer contributions that would otherwise be credited to the DB Program each month are instead credited to the RB Program to fund monthly program costs. Monthly employer contributions are received and paid to members in amounts equivalent to the benefits not paid as a result of IRC section 415(b), subject to withholding for any applicable income or employment taxes. As of June 30, 2021, there were 392 retirees, beneficiaries and nonmember spouses receiving benefits from the RB Program.

CalSTRS Pension2 Personal Wealth Plan

The CalSTRS Pension2 Personal Wealth Plan (Pension2) includes two tax-deferred defined contribution plans pursuant to IRC sections 403(b) and 457(b), which were established by Education Code sections 24950 and 24975, respectively. Voya Institutional Plan Services (Voya) and the Teachers Insurance and Annuity Association (TIAA) are responsible for administrative services, including custody and record-keeping, while CalSTRS determines the investment options that are offered to plan participants. The 403(b) plan and the 457(b) plan had 23,083 and 1,572 plan participants and 1,057 and 139 participating employers, respectively, with account balances as of June 30, 2021. Pension2 is only available to all full-time California prekindergarten through community college district and county office of education employees. Part-time employees' eligibility is determined by their employers. Enrollment in the 457(b) plan is by employer adoption only. Employee contributions to the plans are voluntary and require no minimum limitations; however, the IRC imposes an annual maximum amount that can be contributed to the plans. Pension2 is not directly affected by the California Public Employees' Pension Reform Act of 2013 (PEPRA). However, according to PEPRA, employers may provide a contribution to a defined contribution plan, such as Pension2, for 2% at 62 member compensation in excess of the compensation limit.

Pension2 investments are composed of a selection of mutual funds with underlying investments that include stocks, bonds, real estate investments and guaranteed annuity contracts, which are participant directed. The Pension2 benefits are the accumulation of contributions and investment earnings credited to the members' accounts.

Notes to the basic financial statements

Medicare Premium Payment Program

The MPP Program is a cost-sharing multiple-employer other postemployment benefit (OPEB) plan administered by CalSTRS through the Teachers' Health Benefits Fund, which was established pursuant to Education Code section 25930. The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for eligible members of the DB Program who were retired or began receiving a disability allowance prior to July 1, 2012, and were not eligible for premium-free Medicare Part A. Members who enrolled in Medicare after July 1, 2012, are not eligible for CalSTRS' payment of late enrollment surcharges. Also, members who retire on or after July 1, 2012, are not eligible for coverage under the MPP Program.

As of June 30, 2021, 5,096 retirees participated in the MPP Program; however, the number of retired members who will participate in the program in the future is unknown as eligibility cannot be predetermined.

The MPP Program is funded on a pay-as-you-go basis from a portion of monthly employer contributions. In accordance with Education Code section 22950, contributions that would otherwise be credited to the DB Program each month are instead credited to the MPP Program to fund monthly program and administrative costs. Total redirections to the MPP Program are monitored to ensure that total incurred costs do not exceed the amount initially identified as the cost of the program.

Teachers' Deferred Compensation Fund

The TDCF was established pursuant to Education Code section 24976 and is used to account for ancillary activities associated with deferred compensation plans and programs offered by CalSTRS to enhance the tax-deferred financial options for the members and their beneficiaries.

The TDCF is funded by the fee revenues received by CalSTRS from deferred compensation plans and a vendor registration program.

2. Summary of significant accounting policies

Basis of accounting

CalSTRS maintains accounting records using the accrual basis of accounting. We recognize member, employer and state contributions in the period in which the contributions are due pursuant to legal requirements. Also, CalSTRS recognizes benefits when due and payable in accordance with our retirement and benefits plans and programs.

Purchases and sales of investments are recorded on the trade date. Interest income is recorded when earned. Dividends are recorded on the ex-dividend date.

Use of estimates in the preparation of financial statements

CalSTRS' financial statements are prepared in conformity with accounting principles generally accepted in the U.S. as promulgated by the Governmental Accounting Standards Board (GASB). Management makes estimates and assumptions that affect certain amounts and disclosures in the accompanying financial statements, the most significant of which include estimates related to contribution revenues, total pension liability, total OPEB liability and the fair value of certain alternative investments.

The ongoing COVID-19 pandemic has caused significant disruptions in the U.S. and global economies. As of June 30, 2021, there remains uncertainty regarding the ultimate impact of the pandemic on financial market and economic conditions. The estimates and assumptions underlying these financial statements are based on the information available as of June 30, 2021, including judgments about the financial market and economic conditions that may change over time. Actual results could differ from those estimates.

New accounting standards

CalSTRS reviews the requirements of all new GASB pronouncements and their impact on our financial statements. For the fiscal year ended June 30, 2021, there was no material impact to CalSTRS' financial statements resulting from the implementation of GASB standards.

Cash

Cash held by CalSTRS includes foreign currency, deposits with the California State Treasurer, master custodian and cash held at commercial banks for operational purposes. CalSTRS maintains a targeted balance within the Pooled Money Investment Account (PMIA) held with the California State Treasurer to meet daily obligations. Cash balances in excess of needs are swept nightly into PMIA and invested in short-term assets by the State Treasurer's Office (STO). In addition to the PMIA account, CalSTRS also operates checking accounts and zero balance accounts with various banking institutions authorized to provide services to state agencies. While zero balance accounts do not require collateralization, other non-zero balance accounts have a collateralization requirement set forth by the California Government Code section 16521 and are monitored by the STO.

Notes to the basic financial statements

Investments

Under the California Constitution, the board has the sole and exclusive fiduciary responsibility over the assets of the system. The Constitution also requires the diversification of investments to minimize the risk of loss and maximize the rate of return, unless, under the circumstances, it is clearly not prudent to do so.

As an administrator of public pension funds, CalSTRS is not subject to the Employee Retirement Income Security Act (ERISA), which governs corporate pension plans. However, our investment decision-making criteria are based on the “prudent investor” standard, for which the ERISA standards serve as a basis.

To manage growth of assets in a prudent manner, the CalSTRS Investment Policy and Management Plan (IPMP) provides a framework for the operation of the investment portfolio and may be amended by a majority vote of the board. It allows for investments consisting of debt and equity securities, alternative investments and derivative instruments. See Note 5 for disclosures on deposits and investments.

In the statement of changes in fiduciary net position, we present the net appreciation (depreciation) in the fair value of our investments, which consists of the realized gains and losses on securities sold and the unrealized appreciation (depreciation) on those investments still held in the portfolio.

The value and performance of CalSTRS’ investments are subject to various risks, including credit risk, interest rate risk, concentration of credit risk, custodial credit risk and foreign currency risk, which are in turn affected by economic and market factors affecting certain industries, sectors or geographies. See Note 5 for disclosures related to these risks.

Most investments are reported at fair value. The diversity of the investment types held by CalSTRS requires a wide range of valuation techniques to determine fair value. See Note 6 for disclosures related to fair value.

Expenses directly associated with investment management, operations and servicing, as well as foreign taxes, have been included as other investment expenses in the statement of changes in fiduciary net position. The schedule of investment expenses in the Other supplementary information section of this report provides a listing of investment expenses by type. Certain costs such as carried interest, private asset manager fees and broker commissions for securities trades are capitalized with the cost basis of the investment, with the exception of certain equity and derivative securities for which they are expensed.

Investment risk management

To protect the value of non-U.S. investments against foreign currency fluctuation, CalSTRS enters into currency forwards and option contracts. CalSTRS could be exposed to risk if the counterparties to the forward and option contracts are unable to meet the terms of their contracts. CalSTRS also enters into futures contracts, swaps and options to reduce portfolio risks and volatility. CalSTRS seeks to minimize risk from counterparties by establishing minimum credit quality standards and through the use of master trading agreements, which require a daily exchange of collateral that is marked to market as required to help offset counterparty risk. See Note 5 for disclosures related to these risks.

Capital assets

Capital assets held by CalSTRS, which consist of land, building, equipment and intangible assets, are recorded at cost and reflected on the statement of fiduciary net position, net of accumulated depreciation/amortization. The capitalization threshold is \$1.0 million. Depreciation/amortization is charged to operations using the straight-line method on the estimated useful life of the related asset and is included in administrative expenses on the statement of changes in fiduciary net position. Estimated useful lives range from a minimum of five years for equipment and amortizable intangible assets to 40 years for buildings. As of June 30, 2021, accumulated depreciation/amortization was \$100.5 million, and depreciation/amortization expense was \$5.2 million for the fiscal year ended June 30, 2021.

CalSTRS reviews our capital assets for impairment whenever events or changes in circumstances indicate that the carrying value of an asset may not be recoverable. As of June 30, 2021, there has been no impairment of capital assets.

Interest cost incurred before the end of the construction period of an asset will be recognized as an expense in the period in which the cost is incurred.

Bonds payable

Bonds payable are carried at their outstanding principal balances plus unamortized bond premiums. The bond premium received in the issuance of the bonds is amortized as a reduction to interest expense over the term of the bonds using the straight-line method.

Notes to the basic financial statements

Administrative expenses

The cost of administering CalSTRS is financed through contributions and investment earnings. The schedule of administrative expenses in the Other supplementary information section of this report provides a listing of administrative expenses by type.

Income taxes

The STRP and MPP Program are organized as tax-exempt retirement plans under the IRC. Pension2 (which includes IRC 403(b) and 457(b) plans) and the TDCF are organized as tax-deferred supplemental programs under the IRC. CalSTRS management believes that it has operated these funds and programs within the constraints imposed by federal tax law.

Securities sold short

Securities sold short represent obligations to deliver borrowed securities from the lenders of equity securities. These obligations are valued at the last quoted price or official closing prices taken from the primary markets and exchanges in which each security trades. The gains and losses from the changes in fair valuation are reported within net appreciation (depreciation) on the statement of changes in fiduciary net position.

Securities lending transactions

CalSTRS reports securities lent, reinvested cash collateral and the related liabilities resulting from securities lending transactions on the statement of fiduciary net position. CalSTRS also reports the income earned and costs of lending securities as investment income and expenses on the statement of changes in fiduciary net position.

Reserves

CalSTRS maintains accounts within the net position restricted for pensions/OPEB as reserve accounts for various operating purposes. These include four reserve accounts for the DBS Program, four reserve accounts for the CBB Program, one reserve account for the SBMA and other reserves not legally required for disclosure.

Defined Benefit Supplement Contribution, Accumulated Interest and Annuitant Reserves

Section 25002 of the Education Code formed the DBS Annuitant Reserve to establish and maintain a segregated account for expenditures on annuities payable under the DBS Program. The DBS Program is a cash balance defined benefit pension program that provides a supplemental benefit in addition to the regular DB Program benefit. During a member's career, credits and interest accumulate in the

DBS Program's Contribution and Accumulated Interest reserves, respectively. When a member retires, the reserve funds are either paid out as a lump sum or transferred to the DBS Annuitant Reserve if the participant elects to receive their benefit as an annuity.

Defined Benefit Supplement Gain and Loss Reserve

Section 25001 of the Education Code establishes the DBS Gain and Loss Reserve, which represents a segregated account that may be used to: 1) credit interest to member DBS accounts at the minimum interest rate for plan years in which the obligation cannot be met from the plan's investment earnings, 2) make additional earnings credits to DBS accounts upon a decision by the board to allocate excess investment earnings, or 3) provide additions to the DBS Annuitant Reserve for annuities payable under the DBS Program.

Cash Balance Benefit Active Contribution, Accumulated Interest and Annuitant Reserves

Section 26204 of the Education Code establishes the CBB Annuitant Reserve for the payment of monthly annuities with respect to the CBB Program. The CBB Program is an optional cash balance pension plan for part-time certificated educators available to CalSTRS employers as an alternative to the DB Program, Social Security and other retirement plans. During a participant's career, credits and interest accumulate in the Cash Balance Benefit Active Contribution and Accumulated Interest reserves. When a participant retires, the reserve funds are either paid out as a lump sum or transferred to the Cash Balance Benefit Annuitant Reserve if the participant elects to receive their benefit as an annuity.

Cash Balance Benefit Gain and Loss Reserve

Section 26202 of the Education Code establishes the CBB Gain and Loss Reserve, which may be used to: 1) credit interest to participants' accounts at the minimum interest rate during years in which CalSTRS' investment earnings with respect to the CBB Program are not sufficient for that purpose, 2) make additional earnings credits to participants' accounts upon a decision by the board to allocate excess investment earnings, or 3) provide additions to the CBB Annuitant Reserve for monthly annuity payments.

Notes to the basic financial statements

Supplemental Benefit Maintenance Account Reserve

Section 22400 of the Education Code establishes the SBMA to separately maintain and manage the annual supplemental payments disbursed in quarterly installments to all benefit recipients whose purchasing power has fallen below 85% of the purchasing power of the initial benefit, as long as funds are available. The SBMA is primarily funded by contributions from the state and the interest earned on the SBMA reserve balance credited at the actuarially assumed interest rate.

Other reserves not legally required for disclosure

These represent accumulated changes in operations reflecting contributions earned, benefit payments made, investment returns and the costs of plan administration for the STRP, Pension2, MPP Program and TDCF.

The reserve balances as of June 30, 2021, are summarized in the table below:

Reserve type	Reserve balance (dollars in thousands)
Defined Benefit Supplement Contribution Reserve	\$7,190,349
Defined Benefit Supplement Accumulated Interest Reserve	2,779,682
Defined Benefit Supplement Annuitant Reserve	703,274
Defined Benefit Supplement Gain and (Loss) Reserve	7,051,943
Cash Balance Benefit Active Contribution Reserve	244,163
Cash Balance Benefit Accumulated Interest Reserve	78,871
Cash Balance Benefit Annuitant Reserve	7,545
Cash Balance Benefit Gain and (Loss) Reserve	150,925
Supplemental Benefit Maintenance Account Reserve	21,033,656
Other reserves not legally required for disclosure	272,811,670
TOTAL	\$312,052,078

Notes to the basic financial statements

3. Net pension liability of employers and nonemployer contributing entity

The components of the net pension liability (NPL) of the STRP for participating employers and the state (nonemployer contributing entity) as of June 30, 2021, are as follows:

Components of the NPL – STRP

(dollars in millions)

Total pension liability	\$355,801
Less: STRP fiduciary net position	310,293
NPL of employers and the State of California	\$45,508
STRP fiduciary net position as a % of the total pension liability	87.2%

Actuarial methods and assumptions

The total pension liability for the STRP was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2020, and rolling forward the total pension liability to June 30, 2021. Significant actuarial methods and assumptions used in the financial reporting actuarial valuation to determine the total pension liability as of June 30, 2021 include:

Valuation date	June 30, 2020
Experience study	July 1, 2015–June 30, 2018
Actuarial cost method	Entry age normal
Investment rate of return ¹	7.10%
Consumer price inflation	2.75%
Wage growth	3.50%
Postretirement benefit increases	2% simple for DB (annually) Maintain 85% purchasing power level for DB, not applicable for DBS/CBB

¹ Net of investment expenses but gross of administrative expenses.

The sections that follow provide additional discussion on key assumptions and methods for the valuation of the STRP.

Discount rate

The discount rate used to measure the total pension liability was 7.10%, which was unchanged from prior fiscal year. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers are made at statutory contribution rates in accordance with the rate increases as disclosed in Note 1. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return of 7.10% and assume that contributions, benefit payments and administrative expenses occur midyear. Based on those

assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term investment rate of return assumption was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS investment staff and investment consultants as inputs to the process.

The actuarial investment rate of return assumption was adopted by the board in January 2020 in conjunction with the most recent experience study. For each current and future valuation, CalSTRS' independent consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of expected 20-year geometrically linked real rates of return and the assumed asset allocation for each major asset class as of June 30, 2021, are summarized in the following table:

Asset class	Assumed asset allocation	Long-term expected real rate of return ¹
Public Equity	42.0%	4.8%
Real Estate	15.0%	3.6%
Private Equity	13.0%	6.3%
Fixed Income	12.0%	1.3%
Risk Mitigating Strategies	10.0%	1.8%
Inflation Sensitive	6.0%	3.3%
Cash/Liquidity	2.0%	(0.4%)

¹ 20-year average.

Notes to the basic financial statements

Sensitivity of NPL to changes in the discount rate

Presented below is the NPL of employers and the state using the current discount rate as well as what the NPL would be if it were calculated using a discount rate that is 1% to 3% lower or 1% to 3% higher than the current rate:

Discount rate	NPL of employers and nonemployer contributing entity (dollars in millions)
3% decrease (4.10%)	\$220,012
2% decrease (5.10%)	149,945
1% decrease (6.10%)	92,638
Current rate (7.10%)	45,508
1% increase (8.10%)	6,391
2% increase (9.10%)	(26,355)
3% increase (10.10%)	(53,888)

Mortality

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among our members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2019) table issued by the Society of Actuaries.

4. Net other postemployment benefit (OPEB) liability of employers

The components of the net OPEB liability of the MPP Program for participating employers as of June 30, 2021, are as follows:

Components of the net OPEB liability – MPP Program (dollars in thousands)	
Total OPEB liability	\$395,690
Less: MPP Program fiduciary net position	(3,174)
Net OPEB liability of employers	\$398,864
MPP Program fiduciary net position as a % of the total OPEB liability	(0.80%)

Actuarial methods and assumptions

The total OPEB liability for the MPP Program as of June 30, 2021, was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2020, and rolling forward the total OPEB liability to June 30, 2021. Significant actuarial methods and assumptions used in the financial reporting actuarial valuation to determine the total OPEB liability as of June 30, 2021 include:

Valuation date	June 30, 2020
Experience study	June 30, 2014– June 30, 2018
Actuarial cost method	Entry age normal
Investment rate of return	2.16%
Medicare Part A premium costs trend rate ¹	4.5%
Medicare Part B premium costs trend rate ¹	5.4%

¹ The assumed increases in the Medicare Part A and Part B cost trend rates vary by year; however, the increases are approximately equivalent to a 4.5% and 5.4% increase each year for Medicare Part A and Part B, respectively.

The sections that follow provide additional discussion on specific assumptions and methods for the valuation of the MPP Program.

Discount rate

The MPP Program is funded on a pay-as-you-go basis with contributions generally being made at the same time and in the same amount as benefit payments and expenses coming due. Any funds within the MPP Program as of June 30, 2021, were to manage differences between estimated and actual amounts to be paid and were invested in the Surplus Money Investment Fund (SMIF), which is a pooled investment program administered by the California State Treasurer.

As the MPP Program is funded on a pay-as-you-go basis, the OPEB plan's fiduciary net position was not projected to be sufficient to make projected future benefit payments. Therefore, the MPP Program used the Bond Buyer's 20-Bond GO Index from Bondbuyer.com as of June 30, 2021, as the discount rate, which was applied to all periods of projected benefit payments to measure the total OPEB liability. The discount rate as of June 30, 2021, was 2.16%, which is a decrease of 0.05% from 2.21% as of June 30, 2020.

Notes to the basic financial statements

Sensitivity of the net OPEB liability to changes in the discount rate

Presented below is the net OPEB liability of employers using the current discount rate as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

Discount rate	Net OPEB liability of employers
	(dollars in thousands)
1% decrease (1.16%)	\$439,658
Current rate (2.16%)	398,864
1% increase (3.16%)	364,010

Future enrollment

Assumptions were made about future participation (enrollment) into the MPP Program as CalSTRS is unable to determine which members not currently participating meet all eligibility criteria for enrollment in the future. Assumed enrollment rates were derived based on past experience and are stratified by age with the probability of enrollment diminishing as the members' ages increase. This estimated enrollment rate was then applied to the population of members who may meet criteria necessary for eligibility but are not currently enrolled in the MPP Program. Based on this, the estimated number of future enrollments used in the financial reporting valuation was 245 or an average of 0.16% of the potentially eligible population of 152,062.

Mortality

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among our members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2019) table issued by the Society of Actuaries.

Medicare costs trend rate

The June 30, 2020, valuation uses the 2021 Medicare Part A and Part B premiums as the basis for future premium calculations. Future premiums are assumed to increase with a medical trend rate that varies by year, as shown in the following table:

Trend assumption Years ¹	Assumed annual increase	
	Part A	Part B
2019-2028	4.3%	5.5%
2029-2038	5.0%	5.1%
2039-2048	4.9%	4.5%
2049 & Later	4.3%	4.4%

¹ Trend rates indicate medical inflation in the specific year and, therefore, affect the premiums for the following years. For example, the projected 2021 premium is the 2020 premium increased by the assumed 2020 trend rate.

The Part A trend is approximately equivalent to assuming a fixed 4.5% increase each year. The Part B trend is approximately equivalent to assuming a fixed 5.4% increase each year.

Presented below is the net OPEB liability of employers using the current Medicare costs trend rates, as well as what the net OPEB liability would be if it were calculated using Medicare costs trend rates that are 1% lower and 1% higher than the current rate:

Medicare costs trend rate	Net OPEB liability of employers
	(dollars in thousands)
1% decrease (3.5% Part A and 4.4% Part B)	\$362,720
Current rates (4.5% Part A and 5.4% Part B)	398,864
1% increase (5.5% Part A and 6.4% Part B)	440,302

Notes to the basic financial statements

Use of assumptions and methods

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (such as Medicare premiums) and assumptions about the probability of the occurrence of events far into the future (such as mortality, disabilities and retirees eligible for the program). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of benefit costs. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective and take into account the premiums and surcharges paid after termination of employment until the death of the employee. In many cases, actuarial calculations reflect several decades of payments after termination of employment.

5. Deposits and investments

Money-weighted rate of return

For the fiscal year ended June 30, 2021, the money-weighted rate of return on STRP investments, net of pension plan investment expenses, was 27.19%. While the MPP Program is funded on a pay-as-you-go basis, any excess funds are held in the Surplus Money Investment Fund. The money-weighted rate of return on MPP Program investments, net of OPEB plan investment expenses, was 0.39%. The money-weighted rate of return expresses investment performance, taking into account the impact of cash infusion into and disbursements from the pension or OPEB plan.

Schedule of investments

CalSTRS is authorized to invest and reinvest the monies of the system to meet the objectives of the IPMP as established by the board.

The table that follows represents the investments by type as presented in the statement of fiduciary net position, including detailed investments within debt securities, equity securities, alternative investments and derivative instruments.

Notes to the basic financial statements

Schedule of investments

As of June 30, 2021

(dollars in thousands)

	State Teachers' Retirement Plan	Pension2 403(b) Plan	Pension2 457(b) Plan	Medicare Premium Payment Program	Teachers' Deferred Compensation Fund	Total
Assets						
Debt securities						
Asset-backed securities	\$123,796	\$-	\$-	\$-	\$-	\$123,796
Corporate bonds	11,981,871	-	-	-	-	11,981,871
Foreign government issues	686,899	-	-	-	-	686,899
Mortgage-backed securities	8,187,863	-	-	-	-	8,187,863
Municipal securities	158,767	-	-	-	-	158,767
U.S. government and agency obligations	22,071,402	-	-	-	-	22,071,402
Short-term securities	15,157,765	14,776	1,744	315	2,471	15,177,071
Mutual funds-bond funds	-	113,426	7,114	-	-	120,540
Guaranteed annuity contracts	-	562,343	22,497	-	-	584,840
Total debt securities	58,368,363	690,545	31,355	315	2,471	59,093,049
Equity securities						
Common stocks	139,806,774	-	-	-	-	139,806,774
Depository receipts	3,462,677	-	-	-	-	3,462,677
Mutual funds-stock funds	1,095,669	963,710	63,421	-	-	2,122,800
Preferred stocks	591,275	-	-	-	-	591,275
Real estate investment trusts	3,619,450	-	-	-	-	3,619,450
Total equity securities	148,575,845	963,710	63,421	-	-	149,602,976
Alternative investments						
Debt-privately held	2,772,064	-	-	-	-	2,772,064
Equity-privately held	66,171,251	-	-	-	-	66,171,251
Real estate-directly held	27,367,313	-	-	-	-	27,367,313
Real estate-non-directly held	11,658,077	-	-	-	-	11,658,077
Total alternative investments	107,968,705	-	-	-	-	107,968,705
Derivative instruments						
Forwards	245,568	-	-	-	-	245,568
Futures	152,653	-	-	-	-	152,653
Options	4,865	-	-	-	-	4,865
Rights and warrants	44,029	-	-	-	-	44,029
Swaps	64,227	-	-	-	-	64,227
Total derivative instruments	511,342	-	-	-	-	511,342
Securities lending collateral	23,905,401	-	-	-	-	23,905,401
Bond proceeds investment	209,440	-	-	-	-	209,440
Total investment assets	339,539,096	1,654,255	94,776	315	2,471	341,290,913
Liabilities						
Derivative instruments						
Forwards	198,278	-	-	-	-	198,278
Futures	55,701	-	-	-	-	55,701
Options	3,725	-	-	-	-	3,725
Swaps	8,785	-	-	-	-	8,785
Total derivative instruments	266,489	-	-	-	-	266,489
Total investment liabilities	266,489	-	-	-	-	266,489
TOTAL NET INVESTMENTS	\$339,272,607	\$1,654,255	\$94,776	\$315	\$2,471	\$341,024,424

Notes to the basic financial statements

Debt securities

Debt securities consist primarily of long-term investments issued by the U.S. government and U.S. government-sponsored agencies, municipal securities, foreign governments, corporations, securitized offerings backed by residential and commercial mortgages, and inflation-indexed bonds (also known as inflation-linked bonds). Debt securities also consist of short-term securities that by definition typically have maturities of less than one year. Debt securities in Pension2 include securities such as bond mutual funds and guaranteed annuity contracts. The annuity contracts offer a guaranteed minimum interest rate for the life of the contract.

Short-term investments consist of money market funds, certificates of deposits and similar instruments with maturities and/or holding periods generally of less than one year. Deposits in the Pooled Money Investment Account (classified under short-term securities), administered by the California State Treasurer, represent various investments with approximately 291 average days to maturity. The California State Treasurer pools these monies with those of other state agencies for investing in short-term securities. The monies are available for withdrawal at any time. Deposits in the Short-Term Investment Fund, administered by State Street Bank and Trust Company (State Street Bank), represent various investments with approximately 60 average days to maturity.

Equity securities

Equity securities consist primarily of domestic and international common stocks, preferred stocks, depository receipts, real estate investment trusts (REITs), exchange-traded funds (ETFs) and stock mutual funds.

Alternative investments

Alternative investments consist primarily of limited partnership structures invested in privately held debt or privately held equity, including venture capital, leveraged buyouts and co-investments, as well as investments in real estate, infrastructure, agriculture and timberland. They include investments held within Private Equity, Real Estate, Public Equity, Risk Mitigating Strategies, Inflation Sensitive and Innovative Strategies.

Alternative investments are generally long-term and illiquid in nature. As a result, investors are subject to redemption restrictions, which generally limit distributions and restrict the ability of limited partners to exit a partnership investment prior to its dissolution.

Investments in real estate directly held assets are in separate accounts and joint ventures, which are primarily composed of retail, office, industrial and multifamily

properties. Certain real estate investments are leveraged through partnerships using a combination of equity contributions from CalSTRS and other investors and through the use of debt. CalSTRS engages real estate advisors and operating partners who are responsible for managing a portfolio's day-to-day activities, performance and reporting. Real estate non-directly held investments primarily include commingled limited partnership investments in which CalSTRS does not have a controlling interest.

While Sustainable Investment and Stewardship Strategies (SISS) activist manager funds are included in the Public Equity asset class, they are classified as alternative investments on the financial statements due to their structure. These funds employ specific investment strategies and co-investments, including, but not limited to, publicly traded equity securities of companies on U.S., Asian, Canadian and European exchanges.

Derivative instruments

CalSTRS holds investments in futures, foreign currency forward contracts, options, swaps, rights and warrants.

A futures contract is an exchange-traded contract whereby the purchaser agrees to buy an asset at a stated price on a specific future date. A foreign currency forward contract is a customized, bilateral agreement to exchange a specified currency at a specified future settlement date at a forward price agreed to on the trade date.

CalSTRS invests in exchange-traded options and over-the-counter options. An option is a contract that entitles the holder to purchase or sell a specific amount of contracts or notional amount at a specified price (strike price). The underlying asset, quantity of the underlying or notional amount, expiration date and strike price are standardized for exchange-traded options and are customized for over-the-counter options.

Swaps are derivative instruments in which two parties agree to exchange one stream of cash flows against another stream or a guarantee. These streams are called the legs of the swap, and usually at least one leg has a rate that is variable. The variable leg can depend on a reference rate, the total return of an asset or an economic statistic. Cash flows are calculated based on a notional amount, which are usually not exchanged between counterparties.

Rights and warrants held by CalSTRS are typically acquired through corporate actions. A right is a privilege granted to shareholders of a corporation to subscribe to shares of a new issue of common stock before it is offered to the public. A warrant gives the holder the right, but not the obligation, to buy an underlying equity security at a given price and quantity during a specified period.

Notes to the basic financial statements

Securities lending

California statutes and board policies permit CalSTRS to make short-term, collateralized loans of its securities to broker-dealers and other entities in order to earn incremental income. CalSTRS has contracted with our master custodian (State Street Bank), third-party securities lending agents and their respective custodians to lend equity and debt securities. The majority of the security loans can be terminated on demand by either CalSTRS or the borrower. The underlying securities on loan are reported as assets on the statement of fiduciary net position.

Collateral in the form of cash or other securities is required for 102% and 105% of the fair value of domestic and international securities loaned, respectively. For non-U.S. debt securities loaned, CalSTRS follows market practice, which requires collateral of 102% of the fair value of the loaned securities. Since the majority of loans are terminable at will, their duration does not generally match the duration of the investments made with the cash collateral. As of June 30, 2021, the weighted duration difference between the investments and these loans was 41 days.

As of June 30, 2021, the fair value of the securities on loan was \$25.7 billion. The securities lending obligations were \$23.8 billion. The fair value of the reinvested cash collateral was \$23.9 billion, the non-cash collateral was \$2.6 billion, and the calculated mark (collateral adjustment requested for the next business day) was (\$7.0) million. The invested collateral and corresponding obligation are reflected in the statement of fiduciary net position as assets and liabilities, respectively. The reinvested cash collateral securities in this program are typically held to maturity and are expected to mature at par.

In accordance with GASB Statement No. 28, *Accounting and Financial Reporting for Securities Lending Transactions*, the non-cash collateral of \$2.6 billion is not reported in the statement of fiduciary net position as CalSTRS is not permitted to pledge or sell these collateral securities received unless the borrower defaults. The contracts with the securities lending agents require them to indemnify CalSTRS if the borrowers fail to return the securities (or if the collateral is not sufficient to replace the securities lent) or if the borrowers fail to pay CalSTRS for income distributions by the securities' issuers while the securities are on loan.

Bond proceeds investment

Bond proceeds investment represents the investment of the proceeds of the CalSTRS Series 2019 Bonds issued in December 2019 through the California Infrastructure and Economic Development Bank for the construction of CalSTRS' headquarters expansion, issuance costs and

payment of interest during the construction period. Until the bond proceeds are needed, they are invested at the direction of CalSTRS. The investment of the proceeds is restricted to certain types of investment securities by the terms of the governing bond trust agreement.

The primary objectives of bond proceeds investment are the preservation of capital, liquidity and return on investment. Investment decisions are undertaken in a manner to preserve capital by mitigating credit and interest rate risk. Additionally, the bond proceeds investment portfolio is structured to have security maturities align with scheduled construction and interest payments.

Investment risk schedules

In accordance with GASB Statement No. 40, *Deposit and Investment Risk Disclosures—an amendment of GASB Statement No. 3*, the following investment risk schedules disclose CalSTRS' investments that are subject to certain types of risks, including credit risk, interest rate risk, concentration of credit risk, custodial credit risk and foreign currency risk. The policies addressing each risk, discussed in more detail below, are contained within the IPMP reviewed and approved annually by the board.

Credit risk

Credit risk is the risk that an issuer or other counterparty to a debt instrument will not fulfill its obligations. This is measured by the assignment of ratings by nationally recognized statistical rating organizations.

CalSTRS Investment Guidelines require that, at the time of purchase, at least 95% of the fair value of the corporate securities comprising the credit portion of the core fixed income portfolio be rated investment grade as defined by the Bloomberg Barclays U.S. Aggregate Bond Index.

The ratings used to determine the quality of the individual securities in the table below are the ratings provided by Standard & Poor's (S&P) Global Inc. Obligations issued or guaranteed by the U.S. government or government-sponsored agencies are eligible without limit. Furthermore, the total position of the outstanding debt of any non-agency mortgage-backed, asset-backed and commercial mortgage-backed securities issuer shall be limited to 10% of the fair value of the portfolio, on the basis of each separate trust (pool of assets), at the time of purchase. Obligations of other issuers are not to exceed 5% per issuer, at the time of purchase, of the fair value of any individual portfolio.

Notes to the basic financial statements

CalSTRS' investment policies and guidelines also include an allocation for opportunistic strategies, which allows for the purchase of bonds rated below investment grade. The amount of these investments that each investment manager may hold is negotiated on a manager-by-manager basis.

CalSTRS may invest in an unrated security if the security is comparable in quality to other rated securities that are

eligible for purchase. The notation N/R represents those securities that are not rated, and N/A represents those securities for which the rating disclosure requirements are not applicable, such as obligations of the U.S. government and obligations explicitly guaranteed by the U.S. government.

As of June 30, 2021, the credit ratings of all debt securities are as follows:

Debt securities

(dollars in thousands)

Ratings	Asset-backed securities	Corporate bonds	Foreign government issues	Mortgage-backed securities	Municipal securities	U.S. government and agency obligations	Short-term securities	Mutual funds - bond funds	Guaranteed annuity contracts	Total
Long-term ratings										
AAA	\$49,515	\$293,985	\$45,046	\$160,221	\$18,733	\$—	\$—	\$—	\$—	\$567,500
AA	5,052	628,894	90,524	17,770	63,705	1,090,949	—	56,173	—	1,953,067
A	4,346	3,226,935	111,121	7,371	69,960	—	—	—	—	3,419,733
BBB	1,174	5,403,567	250,560	4,305	4,339	—	—	—	—	5,663,945
BB	3,244	973,092	92,198	3,004	—	—	—	—	—	1,071,538
B	2,536	959,496	23,795	4,884	—	—	—	—	—	990,711
CCC	3,428	196,680	3,059	1,305	—	—	—	—	—	204,472
CC	2,546	549	—	—	—	—	—	—	—	3,095
C	—	207	—	—	—	—	—	—	—	207
D	742	—	490	—	—	—	—	—	—	1,232
N/R	51,213	298,466	70,106	6,352,812	2,030	81,460	—	—	584,840	7,440,927
N/A	—	—	—	1,636,191	—	20,898,993	—	64,367	—	22,599,551
Short-term ratings										
A-1	—	—	—	—	—	—	1,364,809	—	—	1,364,809
N/R	—	—	—	—	—	—	9,247,783	—	—	9,247,783
N/A	—	—	—	—	—	—	4,564,479	—	—	4,564,479
TOTAL	\$123,796	\$11,981,871	\$686,899	\$8,187,863	\$158,767	\$22,071,402	\$15,177,071	\$120,540	\$584,840	\$59,093,049

Notes to the basic financial statements

As of June 30, 2021, the credit ratings of all securities lending collateral are as follows:

Securities lending collateral

(dollars in thousands)

Ratings	Asset-backed securities	Corporate bonds	Mortgage-backed securities	U.S. government and agency obligations	Short-term securities	Total
Long-term ratings						
AAA	\$342,227	\$35,057	\$—	\$—	\$—	\$377,284
AA	—	1,022,459	—	90,485	—	1,112,944
A	—	2,379,288	1,291	—	—	2,380,579
BBB	—	446,338	—	—	—	446,338
N/R	272,143	320,224	545	25,002	—	617,914
Short-term ratings						
A-1	—	—	—	—	3,668,574	3,668,574
A-2	—	—	—	—	50,116	50,116
N/A	—	—	—	—	274,976	274,976
N/R	—	—	—	—	14,976,676	14,976,676
TOTAL	\$614,370	\$4,203,366	\$1,836	\$115,487	\$18,970,342	\$23,905,401

Interest rate risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

Investments may contain terms that increase the sensitivity of their fair values to increasing and decreasing interest rates. Although CalSTRS has investments that have an inherent prepayment risk as well as caps, floors and step-up features, these are mitigated through the diversification of asset classes, security selection, maturity and credit quality.

CalSTRS' investment policies and guidelines allow the core long-term investment grade portfolios the discretion to

deviate the average duration of the portfolio within a range of +/- 20% (80% to 120%) of the weighted average effective duration of the performance benchmark.

As of June 30, 2021, the overall weighted effective duration and benchmark of the long-term Fixed Income portfolios were 6.45 years and 6.42 years, respectively. The following table presents the net asset values, durations and associated benchmarks by investment type held in the long-term Fixed Income portfolios.

Long-term fixed income duration

(dollars in thousands)

Investment type (by portfolio)	Portfolio net asset value	Effective duration	Benchmark duration	Difference
Core portfolio				
Commercial mortgage-backed securities	\$589,780	5.10	5.04	0.06
Credit obligations	8,703,435	8.06	8.19	(0.13)
Mortgage-backed securities	6,606,530	4.92	4.75	0.17
U.S. government and agency obligations	10,313,043	6.75	6.63	0.12
Debt opportunistic				
Corporate high yield	1,030,010	3.88	3.92	(0.04)
Debt core plus	4,054,408	6.48	6.32	0.16
Leveraged loans	785,009	0.33	0.25	0.08
Special situations	—	—	6.42	(6.42)
TOTAL	\$32,082,215			

Notes to the basic financial statements

The U.S. Treasury Inflation Protected Securities (TIPS), CalSTRS Home Loan Program, long-duration U.S. Treasury securities and other debt securities in non-Fixed Income portfolios are not included in the previous table. The duration or weighted average to maturity for these investments are as follows:

- The U.S. TIPS had a net asset value of \$1.8 billion with an effective duration of 7.52 years compared to the benchmark duration of 7.50 years.
- The CalSTRS Home Loan Program had a net asset value of \$26.5 million with a weighted average to maturity of 18.06 years.
- The long-duration U.S. Treasury securities had a net asset value of \$9.0 billion with an effective duration and benchmark duration of 18.94 years.
- Other debt securities in non-Fixed Income portfolios had a market value of \$133.9 million with a weighted average to maturity of 16.97 years.
- Cash and accruals totaling (\$565.1) million and swaps and other collateral totaling (\$32.1) million are included in the net asset value within the Fixed Income portfolios but are not included in debt securities on the statement of fiduciary net position.

As of June 30, 2021, the segmented time distribution for the short-term securities based upon the expected maturity or first reset dates is as follows:

Short-term fixed income segmented time distribution

(dollars in thousands)

Investment type	0-30 days	31-90 days	91-120 days	121-180 days	181-365 days	366+ days	Total
Asset-backed securities	\$54,547	\$—	\$—	\$—	\$—	\$—	\$54,547
Corporate bonds	270,713	50,012	—	35,007	—	—	355,732
Money-market securities	4,101,226	2,806,562	944,369	540,806	310,638	—	8,703,601
Pooled money investment account	46,772	—	—	—	—	—	46,772
Short-term investment fund	755,620	—	—	—	—	—	755,620
U.S. government and agency obligations	1,780,911	2,396,451	792,193	739,728	275,870	39,997	6,025,150
TOTAL	\$7,009,789	\$5,253,025	\$1,736,562	\$1,315,541	\$586,508	\$39,997	\$15,941,422
WEIGHTINGS	43.98%	32.95%	10.89%	8.25%	3.68%	0.25%	100.00%

The primary investment objective for short-term investments is to seek the preservation of capital and liquidity and to generate the highest possible current income consistent with a prudent level of risk. The above table includes \$780.9 million debt securities that are managed within the short-term fixed income portfolio but may have original maturities of over a year. However, the investment guidelines of the short-term portfolio state that the average maturity of the investments shall be managed such that it will not exceed 180 days.

As of June 30, 2021, the segmented time distribution based upon the expected maturity or first reset date for the invested securities lending collateral is as follows:

Securities lending collateral segmented time distribution

(dollars in thousands)

Investment type	0-1 day	2-6 days	7-29 days	30-59 days	60-89 days	90+ days	Total
Asset-backed securities	\$—	\$—	\$376,437	\$—	\$12,089	\$225,844	\$614,370
Corporate bonds	1,149,516	80,019	1,315,895	513,220	596,371	548,345	4,203,366
Mortgage-backed securities	—	—	545	—	1,291	—	1,836
U.S. government and agency obligations	75,487	—	—	—	—	40,000	115,487
Short-term securities	6,639,872	336,088	2,522,403	3,541,114	2,743,516	3,187,349	18,970,342
TOTAL	\$7,864,875	\$416,107	\$4,215,280	\$4,054,334	\$3,353,267	\$4,001,538	\$23,905,401
WEIGHTINGS	32.90%	1.74%	17.63%	16.96%	14.03%	16.74%	100.00%

Notes to the basic financial statements

The invested securities lending cash collateral is diversified among different investment types with the maximum remaining effective maturity of any instrument being three years at the time of purchase. The fund must remain liquid to meet collateral returns.

Pension2

The primary objectives of Voya Fixed Plus III and TIAA Traditional Annuities are the guarantee of principal and a guaranteed minimum interest rate of 1.0% for the life of the contract. The interest rate guarantees under the contracts are subject to the claim-paying abilities of Voya Retirement Insurance and Annuity Company and TIAA.

As of June 30, 2021, the weighted average maturity of investments with underlying debt holdings for the Pension2 403(b) and 457(b) plans on the statement of fiduciary net position are as follows:

Pension2 weighted average maturity

(dollars in thousands)

Investment	Maturity	Fair value
CREF money market account	33 days	\$15
Federated U.S. treasury cash reserves	40 days	16,505
Vanguard inflation-protected securities fund	8.0 years	64,366
Vanguard short-term bond index fund	2.9 years	20,024
Vanguard total bond market index fund	8.6 years	36,150
TOTAL		\$137,060

Concentration of credit risk

Concentration of credit risk is the risk of loss attributed to the magnitude of CalSTRS' investment in a single issuer. The CalSTRS IPMP states that no more than 3% of the total fund shall be invested in or exposed to any one security or corporation, with the exception of U.S. treasury or agency obligations. As of June 30, 2021, this condition from the IPMP was met. As such, no single issuer, excluding investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools and other pooled investments, exceeded 5% of total investments.

Custodial credit risk

Custodial credit risk is the risk that if a depository institution or counterparty fails, CalSTRS would not be able to recover the value of our deposits, investments or collateral securities. As of June 30, 2021, all of CalSTRS non-cash investments are not exposed to custodial credit risk because they are held in CalSTRS' name. Demand and time deposits held by the various financial institutions and the state banks are insured up to \$250,000 by the Federal Deposit Insurance Corporation or by collateral held by the California State Treasurer's Office or an agency of that office in the state's name. CalSTRS does not have a general policy relating to custodial credit risk.

Notes to the basic financial statements

Foreign currency risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. As of June 30, 2021, CalSTRS' investment exposure in foreign currency risk is as follows:

Foreign currency risk

(dollars in thousands; in U.S. dollar equivalents)

Currency name	Debt securities	Alternative investments	Equity securities	Derivative instruments	Cash ¹	Total exposure
Argentine peso	\$-	\$-	\$-	\$-	\$33	\$33
Australian dollar	6,507	-	2,478,283	(1,996)	5,650	2,488,444
Brazilian real	21,956	-	868,960	35,775	3,722	930,413
Canadian dollar	6,854	259,894	4,059,169	(4,375)	17,541	4,339,083
Chilean peso	-	-	29,553	197	2,041	31,791
Colombian peso	-	-	3,562	(608)	1	2,955
Czech koruna	-	-	12,046	3,537	44	15,627
Danish krone	-	-	1,095,773	2,870	694	1,099,337
Egyptian pound	-	-	1,358	48	12	1,418
Euro	38,536	5,881,733	12,551,297	(3,324)	32,361	18,500,603
Hong Kong dollar	-	-	5,665,455	(632)	13,226	5,678,049
Hungarian forint	-	-	119,001	(2,837)	165	116,329
Indian rupee	-	-	1,602,587	(10,023)	4,755	1,597,319
Indonesian rupiah	-	-	272,396	(808)	775	272,363
Israeli new shekel	-	-	218,167	120	766	219,053
Japanese yen	-	-	9,472,956	5,747	51,243	9,529,946
Kenyan shilling	-	-	5,317	-	-	5,317
Malaysian ringgit	-	-	159,564	(522)	1,715	160,757
Mexican peso	60,356	-	341,399	871	2,915	405,541
New Taiwan dollar	-	-	2,510,069	6,572	7,578	2,524,219
New Zealand dollar	-	-	95,798	918	763	97,479
Norwegian krone	5,010	-	433,908	(2,075)	1,996	438,839
Pakistan rupee	-	-	4,321	-	210	4,531
Peruvian sol	-	-	-	(772)	40	(732)
Philippine peso	-	-	50,383	(795)	418	50,006
Polish zloty	-	-	169,538	868	1,306	171,712
Pound sterling	8,827	1,399,138	5,874,911	(4,449)	8,181	7,286,608
Qatari riyal	-	-	21,251	(96)	837	21,992
Russian ruble	31,844	-	-	8,233	1,478	41,555
Saudi riyal	-	-	41,313	(8)	493	41,798
Singapore dollar	-	-	565,105	6,645	3,214	574,964
South African rand	-	-	573,873	(783)	1,500	574,590
South Korean won	-	67	2,622,397	4,147	3,495	2,630,106
Swedish krona	-	-	1,384,601	2,162	728	1,387,491
Swiss franc	-	-	3,294,467	4,102	3,256	3,301,825
Thailand baht	-	-	291,375	2,145	2,667	296,187
Turkish lira	-	-	66,137	(3,629)	386	62,894
UAE dirham	-	-	50,918	1	55	50,974
Uruguayan peso	-	-	-	(10)	-	(10)
Yuan renminbi	5,015	-	789,950	3,370	4,586	802,921
Total	\$184,905	\$7,540,832	\$57,797,158	\$50,586	\$180,846	\$65,754,327

¹ Spot contracts of \$368 are included in the cash total above.

Notes to the basic financial statements

CalSTRS' investments denominated in foreign currencies are reported within assets and liabilities on the statement of fiduciary net position.

Foreign currency is composed of international investment proceeds and income to be repatriated into U.S. dollars and funds available to purchase international securities. Foreign currency is held temporarily in foreign accounts until it is able to be repatriated or expended.

In accordance with the IPMP, CalSTRS has established a strategic allocation to non-U.S. dollar public and private equity assets (i.e., private equity investments and real estate). Considering this commitment to non-U.S. dollar assets and the impact currency fluctuations can have on the total return of dollar-based investors, CalSTRS has recognized the need to implement strategies designed to address the management of currency risk.

CalSTRS believes that our Currency Management Program should emphasize the protection of the value of its non-U.S. dollar public and private equity assets against a strengthening U.S. dollar first, yet recognizes that opportunities also exist for alpha generation (the ability to derive a return in excess of a market return) within the currency markets.

CalSTRS Fixed Income staff has management and oversight responsibilities for the Currency Management Program. The position range has been designed to allow for some degree of symmetry around the underlying exposure to the foreign-denominated assets within CalSTRS in order to both protect the translation value of the assets against a strengthening U.S. dollar and to enhance returns in a declining U.S. dollar environment.

As of June 30, 2021, the Pension2 403(b) and 457(b) plans do not expose CalSTRS to foreign currency risk.

Bond proceeds investment risk schedules

Bond proceeds were invested primarily in U.S. government and agency obligations and money market funds. As of June 30, 2021, the bond proceeds investment does not expose CalSTRS to foreign currency and concentration of credit risk. Additionally, as of June 30, 2021, all of CalSTRS' non-cash bond proceeds investment is not exposed to custodial risk as they are held in CalSTRS' name.

As of June 30, 2021, the segmented time distribution for the bond proceeds investment based upon the expected maturity or first reset dates is as follows:

Bond proceeds investment segmented time distribution

(dollars in thousands)

Investment type	0-30 days	31-90 days	91-120 days	121-180 days	181-365 days	366+ days	Total
Short-term securities	\$85,826	\$—	\$—	\$—	\$—	\$—	\$85,826
U.S. government and agency obligations	6,459	22,312	9,810	17,268	40,908	26,857	123,614
TOTAL	\$92,285	\$22,312	\$9,810	\$17,268	\$40,908	\$26,857	\$209,440
WEIGHTINGS	44.06%	10.66%	4.68%	8.25%	19.53%	12.82%	100.00%

Notes to the basic financial statements

As of June 30, 2021, the credit ratings of all bond proceeds investment are as follows:

Bond proceeds investment credit risk

(dollars in thousands)

Ratings	U.S. government and agency obligations	Short-term securities	Total
Long-term ratings			
AA	\$110,354	\$—	\$110,354
N/A	13,260	—	13,260
Short-term ratings			
N/A	—	85,826	85,826
TOTAL	\$123,614	\$85,826	\$209,440

Derivative instruments

As of June 30, 2021, the derivative instruments held by CalSTRS are considered investments and not hedges for accounting purposes. The term hedging, as it is used elsewhere in the notes to these financial statements, denotes an economic activity and not an accounting method. The gains and losses arising from this activity are recognized as incurred in the statement of changes in fiduciary net position.

All investment derivatives discussed below are included within the investment risk schedules. Investments in derivative instruments are disclosed separately to provide a comprehensive view of this activity and its impact on the overall investment portfolio.

Derivative instrument fair values are reported as investments in the statement of fiduciary net position with changes in fair values reported as investment income (loss) in the statement of changes in fiduciary net position.

Notes to the basic financial statements

The table below presents the related net change in fair value, fair value and notional amount of derivative instruments outstanding as of June 30, 2021.

Investment derivatives disclosure

(dollars in thousands)

Derivative instruments	Net change in fair value for the fiscal year ended June 30, 2021	Fair value	Notional amount ¹
Forwards			
Foreign currency forward contracts	(\$8,495)	\$47,290	23,564,959
Total forwards	(8,495)	47,290	
Futures			
Commodity futures long	109,588	29,833	20,959
Commodity futures short	(111,321)	(13,044)	(29,940)
Fixed income futures long	(247,665)	99,027	2,545,015
Fixed income futures short	13,967	(4,352)	(735,020)
Index futures long	997,970	(15,745)	328,641
Index futures short	(590,238)	1,233	(555)
Total futures	172,301	96,952	
Options			
Commodity futures options bought	(13)	–	10
Commodity futures options written	963	(1,527)	(16,937)
Credit default swap options bought	(7)	59	511
Credit default swap options written	266	–	(511)
Fixed income futures options bought	(9,055)	714	924
Fixed income futures options written	6,269	(1,030)	(2,894)
Foreign currency options bought	(19,348)	4,092	1,270,112
Foreign currency options written	5,446	–	–
Index options written	(616)	(1,168)	(447)
Total options	(16,095)	1,140	
Rights and warrants			
Rights	2,628	410	1,113 units
Warrants	19,229	43,619	8,439 units
Total rights and warrants	21,857	44,029	
Swaps			
Commodity forward swaps	119,544	13,289	(1,112,826) units
Credit default swaps bought	(13,439)	–	–
Credit default swaps written	10,535	24,103	680,109
Pay-fixed interest rate swaps	10,558	7,933	229,956
Receive-fixed interest rate swaps	(4,889)	(127)	330,732
Total return swaps	566,726	10,006	845,399
Variance swaps	224	238	13,016
Total swaps	689,259	55,442	
TOTAL DERIVATIVE INSTRUMENTS	\$858,827	\$244,853	

¹ In U.S. dollars unless otherwise indicated.

Notes to the basic financial statements

Counterparty credit risk

The table below depicts the counterparty credit ratings of CalSTRS non-exchange traded investment derivative instruments outstanding and subject to loss as of June 30, 2021.

Counterparty credit rating

(dollars in thousands)

S&P rating	Commodity forward swaps	Credit default swap options bought	Foreign currency forwards	Total return swaps	Variance swaps	Total
AA	\$—	\$—	\$33,073	\$—	\$—	\$33,073
A	13,361	24	166,242	308	238	180,173
BBB	623	35	44,425	10,747	—	55,830
TOTAL INVESTMENTS IN ASSETS	\$13,984	\$59	\$243,740	\$11,055	\$238	\$269,076

The ratings used to determine the quality of the individual counterparty are S&P ratings. The aggregate fair value of investment derivative instruments in an asset position subject to counterparty credit risk as of June 30, 2021, was \$269.1 million. This represents the maximum loss that would be recognized at the reporting date if all counterparties failed to perform as contracted. However, master agreements exist that call for daily exchange of collateral for the mark-to-market to minimize this risk.

CalSTRS may enter into a master netting arrangement with a counterparty. In the event of default or early termination, the master agreement permits the non-defaulting party the right to close-out all transactions in a single net settlement to one net amount payable by one counterparty to the other. As of June 30, 2021, there were assets of \$299.5 million,

including collateral held by CalSTRS, and liabilities of \$198.4 million from non-exchange traded derivatives subject to master netting agreements. As of June 30, 2021, CalSTRS did not have any significant exposure to counterparty credit risk with any single party.

Custodial credit risk

The custodial credit risk disclosure for exchange-traded derivative instruments is made in accordance with the custodial credit risk disclosure requirements of GASB Statement No. 40. As of June 30, 2021, all of CalSTRS' investments in derivative instruments are held in CalSTRS' name or CalSTRS' nominee's name and are not exposed to custodial credit risk.

Interest rate risk

As of June 30, 2021, CalSTRS is exposed to interest rate risk on its derivative instruments described below by maturity period.

Investment maturities

(dollars in thousands)

Investment type	Fair value	Investment maturities (in years)			
		Less than 1	1-5	6-10	More than 10
Fixed income futures long	\$99,027	\$99,232	(\$205)	\$—	\$—
Fixed income futures short	(4,352)	(4,352)	—	—	—
Fixed income futures options bought	714	714	—	—	—
Fixed income futures options written	(1,030)	(1,030)	—	—	—
Pay-fixed interest rate swaps	7,933	—	—	(888)	8,821
Receive-fixed interest rate swaps	(127)	11	(634)	496	—
Total return swaps	10,006	10,006	—	—	—
TOTAL	\$112,171	\$104,581	(\$839)	(\$392)	\$8,821

Notes to the basic financial statements

The table below shows swaps that are highly sensitive to changes in interest rates. The table below details the reference rate, fair value and notional amount of these derivative instruments as of June 30, 2021.

Derivative instruments highly sensitive to interest rate changes

(dollars in thousands)

Investment type	Reference rate/asset	Fair value	Notional amount
Interest rate swap	Receive Fixed 0.19%, Pay Variable 3-month London Interbank Offered Rate	\$11	\$58,654
Interest rate swap	Receive Fixed 0.82%, Pay Variable 3-month London Interbank Offered Rate	(237)	144,519
Interest rate swap	Receive Fixed 1.1%, Pay Variable 3-month London Interbank Offered Rate	(397)	89,824
Interest rate swap	Receive Fixed 3.475%, Pay Variable 1-month United Kingdom Retail Price Index	(145)	5,250
Interest rate swap	Receive Fixed 7.024%, Pay Variable Brazil CDI Rate	(50)	10,720
Interest rate swap	Receive Fixed 7.044%, Pay Variable Brazil CDI Rate	(9)	2,551
Interest rate swap	Receive Fixed 7.44%, Pay Variable 1-month Mexico Interbank Equilibrium Interest Rate	354	9,799
Interest rate swap	Receive Fixed 7.45%, Pay Variable 1-month Mexico Interbank Equilibrium Interest Rate	346	9,415
Interest rate swap	Receive Variable 3-month Federal Funds Rate, Pay Fixed 1.729	(155)	3,615
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 0.78	461	21,212
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 0.80	20	105
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 0.90	1,137	5,664
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 1.0	2,467	15,346
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 1.2	1,424	11,144
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 1.225	183	1,629
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 1.25	(297)	48,456
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 1.35	(1,051)	83,459
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 1.6	126	4,042
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 2.0	(508)	9,084
Interest rate swap	Receive Variable 3-month London Interbank Offered Rate, Pay Fixed 2.05	(161)	2,180
Interest rate swap	Receive Variable 3-month Secured Overnight Financing Rate, Pay Fixed 0.56	3,248	17,190
Interest rate swap	Receive Variable 3-month Secured Overnight Financing Rate, Pay Fixed 0.74	1,039	6,830
Interest rate swaps total		\$7,806	\$560,688
Total return swap	Receive BCOMF1TC GST Index, Pay 3-month U.S. Treasury Bill plus 0.14%	\$1,917	(\$163,388)
Total return swap	Receive BCOMTR BPS Index, Pay 3-month U.S. Treasury Bill plus 0.12%	778	(72,780)
Total return swap	Receive BCOMTR GST USD Index, Pay 3-month U.S. Treasury Bill plus 0.13%	2,959	(276,616)
Total return swap	Receive BCOMTR JPM Index, Pay 3-month U.S. Treasury Bill plus 0.13%	725	(67,820)
Total return swap	Receive BCOMTR MYC Index, Pay 3-month U.S. Treasury Bill plus 0.11%	214	(19,973)
Total return swap	Receive BCOMTR1 BPS Index, Pay 3-month U.S. Treasury Bill plus 0.14%	1,735	(162,232)
Total return swap	Receive BCOMTR2 GST Index, Pay 3-month U.S. Treasury Bill plus 0.14%	1,880	(183,157)
Total return swap	Receive RBCAETO RBC Index, Pay 3-month U.S. Treasury Bill plus 0.10%	1,119	(110,530)
Total return swap	Receive 1-month Johannesburg Interbank Agreed Rate minus 0.08%, Pay MSCI South Africa Net Return Index	308	12,725
Total return swap	Receive 1-month London Interbank Offered Rate plus 0.15%, Pay MSCI Israel Net Return Index	27	8,627
Total return swap	Receive 1-month London Interbank Offered Rate, Pay MSCI Thailand Net Return Index	4,999	121,453
Total return swap	Receive 1-month Singapore Interbank Offered Rate, Pay 1-month Secured Overnight Financing Rate	441	35,819
Total return swap	Receive MSCI Korea Net Return Index, Pay 1-month London Interbank Offered Rate minus 0.05%	67	(11,470)
Total return swap	Receive MSCI Mexico Net Return Index, Pay 1-month Mexico Interbank Equilibrium Interest Rate plus 0.15%	(344)	(24,797)
Total return swap	Receive MSCI Taiwan Net Return Index, Pay 1-month London Interbank Offered Rate minus 0.25%	40	(2,314)
Total return swap	Receive Warsaw Interbank Offered Rate minus 0.08, Pay MSCI Poland Net Return Index	9	941
Total return swaps total		\$16,874	(\$915,512)

Notes to the basic financial statements

Investment allocation policy

In accordance with GASB Statement No. 67, *Financial Reporting for Pension Plans—an amendment of GASB Statement No. 25*, and GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, CalSTRS discloses investment policies pertaining to asset allocation and changes to any significant investment policies. The board approves the allocation of investment assets as described in the board policy manual. The key goal of the asset allocation process is to develop an asset allocation policy that maximizes the likelihood that the investment portfolio's assets will, over the planning horizon, fund plan benefits. CalSTRS conducts an asset allocation study every four years, or more frequently if there is a significant change in the liabilities or assets.

The asset allocation study involves a comprehensive review of the financial condition of the plan, including the actuarial requirements of the plan, such as future benefit payments and expected cash flow of contributions. The board adopted the current long-term asset allocation targets in November 2019. The long-term allocation plan is implemented in stages and includes a current target allocation for each asset class with ranges to keep the actual allocation close to the target while minimizing the transaction costs that result from rebalancing.

The following table displays the previous and current board-approved target allocation, the policy range and the actual allocation for the STRP per the portfolio allocation and management structure as of June 30, 2021.

Asset class/strategy	Previous target allocation as of June 30, 2020	Current target allocation as of June 30, 2021	Policy range	Actual allocation as of June 30, 2021
Public Equity	51.0%	49.0%	+/- 6.0%	49.7%
Real Estate	13.0%	14.0%	+/- 3.0%	12.3%
Fixed Income	13.0%	13.0%	+/- 3.0%	10.4%
Private Equity	9.0%	10.0%	+/- 3.0%	12.0%
Risk Mitigating Strategies	9.0%	9.0%	+/- 3.0%	8.7%
Inflation Sensitive	3.0%	3.0%	+/- 3.0%	3.7%
Cash/Liquidity	2.0%	2.0%	+/- 3.0%	2.6%
Innovative Strategies	0.0%	0.0%	+/- 2.5%	0.5%
Strategic Overlay	0.0%	0.0%		0.1%
TOTAL ASSET ALLOCATION	100.0%	100.0%		100.0%

Bond proceeds investment are excluded from the asset allocation table and asset allocation process that is approved by the board. All excess monies from the MPP Program and TDCF are invested into the SMIF.

Notes to the basic financial statements

6. Fair value measurements

The fair value of a financial instrument is the amount that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date (the exit price). Fair value is a market-based measurement, not a CalSTRS-specific measurement; hence, valuation assumptions reflect those that market participants would use to price assets and liabilities at the measurement date.

U.S. Generally Accepted Accounting Principles (GAAP) as promulgated by GASB establish a hierarchy that prioritizes and ranks the inputs to valuation techniques used to measure fair value based on observability. Market price observability may be affected by a number of factors, including the investment type, investment-specific characteristics, state of the marketplace, and existence and transparency of transactions between market participants.

CalSTRS follows the fair value measurement and disclosure guidance under U.S. GAAP, which establishes a hierarchical disclosure framework. This framework prioritizes and ranks the level of market price observability used in measuring investments at fair value. U.S. GAAP also allows investments to be valued at cost or net asset value (NAV). The Fair Value Leveling Hierarchy table that follows presents CalSTRS' investments at their fair value level but also includes certain investments at cost or NAV.

Investments with readily available active quoted prices or for which fair value can be measured from actively quoted prices in an orderly market generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. In all cases, an instrument's level within the hierarchy is based upon the market pricing transparency of the instrument and does not necessarily correspond to CalSTRS' perceived risk or the liquidity of the instrument.

Assets and liabilities measured at fair value are classified into one of the following categories:

Level 1 – Fair value is determined using unadjusted quoted prices in active markets for identical assets or liabilities accessible on the measurement date.

Level 2 – Fair value is determined using quoted prices in inactive markets or significant observable inputs (including, but not limited to, quoted prices for similar investments, interest rates, foreign exchange rates, volatility and credit spreads), either directly or indirectly. These inputs may be derived principally from, or corroborated by, observable market data through correlation or by other means.

Level 3 – Fair value is determined using unobservable inputs, including situations where there is little market activity, if any, for the asset or liability.

The fair value hierarchy level within which a fair value measurement falls is determined based on the lowest level input that is significant to the fair value measurement. The availability of valuation techniques and observable inputs may vary and is affected by factors such as the type of security, whether the security is established in the marketplace and market liquidity. Inputs used to measure fair value may require significant judgment or estimation, and CalSTRS may use models or other valuation methodologies to estimate fair value. Accordingly, the degree of judgment exercised by CalSTRS in estimating fair value is greatest for assets and liabilities categorized in Level 3.

Notes to the basic financial statements

Fair value leveling hierarchy

(dollars in thousands)

	Fair value measurements using			
	June 30, 2021	Quoted prices in active markets for identical assets (Level 1)	Significant other observable inputs (Level 2)	Significant unobservable inputs (Level 3)
Assets				
Investments by fair value level				
Debt securities				
Asset-backed securities	\$123,796	\$—	\$122,432	\$1,364
Corporate bonds	11,981,871	—	11,972,451	9,420
Foreign government issues	686,899	—	686,899	—
Mortgage-backed securities	8,187,863	—	8,165,148	22,715
Municipal securities	158,767	—	158,767	—
U.S. government and agency obligations	22,071,402	—	22,071,402	—
Short-term securities	8,836,507	772,140	8,064,367	—
Mutual funds-bond funds	120,540	120,540	—	—
Guaranteed annuity contracts	584,840	—	—	584,840
Total debt securities	52,752,485	892,680	51,241,466	618,339
Equity securities				
Common stocks	139,806,774	139,720,635	25,517	60,622
Depository receipts	3,462,677	3,460,623	1,996	58
Mutual funds-stock funds	2,122,800	2,122,800	—	—
Preferred stocks	591,275	591,275	—	—
Real estate investment trusts	3,619,450	3,615,118	4,273	59
Total equity securities	149,602,976	149,510,451	31,786	60,739
Alternative investments				
Debt-privately held	187	—	—	187
Equity-privately held	738,273	—	—	738,273
Real estate-directly held	27,367,313	—	—	27,367,313
Total alternative investments	28,105,773	—	—	28,105,773
Derivative instruments				
Forwards	245,568	—	245,568	—
Futures	152,653	152,653	—	—
Options	4,865	—	4,865	—
Rights and warrants	44,029	34,790	—	9,239
Swaps	64,227	—	64,227	—
Total derivative instruments	511,342	187,443	314,660	9,239
Securities lending collateral	17,612,197	1,235,903	16,376,294	—
Bond proceeds investment	209,440	85,826	123,614	—
Total investment assets recorded at fair value	248,794,213	151,912,303	68,087,820	28,794,090
Investments measured at cost				
Short-term securities	6,340,564	—	—	—
Securities lending collateral	6,293,204	—	—	—
Total investments measured at cost	12,633,768	—	—	—
Investments measured at NAV				
Debt-privately held	2,771,877	—	—	—
Equity-privately held	65,432,978	—	—	—
Real estate-non-directly held	11,658,077	—	—	—
Total investments measured at NAV	79,862,932	—	—	—
Total investment assets	\$341,290,913	—	—	—
Liabilities				
Investments by fair value level				
Derivative instruments				
Forwards	\$198,278	\$—	\$198,278	\$—
Futures	55,701	55,701	—	—
Options	3,725	—	3,725	—
Swaps	8,785	—	8,785	—
Total derivative instruments	266,489	55,701	210,788	—
Total investment liabilities recorded at fair value	\$266,489	\$55,701	\$210,788	\$—
TOTAL NET INVESTMENTS	\$341,024,424	—	—	—

Notes to the basic financial statements

The \$376.4 million in securities sold short are not represented in the fair value leveling hierarchy table because they represent obligations to deliver borrowed securities to a lender. The obligations were valued using Level 1 measurements in the fair value hierarchy as of June 30, 2021.

Level 1 measurements are generally valued at the official closing price (usually the last trade price) or the last bid price on the security's primary exchange. Such investments generally include common stocks, REITs, depository receipts and mutual funds.

Level 2 measurements are generally valued using indicative prices from vendors, brokers or ask prices. These indicative measurements often use matrix pricing, the Black-Scholes-Merton model or a lattice model and incorporate observable inputs such as yield, prepayment speeds, credit spreads, volatility curves or currency curves. Such investments generally include debt securities, bonds and over-the-counter derivatives. Other factors such as infrequent trading, inactive market or adjusted quoted prices may also result in Level 2 measurements.

Level 3 measurements are generally valued using significant inputs that are unobservable to the marketplace. This may occur if an investment is illiquid or is internally estimated. For CalSTRS, such investments primarily include directly held real estate. Properties are appraised using discounted cash flows, income capitalization, adjusted comparable sales and replacement cost (if recent) methods. The method chosen is the one most relevant to how an investor would assess a property as a potential buyer. Additionally, debt associated with real estate properties is valued using income approach methods such as cash equivalency (gross method) or leveraged equity (net method).

CalSTRS measures certain investments that do not have a readily determinable fair value using NAV as a practical expedient. These investments are generally structured as limited partnerships with an investment manager and are created by raising pools of capital from investors that will be invested according to one or more specific investment strategies. Investors commit capital to the fund, and as the investment manager identifies investment opportunities, the committed capital is called to purchase the investments.

NAV is calculated using measurement principles similar to investment companies. CalSTRS updates the NAV for cash contributions, cash distributions and changes in the fair value of the underlying investments using capital account statements and estimates if the NAV is not updated as of the reporting date. CalSTRS does not currently have any plans to sell any of these investments before their stated term.

Notes to the basic financial statements

The following table displays information regarding investments that use NAV per share (or equivalent) as their fair value measurement:

NAV practical expedient

(dollars in thousands)

	Fair value June 30, 2021	Total unfunded commitments	Redemption frequency if currently eligible	Redemption notice period
Debt–privately held¹	\$2,771,877	\$3,517,900	N/A	N/A
Equity–privately held				
Private Equity funds ²	43,313,324	19,890,887	N/A	N/A
Risk Mitigating Strategies funds ³	17,662,909	–	Monthly	2-60 days
Sustainable Investment and Stewardship Strategies funds ⁴	2,750,406	–	N/A, Monthly, Quarterly, Annually	45-120 days
Other ⁵	1,706,339	190,239	Daily, Quarterly	3-90 days
Real Estate–non-directly held				
Real Estate funds ⁶	7,879,650	5,976,321	N/A	N/A
Other ⁷	3,778,427	204,181	Quarterly	30-90 days
TOTAL INVESTMENTS MEASURED AT NAV	\$79,862,932	\$29,779,528		

- ¹ This category includes private equity funds that invest in privately held debt. CalSTRS investment in each fund is generally not subject to redemption and is normally returned through distributions as a result of the liquidation of the underlying assets over a weighted-average period of approximately 10 years as of June 30, 2021.
- ² This category includes private equity funds that invest in nonmarketable securities of private companies, which ultimately may become public in the future and whose strategies include leveraged buyouts and venture capital. Generally, CalSTRS investment in each fund in this category may not be subject to redemption and is normally returned through distributions as a result of the liquidation of the underlying assets over a weighted-average period of approximately 10 years as of June 30, 2021.
- ³ This category includes funds that include investment strategies with structural aspects that provide improved diversification and potential protection in negative equity markets. Investments in this category can be redeemed monthly upon written notice.
- ⁴ This category includes funds that invest strategically in publicly traded equities of companies on U.S. and non-U.S. exchanges to achieve capital appreciation and income. The funds in this category are generally subject to a lockup period before redemption is permissible. Investments representing 13.5%, 18.3%, 23.4% and 42.1% of the value of the investments in this category can be redeemed monthly, quarterly, annually and at the end of a three-year or rolling three-year period, respectively. The remaining 2.7% of the value of the investments in this category is not subject to redemption and is normally returned through distributions as a result of the liquidation of the underlying assets.
- ⁵ This category includes funds that invest primarily in equities, fixed income securities, opportunistic and other funds. Investments representing 51.4% and 37.5% in this category can be redeemed daily and quarterly, respectively, upon written notice. The remaining 11.1% of the value of the investments in this category is subject to a lockup period before a one-time full redemption is permissible.
- ⁶ This category includes funds that invest directly in real estate and real estate-related assets, including retail, industrial, office, residential and hotels. Generally, CalSTRS investment in each fund in this category may not be subject to redemption and is normally returned through distributions as a result of the liquidation of the underlying assets over a weighted-average period of approximately five years as of June 30, 2021.
- ⁷ This category includes open-ended funds that invest directly in real estate and real estate-related assets, including retail, industrial, office, residential and hotels. Investments in this category can be redeemed quarterly upon written notice.

Notes to the basic financial statements

Debt securities

Certain debt securities have an active market for identical securities and are valued using the close or last traded price on a specific date. Debt securities that are not as actively traded are valued by pricing vendors using modeling techniques that include market observable inputs as well as unobservable inputs required to develop a fair value. Typical inputs include recent trades, yields, price quotes, cash flows, maturity, credit ratings and other assumptions based upon the specifics of the investment type.

Short-term investments are reported at fair value or at cost or amortized cost. For those investments that are reported at fair value, the investments are valued using similar methodologies as debt securities traded in active markets.

Bond mutual funds offered by Voya and TIAA are open-ended funds that are priced daily at NAV based generally upon the exchange-traded official closing price of the securities held by the funds. CalSTRS' allocation in the Voya annuity contracts is carried at contract value, which approximates fair value.

Equity securities

The majority of equity securities held by CalSTRS are actively traded on major stock exchanges. These exchanges make information on trades of securities available daily on a last trade or official close basis. If such information is not available, other preestablished means are used to determine a price. Short sales of common stocks are valued at the last quoted sales price or exchange-traded official closing price. Stock mutual funds, held in the STRP and Pension2, are open-ended funds that are priced daily at NAV by the fund sponsor based generally upon the exchange-traded official closing price of the securities held by the fund.

Alternative investments

Partnership interests are valued using their respective NAV calculated in accordance with the general partner's valuation policy as of the measurement date and are audited annually. The most significant input into the NAV of such an entity is the fair value of its investment holdings, which is typically valued on a quarterly or semiannual basis by the general partners. The valuation assumptions are based upon the nature of the investment and the underlying business. The valuation techniques vary by investment type and involve a certain degree of expert judgment.

SISS funds structured as limited partnerships have been valued using the NAV of the entity, with the most significant input into the NAV being the value of its investment holdings. The general partners obtain prices for their holdings in a manner similar to that described above for equity securities.

Investments in directly held real estate assets are subject to independent third-party appraisals performed annually in accordance with the Uniform Standards of Professional Appraisal Practice. On a quarterly basis, fair values are estimated by the third-party advisor or operating partner using general market and property-specific assumptions, which are reviewed by CalSTRS' valuation consultant. Leverage may be used to enhance investment returns as set forth in the CalSTRS Real Estate Investment Policy.

Real estate investments in non-directly held limited partnership interests in commingled funds are valued by CalSTRS using the NAV of the partnership provided by the general partner. The most significant input into the NAV of such an entity is the fair value of its investment holdings. These holdings are valued using the general partners' valuation policy on a continuous basis, audited annually and periodically appraised by an independent third party as directed by the governing document for each commingled fund investment. The valuation assumptions use both market and property-specific inputs.

Derivative instruments

The fair value of exchange-traded derivative instruments such as futures, options, rights and warrants are determined based on the quoted market prices or mean prices. The fair value of derivative instruments that are not exchange-traded, such as swaps, is determined by external pricing services.

Futures contracts are exchange-traded financial instruments that derive their value from underlying securities, indices or reference rates and are marked-to-market at the end of each day. The fair value of futures are accounted for as unrealized appreciation or depreciation until the contract is closed.

The fair value of the foreign currency forward contracts is the unrealized gain or loss calculated based on the difference between the specified exchange rate and the closing forward rate as of the reporting period.

Notes to the basic financial statements

7. Loans and bonds payable

As of June 30, 2021, CalSTRS outstanding debt obligations consist of amounts under the Master Credit Facility Portfolio and the Series 2019 Bonds.

Master Credit Facility Portfolio

CalSTRS Master Credit Facility Portfolio consists of four separate unsecured credit facilities and one unsecured loan. The proceeds from the Master Credit Facility Portfolio provide the source of funds for managing capital flows of investment strategies.

As of June 30, 2021, the total lender commitments available under the credit facilities was \$5.4 billion. The principal amount of draws and repayments in fiscal year 2020–21 were \$3.3 billion and \$2.1 billion, respectively. As of June 30, 2021, there was approximately \$3.7 billion of principal outstanding under the credit facilities, while approximately \$1.7 billion remained available. These credit facilities will mature between September 2022 and April 2033.

Pursuant to the terms and conditions of the loan agreements, upon an event of default, all outstanding amounts shall become immediately due, and any commitments of the lenders to fund additional borrowings shall automatically terminate if CalSTRS is unable to make the required payments. The loan agreements may also contain a subjective acceleration clause that allows the lender to accelerate payment of the principal amount to become immediately due if the lender determines, with reasonable judgment, that a material, adverse change occurs.

Bonds payable

On December 5, 2019, CalSTRS issued \$340.6 million (\$272.6 million par and \$68.0 million original issue premium) in tax-exempt lease-revenue green bonds (Series 2019 Bonds). The Series 2019 Bonds, officially titled “California Infrastructure and Economic Development Bank Lease Revenue Bonds (California State Teachers’ Retirement System Headquarter Expansion), Series 2019 (Green Bonds

– Climate Bond Certified)”, were issued through a conduit issuer, the California Infrastructure and Economic Development Bank (IBank), a public instrumentality of the State of California, which provides financing for business development and public improvements.

The proceeds from the Series 2019 Bonds are being used to construct, furnish and equip the expansion to CalSTRS’ existing headquarters and pay capitalized interest with respect to the Series 2019 Bonds during the period of construction of the headquarters expansion. The proceeds from the bonds were also used to pay costs of issuance.

The financing transaction is structured as a lease-leaseback transaction, whereby CalSTRS leased the project site to IBank pursuant to a Site Lease, dated as of December 1, 2019, and then contemporaneously leaseback the project site and the newly constructed building from the IBank pursuant to a facility lease dated December 1, 2019, in exchange for annual base rental payments.

The annual base rental payments are in an amount sufficient to pay, when due, the annual principal and interest payments of the Series 2019 Bonds. The obligation of CalSTRS to make Base Rental Payments does not commence until the date construction of the expansion to CalSTRS’ existing headquarters is substantially complete.

As of June 30, 2021, the Series 2019 Bonds consist of serial bonds amounting to \$129.0 million with interest rates ranging from 4.00% to 5.00%, with various maturity dates from 2023 to 2039, and two term bonds amounting to \$63.1 million and \$80.5 million with interest rates at 5.00% and maturing in 2044 and 2049, respectively. The effective interest rates range from 1.02% to 2.21%.

Generally, CalSTRS is considered to be in default if it fails to pay the principal of and interest on the outstanding Series 2019 Bonds when due and payable. If an event of default has occurred and is continuing, the principal of the Series 2019 Bonds, together with the accrued interest, may be declared due and payable immediately.

Bond activity for Series 2019 Bonds for the fiscal year ended June 30, 2021, is summarized as follows (dollars in thousands):

	Balance as of June 30, 2020	Increases	Decreases	Balance as of June 30, 2021	Due within one year
Series 2019 Lease Revenue Bonds	\$272,605	\$—	\$—	\$272,605	\$—
Original issue premium	66,753	—	(2,295)	64,458	2,295
Bonds payable, net	\$339,358	\$—	(\$2,295)	\$337,063	\$2,295

Notes to the basic financial statements

Future debt service payments for the Series 2019 Bonds for each of the five fiscal years subsequent to June 30, 2021, and thereafter are presented below (dollars in thousands):

Fiscal year ending June 30	Principal	Interest	Total debt service
2022	\$—	\$13,470	\$13,470
2023	—	13,470	13,470
2024	5,125	13,368	18,493
2025	5,330	13,159	18,489
2026	5,545	12,941	18,486
2027 - 2031	31,860	60,324	92,184
2032 - 2036	40,665	51,301	91,966
2037 - 2041	51,900	39,785	91,685
2042 - 2046	66,235	25,088	91,323
2047 - 2050	65,945	6,795	72,740
TOTAL	\$272,605	\$249,701	\$522,306

8. Contingencies

CalSTRS is involved in litigation relating to various matters. In the opinion of management, after consultation with legal counsel, the outcome of these matters is not expected to have a material adverse effect on CalSTRS' basic financial statements.

9. Commitments

In connection with the purchase of partnership interests under various investment portfolios, CalSTRS has remaining unfunded commitments of approximately \$35.1 billion as of June 30, 2021.

The following table depicts the unfunded commitments by asset strategy:

Asset class/strategy	Unfunded commitments (dollars in thousands)
Inflation Sensitive	\$2,589,935
Innovative Strategies	2,127,937
Private Equity	23,394,156
Real Estate	6,980,502
TOTAL	\$35,092,530

These unfunded commitments include agreements for acquisitions not yet initiated, which are not included in the NAV practical expedient table in Note 6.

Medicare Premium Payment Program

Under current board policy, assets are set aside from the future employer contributions to the DB Program to fund the MPP Program. Based on the funding actuarial valuation for the DB Program, as of June 30, 2020, the assets set aside are equal to the actuarial obligation of the MPP Program, less the value of any assets already in the program. As of June 30, 2020, the future employer contributions committed to funding the MPP Program totaled \$274 million, which equals the projected cost of the program.

This amount is a funding measure that assumes the value of these contributions will be available to fund the MPP Program benefits in future periods, as the assets currently in the program are not sufficient to fund the projected future benefits. This differs from the net OPEB liability as of June 30, 2021, of \$398.9 million, which was measured in accordance with GASB Statement No. 74 and represents the actuarial present value of projected benefit payments that is attributable to the MPP Program participants.

Required supplementary information (unaudited)

Schedule of changes in net pension liability of employers and nonemployer contributing entity

Schedule I¹

(dollars in millions)

State Teachers' Retirement Plan

Year ended June 30 ²	2021	2020	2019	2018
Total pension liability				
Service cost	\$7,612	\$7,340	\$7,055	\$7,142
Interest	24,373	23,334	22,458	21,496
Changes in benefit terms	—	—	32	—
Differences between expected and actual experience	(3,369)	(963)	(1,847)	(94)
Changes of assumptions ³	—	1,029	—	—
Benefit payments, including refunds of member contributions	(16,708)	(16,025)	(15,296)	(14,537)
Net change in total pension liability	11,908	14,715	12,402	14,007
Beginning total pension liability	343,893	329,178	316,776	302,769
Ending total pension liability (a)	355,801	343,893	329,178	316,776
Plan fiduciary net position				
Member contributions	3,743	3,735	3,648	3,496
Employer contributions	5,758	6,080	5,644	4,867
State of California contributions	3,731	4,447	5,335	2,797
Net investment income	67,039	10,103	14,898	18,674
Other income	90	101	127	106
Benefit payments, including refunds of member contributions	(16,708)	(16,025)	(15,296)	(14,537)
Administrative expenses	(252)	(219)	(254)	(216)
Borrowing costs	(90)	(95)	(105)	(94)
Other expenses	(2)	(5)	(4)	(2)
Net change in plan fiduciary net position	63,309	8,122	13,993	15,091
Beginning plan fiduciary net position-as previously reported	246,984	238,862	224,869	210,289
Adjustment for application of new GASB statements ⁴	—	—	—	(511)
Beginning plan fiduciary net position-as adjusted	246,984	238,862	224,869	209,778
Ending plan fiduciary net position (b)	310,293	246,984	238,862	224,869
ENDING NET PENSION LIABILITY OF EMPLOYERS AND THE STATE (a) - (b)	\$45,508	\$96,909	\$90,316	\$91,907

¹ Some numbers in this schedule are rounded for presentation purposes and may differ slightly from those presented in the statement of changes in fiduciary net position.

² This is a 10-year schedule. However, the information in this schedule is not available for periods prior to fiscal year 2013-14. Years will be added to this schedule in future fiscal years until 10 years of information is available.

³ Assumptions used in determining the total pension liability (TPL) of the State Teachers' Retirement Plan (STRP) changed due to actuarial experience studies. Changes in assumptions effective in fiscal year 2019-20 were to termination rates and service retirement rates based on the experience study for the period July 1, 2015, through June 30, 2018.

⁴ Adjustments were made to the STRP's beginning net position in fiscal year 2017-18 due to the implementation of requirements from Governmental Accounting Standards Board (GASB) Statement No. 75.

Required supplementary information (unaudited)

Schedule of changes in net pension liability of employers and nonemployer contributing entity (continued)

Schedule I¹

(dollars in millions)

State Teachers' Retirement Plan

Year ended June 30 ²	2017	2016	2015	2014
Total pension liability				
Service cost	\$6,064	\$5,874	\$5,556	\$5,338
Interest	20,227	19,332	18,556	17,822
Changes in benefit terms	–	–	–	–
Differences between expected and actual experience	399	(1,209)	(1,312)	–
Changes of assumptions ³	19,988	–	–	–
Benefit payments, including refunds of member contributions	(13,903)	(13,149)	(12,565)	(12,035)
Net change in total pension liability	32,775	10,848	10,235	11,125
Beginning total pension liability	269,994	259,146	248,911	237,786
Ending total pension liability (a)	302,769	269,994	259,146	248,911
Plan fiduciary net position				
Member contributions	3,441	2,957	2,510	2,264
Employer contributions	4,173	3,391	2,678	2,272
State of California contributions	2,478	1,940	1,426	1,383
Net investment income	25,165	2,305	7,612	30,402
Other income	72	42	4	2
Benefit payments, including refunds of member contributions	(13,903)	(13,149)	(12,565)	(12,035)
Administrative expenses	(182)	(180)	(145)	(154)
Borrowing costs ⁴	(58)	–	–	–
Other expenses	(10)	(15)	(10)	(9)
Net change in plan fiduciary net position	21,176	(2,709)	1,510	24,125
Beginning plan fiduciary net position-as previously reported	189,113	191,822	190,474	166,349
Adjustment for application of new GASB statements ⁵	–	–	(162)	–
Beginning plan fiduciary net position-as adjusted	189,113	191,822	190,312	166,349
Ending plan fiduciary net position (b)	210,289	189,113	191,822	190,474
ENDING NET PENSION LIABILITY OF EMPLOYERS AND THE STATE⁶ (a) - (b)	\$92,480	\$80,881	\$67,324	\$58,437

¹ Some numbers in this schedule are rounded for presentation purposes and may differ slightly from those presented in the statement of changes in fiduciary net position.

² This is a 10-year schedule. However, the information in this schedule is not available for periods prior to fiscal year 2013-14. Years will be added to this schedule in future fiscal years until 10 years of information is available.

³ Assumptions used in determining the TPL of the STRP changed due to actuarial experience studies. Changes in assumptions effective in fiscal year 2016-17 were to price inflation, wage growth, discount rate and mortality tables based on the experience study for the period July 1, 2010, through June 30, 2015.

⁴ Borrowing costs of \$58 million associated with the master credit facility portfolio, which were previously recorded within net investment income, have been reclassified for the year ended June 30, 2017.

⁵ Adjustments were made to the STRP's beginning net position in fiscal year 2014-15 due to the implementation of requirements from GASB Statement No. 68.

⁶ The net pension liability (NPL) for fiscal year 2016-17 and 2013-14 exclude the \$511 million and \$162 million reduction to net position as a result of CalSTRS implementation of GASB Statement No. 75 and GASB Statement No. 68, respectively.

Required supplementary information (unaudited)

Schedule of net pension liability of employers and nonemployer contributing entity

Schedule II¹

(dollars in millions)

State Teachers' Retirement Plan

Year ended June 30 ²	(a) Total pension liability	(b) Plan fiduciary net position	(a - b) NPL of employers and the state	(b / a) Plan fiduciary net position as a % of total pension liability	(c) Covered payroll	(a - b) / c NPL of employers and the state as a % of covered payroll
2021	\$355,801	\$310,293	\$45,508	87.2%	\$36,737	123.9%
2020	343,893 ³	246,984	96,909	71.8%	36,668	264.3%
2019	329,178	238,862	90,316	72.6%	35,805	252.2%
2018	316,776	224,869	91,907	71.0%	34,753	264.5%
2017	302,769 ³	210,289	92,480 ⁴	69.5%	34,126	271.0%
2016	269,994	189,113	80,881	70.0%	31,910	253.5%
2015	259,146	191,822	67,324	74.0%	32,026 ⁵	210.2%
2014	248,911	190,474	58,437 ⁴	76.5%	27,486	212.6%

¹ Some numbers in this schedule are rounded for presentation purposes and may differ slightly from those presented in the statement of fiduciary net position.

² This is a 10-year schedule. However, the information in this schedule is not available for periods prior to fiscal year 2013-14. Years will be added to this schedule in future fiscal years until 10 years of information is available.

³ Assumptions used in determining the TPL of the STRP changed due to actuarial experience studies. Changes in assumptions effective in fiscal year 2019-20 were to termination rates and service retirement rates based on the experience study for the period July 1, 2015, through June 30, 2018. Changes in assumptions effective in fiscal year 2016-17 were to price inflation, wage growth, discount rate and mortality tables based on the experience study for the period July 1, 2010, through June 30, 2015.

⁴ The NPL for fiscal year 2016-17 and 2013-14 exclude the \$511 and \$162 reduction to net position as a result of CalSTRS implementation of GASB Statement No. 75 and GASB Statement No. 68, respectively.

⁵ In fiscal year 2013-14, CalSTRS reported pensionable compensation as part of GASB Statement No. 67 implementation. In fiscal year 2014-15, GASB clarified the requirement to be covered-employee payroll, which includes both pensionable and non-pensionable compensation. In fiscal year 2015-16, GASB Statement No. 82 was issued, which amended GASB Statements No. 67 and 68, to instead require the presentation of covered payroll, which is pensionable compensation. The amount reported in the schedule above for fiscal year 2014-15 includes pensionable and non-pensionable compensation; however, the covered payroll amount for fiscal year 2014-15 is \$30.5 billion.

Required supplementary information (unaudited)

Schedule of pension contributions from employers and nonemployer contributing entity

Schedule III

(dollars in millions)

State Teachers' Retirement Plan

Year ended June 30 ¹	(a) Actuarially determined contributions	Legally required contributions for employers and the state	(b) Employer contributions ^{2,3}	(c) State contributions ⁴	(b + c) Total contributions	a - (b + c) Contribution deficiency (excess)	(d) Covered payroll	(b + c) / d Contributions as a % of covered payroll
2021	\$10,245	\$9,475	\$5,744	\$3,731	\$9,475	\$770	\$36,737	25.8%
2020	10,849	10,512	6,065	4,447	10,512	337	36,668	28.7%
2019	10,790	10,968	5,633	5,335	10,968	(178)	35,805	30.6%
2018	9,577	7,654	4,857	2,797	7,654	1,923	34,753	22.0%
2017	7,959	6,638	4,160	2,478	6,638	1,321	34,126	19.5%
2016	7,748	5,318	3,378	1,940	5,318	2,430	31,910	16.7%
2015	7,707	4,093	2,667	1,426	4,093	3,614	32,026 ⁵	12.8%
2014	7,158	3,641	2,258	1,383	3,641	3,517	27,486	13.2%

- This is a 10-year schedule. However, the information in this schedule is not available for periods prior to fiscal year 2013-14. Years will be added to this schedule in future fiscal years until 10 years of information is available.
- Excludes \$13.7 million, \$14.7 million, \$10.7 million, \$10.3 million, \$13.3 million, \$13.5 million, \$11.2 million and \$14.5 million for fiscal years 2020-21, 2019-20, 2018-19, 2017-18, 2016-17, 2015-16, 2014-15 and 2013-14, respectively, in contributions to separately finance specific liabilities, such as benefit enhancements, of an individual employer.
- Includes employer contributions under Education Code sections 22711, 22713, 22905, 22950, 22950.5, 22951, 24260, 26503 and 26504.
- Includes state contributions under Education Code sections 22954, 22955, and 22955.1, as well as Public Resources Code section 6217. State contributions for fiscal years 2020-21, 2019-20 and 2018-19 include supplemental contribution payments from the state of \$297.0 million, \$1.1 billion and \$2.2 billion, respectively.
- In fiscal year 2013-14, CalSTRS reported pensionable compensation as part of GASB Statement No. 67 implementation. In fiscal year 2014-15, GASB clarified the requirement to be covered-employee payroll, which includes both pensionable and non-pensionable compensation. In fiscal year 2015-16, GASB Statement No. 82 was issued, which amended GASB Statements No. 67 and 68, to instead require the presentation of covered payroll, which is pensionable compensation. The covered payroll amount for fiscal year 2014-15 is \$30.5 billion.

Methods and assumptions used in calculations of actuarially determined contributions

The actuarially determined contribution (ADC) for the STRP for 2021 presented in this schedule of pension contributions from employers and nonemployer contributing entity was determined based on the assumptions used in the June 30, 2019, actuarial valuation. The following actuarial methods and assumptions were used to determine the ADC:

Actuarial methods for the STRP

Actuarial cost method	Entry age normal
Amortization method	Level percent of payroll
Amortization period	Closed/open ²
Remaining amortization period	30 years
Asset valuation method	Adjustment to market

Actuarial assumptions for the STRP¹

Investment rate of return	7.00% ³
Interest on accounts	3.00%
Wage growth	3.50%
Consumer price inflation	2.75%
Postretirement benefit increases	2.00% simple

- The assumptions shown above are for the ADC of the Defined Benefit (DB) Program. The ADC for the year ended June 30, 2021, is the statutory contribution rate as of the June 30, 2019, actuarial valuation applied to actual DB Program payroll for the fiscal year ended June 30, 2021. For the Defined Benefit Supplement (DBS), Cash Balance Benefit (CBB) and Supplemental Benefit Maintenance Account programs, the ADC reflects the contributions recognized on an accrual basis for the fiscal year ended June 30, 2021.
- The actuarial gains/losses and the unfunded actuarial obligation are amortized over a closed period for the DB Program, in contrast to the use of an open amortization period for the DBS and CBB programs.
- The actuarially determined contribution for the fiscal year ended June 30, 2021, was calculated based on the economic and demographic assumptions in place for the funding actuarial valuation as of June 30, 2019. This valuation was performed using a 7.00% assumed investment rate of return, net of investment and administrative expenses. For financial reporting purposes, the NPL (shown in Note 3 of the basic financial statements) was calculated using actuarial assumptions adopted in 2019, which included an assumed rate of return of 7.10%, net of investment expenses but gross of administrative expenses.

Required supplementary information (unaudited)

Schedule of money-weighted rate of return for the State Teachers' Retirement Plan and Medicare Premium Payment Program

Schedule IV

State Teachers' Retirement Plan

Year ended June 30 ¹	Money-weighted rate of return, net of investment expenses
2021	27.19%
2020	4.22%
2019	6.64%
2018	8.94%
2017	13.42%
2016	1.22%
2015	4.11%
2014	18.70%

¹ This is a 10-year schedule. However, the information in this schedule is not available for periods prior to fiscal year 2013-14. Years will be added to this schedule in future fiscal years until 10 years of information is available.

Medicare Premium Payment Program¹

Year ended June 30 ²	Money-weighted rate of return, net of investment expenses
2021	0.39%
2020	1.86%
2019	2.25%
2018	1.30%
2017	0.88%

¹ Any funds within the Medicare Premium Payment (MPP) Program as of June 30, 2021, were to manage differences between estimated and actual amounts to be paid and were invested in the Surplus Money Investment Fund, which is a pooled investment program administered by the California State Treasurer.

² This is a 10-year schedule. However, the information in this schedule is not available for periods prior to fiscal year 2016-17. Years will be added to this schedule in future fiscal years until 10 years of information is available.

Required supplementary information (unaudited)

Schedule of changes in net OPEB liability of employers

Schedule V

(dollars in thousands)

Medicare Premium Payment Program

Year ended June 30 ¹	2021	2020	2019	2018	2017
Total OPEB liability					
Interest	\$9,009	\$12,457	\$14,225	\$14,567	\$12,928
Differences between expected and actual experience	(9,598)	(4,288)	(10,605)	(15,759)	(41)
Changes of assumptions ²	1,874	70,417	12,111	(10,293)	(31,240)
Premiums paid	(26,377)	(27,217)	(27,546)	(28,036)	(28,929)
Net change in total OPEB liability	(25,092)	51,369	(11,815)	(39,521)	(47,282)
Beginning total OPEB liability	420,782	369,413	381,228	420,749	468,031
Ending total OPEB liability (a)	395,690	420,782	369,413	381,228	420,749
Program fiduciary net position					
Employer contributions	26,988	27,685	27,977	28,218	29,117
Net investment income	6	25	29	18	11
Premiums paid	(26,377)	(27,217)	(27,546)	(28,036)	(28,929)
Administrative expenses	(788)	(510)	(1,901)	(578)	(168)
Other expenses	—	(2)	(1)	—	—
Net change in program fiduciary net position	(171)	(19)	(1,442)	(378)	31
Beginning program fiduciary net position-as previously reported	(3,003)	(2,984)	(1,542)	41	10
Adjustment for application of new GASB statements ³	—	—	—	(1,205)	—
Beginning program fiduciary net position-as adjusted	(3,003)	(2,984)	(1,542)	(1,164)	10
Ending program fiduciary net position (b)	(3,174)	(3,003)	(2,984)	(1,542)	41
ENDING NET OPEB LIABILITY OF EMPLOYERS⁴ (a) - (b)	\$398,864	\$423,785	\$372,397	\$382,770	\$420,708

¹ This is a 10-year schedule. However, the information in this schedule is not available for periods prior to fiscal year 2016-17. Years will be added to this schedule in future fiscal years until 10 years of information is available.

² Changes of assumptions include changes to the discount rate, Medicare costs trend rate, mortality and future enrollment to the MPP Program.

³ An adjustment was made to the MPP Program's beginning net position in fiscal year 2017-18 due to the implementation of requirements from GASB Statement No. 75.

⁴ The net OPEB liability for fiscal year 2016-17 excludes the \$1.2 million reduction to the net position as a result of CalSTRS' implementation of GASB Statement No. 75.

Required supplementary information (unaudited)

Schedule of net OPEB liability of employers

Schedule VI¹

(dollars in thousands)

Medicare Premium Payment Program

Year ended June 30 ²	(a) Total OPEB liability	(b) Program fiduciary net position	(a - b) Net OPEB liability of employers	(b / a) Program fiduciary net position as a % of total OPEB liability
2021	\$395,690	(\$3,174)	\$398,864	(0.80%)
2020	420,782	(3,003)	423,785	(0.71%)
2019	369,413	(2,984)	372,397	(0.81%)
2018	381,228	(1,542)	382,770	(0.40%)
2017	420,749	41	420,708	0.01%

¹ Contributions to the MPP Program are not based on a measure of pay; as such, covered payroll and net OPEB liability as a percentage of covered payroll are not applicable for this schedule.

² This is a 10-year schedule. However, the information in this schedule is not available for periods prior to fiscal year 2016-17. Years will be added to this schedule in future fiscal years until 10 years of information is available.

Other supplementary information

Schedule of administrative expenses

Schedule VII

(dollars in thousands)

	State Teachers' Retirement Plan	Pension2 403(b) Plan	Pension2 457(b) Plan	Medicare Premium Payment Program	Teachers' Deferred Compensation Fund	Totals
Personnel services						
Salaries and wages	\$76,265	\$—	\$—	\$285	\$487	\$77,037
Staff benefits	23,414	—	—	142	194	23,750
Accrued pension and OPEB expense	80,334	—	—	193	386	80,913
Total personnel services	180,013	—	—	620	1,067	181,700
Operating expenses and equipment						
General	1,174	—	—	122	63	1,359
Depreciation/amortization	5,181	—	—	—	—	5,181
Printing	352	—	—	—	—	352
Communications	1,305	—	—	—	—	1,305
Postage	676	—	—	—	—	676
Insurance	402	—	—	—	—	402
Travel	12	—	—	—	—	12
Training	565	—	—	—	—	565
Facilities operations	8,357	—	—	—	—	8,357
Consultants and professional services	27,050	4,065	222	—	537	31,874
Information technology	13,797	—	—	—	—	13,797
Indirect state central services	10,266	—	—	46	177	10,489
Equipment	2,365	—	—	—	—	2,365
Other	41	—	—	—	—	41
Total operating expenses and equipment	71,543	4,065	222	168	777	76,775
TOTAL ADMINISTRATIVE EXPENSES	\$251,556	\$4,065	\$222	\$788	\$1,844	\$258,475

Other supplementary information

Schedule of investment expenses

Schedule VIII

(dollars in thousands)

	Contract start	Amount
Investment management fees		
Aberdeen Standard Investments, Inc.	12/15/06	\$1,280
Acadian Asset Management, LLC	2/1/18	1,798
AGF Investments America, Inc.	3/19/07	1,696
AQR Capital Management Holdings, LLC	12/1/14	11,801
Arrowstreet Capital, Ltd.	8/1/15	8,255
Baillie Gifford Overseas, Ltd.	1/15/06	11,041
Bivium Capital Partners, LLC	2/15/08	2,855
BlackRock Financial Management, Inc.	3/12/07	2,579
BlackRock Institutional Trust, N.A.	10/27/98	1,062
CIBC Asset Management, Inc.	11/21/19	1,575
Credit Suisse Asset Management, LLC	9/1/11	1,371
Fidelity Institutional Asset Management Co.	2/1/00	4,265
FIS Group, Inc.	2/27/04	3,980
Generation Investment Management	3/19/07	35,976
Hermes Investment Managers, Ltd.	2/1/19	2,568
Hotchkis and Wiley Capital Management, LLC	10/1/18	961
Impax Asset Management Limited	2/1/19	1,487
Jacobs Levy Equity Management, Inc.	3/1/19	2,260
JP Morgan Investment Management, Inc.	1/1/14	14,528
Lazard Asset Management, LLC	5/18/99	12,406
Leading Edge Investment Advisors, LLC	2/15/08	3,248
Lee Overlay Partners, Ltd.	10/15/09	2,698
LM Capital Group, LLC	10/30/06	740
Lyxor Asset Management, Inc.	8/1/16	7,926
Macquarie Investment Management	11/1/98	465
Millennium Global Investments, Ltd.	7/1/10	974
Mondrian Investment Partners, Ltd.	5/13/99	17,802
PanAgora Asset Management, Inc.	11/1/18	2,100
PIMCO	2/28/17	3,390
Principal Global Investors, LLC	11/1/17	3,206
Principal Real Estate Investors, LLC	1/1/14	642
Pyrford International Limited	8/15/18	3,141
Pzena Investment Management, LLC	7/1/15	3,970
Schroder Investment Management	9/1/14	12,908
Silvercrest Asset Management	7/1/11	1,503
State Street Global Advisors Trust Company	12/1/00	8,619
T. Rowe Price Associates, Inc.	1/15/06	8,163
Templeton Asset Management, Ltd.	5/18/99	3,625
Western Asset Management Co.	10/30/06	4,801
Total investment management fees		213,665

Other supplementary information

Schedule of investment expenses (continued)

Schedule VIII

(dollars in thousands)

	Contract start	Amount
Advisors and consultants		
Aksia, LLC	6/1/19	\$155
Albert Risk Management Consultants	12/1/16	182
Albourne America, LLC	11/1/19	800
Altus Group U.S., Inc.	7/1/15	222
Bard Consulting, LLC	9/20/07	1,057
Callan Associates	9/20/07	171
Cambridge Associates, LLC	5/31/19	2,630
Colmore, Inc.	4/1/19	286
Ernst & Young U.S. LLP	1/1/16	267
Meketa Investment Group, Inc.	1/1/12	2,924
Mercer Investments, LLC	3/1/18	1,306
Principal Real Estate Investors, LLC	1/1/14	772
RCLCO Fund Advisors, LLC	1/15/18	491
RERC, LLC	9/20/07	4,461
StepStone Group Real Estate, LP	9/20/07	51
Stout Risius Ross, LLC	3/1/18	150
Stradegi Solutions, Inc.	3/14/19	50
Valuation Research Corporation	8/1/01	787
Miscellaneous	Various	6
Total advisors and consultants		16,768
External services-legal and attorney fees		
BLA Schwartz, PC	11/1/13	565
Cohen Milstein Sellers & Toll PLLC	7/1/20	17
Cox, Castle & Nicholson, LLP	11/30/09	5,388
DLA Piper, LLP (US)	3/1/18	1,257
Hirschler Fleischer	1/1/19	13
Morgan, Lewis & Bockius, LLP	12/9/10	984
Proskauer, LLP	3/9/11	647
Reinhart Boerner Van Deuren SC	7/1/20	69
Sheppard Mullin Richter & Hampton, LLP	4/1/19	256
Step toe & Johnson, LLP	3/1/17	18
Miscellaneous	Various	15
Total external services-legal and attorney fees		9,229
Master custodian		
State Street Bank & Trust Co.	7/1/01	4,083
Total master custodian		4,083

Other supplementary information

Schedule of investment expenses (continued)

Schedule VIII

(dollars in thousands)

	Contract start	Amount
Research and rating services		
Abel Noser Holdings, LLC	10/1/19	\$57
AcadiaSoft, Inc.	11/1/20	10
Activist Insight, Ltd.	9/1/20	21
AlternativeSoft AG	10/1/18	77
CEM Benchmarking, Inc.	12/31/19	75
Cornerstone Macro, LP	1/1/21	70
CPR & CDR Alpha, LLC	3/1/21	60
Creditsights, Inc.	12/30/20	103
Equilar, Inc.	7/1/20	45
eVestment Alliance, LLC	8/1/20	52
FactSet Research System, Inc.	7/1/19	898
Glass Lewis & Co., LLC	6/1/20	276
ICE Benchmark Administration	7/1/20	50
InfraAmericas, Inc.	1/28/21	16
Institutional Shareholder Services	1/1/21	66
KDP Investment Advisors, Inc.	10/1/20	37
London Stock Exchange PLC	1/1/21	45
Moody's Investors Service	1/1/21	293
MSCI ESG Research, Inc.	1/1/21	149
MSCI, Inc.	1/1/19	1,830
Nomura Research Institute	1/1/20	18
Pageant Media, Ltd.	9/1/20	25
Preqin Limited	6/1/20	32
Refinitiv US, LLC	1/1/20	160
Rhodium Group, LLC	12/15/20	59
Russell Investment Group	7/1/19	143
Standard & Poor's	1/1/20	635
StarCompliance Operating, LLC	3/28/21	31
State Street Global Advisors Trust Company	8/1/20	175
Strategas Securities, LLC	7/1/20	74
Sustainalytics U.S., Inc.	1/1/21	11
Technical Analysis Group, LLC	2/3/21	35
Trepp, LLC	1/1/19	59
Miscellaneous	Various	37
Total research and rating services		5,724
Risk management systems		
BlackRock Financial Management, Inc.	7/1/06	8,652
MSCI, Inc. d/b/a Barra, LLC	4/1/20	152
Total risk management systems		8,804

Other supplementary information

Schedule of investment expenses (continued)

Schedule VIII

(dollars in thousands)

	Contract start	Amount
Trading systems		
Bloomberg, LP	7/1/19	\$1,576
Fixed Income Clearing Corp	7/1/19	12
Intex Solutions, Inc.	9/1/20	168
Market Axxess Corporation	10/1/19	21
Markit N. America Inc. / Markit Group	10/14/20	36
Omgeo, LLC	7/1/19	78
TSX, Inc.	1/1/21	11
Miscellaneous	Various	6
Total trading systems		1,908
Operating expenses		
Administrative costs		77,687
Aon Risk Insurance		2,663
Council of Institutional Investors		32
Total operating expenses		80,382
Subtotal		340,563
Other investment expenses		
Foreign tax withheld		72,769
Real estate		96
Broker commissions		22,007
Miscellaneous		18,172
Total other investment expenses		113,044
TOTAL INVESTMENT EXPENSES		\$453,607

Other supplementary information

Schedule of consultant and professional services expenses

Schedule IX

(dollars in thousands)

Individual or firm	Commission/Fee
State Teachers' Retirement Plan	
Actuarial services	
Milliman, Inc.	\$555
Total actuarial services	555
Auditing services	
Clifton Larson Allen, LLP	172
Crowe LLP	2,592
Grant Thornton, LLP	528
KPMG, LLP	145
Macias, Gini & O'Connell, LLP	160
The Institute of Internal Auditors	23
Total auditing services	3,620
Consultant and other professional services	
22nd Century Technologies, Inc.	165
Abacus Data Systems, Inc.	27
Access Ingenuity	35
Accuity, Inc.	101
Acuity Technical Solutions	454
Agile Global Solution, Inc.	384
AgreeYa Solutions, Inc.	188
Allied Network Solutions, Inc.	69
American Unit, Inc.	170
Antha A. Ward	13
Aspire HR, Inc.	278
Aurora	19
Avante Solutions, Inc.	58
Bank of America Merrill Lynch, N.A.	19
Business Advantage Consulting, Inc.	700
Capio Group	451
Carahsoft Technology Corp.	15
Celer Systems, Inc.	231
CEM Benchmarking, Inc.	50
CGI Technologies and Solutions, Inc.	1,968
Cheiron, Inc.	275
Deloitte Consulting, LLP	5,236
Department of Forestry and Fire Protection	261
Department of General Services	28
Department of Human Resources	38
Digital Deployment, Inc.	59
DirectApps, Inc.	173
Egon Zehnder International, Inc.	252
Employers Choice Online, Inc.	19
Employment Development Department	27
Entisys Solutions, Inc.	149
Estrada Consulting, Inc.	520

Other supplementary information

Schedule of consultant and professional services expenses (continued)

Schedule IX

(dollars in thousands)

Individual or firm	Commission/Fee
ExamWorks, LLC	\$83
Forrester Research, Inc.	110
Fortuna Business Management	213
Gartner, Inc.	1,060
Global Governance Advisors, LLC	199
GoldLink Pacific, Inc.	1,172
Government Operations Agency	226
Grant Thornton Public Sector, LLC	506
HHS Technology Group, LLC	150
Hogan Lovells US, LLP	240
IMPLAN Group, LLC	22
Infinite Solutions, Inc.	81
Integrated Consulting and Management	160
IntelliSurvey	14
International Business Machines Corporation	34
International Network Consulting	708
InterVision Systems, LLC	55
Jayson Carpenter Photography	13
KAI Partners, Inc.	14
Kanini Infotech Consultants	352
Legato Solutions	259
Linea Solutions, Inc.	912
Lucas Public Affairs	214
MaritzCX Research, LLC	27
Matthew Bender & Company, Inc.	17
Maximus Human Services, Inc.	1,593
McLagan Partners, Inc.	89
Mentis, LLC	87
Metro Mailing Service, Inc.	25
MG Systems and Software, LLC	374
Microsoft Corporation	55
Miles Treaster & Associates	130
Mosaic Governance Advisors, LLC	118
Natix, Inc.	123
O.C. Tanner Recognition Company	88
Oak Technical Services, LLC	233
OnCore Consulting, LLC	426
Pacific Storage Company	20
Pension Benefit Information, LLC	158
Performance Technology Partners	210
Perspecta State & Local Inc.	838
Pinnacle Consulting	266
Providence Technology Group	753
QualApps, Inc.	184
R Systems, Inc.	558
Radian Solutions, LLC	126
RELX, Inc.	17

Other supplementary information

Schedule of consultant and professional services expenses (continued)

Schedule IX

(dollars in thousands)

Individual or firm	Commission/Fee
Resiliensoft	\$258
Ridge Capital, Inc.	69,650
Robert J. Yetman	90
Schetter Electric, LLC	17
Sierra Metrics, Inc.	145
Signal Perfection, LTD.	39
Solutions Simplified	28
State Controller's Office	1,846
Strategic Energy Innovations	37
SupportFocus, Inc.	920
Taborda Solutions, Inc.	384
Technology Management Solutions	22
TEKsystems, Inc.	237
The Highlands Consulting Group, LLC	321
Thomas V. Ennis Consulting	107
Thomas/Ferrous, Inc.	77
University Enterprises, Inc.	829
Vector Consulting, Inc.	143
Visionary Integration Professionals	1,802
West Advanced Technologies, Inc.	144
Workiva, Inc.	133
Zone, LLC	261
Total consultant and other professional services	103,234
Legal services	
California Department of Justice	30
Cuyler & Tufts, LLP	141
Department of General Services	88
Granicus, LLC	12
Klinedinst, PC	75
Noonan Lance Boyer & Banach, LLP	150
Nossaman, LLP	31
Olson Remcho, LLP	20
Pillsbury Winthrop Shaw Pittman, LLP	304
Shaw Law Group, PC	100
Sheppard Mullin Richter & Hampton	430
State Personnel Board	18
Total legal services	1,399
Regional counseling services	
Humboldt County Office of Education	18
Santa Barbara County Office of Education	109
Santa Cruz County Office of Education	67
Total regional counseling services	194

Other supplementary information

Schedule of consultant and professional services expenses (continued)

Schedule IX

(dollars in thousands)

Individual or firm	Commission/Fee
Various services under \$10K	
Others	\$71
Total various services under \$10K	71
Gross consultant and professional services	109,073
Less: amounts capitalized ¹	82,023
Total State Teachers' Retirement Plan – consultant and professional services net of amounts capitalized	\$27,050
Pension2 – IRC 403(b) Plan	
Administrative services	
TIAA	\$3
Voya Institutional Plan	4,062
Total administrative services	4,065
Total Pension2–IRC 403(b) Plan – consultant and professional services	\$4,065
Pension2 – IRC 457(b) Plan	
Administrative services	
Voya Institutional Plan	\$222
Total administrative services	222
Total Pension2–IRC 457(b) Plan – consultant and professional services	\$222
Teachers' Deferred Compensation Fund	
Consultant services	
JNT Resource Partners, LP	\$446
Morningstar, Inc.	91
Total consultant services	537
Total Teachers' Deferred Compensation Fund – consultant and professional services	\$537
TOTAL CONSULTANT AND PROFESSIONAL SERVICES	\$31,874

¹ Vendor costs that meet the CalSTRS capitalization criteria are deducted from gross consultant and professional services expenses and reported as capital assets on the statement of fiduciary net position. Refer to Note 2 of the notes to the basic financial statements for discussion of CalSTRS' treatment of capital assets.



INVESTMENT SECTION

The CalSTRS Investment Portfolio generated 27.19% time-weighted return net of fees on its investments for the fiscal year ended June 30, 2021.



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The CalSTRS Investment Portfolio produced a 27.2% net-of-fees return over the latest fiscal year, ahead of its benchmark return and roughly in line with the median fund return in the State Street Master Trust Universe. The portfolio increased by \$62.6 billion over the past 12 months, ending with a value of \$308.6 billion on June 30, 2021. As highlighted below, the portfolio continues to be broadly diversified, holding investments ranging from publicly traded short-term bonds to privately held partnerships.

Investment Allocation

The Teachers' Retirement Board adopts long-term strategic allocation targets to be implemented over several years. The fiscal year-end report reflects strategic allocation guidelines for the 2020-21 fiscal year as adopted by the board. As of year-end, the portfolio's actual allocation was slightly different from policy (see table below). As of June 30, 2021, the Real Estate asset class was slightly underweight its 14% target, at 12% of assets. Fixed Income was also underweight its 13% target, at nearly 11% of assets. Additionally, the Risk Mitigating Strategies asset class was slightly underweight its 9% target by 30 basis points. The Public Equity asset class was slightly overweight, with nearly 50% of assets, relative to a target of 49%. Private Equity was also overweight, with 12% of assets, relative to a target of 10%. The Inflation Sensitive asset class was also overweight its 3% target, at almost 4% of assets. Cash was at 3% at June 30, in excess of its 2% target. All of these asset classes were, however, within policy ranges.

Asset allocation as of June 30, 2021¹

	Cash (%)	Public Equity (%)	Private Equity (%)	Real Estate (%)	Fixed Income (%)	Inflation Sensitive (%)	Risk Mitigating Strategies (%)
CalSTRS policy	2.0	49.0	10.0	14.0	13.0	3.0	9.0
CalSTRS actual ²	2.6	49.7	12.0	12.3	10.4	3.7	8.7

Fiscal year in review

We entered the June fiscal year 2021 with equity markets continuing to appreciate from their March 2020 market lows, aided by extremely accommodative monetary and fiscal policies enacted across the globe and aimed at supporting teetering economies in the face of a pandemic. By fiscal year end, global risk assets produced historically strong returns. Robust stimulus across global developed and emerging economies, news of successful vaccine developments, economies reopening, and a focus on successful vaccine roll-out all contributed to the strong performance of risk assets in the 2021 fiscal year. The notable pickup in economic activity, evident in the latter half of the year, drove inflation higher.

¹ Allocations may not sum to 100% due to rounding.

² Additional assets (<1%) are held in the Innovative Strategies and Strategic Overlay classes.



While fiscal year 2021 proved to be a strong market year it should be noted there is still a considerable amount of uncertainty. Among those are: 1) the path of the pandemic, particularly given the rise of the Delta variant – a highly contagious strain of COVID-19, 2) the health and recovery of the labor market, 3) the related implication for inflation and economic growth and 4) the overall impact of fiscal and monetary measures as they begin to subside.

US equities, as represented by the Russell 3000 Index, finished the fiscal year with a 44.2% return. Emerging markets (MSCI Emerging Markets) delivered 40.9% for the year and the MSCI EAFE Index, representing foreign developed markets, returned 32.4% for the same time horizon. With fiscal and monetary support and corresponding improvement in investor risk sentiment, expectations of short-term volatility, as measured by the VIX index, declined relatively quickly throughout the course of the year. At the recent height of the pandemic, the VIX index reached 82.7, declining to 30.4 at the start of the fiscal year. By year-end June 30, the VIX index had settled at a level of 15.8 as continued vaccine distribution and waning inflationary fears led volatility expectations to continue to decline. For much of the fiscal year, most markets embraced a “risk on” appetite. Going forward, the rise of the Delta variant and its potential impact could disrupt market calm.

In the wake of positive vaccine news, we saw a rotation away from growth stocks and into value stocks at calendar year-end that, for the most part, continued for the remainder of the year. By fiscal year-end, the Russell 3000 Value Index (+45.4%) had outpaced the prior leadership of the Russell 3000 Growth Index (+43.0%). Just a year prior - leadership performance of the Russell 1000 Growth Index (+21.9%) versus the Russell 1000 Value Index (-9.4%) held a significant wider spread, that by FY 2021 had all but diminished. Cyclical sectors like energy and financials saw strong results, as investors rotated out of the stay-at-home focused companies in the technology sector that were so previously favored in 2020. Similarly, but with a drastically more pronounced divergence, we saw a rotation away from large cap stocks and into small cap stocks. The performance dispersion between the Russell 1000 Index (+43.1%) and the Russell 2000 Index (+62.0%) reached nearly 20% by fiscal year end as smaller companies benefited from the re-opening of economies and its pro-cyclical tailwind.

Within international developed markets, the MSCI EAFE opportunity set, of which Japan, the UK, and the Eurozone are featured most heavily, underperformed relative to the US and emerging markets in part due to weak footing on which they entered the crisis, the robust spread of COVID-19 and prolonged lockdowns in many of these economies. Within emerging markets, we witnessed a widespread divergence between countries that were able to manage the virus' spread by deploying aggressive countermeasures early on (e.g., China) relative to countries facing already challenging economic circumstances (e.g., Brazil, Mexico, and South Africa). More recently, concerns over the spread of the Delta variant and the ability of emerging countries to manage this has weighed on emerging markets results. Specific to China, fears of tighter monetary policies impacting growth in addition to the more recent Chinese regulatory crackdown on ADR-listed companies have been a headwind to the region's performance.

The US Treasury yield curve had declined materially at the onset of COVID-19 (March of 2020) as investors flocked to this safe-haven asset and aggressive Federal Reserve policies were enacted through policy rate cuts and the quantitative easing program. For context, at the end of June 30, 2020 the 10-year yield was at 0.66% with yields remaining below 1.0% through December; by March 2021, the yield nearly doubled to 1.7% on prospects of stronger than expected growth driving negative bond index returns. By the end of the fiscal year, the 10-year yield retreated to 1.4% as concerns about the economic impact of the Delta variant trimmed investor risk appetite.

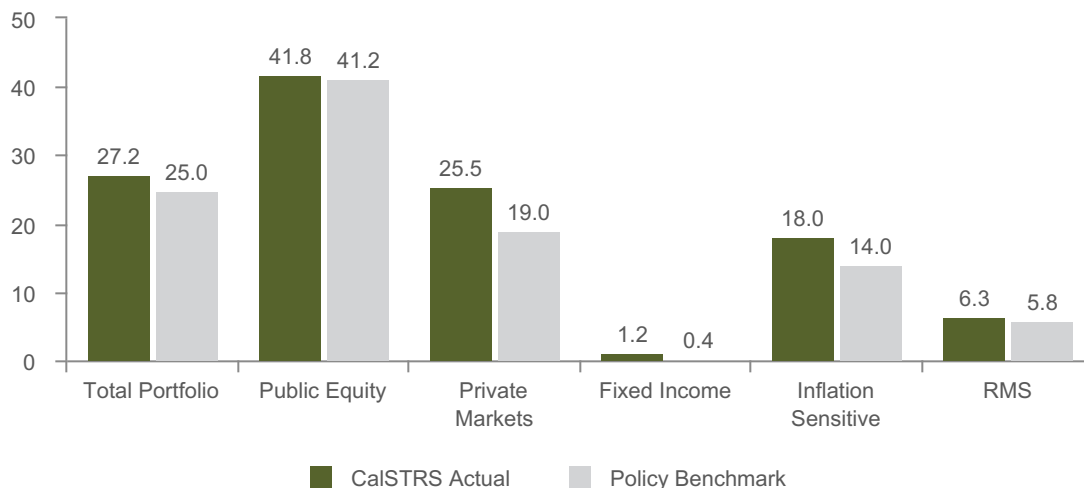
Within fixed income markets, the Bloomberg Barclays US Aggregate produced essentially flat returns delivering -0.33% for the year ended June 30, 2021; the Bloomberg Barclays TIPS returned 6.5% as inflationary concerns proved to be a tailwind, and the Barclays High Yield Index posted the strongest returns at 15.4% as investors searched for yield given the current historically low levels being offered elsewhere. Lastly, long maturity Treasuries was the worst performer, with the Barclays Long US Government returning -10.4% to end the fiscal year 2021. Rising inflation and US economic growth conditions in the second half of the year negatively impacted longer dated fixed income instruments; though we witnessed some recovery as inflation concerns somewhat abated by the end of the fiscal year.



Outside of equity and fixed income markets, we saw strong results from many other asset classes, as they benefitted from the recovery and economic expansion. Energy prices saw a dramatic increase, with WTI crude oil trading at \$75.23 by June 30, 2021 and returning to pre-COVID levels versus \$39.88 just one year ago. At their trough in 2020, the Bloomberg Commodity Index and the S&P Global Natural Resources Index were down -23.1% and -44.6%, respectively. At the end of the fiscal year, the Bloomberg Commodities Index and the S&P Global Natural Resources Index recovered with healthy returns and printed 45.6% and 49.4% one year returns, respectively. Particularly in the second half of the fiscal year, as economies re-opened, an imbalance in supply (low) and demand (high), caused many raw materials to rise sharply (steel, copper, corn, lumber). The increased demand, made worse by port-container shipping congestion drove transportation costs to rise, inciting inflationary fears.

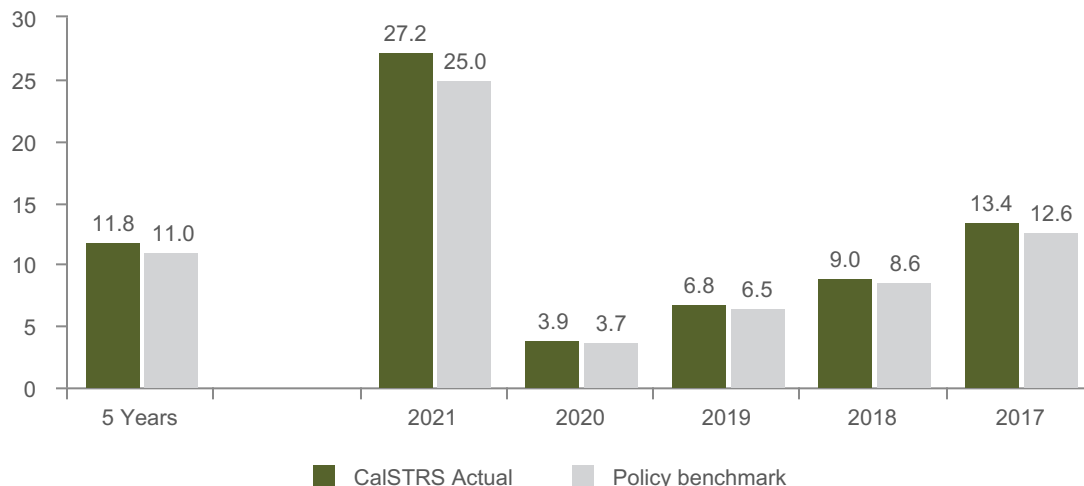
One of the hardest hit asset classes in markets in 2020 had been real estate, where fears regarding utilization rates in commercial real estate prevented the asset class from participating in the recovery in the early months. Since then, REITS have handsomely recovered from their 2020 steep losses such that one-year returns ended June 30, 2021 were 38.1% as proxied by the MSCI U.S. REIT Index. US market volatility as measured by the VIX index was approximately 30% at the beginning of the fiscal year and has nearly halved to just below 16% by the end of the fiscal year. In April 2021, the advent of vaccines and the rise in economic activity led the IMF to materially upgrade its World Economic Outlook for 2021 with advanced economies projected to rise by 5.1%. In June, the Federal Reserve upgraded US 2021 growth forecast to 7%. Growth projections have also been revised higher for emerging markets, with 2021 at 6.7%. China is expected to see significant growth of 8.4% in 2021 and then resume its potential growth level of 5.7% in 2022. Near term, inflation expectations for advanced economies have been revised upwards and projected to be higher than its 10-year average.

Last 12 months ended June 30 (net of manager fees)





Periods ended June 30 (net of manager fees)



The Charts above show performance by asset class as well as for the full portfolio, for various time periods.

Investment results (net of manager fees)

Over the last year, the CalSTRS Investment Portfolio produced an absolute return of 27.2% (net of manager fees)—roughly in line with the median return of its large public pension fund peers, which returned 27.3% according to the State Street Master Trust Universe of Funds over \$10 billion. During this period, the portfolio outperformed the policy benchmark¹ return by 220 basis points (see the chart on the previous page). Relative outperformance was assisted by asset classes outperforming their benchmarks in many areas, primarily driven by the Private Markets, Fixed Income and Global Equity asset classes.

During the last three years, CalSTRS generated a 12.2% annualized investment return, net of manager fees, ahead of its benchmark by 90 basis points, and 80 basis points ahead of the median return of its peer group. Three-year returns were dominated by private market performance (+12.4%), as well as the returns of Public Equity and Inflation Sensitive asset classes as they produced notable returns (+14.8% and +8.2%, respectively). Longer-term performance has also been strong, with CalSTRS posting a 11.8% return over the last five years, and 9.7% over the last ten years. Five-year performance of 11.8% was ahead of the policy benchmark by 80 basis points, and materially exceeded the long-term actuarial assumption for the portfolio.²

Sincerely,

Stephen P. McCourt, CFA
Managing Principal

- 1 The policy benchmark consists of passively managed strategic class portfolios weighted by CalSTRS policy allocations. The difference between actual results and the benchmark are due to two factors: deviations from policy, and active decisions on the part of CalSTRS and our investment managers.
- 2 CalSTRS investment performance is calculated using a daily time-weighted return geometrically linked to calculate a monthly return. Periods longer than one month are geometrically linked to calculate annualized "time-weighted" rates of return.

Investment

Investment objectives

CalSTRS' main goal is to maintain a financially sound retirement system. The following general investment objectives, adopted as part of the Investment Policy and Management Plan, establish a framework for the operation of the CalSTRS Investment Portfolio.

- 1. Provide for Present and Future Benefit Payments—**
The CalSTRS Investment Program shall: provide liquidity to pay benefits to its participants and their beneficiaries in the amounts and at the times called for through the investment of contributions and other fund assets, strive to meet the assumptions built into the actuarial model and strive to maintain a fully funded pension system.
- 2. Diversify the Assets—**Seek to diversify the assets to achieve the desired rate of return at a prudent level of risk. The asset structure must provide for diversification of risk between asset classes in order to manage the risk/return relationship through strategic asset allocation.
- 3. The Reduction of CalSTRS' Funding Costs—** Within prudent levels of risk, the reduction of CalSTRS' funding costs shall be a consideration in the organization and structure of the investment portfolio.
- 4. Maintain the Trust of the Participants and Public—** Manage the investment program in such a manner that will enhance the member and public's confidence in the CalSTRS Investment Program.
- 5. Establish Policy and Objective Review Process—** A formal review of the CalSTRS Investment Policy and Management Plan will be conducted annually, with an updated financial projection developed every two years.
- 6. Create Reasonable Pension Investments Relative to Other Pension Funds—**The selection of investment vehicles and policies will be judged against other private and public pension funds. Investment performance, asset management costs, staffing and overall expenses will be compared to other public and corporate pension plans, with special emphasis on comparisons with other large public funds.
- 7. Minimize Costs—**Management fees, trading costs and other expenses will be aggressively monitored and controlled.

- 8. Compliance with State and Federal Laws—** The investment program must operate in compliance with all applicable state and federal laws and regulations concerning the investment of pension assets.

Basis of presentation

Investment values and related returns for the CalSTRS Investment Portfolio (Total Fund) are presented differently within the Investment and Financial sections of this publication for various reasons. Therefore, it is important to understand the methodology presented in each section. In the Investments section, our news releases and online, investment values and related returns are presented using common investment industry practices that reflect the way we manage our portfolio. This method of presentation provides timely information that is easily compared to benchmarks and peer results.

In the Financial section, the same information is reported in accordance with U.S. Generally Accepted Accounting Principles. The primary difference between the presentations is the categorization of the investments. In this section, amortization from securities lending is included in earned net income. In the Financial section, amortization from securities lending is reported within net appreciation/ (depreciation) in fair value of investments. Additional differences result from the timing of recognition of performance for certain investments in the portfolio. In accordance with investment industry practices, private asset performance is reported with a quarter lag; for financial reporting purposes, adjustments are made to bring results current. Both sets of numbers are relevant but reflect different methodologies and serve different purposes.

Performance information in this section is reported net of fees and is calculated using a time-weighted return methodology. The investment information on the CalSTRS website is consistent with investment industry standards and is comparable to the global financial markets, other pension plans and institutional investors. For more information, visit CalSTRS.com.

Investment

Investment overview and results

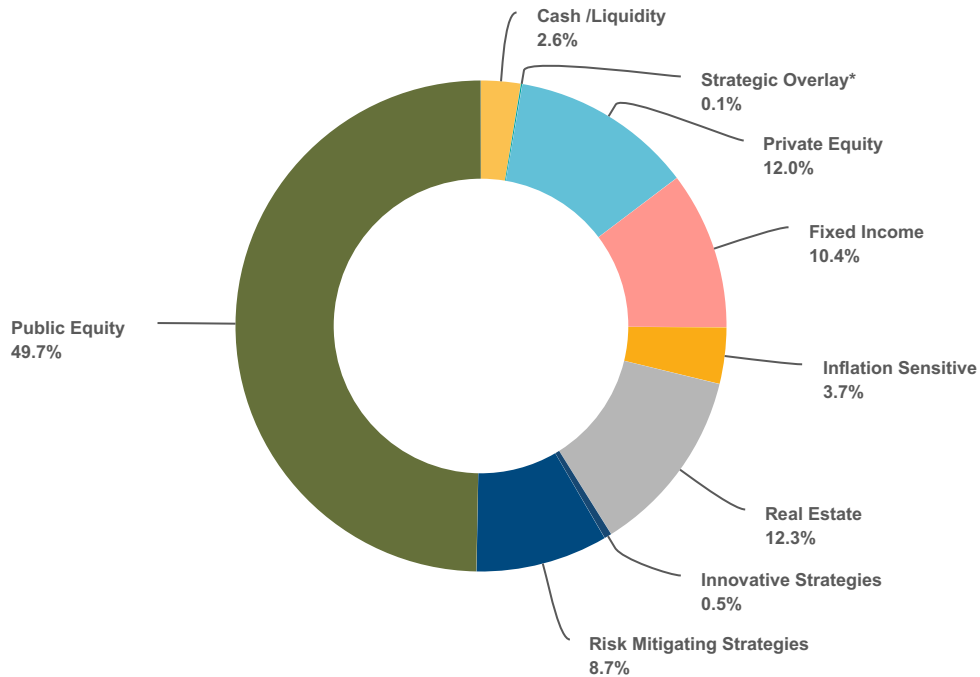
The CalSTRS Investment Portfolio's assets under management ended fiscal year 2020-21 at \$308.6 billion. The Total Fund generated a one-year 27.19% return net of fees, significantly above the 7.00% actuarial rate of return for funding purposes, and above the policy benchmark of 24.98%. CalSTRS' one-year return ranked in the top quartile of all public pension plans in the U.S.; however, one year is a short time period when you have a 30-year investment horizon. As a long-term investor, it is more meaningful to review the CalSTRS investment performance over longer time periods. As of June 30, 2021, the Total Fund generated 12.17% return net of fees over the past three years, 11.78% over the last five years and 8.56% over the past 30 years.

Compared to other U.S. public pension plans, CalSTRS investment returns ranked in the top quartile over three and five years ended June 30, 2021.

While this annual report provides a significant amount of information regarding the CalSTRS Investment Portfolio, only one point in time is represented: June 30, 2021. It is difficult to compare this time measurement to the movement and complexity of the portfolio in this highly dynamic global financial market. For more current investment information, including additional information about specific asset classes and strategies, as well as videos detailing key aspects of the CalSTRS Investment Portfolio, visit [CalSTRS.com](https://www.calstrs.com).

Asset allocation as of June 30, 2021

Total Investment Portfolio of \$308.6 billion



¹ Strategic Overlay consists of the Currency Management Program and Derivative Overlay.

Investment

Table 1

Market value of investments

(fiscal years ended June 30)

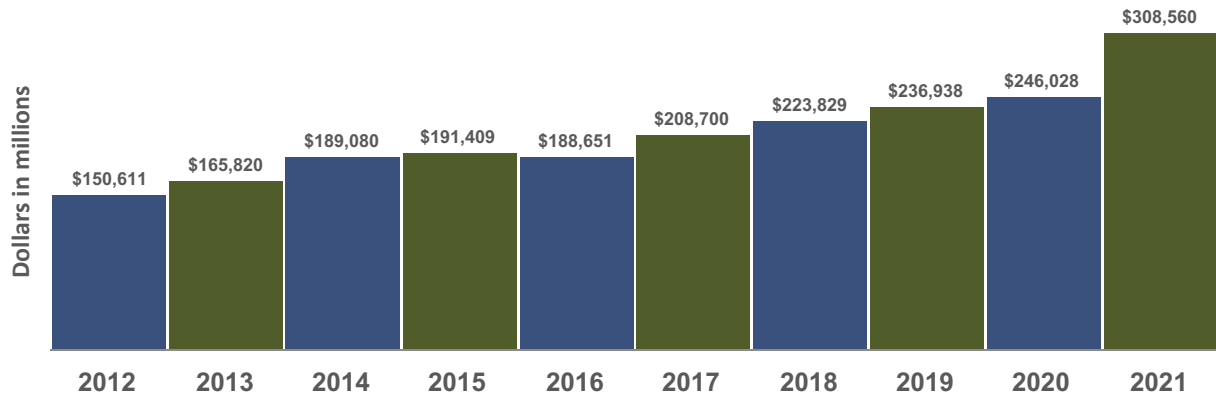


Table 2

10 years of time-weighted annual returns

(fiscal years ended June 30)

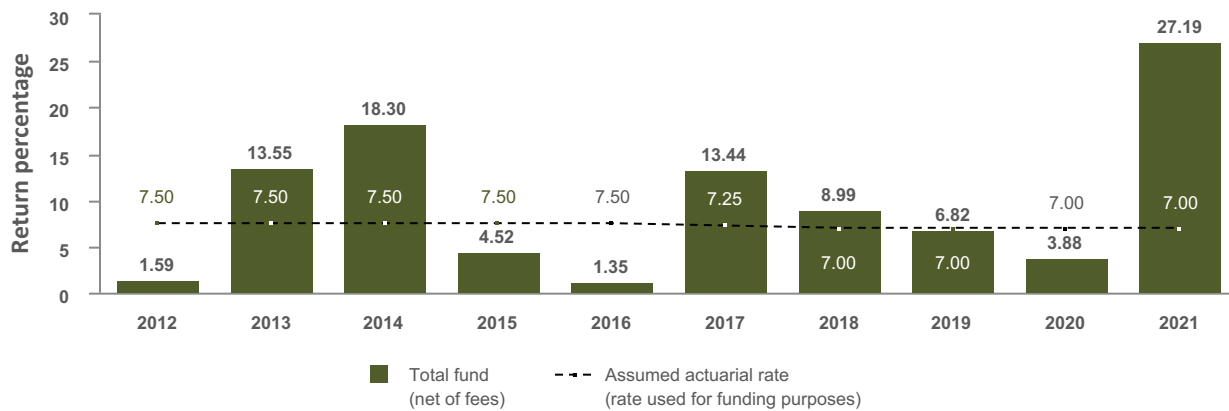
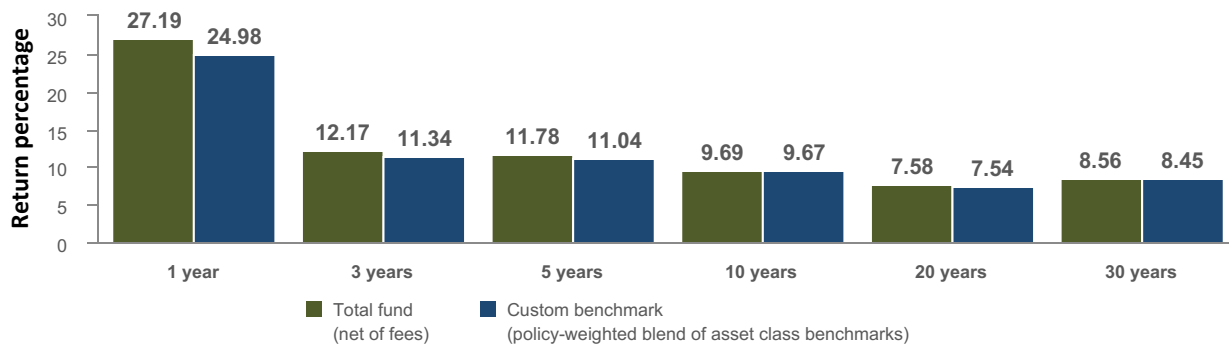


Table 3

Time-weighted returns

(as of June 30, 2021)



Investment

Table 4

Time-weighted returns net of fees by portfolio types

(as of June 30, 2021)

CalSTRS' investment performance is calculated using a daily time-weighted return geometrically linked to calculate a monthly return. Periods longer than one month are geometrically linked to calculate annualized "time-weighted" rates of return. Custom public indices are updated quarterly in accordance with CalSTRS' restricted securities list. Exclusions include tobacco, illegal California firearms, thermal coal, Iran, Sudan, Saudi Arabia, U.S. private prisons and geopolitical companies.

Portfolio type / associated index ¹	1 year	3 years	5 years	10 years
Public Equity	41.81%	14.78%	15.08%	11.30%
Public Equity Custom Index ²	41.18%	14.68%	15.04%	11.25%
Fixed Income	1.18%	5.95%	3.83%	4.07%
U.S. Debt Custom Index ³	0.40%	5.46%	3.25%	3.56%
Real Estate	7.43%	7.33%	8.12%	9.63%
Real Estate Custom Index ⁴	1.47%	3.96%	5.26%	8.74%
Private Equity	51.93%	18.81%	17.48%	13.74%
Private Equity Custom Index ⁵	47.82%	15.86%	14.90%	14.00%
Risk Mitigating Strategies⁶	6.29%	7.45%	2.84%	N/A
Risk Mitigating Strategies Custom Index ⁷	5.78%	7.73%	3.16%	N/A
Inflation Sensitive	18.04%	8.18%	8.42%	5.83%
Inflation Sensitive Custom Index ⁸	14.03%	5.26%	4.96%	4.68%
Innovative Strategies⁹	11.66%	5.86%	7.31%	3.78%
Innovative Strategies Custom Index ¹⁰	5.29%	3.01%	5.35%	N/A
Cash/Liquidity¹¹	0.25%	1.54%	1.43%	1.59%
Bloomberg Barclays Capital 3-Month Treasury Bill	0.09%	1.35%	1.19%	0.64%

¹ Index benchmarks are as of June 30, 2021, and are subject to be updated based on changes within asset class/strategy policies. For additional information on benchmarks, please refer to the respective investment policies on CalSTRS website.

² Weighted blend of the Russell 3000 Custom Index + MSCI All Country World Index (ACWI) ex-U.S. Custom Investable Market Index (IMI), MSCI World ex-U.S. Custom Min Vol (USD) index (added January 2018), Custom MSCI ACWI IMI (added July 2020), and Zero return index (added June 2018). From July 2017 to June 2020, included MSCI World Custom Low Carbon Target Net Index. From July 2016 to August 2019, included weighted blend of CBOE S&P 500 Buywrite + CBOE S&P 500 2% OTM Buywrite. From July 2017 to May 2018, included Custom Russell 2000 Growth and Custom MSCI World (net). From July 2016 to August 2019, included Custom Russell 1000 HEDI Mod. From July 2015 to June 2020, included Custom MSCI ACWI ex-U.S. (Free).

³ Ninety-five percent Bloomberg Barclays U.S. Aggregate Custom Index + 5% Bloomberg Barclays U.S. High Yield 2% Issuer Capped custom index.

⁴ NCREIF ODCE Value Weighted Index net of fees (quarter lagged). Previously NCREIF Property Index (quarter lagged) through June 2013.

⁵ Weighted blend of the CalSTRS Custom Private Equity Index and Custom Tactical Index (both quarter lagged). Previously, Russell 3000 Custom Index quarter lag + 3% from July 2008 through June 2014.

⁶ New asset class approved by the board in November 2015 and established in July 2016. Prior to July 2016, the assets in this program were part of Absolute Return.

⁷ Weighted blend of Bloomberg Barclays U.S. Treasury 20+year Total Return Index, SG Trend Index, HFRI Macro: Discretionary Thematic Index, the EurekaHedge MF Risk Premia Index, and Zero return index.

⁸ Weighted blend of the Bloomberg Barclays U.S. Treasury Inflation Linked-Bond Index (Series L) (added July 2017), NCREIF Timberland Fund Index (added October 2017), Bloomberg Commodity Index (added March 2017), CPI+3% quarter lagged (added August 2017), CPI+4% quarter lagged (added July 2014), and Zero return index (added July 2017). From July 2012 to June 2014, included CPI+5% quarter lagged. From February 2010 to March 2020, included Bloomberg Barclays Global Inflation Linked Index. From May 2016 to June 2021, included Alerian MLP Daily index.

⁹ Returns prior to July 2016 reflect the Absolute Return composite, which included multiple strategies (including Innovation). The composite was restructured and renamed to Innovative Strategies July 2016.

¹⁰ Weighted blend of 60% MSCI EAFE + Canada/ 40% BarCap U.S. blended Index, Bloomberg Barclays 3-Month Treasury Bill quarter lagged, S&P/LSTA Leveraged Loan Index + 3% quarter lagged (added July 2020), and Zero Return index (added April 2018). From July 2016 to July 2018, included Custom Tactical index. Prior to July 2016, this investment strategy was part of an Absolute Return composite, which included a benchmark in January 2012.

¹¹ Includes the Securities Lending Program loss incurred in fiscal year 2008-09 and subsequent income earned through December 2013.

Investment

Public Equity

For the fiscal year ended June 30, 2021, the Public Equity Portfolio had total assets of \$153.3 billion, representing 49.7% of the Total Fund. As shown in Table 4, the Public Equity Portfolio generated a 41.81% one-year return net of fees. The Public Equity Portfolio consists of two main strategies, Global Equity and the Sustainable Investment and Stewardship Strategies (SISS), which are discussed in the next two sections.

Table 5 lists the largest public equity holdings as of June 30, 2021, which represents 13.4% of the Public Equity Portfolio.

Global Equity

For the fiscal year ended June 30, 2021, the \$142.4 billion Global Equity Portfolio represented 46.2% of the Total Fund. Approximately 71.7% of the portfolio's assets are internally managed in passively implemented index strategies in the U.S. and the developed market. The remaining assets are managed by external investment managers in active strategies. As of June 30, 2021, this portfolio had 57.1% of its assets in U.S. equity and 42.9% in non-U.S. equity.

The Global Equity Portfolio generated a 41.58% one-year return net of fees, outperforming its policy benchmark by 39 basis points. The relative performance was primarily attributable to the portfolio's active U.S. managers who in aggregate underperformed their benchmark by 346 basis points due to the highly unusual and volatile first half of 2021.

Table 5

Largest Public Equity holdings (CalSTRS maintains a complete list of portfolio holdings.) (as of June 30, 2021)

Security name	Shares	Market value
Apple, Inc	29,705,462	\$4,068,460,076
Microsoft Corp	14,278,585	3,868,068,677
Amazon.com, Inc	850,838	2,927,018,854
Alphabet, Inc	1,145,214	2,827,305,323
Facebook, Inc	4,496,706	1,563,549,643
Taiwan Semiconductor	49,657,542	1,299,610,785
Samsung Electronics	14,062,562	1,045,779,757
Tesla, Inc	1,445,781	982,697,346
Alibaba Group Holding	27,239,234	966,271,964
Berkshire Hathaway, Inc	3,421,209	950,822,405

Sustainable Investment and Stewardship Strategies

The Sustainable Investment and Stewardship Strategies (SISS) unit leads CalSTRS' activities to transform the financial markets to focus on long-term value creation that fully integrates sustainability—environmental, social and governance (ESG)—considerations. The SISS unit has three core pillars of activity: the SISS Investment Portfolio, Stewardship and Strategic Relations.

Within the SISS Investment Portfolio, the team currently oversees approximately \$10.9 billion of assets under management in three public equity strategies: activist managers, sustainability-focused managers and risk controlled low-carbon strategies. The activist strategies seek to enhance long-term shareholder value by engaging management to transform governance practices, strategy and operations. The sustainability-focused strategies integrate ESG factors into their investment philosophy and process as a means of identifying and driving market outperformance. The risk-controlled, low-carbon strategies (which include an internally managed low-carbon index) seek to mirror the characteristics of the broad market but with significantly lower exposure to carbon emissions.

For the fiscal year ended June 30, 2021, the overall SISS Investment Portfolio generated a 45.19% one-year return net of fees, outperforming its benchmark by 417 basis points.

Investment

During the year, the SISS team collaborated with the private asset classes to gain board approval to expand the SISS Portfolio to include private asset investment opportunities that are additive to the Total Fund but intentionally accelerate the transition to a more sustainable global economy. This initial focus is on affordable housing and low-carbon solutions.

The team's Stewardship efforts seek to influence and promote sustainable business practices and public policies. These efforts are guided by CalSTRS Stewardship Priorities: Corporate and Market Accountability, Board Effectiveness, Low-Carbon Transition and Responsible Firearms. Proxy voting is an important component of the SISS unit's stewardship activities. CalSTRS' proxy votes can affect necessary changes designed to enhance a company's long-term value. Over the last fiscal year, CalSTRS voted over 91,000 proxies at over 9,000 global companies. Each year, these voting activities cover a variety of proposals integral to the successful management of companies, including the election of board directors and executive compensation. Of note was the role that CalSTRS played in being the first investor to support Engine No.1's—ultimately successful—campaign to elect three new independent directors to the ExxonMobil board.

Strategic Relations activities provide expert and consistent messaging that advances Investments Branch priority initiatives, including the CalSTRS Collaborative Model, diversity and inclusion and the transition to a low-carbon economy. Additionally, they seek to build relationships with

both internal and external stakeholders, the media and other financial market participants with the intent of preserving CalSTRS' global reputation as a respected leader in the investment management industry.

Fixed Income

For the fiscal year ended June 30, 2021, the Fixed Income Portfolio had total assets of \$32.2 billion, representing 10.4% of the Total Fund. The Fixed Income unit operates a hybrid model portfolio that takes advantage of the benefits and efficiencies of both internal and external asset management. Internal staff manages 86% of the portfolio's assets using enhanced indexing for core and high-yield strategies with a moderate level of risk as well as a core plus portfolio with a higher level of active risk and return. The remaining 14% is managed by external managers using broader opportunistic strategies that assume a higher level of risk and, therefore, a higher level of expected return.

As shown in Table 4, the Fixed Income Portfolio generated an 1.18% one-year return net of fees, outperforming its benchmark by 78 basis points. The three-, five- and 10-year net returns were positive and have outperformed the benchmark by 49, 58 and 51 basis points, respectively. The portfolio's overweight to credit, investment grade and high yield, accounted for much of the outperformance.

Table 6 lists the largest fixed income holdings as of June 30, 2021, which represent 10.1% of the Fixed Income Portfolio.

Table 6

Largest Fixed Income holdings (CalSTRS maintains a complete list of portfolio holdings.)

(as of June 30, 2021)

Security name	Maturity date	Interest rate	Par value	Market value
FNMA TBA 30 YR 2	8/12/2051	2.000%	\$650,000,000	\$655,297,500
GNMA II TBA 30 YR 2.5	7/21/2051	2.500%	364,510,754	377,028,053
U.S. Treasury N/B	5/15/2024	0.250%	335,000,000	333,220,313
U.S. Treasury N/B	5/15/2044	3.375%	235,000,000	292,868,750
U.S. Treasury N/B	12/31/2023	2.250%	270,000,000	282,761,720
U.S. Treasury N/B	1/31/2028	0.750%	280,000,000	272,606,250
U.S. Treasury N/B	5/31/2025	2.875%	250,000,000	271,406,250
U.S. Treasury N/B	5/15/2023	0.125%	260,000,000	259,512,500
FNMA TBA 30 YR 2.5	9/14/2051	2.500%	250,000,000	257,482,500
U.S. Treasury N/B	5/31/2027	0.500%	265,000,000	256,553,125

Investment

The Fixed Income unit manages two additional programs: Securities Lending and Currency Management, discussed in the following sections.

Securities Lending Program

The Securities Lending Program is a low-risk strategy that allows the fund to use its existing asset base and lending expertise to generate additional income. For the fiscal year ended June 30, 2021, the Securities Lending Program earned approximately \$73.0 million in additional net income for the fund, which was a decrease of \$29.2 million compared to the previous year. The decrease in earnings is attributed to several factors: lower overall intrinsic revenue opportunities and smaller return spreads from investing end-of-day cash.

Currency Management Program

The Currency Management Program is designed to address the global nature of all the fund's assets and attempts to add value on a fund-wide basis. The currency markets are some of the most liquid and volatile markets CalSTRS operates within. The internally managed core strategy underperformed its benchmark by just under 3 basis points for the year ended June 30, 2021, while the opportunistic external strategy outperformed its benchmark by nearly 141 basis points for the same period. For the internally managed portion, a range bound U.S. dollar for the most part against most currencies over the period led to difficult trading conditions and a slightly negative return.

For the externally managed program, some of the positive performance can be attributed to an overall outperformance of high-yielding carry and commodity currencies in which the managers were generally long on those currencies. Since inception, the Currency Management Program has outperformed its benchmark by over 40 basis points on an annualized basis.

Home Loan Program

The CalSTRS Home Loan Program was established by law in 1984 and provided home ownership to qualified participants, which contributed to CalSTRS' investment mortgage asset objectives. New home loan origination activity was suspended by the Teachers' Retirement Board on October 1, 2011. Staff continued to manage the existing assets of \$26.5 million for the fiscal year ended June 30, 2021.

Real Estate

The Real Estate Portfolio ended fiscal year 2020-21 with a market value of approximately \$37.9 billion, or 12.3% of the Total Fund. Over the last several years, staff has embraced strategies that provide CalSTRS more discretion with the

direction and management of investments. This allows for an increase in control and provides a better alignment of interests between CalSTRS and our partners. As of June 30, 2021 CalSTRS has increased direct control to approximately 75% of the Real Estate Portfolio.

Real estate is a long-term asset with performance results influenced by various factors. As shown in Table 4, the Real Estate Portfolio generated a 7.43% one-year return net of fees, outperforming its policy benchmark by 596 basis points. The 10-year return is now outperforming the policy benchmark by 89 basis points for the first time since the financial crisis in 2008 as it continues to liquidate pre-crisis, higher risk strategies from the portfolio. Staff is focused on investing in direct, discretionary investments that provide us control and align our interests with our partners. Additionally, staff continues to increase investments in higher control vehicles with low to moderate leverage and risk. Investments that staff has recommended since the global financial crisis of 2008 have outperformed the benchmark in all time periods.

Private Equity

The Private Equity Portfolio ended fiscal year 2020-21 with a market value of \$37.0 billion, or 12.0% of the Total Fund. The portfolio consists primarily of investments in limited partnerships, which account for 86% of the allocation, with the remaining assets consisting of co-investments.

As shown in Table 4, the Private Equity Portfolio generated a 51.93% one-year return net of fees, a 18.81% three-year return net of fees and a 17.48% five-year return net of fees, outperforming its policy benchmark by 411, 295 and 258 basis points, respectively. The portfolio has underperformed its benchmark for the 10-year period, primarily due to the reasons described in the following paragraph.

Private equity is difficult to benchmark; the CalSTRS Private Equity Portfolio benchmark has changed twice over the past decade. Regarding the longer-term performance metrics, the benchmark for these periods includes a large component linked to public equity market performance plus a spread. Given the abnormally strong performance of public equity markets in the wake of the global financial crisis of 2008, it is neither surprising nor atypical that the CalSTRS Private Equity Portfolio is underperforming such a benchmark. Regarding the short-term performance metrics, the Private Equity Portfolio has substantially increased its investment pace over the past three years, and therefore, J-curve effects are influencing performance.

Investment

Risk Mitigating Strategies

For the fiscal year ended June 30, 2021, the Risk Mitigating Strategies Portfolio had total assets of \$26.7 billion, representing 8.7% of the Total Fund. The RMS Portfolio was established on July 1, 2016, with a long-term target allocation of 9.0% of the Total Fund. In November 2019, the Teachers' Retirement Board Investment Committee approved an increase to the long-term strategic allocation to RMS from 9% to 10%. Prior to this, the assets in this program were part of the Absolute Return Portfolio. The RMS Portfolio invests in strategies that further diversify CalSTRS' overall investment portfolio, primarily its significant equity exposure. These strategies include trend following, long-duration U.S. Treasuries, global macro and systematic risk premia. Rather than focusing on achieving a specific return objective, the RMS Portfolio is expected to help the Total Fund achieve its return objective by protecting capital during equity downturns or volatile periods.

The RMS Portfolio generated a 6.29% one-year return net of fees for the fiscal year ended June 30, 2021, outperforming its policy benchmark by 51 basis points.

The outperformance was driven by positive relative performance from trend following and long-duration U.S. Treasuries. This was partially offset by negative relative performance from global macro and systematic risk premia. The long-term returns for the RMS Portfolio are expected to be positive and exhibit low correlation to equity markets.

Inflation Sensitive

For the fiscal year ended June 30, 2021, the \$11.5 billion Inflation Sensitive Portfolio represented 3.7% of the Total Fund. The Inflation Sensitive Portfolio invests in strategies that include infrastructure, commodities, U.S. Treasury inflation protected securities, timberland and agriculture.

For the fiscal year ended June 30, 2021, the Inflation Sensitive Portfolio generated a 18.04% one-year return net of fees, outperforming its policy benchmark return of 14.03% by 401 basis points. The outperformance can be attributed to the continued execution of the infrastructure strategy, which includes investments across a variety of risk characteristics that provide essential services in businesses with high barriers to entry.

The infrastructure strategy returned a net 13.03%, beating its benchmark by 620 basis points. The commodities

strategy returned a net 48.38%, beating its benchmark by 288 basis points. The U.S. Treasury inflation protected securities strategy had a net return of 6.52%, in line with its benchmark. The timberland strategy returned (1.10%), lagging its benchmark by 204 basis points. The agriculture strategy returned (2.15%), lagging its benchmark by 784 basis points. Both the timberland and agriculture strategies are much smaller allocations, continue to develop, and are expected in the long term to be positive and less correlated with CalSTRS' overall portfolio. Over the previous three years, the Inflation Sensitive Portfolio outperformed its benchmark by 292 basis points.

Innovative Strategies

For the fiscal year ended June 30, 2021, the \$1.6 billion Innovative Strategies Portfolio represented 0.5% of the Total Fund. The objective of the portfolio is to provide a structure for incubating new ideas and investing in strategies seeking to improve the diversification of the Total Fund, enhance its risk-adjusted total return, capture capital appreciation, provide new sources of current income and explore innovative investment structures with better alignment of economic interests. Over the long term, the portfolio seeks to produce a positive real return greater than the CalSTRS assumed actuarial rate of return while testing out new investment strategies and groups of assets for potential growth within the Total Fund.

As shown in Table 4, for the fiscal year ended June 30, 2021, the Innovative Strategies Portfolio generated a one-year return net of fees of 11.66%, outperforming its policy benchmark of 5.29%. With the graduation of RMS into its own asset class in July 2016, returns longer than four years reflect the historical Absolute Return Portfolio performance.

Cash/Liquidity

For the fiscal year ended June 30, 2021, the \$8.1 billion Cash/Liquidity Portfolio represented 2.6% of the Total Fund. The portfolio invests in short-term highly liquid securities used to manage cash available for benefit payments and cash flows for the asset class. As shown in Table 4, for the fiscal year ended June 30, 2021, the Cash/Liquidity Portfolio generated a 0.25% one-year return net of fees, outperforming its policy benchmark of 0.09%.

Investment

Other investment tables

The following tables summarize investment activity. Table 7 represents the investment summary by portfolio type compared to the prior fiscal year. Table 8 reflects the investment expenses by portfolio type as of June 30, 2021. Investment expenses reflected in Table 8 generally represent direct costs associated with investing. Certain expenses, such as carried interest and management fees related to private assets, are not included; however, these expenses may be reflected within the net asset value. The total investment expenses shown also excludes certain items such as foreign tax withheld and broker commissions. Table 9 displays the broker commissions for the fiscal year ended June 30, 2021.

Table 7

Investment summary for the current and previous fiscal year

(dollars in millions)

Portfolio type	June 30, 2020		June 30, 2021		% of net asset value	Net value change
	Book value	Net asset value	Book value	Net asset value		
Public Equity	\$94,349	\$117,353	\$98,087	\$153,285	49.7%	\$35,932
Fixed Income	30,113	30,772	33,975	32,230	10.4%	1,458
Real Estate	33,568	34,991	35,479	37,860	12.3%	2,869
Private Equity	28,679	23,538	33,653	36,991	12.0%	13,453
Risk Mitigating Strategies	19,129	20,637	24,007	26,659	8.7%	6,022
Inflation Sensitive	7,720	8,118	10,117	11,526	3.7%	3,408
Innovative Strategies	696	716	1,477	1,559	0.5%	843
Cash/Liquidity	9,142	9,146	8,141	8,142	2.6%	(1,004)
Strategic Overlay	811	757	207	308	0.1%	(449)
PORTFOLIO TOTAL	\$224,207	\$246,028	\$245,143	\$308,560	100.0%	\$62,532
Adjustments:						
Securities lending collateral		24,026		23,905		
Bond proceeds investment		293		209		
Accruals		3,600		6,730		
Cash & cash equivalent		(152)		(131)		
STRP NET INVESTMENTS		\$273,795		\$339,273		

Investment

Table 8

Schedule of investment expenses

July 1, 2020 through June 30, 2021 (dollars in thousands)

Portfolio type	Net asset value	Investment expenses*	Basis points
Public Equity	\$153,285,261	\$240,436	15.7
Fixed Income	32,229,690	24,909	7.7
Real Estate	37,859,356	26,404	7.0
Private Equity	36,991,261	16,575	4.5
Risk Mitigating Strategies	26,658,972	17,331	6.5
Inflation Sensitive	11,526,309	7,571	6.6
Innovative Strategies	1,558,681	791	5.1
Cash/Liquidity	8,142,046	2,770	3.4
Strategic Overlay	308,165	3,776	*
TOTAL INVESTMENT ASSETS AND EXPENSES	\$308,559,741	\$340,563	11.0

*Strategic Overlay calculates basis points using notional values instead of net asset values.

Table 9

Broker commissions

July 1, 2020, through June 30, 2021

Broker name	Commission	Shares	Average commission per share
Goldman Sachs	\$2,709,468	1,087,699,211	\$0.002
Morgan Stanley	1,725,543	636,411,453	0.003
Merrill Lynch	1,693,707	1,009,789,604	0.002
JP Morgan	1,672,228	690,736,789	0.002
Citigroup	1,426,787	321,176,084	0.004
Credit Suisse First Boston	1,317,633	873,724,699	0.002
UBS	1,178,588	532,485,196	0.002
Instinet	1,149,500	407,769,986	0.003
Pershing LLC	724,636	79,391,153	0.009
Credit Lyonnais Securities	622,074	568,084,348	0.001
All other brokers	7,786,680	1,881,336,790	0.004
TOTAL COMMISSIONS	\$22,006,844	8,088,605,313	\$0.003



ACTUARIAL SECTION

The actuarial valuation report for the Defined Benefit Program as of June 30, 2020, reported a funded ratio of 67%.

Actuary's certification letter



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November 15, 2021

Teachers' Retirement Board
California State Teachers' Retirement System

Re: Valuation of the DB, DBS, CBB, and MPP Programs

Dear Members of the Board:

Annual valuations are performed for four benefit programs administered by the California State Teachers' Retirement System (CalSTRS).

Defined Benefit Program

The basic financial goal of the CalSTRS Defined Benefit Program is to establish contributions which fully fund the obligations and which, as a percent of payroll, remain level for each generation of active members. Annual actuarial valuations measure the progress toward this goal, as well as test the adequacy of the contribution rates.

CalSTRS measures its funding status as the Funded Ratio of the actuarial value of assets over the actuarial obligation. The funding status based on the past three actuarial valuations is shown below:

Valuation Date	Funded Ratio
June 30, 2018	64.0%
June 30, 2019	66.0%
June 30, 2020	67.1%

Based on the June 30, 2020 actuarial valuation, the scheduled income from member, employer, and state contributions is projected to finance the DB Program on an actuarially sound basis. The DB Program is projected to reach approximately a 100% Funded Ratio in 2046.

Defined Benefit Supplement and Cash Balance Benefit Program

The basic financial goal of the Defined Benefit Supplement (DBS) Program and the Cash Balance Benefit (CBB) Program is to maintain sufficient resources to fully fund the obligations. Annual actuarial valuations measure the progress toward this goal, as well as test the adequacy of the contribution rates.

CalSTRS measures its funding status as the Funded Ratio of the actuarial value of assets over the actuarial obligation. The funding status based on the past three actuarial valuations is shown below:

Valuation Date	DBS Funded Ratio	CBB Funded Ratio
June 30, 2018	120.1%	117.3%
June 30, 2019	125.0%	121.6%
June 30, 2020	121.8%	117.9%

As of June 30, 2020, the fair value of assets for the DBS and CBB Programs exceeded the respective program's actuarial obligation. Additional interest credits were granted based on the programs' funded level and are reflected in the Funded Ratio shown above. For both programs, the actual return was less than the assumed return for the fiscal year ended in 2020 which, combined with the additional interest credits, caused a decrease in the Funded Ratio.



Medicare Premium Payment Program

The basic financial goal of the Medicare Premium Payment (MPP) Program is to maintain sufficient resources to fully fund the obligations. Actuarial valuations are performed every year (every two years prior to 2017) and measure the progress toward this goal, as well as test the adequacy of the contribution rates. The most recent valuation was as of June 30, 2020.

The MPP Program is essentially funded on a pay-as-you-go basis with a portion of contributions to the DB Program diverted to the Teachers' Health Benefit Fund to make MPP Program payments. As of June 30, 2020, \$274 million of future employer contributions to the DB Program have been allocated to pay the MPP Program benefits; however, this amount is not included as an asset for GASB 74 reporting. This gives the appearance that the MPP Program is significantly underfunded in the GASB 74 results. However, based on the commitment to transfer a portion of future contributions from the DB Program to fund the MPP Program, it is our opinion that the MPP Program continues in sound financial condition as of June 30, 2020.

Data, Assumptions and Methods Applicable to All Programs

The June 30, 2020 valuation results are based on the membership data and the asset information provided by CalSTRS. In our examination of these data, we have found them to be reasonably consistent and comparable with data used for other purposes, although we have not audited the data at the source. Since the valuation results are dependent on the integrity of the data supplied, the results can be expected to differ if the underlying data is incomplete or missing. It should be noted that if any data or other information is found to be materially inaccurate or incomplete, our calculations will need to be revised. The valuation results were developed using models intended for valuations that use standard actuarial techniques.

Milliman did not prepare the summaries or schedules shown in the Financial and Actuarial Sections. However, the actuarial information contained in the Financial Section and in this Actuarial Section was derived from our June 30, 2020 actuarial valuation reports for funding and our 2021 GASB 67/68 and GASB 74/75 reports that communicated the actuarial results for financial reporting for June 30, 2021.

The actuarial computations presented in the valuation reports are for purposes of determining the recommended funding amounts for CalSTRS consistent with our understanding of their funding requirements and goals. For the DB and MPP Programs, the Actuarial Obligation is determined by using the entry age normal funding method; the traditional unit credit method is used for the DBS and CBB Programs. For the DB Program, the actuarial assets are determined by using a one-third smoothed recognition method of the difference between the actual fair value to the expected actuarial value. For the other programs the fair value was used with no smoothing applied.

The valuations are based on our understanding of the current benefit provisions for the respective programs and the actuarial assumptions adopted by the Board. The assumptions are reviewed annually for reasonableness, with a detailed experience analysis completed every three to five years. The last detailed experience analysis was completed in January of 2020 when the Board adopted the current assumptions. The assumptions are scheduled to be reviewed in detail again for use in the June 30, 2023 funding valuation and the GASB valuations for reporting date June 30, 2024. The assumptions and methods used for financial reporting under GASB 67/68 and GASB 74/75 are the same as the funding valuation assumptions with the following exceptions:

1. The discount rate of 7.10% (gross of administrative expenses) is used for the DB, DBS & CBB Programs;
2. The discount rate of 2.16% is used for the MPP Program based on the rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher;
3. The fair value of assets is used for the Fiduciary Net Position (i.e., there is no smoothing of the DB Program assets for GASB 67/68), and;
4. The individual entry age normal cost method, as specified by GASB, is used for all programs.



For financial reporting purposes, all programs within the State Teachers' Retirement Plan are reported in aggregate. This includes the obligation, and associated assets, for purchasing power benefits financed through the Supplemental Benefit Maintenance Account.

We believe the actuarial assumptions and methods are internally consistent, reasonable and meet the parameters of Governmental Accounting Standards Board Statement Numbers 67, 68, 74, 75 and 82 for fulfilling financial reporting requirements and meet the parameters set forth in the relevant Actuarial Standards of Practice (ASOPs). Nevertheless, the emerging costs will vary from those presented in our report to the extent that actual experience differs from that projected by the actuarial assumptions. Future actuarial measurements may differ significantly from the current measurements as presented in the valuation report due to many factors. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements.

Our valuation report and this letter have been prepared exclusively for CalSTRS for a specific and limited purpose. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. It is a complex, technical analysis that assumes a high level of knowledge concerning CalSTRS operations, and uses CalSTRS data, which Milliman has not audited. No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on these assignments are retirement and OPEB (Other Postemployment Benefit) actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel. The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

We certify that the June 30, 2020 valuations were performed in accordance with the Actuarial Standards Board (ASB) standards of practice and by qualified actuaries. We are members of the American Academy of Actuaries and have experience in performing valuations for public retirement systems.

Respectfully submitted,

Handwritten signature of Mark C. Olleman in black ink.

Mark C. Olleman, FSA, EA, MAAA
Principal and Consulting Actuary

Handwritten signature of Nick J. Collier in black ink.

Nick J. Collier, ASA, EA, MAAA
Principal and Consulting Actuary

Handwritten signature of Julie D. Smith in black ink.

Julie Smith, FSA, EA, MAAA
Consulting Actuary

Handwritten signature of Daniel Wade in black ink.

Daniel Wade, FSA, EA, MAAA
Principal and Consulting Actuary

Actuarial methods

CalSTRS administers the Defined Benefit (DB), Defined Benefit Supplement (DBS), Cash Balance Benefit (CBB) and Medicare Premium Payment (MPP) programs. The DB Program and the MPP Program are cost-sharing multiple employer programs. The DBS and CBB programs are cash balance plans. CalSTRS has adopted actuarial methods with the objective of funding these programs in a manner that minimizes year-to-year variation in cost while ensuring sufficient assets are accumulated over each member's working career. The following is a summary of the various methods used for each program.

Actuarial cost method

For funding purposes, the entry age normal cost method was selected for both the DB and MPP programs. The entry age normal cost method was selected since it provides for a cost allocation that remains fairly level over time as a percentage of payroll, which can be beneficial for budget planning purposes. The traditional unit credit actuarial cost method was selected for the DBS and the CBB programs since the projected benefits of each individual member are allocated by a consistent formula to valuation years. As a result, the actuarial obligation is equal to the accumulated account balances, and the normal cost is equal to the total annual contribution. Neither the DBS Program nor the CBB Program provide a cost-of-living adjustment for benefit recipients.

Asset valuation method

The DB Program uses an asset smoothing method, as adopted by the Teachers' Retirement Board, which projects an Expected Actuarial Value of Assets using the assumed rate of investment return, then one-third of the difference between the Expected Value and the Fair Value is recognized in the Actuarial Value of Assets. The DBS Program and the CBB Program use the fair value of assets for actuarial valuation purposes, and asset smoothing is not used for these two programs. Because the MPP Program was created using surplus assets of the DB Program, the MPP Program is considered fully funded for funding purposes. Assets are equal to the actuarial obligation of the MPP Program, and asset smoothing is not used for this program.

Funding method

Defined Benefit Program

The DB Program is funded through contributions from members, employers and the State of California under the rules established in 2014 when the California Legislature and the Governor enacted the CalSTRS Funding Plan, a joint commitment set forth in statute with the goal of achieving

full funding of the DB Program by 2046. The funding plan provided additional contributions to amortize actuarial gains and losses and the unfunded actuarial obligation over a closed period ending June 30, 2046.

Member DB contributions: For members covered by the CalSTRS 2% at 60 benefit formula, the contribution rate is 10.250% of creditable compensation. For members covered by the CalSTRS 2% at 62 benefit formula, the contribution rate is equal to one-half of the normal cost rate determined in the valuation rounded to the nearest quarter percent, plus a supplemental amount. The contribution rate for CalSTRS 2% at 62 members only changes when the normal cost rate changes by more than 1% of creditable compensation as compared to the normal cost rate at the time of the last adjustment. For the fiscal year ended June 30, 2021, the contribution rate for CalSTRS 2% at 62 members was equal to 10.205% of creditable compensation.

Employer DB contributions: Employers pay a base contribution rate of 8.25% of creditable compensation. Additionally, employers contribute a supplemental contribution rate pursuant to the CalSTRS Funding Plan for the purpose of amortizing the employers' share of the unfunded actuarial obligation by the fixed date of June 30, 2046. Effective with the 2021-22 fiscal year, the board has limited authority to adjust the contribution rate to amortize the remaining unfunded actuarial obligation by the 2046 deadline. For fiscal year 2021-22, the total employer contribution rate will remain at 19.100% of creditable compensation. However, the California Legislature and the Governor, through the adoption of the 2020 Budget Act, repurposed previous supplemental contributions intended to reduce the employers' unfunded actuarial obligation to provide short-term rate relief. The employer contribution rate has been reduced by 2.95% for fiscal year 2020-21 and by 2.18% for fiscal year 2021-22. As a result, the effective total employer contribution rate was equal to 16.15% of creditable compensation for the 2020-21 fiscal year and is equal to 16.92% of creditable compensation for the 2021-22 fiscal year.

State DB contributions: The state's base and supplemental contribution to the DB Program is calculated based on creditable compensation from two fiscal years prior. The state contributes at a base contribution rate of 2.017% of creditable compensation. Additionally, the state contributes a supplemental contribution pursuant to the CalSTRS Funding Plan for the purpose of amortizing the state's share of the unfunded actuarial obligation by the fixed date of June 30, 2046. The board currently has limited authority to adjust the state contribution rate to amortize the unfunded actuarial obligation by the 2046 deadline. For the fiscal year ended June 30, 2021, the total state contribution rate was equal to 7.828% of creditable compensation. This rate reflects the fact that as part of the 2020 Budget Act, the

2020–21 state rate was frozen at the 2019–20 level. To offset the reduced rate, the State of California provided a lump-sum payment of \$297 million on July 1, 2020, using Proposition 2 revenues. This amount was more than enough to cover the shortfall that resulted from freezing the contribution rate for 2020–21. For fiscal year 2021–22, the state contribution rate will be equal to 8.328% of creditable compensation. In June 2021, the State of California enacted the 2021–22 state budget which included an additional \$174 million supplemental payment to CalSTRS from the general fund to bridge the gap from where the state contributions would have been had the state contribution rate not been frozen by the state in 2020–21. The budget also provided a \$410 million supplemental payment to CalSTRS from Proposition 2 revenues to further reduce the state’s share of the unfunded actuarial obligation. The state also contributes an additional 2.5% of members’ creditable compensation, minus \$72 million, to protect retirees’ purchasing power.

Other programs

For the DBS Program, member and employer contributions are credited to the member’s account for service credit that exceeds one year during a single school year. For CalSTRS 2% at 60 members, compensation for limited-term payments and compensation determined to have been paid to enhance their DB Program benefits are also credited to the member’s account. CalSTRS 2% at 60 members and employers each contribute 8% for a total of 16% of salary for service creditable to DBS. For members under CalSTRS 2% at 62, members contribute 9% and employers contribute an additional 8% for a total of 17% of salary for service creditable to DBS. Generally, for the CBB Program, participants and employers each contribute 4% of salary. Rules for contribution rates may differ for participants covered by a collective bargaining agreement, but the sum of participant and employer contributions must equal or exceed 8% of salary. The employer contribution rate cannot be less than 4% of salary, and the participant rate cannot be less than the employer rate. The board may adjust employer contributions for a fixed number of years, but the adjustment cannot exceed 0.25% of salaries in any plan year.

For both the DBS and CBB programs, there is currently no provision in the Education Code to increase contributions to make up for any future shortfalls (if they were to occur). However, the assumed return on investments currently exceeds the minimum interest rate. To the extent that the assets earn more than the accounts are credited in the future, this may be sufficient to make up any potential shortfall.

The MPP Program is funded on a pay-as-you go basis from a portion of monthly employer contributions of the DB Program. In accordance with Education Code section 25930 and board policy, contributions of the DB Program that would otherwise be credited to the DB Program each month are instead credited to the MPP Program to fund monthly program and administrative costs. For funding purposes, the MPP Program is assumed to be 100% funded by including the value of future employer contributions that have been allocated to fully fund the MPP Program obligations. As a result, the funding method does not require an amortization method for any unfunded actuarial obligation or surplus. Actuarial gains and losses are funded as they occur through the pay-as-you-go method described above. There are no retiree contributions, per capita claims costs or pay increase assumptions.

Financial reporting method

Under Governmental Accounting Standards Board (GASB) Statement No. 67, *Financial Reporting for Pension Plans—an amendment of GASB Statement No. 25*, financial reporting for the State Teachers’ Retirement Plan (STRP) includes the DB (including the Purchasing Power Protection), DBS, CBB, and Replacement Benefits programs. For financial reporting, the aggregate assets of all programs in the STRP on a fair value basis are used in the determination of the net pension liability. GASB Statement No. 67 also specifies that, for financial reporting purposes, the entry age normal cost method should be used to calculate total pension liability.

For financial reporting purposes of the MPP Program, the actuarial cost method used is the entry age normal cost method as specified by GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*. The asset valuation method is fair value of assets.

Actuarial assumptions

The actuarial valuations use two types of assumptions: economic and demographic. Economic assumptions are related to the general economy and its impact on CalSTRS. Demographic assumptions predict the future experience of the membership with respect to eligibility and benefits and are directly related to the specific experience of CalSTRS members. As the DB Program and the DBS Program share the same population, it is reasonable to use most of the same assumptions for both programs. The assumptions for the DBS Program and the CBB Program will have minimal impact under the traditional unit credit cost method or only have significance when participants elect to annuitize the account balance. Under the DBS Program and the CBB Program, a member must have at least \$3,500 in their account to elect to annuitize the account balance.

CalSTRS, through our consulting actuary, generally performs an experience study every four years to determine appropriate demographic and economic assumptions. These assumptions are then applied when the consulting actuary performs actuarial valuations to monitor the funding status of the DB, DBS, CBB and MPP programs.

The most recent experience study for demographic and economic assumptions examined data for the three-year period spanning July 1, 2015, through June 30, 2018, and the assumptions were adopted by the board in January 2020. Following is a summary of the different types of assumptions used.

Economic assumptions

The two major economic assumptions for the DB, DBS and CBB programs are investment return and wage growth, and each is affected by the underlying assumed rate of inflation. The assumption for investment return, also known as the discount rate, is 7.00% for the DB and DBS programs and 6.50% for the CBB Program (net of investment and administrative expenses). The assumption for general wage increase is 3.50%, of which 2.75% is due to inflation and 0.75% is due to expected gain in productivity.

The major economic assumptions used for the MPP Program evaluation are the investment return, medical inflation and rate of inflation. The investment return assumption for the MPP Program is 7.00% (net of investment and administrative expenses). The assumption for premium cost trend rates varies by years; however, the increases are approximately equivalent to a 4.5% and 5.4% increase each year for Medicare Part A and Part B, respectively. The assumption for price inflation is also 2.75%.

As required by GASB Statement No. 67 for financial reporting for the STRP, the discount rate of 7.10% is net of investment expenses but gross of administrative expenses. The MPP Program is funded on a pay-as-you-go basis, and the other postemployment benefit plan's fiduciary net position was not projected to be sufficient to make projected future benefit payments. As such, GASB Statement No. 74 requires the MPP Program's discount rate be based on 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The board has adopted The Bond Buyer 20-Bond GO Index for this purpose. The MPP Program's discount rate is 2.16%. Table 6 provides a summary of the economic actuarial assumptions for these programs as reflected in the most recent actuarial valuations.

Demographic assumptions

Demographic assumptions are based on the most recent CalSTRS experience study adopted by the board in January 2020 and include assumptions for postretirement mortality; probabilities of retirement, disability or withdrawal from the system; assumptions for pay increases due to promotions; and various other assumptions needed to value the DB, DBS and CBB program benefits. Members whose retirement date is on or after July 1, 2012, are not eligible for coverage under the MPP Program. As such, no active members are eligible for benefits under the MPP Program, and the assumptions related to active members are not applicable to this program. The primary MPP Program demographic assumptions are postretirement mortality rates and program enrollment rates. Tables 1 through 5 and 7 through 9 provide a summary of the demographic assumption information for these programs as reflected in the most recent actuarial valuations.

Changes since prior valuation

Changes in actuarial methods

There were no changes in the actuarial methods for the DB, DBS, CBB and MPP programs.

Changes in actuarial assumptions

There were no changes in the funding actuarial assumptions for the DB, DBS, CBB and MPP programs. The discount rate used for 2021 MPP Program financial reporting was 2.16%, a decrease of 0.05% from prior year.

Changes in plan provisions

There were no changes in plan provisions for the DB, DBS, CBB and MPP programs that were reflected in the June 30, 2020, actuarial valuations. On June 9, 2021, the board adopted a 3.88% and 3.38% additional earnings credits for the fiscal year ended June 30, 2020, for the DBS Program and the CBB Program, respectively. These additional earnings credit have been reflected in the June 30, 2020, valuations of both the DBS and CBB programs.

Valuation results

The most recent DB, DBS, CBB and MPP program actuarial valuations were completed as of June 30, 2020. All actuarial valuations were presented to the board on June 9, 2021.

The DB Program valuation determined the DB Program was 67.1% funded with an unfunded actuarial obligation of \$105.9 billion as of June 30, 2020. The valuation projected the DB Program will reach approximately 100% funding by 2046 as contributions increase in accordance with the funding plan.

The DB Program actuarial valuation provides the best estimate of the program's long-term financing by using the actuarial methods and assumptions adopted by the board. Comparing the unfunded actuarial obligation as of two valuation dates does not provide enough information to determine if there were actuarial gains or losses. A better comparison is between the unfunded actuarial obligation on the valuation date and the expected unfunded actuarial obligation projected from the prior valuation date using the actuarial assumptions in effect for the period of comparison.

Actuarial gains reduce the DB Program's unfunded actuarial obligation as of the valuation date, and actuarial losses increase the DB Program's unfunded actuarial obligation. Most actuarial gains and losses are a result of short-term fluctuations in experience. Because of the long-term nature of actuarial assumptions, future patterns of emerging experience may offset these short-term fluctuations.

The DBS Program valuation determined there was an actuarial surplus of approximately \$2.9 billion before the awarding of any additional earnings credit. After awarding the 3.88% additional earnings credit, the actuarial surplus was reduced to \$2.6 billion.

The CBB valuation determined there was an actuarial surplus of approximately \$67.1 million before the awarding of any additional earnings credit. After awarding the 3.38% additional earnings credit, the actuarial surplus was reduced to \$57.0 million.

The MPP Program valuation indicated that the current program assets, along with MPP Program-allocated funding from future employer contributions that would otherwise have been credited to the DB Program, were sufficient to finance the future MPP Program obligations of \$273.5 million for both Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges.

Tables 10 through 14 provide summaries of all the valuation results. The data displayed in Table 10 is as of June 30 of the specified year. Other information, specifically annual payroll amounts, reported in the Financial section of this report will generally not be consistent with this data as the financial data reflects payroll for all individuals who were active during the year, while Table 10 only includes those individuals who are active as of June 30. It does not include those individuals who were active at some point during the year but not as of June 30.

In addition, amounts provided in Table 11 represent the status of the population as of June 30 of the indicated year. For the DB Program, information provided in the "Removed from rolls" and "Rolls end of year" columns include the application of the noncompounded 2% annual postretirement benefit adjustment.

The data provided for each year in Table 11 is a snapshot of the population taken following year-end closing for the indicated period. It is likely adjustments will be made subsequent to this closing. No attempt is made to update the data in Table 11 for these adjustments.

Independent actuarial review

Actuarial services for CalSTRS are provided under contract by a qualified independent actuarial firm with additional review provided by CalSTRS actuarial staff. The current actuarial firm, Milliman, has been the program's actuarial firm since January 15, 2000.

In addition to the review performed by CalSTRS actuarial staff, all actuarial services are subject to a periodic independent review. The selection of the firm performing the independent review is done through the competitive bid process. In 2019, CalSTRS selected the actuarial firm Cheiron to perform the independent review of all actuarial work performed by Milliman.

In the spring of 2020, Cheiron completed its review of the 2020 actuarial experience study. Cheiron found the recommendations made by Milliman in the Actuarial Experience Study to be reasonable and they agreed with the rationales and processes that led to Milliman's recommendations. In the fall of 2020, Cheiron completed its review of the June 30, 2019, actuarial valuations for all programs. Overall, Cheiron was able to replicate the results

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of all of the actuarial valuations with no material differences. Cheiron commented that the actuarial valuations were performed by qualified actuaries and in accordance with generally accepted actuarial principles. Both independent review reports are available on the CalSTRS website.

Summary of plan provisions – DB Program

The plan provisions of the DB Program are detailed in the Teachers' Retirement Law. The following is a summary of these provisions, which were used in the June 30, 2020, valuation of the DB Program.

Normal retirement

Eligibility requirement—CalSTRS 2% at 60 members: Age 60 with five years of credited service.

CalSTRS 2% at 62 members: Age 62 with five years of credited service.

Benefit—2% of final compensation for each year of credited service.

Benefit factors

Credited service—For each year of membership, credited service is granted based on the ratio of salary earned to annualized pay rate. No more than one full year of service credit is allowed during any school year; however, the contributions for any service in excess of one year are deposited to the member and employer contribution accounts within the DBS Program.

Contributions received for DBS compensation that are attributable to increases under the CalSTRS Funding Plan will be returned to school district employers. School district employers return excess member contributions to their employees, and the returned pre-tax contributions will be considered taxable income in the year they are received by the employee.

Final compensation—CalSTRS 2% at 60 members: Highest average annual compensation earnable for 36 consecutive months of credited service. For members with 25 or more years of service, the calculation is based on the highest average annual compensation earnable for 12 consecutive months.

CalSTRS 2% at 62 members: Final compensation is based on the highest average annual compensation earnable for 36 consecutive months of credited service. The annual compensation limit in 2020–21 was \$151,837 and is adjusted annually based on changes to the Consumer Price Index for All Urban Consumers. CalSTRS 2% at 62

members are not eligible for the one-year final compensation benefit enhancement.

Internal Revenue Code (IRC) section 401(a)(17)—Compensation is limited under IRC section 401(a)(17) and assumed to increase at the rate of inflation. The annual compensation limit effective in fiscal year 2020–21 was \$285,000.

Sick leave service credit—Credited service is granted for unused sick leave at the time of retirement. Up to 0.2 years of credited service for sick leave may be used for eligibility for one-year final compensation or to attain the career factor or the longevity bonus for eligible members.

Career factor—If a CalSTRS 2% at 60 member has 30 or more years of credited service, the age factor is increased by 0.2%. However, the maximum age factor is 2.4%. The career factor does not apply to CalSTRS 2% at 62 members.

Longevity bonus—If a CalSTRS 2% at 60 member attains 30 years of service before January 1, 2011, a longevity bonus of \$200 per month is added to the Member-Only Benefit. The bonus is increased to \$300 per month with 31 years of service and \$400 per month with 32 or more years of service. The longevity bonus does not apply to CalSTRS 2% at 62 members.

Postretirement benefit adjustment

Annual Benefit Adjustment—2% simple increase on September 1 following the first anniversary of the effective date of the benefit, applied to all continuing benefits.

IRC Section 415(b)—For all CalSTRS members, benefits are subject to federal limits imposed under IRC section 415(b). When performing the actuarial valuation of the DB Program, the 415(b) limits are ignored in order to address the potential pay-as-you-go funding needs of the Teachers' Replacement Benefits Program Fund. Note that CalSTRS 2% at 62 members are not eligible to receive benefits from the Teachers' Replacement Benefits Program Fund and are not expected to ever receive benefits in excess of the federal limit as a result of limits on creditable compensation as per the Public Employees' Pension Reform Act of 2013.

Early retirement

Eligibility requirement—CalSTRS 2% at 60 members: Age 55 with five years of credited service, or age 50 with 30 years of credited service.

CalSTRS 2% at 62 members: Age 55 with five years of credited service.

Benefit reduction—CalSTRS 2% at 60 members:

A 0.5% reduction in the normal retirement allowance for each full month or partial month the member is younger

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than age 60, plus a reduction of 0.25% for each full month or partial month the member is younger than age 55.

CalSTRS 2% at 62 members: A 0.5% reduction in the normal retirement allowance for each full month or partial month the member is younger than age 62.

Late retirement

Benefit—CalSTRS 2% at 60 members: For members who continue to earn additional service credit after age 60, the 2% age factor increases by 0.033% for each quarter year of age that the member is over age 60, up to a maximum of 2.4%.

CalSTRS 2% at 62 members: For members who continue to earn additional service credit after age 62, the 2% age factor increases by 0.033% for each quarter year of age that the member is over age 62, up to a maximum of 2.4%.

Deferred retirement

Benefit—Any time after satisfying the minimum service requirement, a member may cease active service, leave the accumulated contributions on deposit and later retire upon attaining the minimum age requirement.

Disability Allowance—Coverage A

Eligibility requirement—Applicable only to members who became a member before October 16, 1992, who did not elect Coverage B. Member has five years of credited California service and has not attained age 60, or a member has earned one year of creditable service and is disabled due to an unlawful act of bodily harm committed by another person while performing creditable service.

Benefit—50% of earned final compensation.

- or -

5% of final compensation for each year of service credit if over age 45 with fewer than 10 years of service credit.

Children's benefit—10% for each eligible dependent child, up to a maximum of 40% of earned final compensation. The increment for each eligible child continues until the child marries or attains age 22.

Offsets—Benefit, including children's increment, is reduced by disability benefits payable under Social Security, workers' compensation and employer-paid income protection plans.

Disability Allowance—Coverage B

Eligibility requirement—Applicable to members who became members on or after October 16, 1992, and to certain other members who elected Coverage B. Member has five years of credited California service, or a member

has earned one year of creditable service and is disabled due to an unlawful act of bodily harm committed by another person while performing creditable service.

Benefit—50% of earned final compensation, regardless of age and service credit.

Children's benefit—10% for each eligible child up to four children, for a maximum of 40% of earned final compensation. The increment for each child continues until the child attains age 21, regardless of student, marital or employment status.

Offsets—The member's benefit is reduced by disability benefits payable under workers' compensation

Death before retirement—Coverage A

Eligibility requirement—Applicable only to members who became a member before October 16, 1992, who did not elect Coverage B. One or more years of service credit for active members or members receiving a disability benefit.

Lump-sum payment—Effective July 1, 2021, the one-time death benefit recipient receives a \$6,480 lump-sum payment. For deaths that occurred during the 2020-21 fiscal year, the death benefit was \$6,372.

Benefit—The surviving spouse or registered domestic partner with eligible children will receive a family benefit of 40% of final compensation for as long as there is at least one eligible child. An additional 10% of earned final compensation is payable for each eligible child up to a maximum benefit of 90%.

If there is no surviving spouse or registered domestic partner, a benefit of 10% of earned final compensation is payable to eligible children up to a maximum benefit of 50%.

When there are no eligible children, the spouse or registered domestic partner may elect to receive one-half of a 50% joint and survivor benefit projected to age 60 or take a lump-sum payment of the remaining contributions and interest.

Death before retirement—Coverage B

Eligibility—Applicable to members who became members on or after October 16, 1992, and to certain other members who elected Coverage B. One or more years of service credit for active members.

Lump-sum payment—Effective July 1, 2021, the one-time death benefit recipient receives a \$25,920 lump-sum payment. For deaths that occurred during the 2020-21 fiscal year, the death benefit was \$25,488.

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Benefit—A lump-sum payment of the contributions and interest.

- or -

One-half of a 50% joint and survivor benefit, beginning on the member's 60th birthday or immediately with a reduction based on the member's age and that of the spouse or registered domestic partner at the time the benefit begins.

If the surviving spouse or registered domestic partner elects a monthly benefit, or there is no surviving spouse, each eligible child would receive 10% of the member's earned final compensation, with a maximum benefit of 50%.

Death after retirement

Lump-sum payment—Effective July 1, 2021, the one-time death benefit recipient receives a \$6,480 lump-sum payment. For deaths that occurred during the 2020–21 fiscal year, the death benefit was \$6,372.

Benefit—Members of retirement age may make a preretirement election of an option to designate a beneficiary.

Annuity form—If the retired member had elected one of the joint and survivor options, the option beneficiary's benefit would be reduced in accordance with the option elected.

If no option was elected, payment of the unpaid contributions and interest, if any, remaining in the member's account will be made to the beneficiary, if one is named, or to the deceased member's estate.

Termination from CalSTRS

Refund—Refund of the member's contributions with interest as credited to the member's account to date of withdrawal. A refund terminates membership and all rights to future benefits from the program.

Re-entry after refund—Former members who re-enter the program may redeposit all amounts previously refunded plus regular interest. The member must earn one year of credited service after re-entry before becoming eligible for program benefits.

Summary of plan provisions — DBS Program

The plan provisions of the DBS Program are detailed in the Teachers' Retirement Law. The following is a summary of these provisions, which were used in the June 30, 2020, valuation of the DBS Program.

Membership

Eligibility requirement—All members of the DB Program who perform creditable service and earn creditable compensation after December 31, 2000, have a DBS account.

Member—An eligible employee with creditable service subject to coverage who has contributions credited in the program or is receiving an annuity from the program.

Account balance

Account balance—Nominal accounts are established for the purpose of determining DBS benefits payable to the member. Accounts are credited with contributions, interest at the minimum interest rate and, if applicable, additional earnings credits.

Contributions—Member and employer contributions are credited to the member's DBS account for service credit in excess of one year during a single school year, and for CalSTRS 2% at 60 members, compensation for limited-term payments and compensation determined to have been paid to enhance their DB Program benefits are credited.

Minimum interest rate—Annual rate determined for the plan year by the board in accordance with federal laws and regulations. The minimum interest rate is equal to the average of the yields on 30-year Treasury Notes for the 12 months ending in February preceding the beginning of the plan year, rounded to the next highest 0.01%. The minimum interest rate is not less than the rate at which interest is credited under the DB Program.

Additional earnings credit—Annual rate determined for the plan year by the board based on the actual earnings during the plan year but only to the extent the earnings are sufficient to credit the minimum interest rate and provide any additions to the gain and loss reserve deemed warranted by the board.

The board adopted an additional earnings credit of 3.88% for the fiscal year ended June 30, 2020.

Normal retirement

Eligibility requirement—Receipt of a corresponding benefit under the DB Program.

Benefit—The account balance at the benefit effective date subject to limits imposed under IRC section 415(b).

Form of payment—The normal form of payment is a lump-sum distribution. Annuity options are available if the account balance is at least \$3,500.

Early retirement

Eligibility requirement—Same as Normal Retirement.

Benefit and form of payment—Same as Normal Retirement.

Late retirement

Benefit and form of payment—Same as Normal Retirement.

Contributions and interest continue to be credited to the account balance.

Deferred retirement

Benefit—A member must receive a DBS Program benefit when the corresponding benefit is received under the DB Program.

Disability benefit

Eligibility requirement—Receipt of a corresponding benefit under the DB Program.

Benefit—The account balance at the date the disability benefit becomes payable.

Form of payment—Same as normal retirement. An annuity benefit is discontinued upon termination of the corresponding DB Program benefit.

Death before retirement

Eligibility requirement—Deceased member has an account balance.

Benefit—The account balance at the date of death is payable to the designated beneficiary.

Form of payment—Same as normal retirement, except annuity options are limited to a period certain annuity.

Death after retirement

Eligibility requirement—The deceased member was receiving an annuity.

Benefit—According to the terms of the annuity elected by the member.

Termination from the program

Eligibility requirement—Termination of all CalSTRS - covered employment.

More than five years has elapsed since the most recent termination benefit, if any, has been paid.

Benefit and form of payment—Lump-sum distribution of the account balance as of the date of distribution.

Summary of plan provisions – CBB Program

The plan provisions of the CBB Program are detailed in the Teachers' Retirement Law. The following is a summary of these provisions, which were used in the June 30, 2020, valuation of the CBB Program.

Membership

Eligibility requirement—Membership if employed at less than 50% of a full-time position for a California school district or county office of education that has elected to offer the CBB Program.

Extended eligibility to members hired by a community college district to perform creditable service on a part-time or temporary basis (semester to semester) or for not more than 67% of the hours per week considered a regular full-time assignment.

Participant—An eligible employee with creditable service subject to coverage who has contributions credited in the program or is receiving an annuity from the program or has not yet received their lump-sum benefit.

Account balance

Account balance—Nominal accounts established for the purpose of determining benefits payable to the participant. Accounts are credited with contributions, minimum interest rate and, if applicable, additional earnings credits.

Contributions—Generally, participant contributions are 4% of salary, and employer contributions are 4% of salary. Rules for contribution rates may differ for participants covered by a collective bargaining agreement, but the sum of the participant and employer contributions must equal or exceed 8% of salary. The employer contribution rate cannot be less than 4% of salary, and the participant rate cannot be less than the employer's rate.

The board may adjust employer contributions for a fixed number of years, but the adjustment shall not exceed 0.25% of salaries in any plan year.

For participants hired on or after January 1, 2013, salary credited to CalSTRS from all employers is capped at \$151,837 for 2020-21 fiscal year. The limit is adjusted each fiscal year based on the changes in the Consumer

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Price Index for all Urban Consumers: U.S. City Average. For participants hired before January 1, 2013, salary credited to CalSTRS from all employers is capped at \$285,000 for 2020–21 fiscal year under IRC section 401(a)(17).

Minimum interest rate—Annual rate determined for the plan year by the board in accordance with federal laws and regulations. The minimum interest rate is equal to the average of the yields on 30-year Treasury Notes for the 12 months ending in February preceding the beginning of the plan year, rounded to the next highest 0.01%.

Additional earnings credit—Annual rate determined for the plan year by the board based on the actual earnings during the plan year but only to the extent the earnings are sufficient to credit the minimum interest rate and provide any additions to the gain and loss reserve deemed warranted by the board.

The board adopted an additional earnings credit of 3.38% for the fiscal year ended June 30, 2020.

Normal retirement

Eligibility requirement—Age 60, or age 62 for participants hired on or after January 1, 2013.

Benefit—The account balance at the retirement date subject to limits imposed under IRC section 415(b).

Form of payment—The normal form of payment is a lump-sum distribution. Annuity options are available if the sum of the employer and employee accounts equals or exceeds \$3,500.

Early retirement

Eligibility requirement—Age 55.

Benefit and form of payment—Same as normal retirement.

Late retirement

Benefit and form of payment—Same as normal retirement. Contributions and interest continue to be credited to the account balances until distributed.

Deferred retirement

Benefit—A participant may cease active service, leave the accumulated account balance on deposit and later retire upon attaining the minimum age requirement.

Disability benefit

Eligibility requirement—Determination by the board that the participant has a total and permanent disability.

Benefit—The account balance at the date of disability. An annuity benefit is discontinued if the participant is re-employed before age 60 and performs service creditable under the program.

Form of payment—Same as normal retirement.

Death before retirement

Eligibility requirement—Deceased participant has an account balance.

Benefit—The account balance at the date of death payable to the designated beneficiary.

Form of payment—Normal distribution is a lump-sum benefit. A participant's beneficiary may elect to receive the benefit in the form of a period-certain annuity if the sum of the balance of credits to the participant's employee and employer accounts is \$3,500 or more.

Death after retirement

Eligibility requirement—The deceased participant was receiving an annuity.

Benefit—According to the terms of the annuity elected by the participant.

Termination from the program

Eligibility requirement—More than five years has elapsed since the most recent termination benefit, if any, has been paid.

Benefit and form of payment—Lump-sum distribution of the account balance as of the date of distribution. The benefit is payable six months from the termination of creditable service.

Summary of plan provisions – MPP Program

The plan provisions of the MPP Program are detailed in the Teachers' Retirement Law. The following is a summary of these provisions which were used in the June 30, 2020, valuation of the MPP Program.

Membership

Eligibility requirement – part A

DB member – satisfies either:

1. Retired or disabled prior to January 1, 2001; hired prior to April 1, 1986; age 65 or above; enrolled in Medicare Part A and Part B; and not eligible for Part A without premium payment.

– or –
2. Meet all above requirements, except retired or disabled before July 1, 2012; district completed a Medicare Division election prior to retirement; and active member voted yes if they were less than 58 years of age at the time of the election.

Spouse eligibility – Spouses of members are not eligible to participate in the program.

Members who retire on or after July 1, 2012, are not eligible for coverage under the MPP Program.

Eligibility requirement – Part A and B late enrollment surcharges

Only those currently enrolled are eligible.

Benefits paid

Premium payments are made directly to the Centers for Medicare and Medicaid Services (CMS) on a monthly basis. Medicare Part A premium rates for fiscal year 2020–21 are as follows:

Medicare part A premium rate

July 1, 2020, to December 31, 2020	\$458
January 1, 2021, to June 30, 2021	\$471

Individuals with 30-39 quarters of Medicare-covered employment pay a reduced monthly premium rate, which was \$252 and \$259 for the period of July 1, 2020, to December 31, 2020, and January 1, 2021, to June 30, 2021, respectively.

Part A late enrollment surcharge is generally 10% of the respective monthly premium rates and Part B late enrollment surcharge is usually 10% of the respective monthly premium rates for each full 12-month period the person is late enrolling; however, the fees charged to individual participants may be higher based on certain income thresholds.

Based on the published premium rates during fiscal year 2020–21, Part A late enrollment surcharges were \$45.80 and \$47.10 for the period of July 1, 2020, to December 31, 2020, and January 1, 2021, to June 30, 2021, respectively. Each 10% of Part B late enrollment surcharges were \$14.46 and \$14.85 for the period of July 1, 2020, to December 31, 2020, and January 1, 2021, to June 30, 2021, respectively.

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All demographic assumptions used in the actuarial valuations were adopted by the board when the experience study was adopted on January 31, 2020. The following are the assumptions adopted by the board for the DB, DBS, CBB and MPP programs unless stated otherwise. Where indicated, duration is based on elapsed service since membership date.

Table 1A

Preretirement mortality for sample ages—DB Program only

Age	Active member/participants ¹	
	Male	Female
25	0.012%	0.007%
30	0.017%	0.011%
35	0.023%	0.015%
40	0.032%	0.024%
45	0.051%	0.037%
50	0.085%	0.056%
55	0.131%	0.081%
60	0.201%	0.123%
65	0.331%	0.206%

Table 1B

Postretirement mortality for sample ages

Age	Retired members/participants and beneficiaries ¹		Disabled members/participants (after year 3) ¹	
	Male	Female	Male	Female
50	0.232%	0.129%	1.787%	1.009%
55	0.343%	0.204%	2.078%	1.263%
60	0.459%	0.271%	2.357%	1.491%
65	0.652%	0.409%	2.743%	1.781%
70	1.044%	0.673%	3.402%	2.312%
75	1.873%	1.238%	4.486%	3.289%
80	3.437%	2.374%	6.210%	4.872%
85	6.608%	4.736%	9.021%	7.239%
90	12.761%	9.646%	13.698%	10.709%
95	21.832%	18.098%	20.504%	15.869%

Select minimum rates for disability

	Male	Female
First year of disability	4.0%	3.0%
Second year of disability	3.5%	2.5%
Third year of disability	3.0%	2.0%

¹ The mortality assumption uses a generational mortality approach with a base year of 2019 for the mortality rates. Projected improvement is based on 110% of the MP-2019 Ultimate Projection Scale. The rates shown reflect mortality improvement through June 30, 2020. The projection scale does not apply to the select minimum rates.

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Table 2

Probabilities of service retirement for sample ages and years of service¹ – DB Program only

Male	Age	2% at 60					2% at 62		
		20-24 years	25 years	26-29 years	30 years	31 or more years	20-24 years	25-29 years	30 or more years
	55	4.0%	6.0%	5.0%	7.5%	5.5%	3.0%	4.0%	5.0%
	60	8.0%	11.5%	9.5%	28.0%	20.5%	6.0%	7.5%	9.0%
	65	21.0%	32.0%	27.0%	32.5%	32.5%	21.0%	28.0%	28.0%
	70	18.0%	27.5%	23.0%	25.0%	25.0%	18.0%	24.0%	24.0%
	75+	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

Female	Age	20-24 years	25 years	26-29 years	30 years	31 or more years	20-24 years	25-29 years	30 or more years
		55	4.5%	6.0%	5.0%	8.5%	6.5%	3.5%	4.0%
60	9.5%	15.5%	12.5%	30.5%	23.0%	7.0%	10.0%	12.0%	
65	24.5%	39.0%	31.0%	38.0%	38.0%	24.5%	32.5%	32.5%	
70	21.5%	36.0%	28.5%	30.0%	30.0%	21.5%	30.0%	30.0%	
75+	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	

¹ The assumptions shown above are for retirement from active status. It is assumed that all vested terminated 2% at 60 members retire at age 60 and 2% at 62 members retire at age 62.

Table 3

Probabilities of withdrawal from active service for sample years of service – DB Program only

Year ¹	Male	Female
0	12.25%	11.25%
1	8.50%	7.00%
2	6.75%	5.50%
3	5.40%	4.25%
4	3.75%	3.25%
5	3.10%	2.70%
10	1.65%	1.50%
15	1.05%	1.05%
20	0.75%	0.75%
25	0.50%	0.50%
30	0.45%	0.40%

¹ Based on elapsed service since membership date.

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Table 4

Probabilities of refund by sample entry ages and years of service – DB Program only

Year ¹	Entry age					
	Under 25	25-29	30-34	35-39	40-44	45 and up
Under 5	100%	100%	100%	100%	100%	100%
5	60%	60%	60%	54%	50%	45%
10	38%	38%	38%	34%	25%	—
15	30%	30%	28%	17%	—	—
20	24%	22%	18%	—	—	—
25	14%	12%	—	—	—	—
30	5%	—	—	—	—	—

¹ Assumption applied at the time of assumed termination based on credited service. Members who terminate with less than five years of credited service are assumed to have 100% probability of refund.

Table 5

Assumption for pay increase due to promotions and longevity for sample ages in years¹ – DB Program only

Year ²	Entry ages					
	Under 25	25-29	30-34	35-39	40-44	45 and up
0	6.4%	5.8%	5.3%	4.8%	4.5%	3.7%
1	6.4%	5.8%	5.3%	4.8%	4.5%	3.7%
2	6.0%	5.5%	5.0%	4.5%	4.3%	3.5%
3	5.6%	5.3%	4.8%	4.3%	4.1%	3.3%
4	5.4%	5.0%	4.5%	4.1%	3.9%	3.0%
5	5.2%	4.8%	4.3%	3.9%	3.8%	2.8%
10	3.7%	3.4%	3.0%	2.7%	2.5%	1.8%
15	1.8%	1.7%	1.5%	1.2%	1.2%	0.9%
20	1.3%	1.2%	1.2%	0.8%	0.8%	0.6%
25	1.1%	1.0%	0.9%	0.6%	0.6%	—
30	0.9%	0.8%	0.7%	0.5%	—	—
35	0.8%	0.7%	0.6%	—	—	—
40	0.8%	0.7%	—	—	—	—
45	0.8%	—	—	—	—	—

¹ The total expected increase in salary includes both merit (shown above) and the general wage increase assumption of 3.50% per annum. The total result is compounded rather than additive. For example, the total assumed increase for service less than one year (Year 0 above) is 10.124% (1.064 x 1.035) for members in the entry age under 25 group.

² Based on elapsed service since membership date.

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Table 6

Economic assumptions

	DB	DBS	CBB	MPP
Investment yield (net of expenses) ¹	7.00%	7.00%	6.50%	7.00%
Consumer price inflation	2.75%	2.75%	2.75%	2.75%
Wage inflation	3.50%	3.50%	3.50%	N/A
Interest on member accounts	3.00%	7.00%	6.50%	N/A
Standard deviation of portfolio	N/A	13.10%	11.00%	N/A
Medical inflation (varies by year—average percentage below)				
Part A premiums	N/A	N/A	N/A	4.50%
Part B premiums	N/A	N/A	N/A	5.40%

¹ For financial reporting purposes, the investment rate of return for the STRP (which includes the DB, DBS and CBB programs) is 7.10% (net of investment expenses but gross of administrative expenses) in accordance with GASB Statement No. 67. The MPP Program uses an investment rate of return of 2.16%, which represents the yield or index rate for the 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher in accordance with GASB Statement No. 74.

Table 7

Probabilities of disability retirement for sample ages – DB Program only

Coverage A				Coverage B			
Male		Female		Male		Female	
Age	Rate	Age	Rate	Age	Rate	Age	Rate
25	0.015%	25	0.015%	25	0.010%	25	0.015%
30	0.025%	30	0.025%	30	0.015%	30	0.015%
35	0.040%	35	0.050%	35	0.025%	35	0.030%
40	0.065%	40	0.075%	40	0.050%	40	0.055%
45	0.090%	45	0.090%	45	0.085%	45	0.095%
50	0.130%	50	0.180%	50	0.125%	50	0.165%
55	0.170%	55	0.225%	55	0.235%	55	0.285%
				60	0.345%	60	0.360%
				65	0.380%	65	0.380%
				70	0.380%	70	0.380%

Actuarial

Table 8

Supplemental assumptions – DB Program only

PEPRA coverage	All members hired on or after the valuation date are assumed to be subject to the provisions of PEPRA.	
Unused sick leave	Credited service is increased by 1.7%.	
Optional forms	Active and inactive: Based on single-life annuity assumed. Retirees and beneficiaries: Based on optional form in data.	
Probability of marriage	Male: 85% Female: 65% Male spouses are assumed to be three years older than female spouses.	
Number of children	Married members under age 60 are assumed to have the number of children shown in the following table. Children are assumed to receive benefits until the member would have turned age 60.	
	Member's gender	Assumed Number of Children
	Male	0.65
	Female	0.50
Assumed offsets	No offsets to disability and survivor benefits are assumed.	
Valuation of inactive members	Salary and benefit information is not available on the valuation data provided for inactive members. Therefore, we estimate the projected retirement benefits for inactive members as follows:	
	<ol style="list-style-type: none"> The inactive member's annualized pay rate information is retrieved from when they were active by matching with a database of active valuation data back to 2001 and taking the highest annualized pay rate for the member during the period. For those members who cannot be located on the active database (because they terminated prior to 2001 or another reason), their annualized pay rate is estimated based on 120% of the average annualized pay rate for all active members in the year the member terminated. The annualized pay rate amount from the prior steps is treated as the member's final compensation with two additional adjustments. <ol style="list-style-type: none"> An additional load of 5% for all inactive members is applied to their salary amount to account for potential post-termination increases in salary due to factors such as reciprocity. Final compensation is increased by an additional 4.3% if the member has 25 or more years of credited service. Based on the salary data described above and the birth date and credited service from the current year's valuation data, the projected benefit amount is calculated and valued as a deferred service retirement. Non-vested members who have been inactive for less than two years are assumed to take an immediate refund of their member contributions. 	

Table 9

Schedule of Medicare Part A enrollment rates¹ – MPP Program only

Assumption		Best estimate	Higher cost
Percent of under age 65 retirees enrolling (retired on or after 2001) ²		2.00%	2.50%
Percent of under age 65 retirees enrolling (retired before 2001)		2.00%	2.50%
Percent of over age 65 retirees enrolling (for those not currently enrolled) at age ³ :	65	0.20%	0.40%
	66	0.02%	0.04%
	67	0.02%	0.04%
	68	0.02%	0.04%
	69	0.02%	0.04%
	70-84	0.02%	0.03%
	85 & above	0.00%	0.00%
Percent of over age 65 retirees enrolling (for those already enrolled)		100.00%	100.00%

¹ Only current enrollees are assumed to receive Part B payments.

² For under age 65 retirees, the enrollment percent applies upon reaching age 65. No enrollment is assumed after age 65 for retirees currently under age 65.

³ For over age 65 retirees, the enrollment percent applies in each future year.

Actuarial

Table 10

Schedule of active member valuation data

Valuation date (as of June 30) ¹	Number of participating employers ²	Active number	Annual payroll	Annual average pay	Percent increase in average pay
DB Program					
2011	1,587	429,600	\$25,576,008,636	\$59,534	0.0%
2012	1,660	421,499	25,388,209,920	60,233	1.2%
2013	1,670	416,643	25,479,056,693	61,153	1.5%
2014	1,690	420,887	26,469,883,008	62,891	2.8%
2015	1,724	429,460	28,013,191,853	65,229	3.7%
2016	1,739	438,537	29,826,149,337	68,013	4.3%
2017	1,746	445,935	31,136,104,704	69,822	2.7%
2018	1,752	449,595	31,884,303,004	70,918	1.6%
2019	1,776	451,429	32,896,686,907	72,872	2.8%
2020	1,782	448,419	33,811,320,984	75,401	3.5%
DBS Program					
2011	1,587	429,600	\$25,576,008,636	\$59,534	0.0%
2012	1,660	421,499	25,388,209,920	60,233	1.2%
2013	1,670	416,643	25,479,056,693	61,153	1.5%
2014	1,690	420,887	26,469,883,008	62,891	2.8%
2015	1,724	429,460	28,013,191,853	65,229	3.7%
2016	1,739	438,537	29,826,149,337	68,013	4.3%
2017	1,746	445,935	31,136,104,704	69,822	2.7%
2018	1,752	449,595	31,884,303,004	70,918	1.6%
2019	1,776	451,429	32,896,686,907	72,872	2.8%
2020	1,782	448,419	33,811,320,984	75,401	3.5%
CBB Program					
2011	33	9,923	\$158,501,388	\$15,973	1.5%
2012	33	9,273	151,284,621	16,315	2.1%
2013	31	9,129	151,281,260	16,572	1.6%
2014	32	9,955	175,058,251	17,585	6.1%
2015	33	10,416	193,075,185	18,536	5.4%
2016	30	10,676	211,259,529	19,788	6.8%
2017	30	10,480	220,767,125	21,066	6.5%
2018	29	10,469	231,621,196	22,124	5.0%
2019	29	10,029	228,618,038	22,796	3.0%
2020	29	9,471	225,022,559	23,759	4.2%
MPP Program³					
N/A	N/A	N/A	N/A	N/A	N/A

¹ The data provided in this table is as of the most recent actuarial valuation (June 30, 2020) for each respective program. Actuarial valuation results as of June 30, 2021, are expected to be available by May 2022.

² Number of employers is based on employers who submit the last contribution line for the active member in each respective fiscal year; however, the number of the employers in the Financial section is based on contributing employers as of the end of the respective fiscal year.

³ The MPP Program is a closed program for members whose retirement date is on or after July 1, 2012, and active members are not currently eligible for coverage.

Actuarial

Table 11

Schedule of retired members/participants and beneficiaries added to and removed from rolls¹

Valuation date (as of June 30) ²	Added to rolls		Removed from rolls		Rolls – end of year		Percent increase in annual allowances	Average annual allowances
	Number	Annual allowances	Number	Annual allowances	Number	Annual allowances		
DB Program								
2011	14,559	\$671,868,000	6,938	\$181,927,000	253,041	\$9,802,995,000	6.9%	\$38,741
2012	14,316	635,935,000	6,860	187,271,000	262,039	10,458,555,000	6.7%	39,912
2013	12,377	555,751,000	7,119	205,779,000	269,429	11,091,944,000	6.1%	41,168
2014	11,383	507,801,000	7,299	221,733,000	275,627	11,624,220,000	4.8%	42,174
2015	11,952	558,655,000	7,759	247,766,000	282,100	12,197,828,000	4.9%	43,239
2016	12,014	591,902,000	7,871	262,170,000	288,195	12,792,104,000	4.9%	44,387
2017	12,823	649,503,000	8,381	289,955,000	294,874	13,439,239,000	5.1%	45,576
2018	13,340	682,533,000	8,606	300,558,000	301,859	14,114,787,000	5.0%	46,760
2019	12,867	633,138,000	8,656	319,809,000	308,639	14,788,565,000	4.8%	47,915
2020	12,139	637,229,000	8,843	342,648,000	314,518	15,420,155,000	4.3%	49,028
DBS Program								
2011	8,811	\$31,693,536	343	\$1,329,718	36,110	\$103,087,388	27.9%	\$2,855
2012	8,257	32,650,936	2,386	11,666,909	42,055	124,148,784	20.4%	2,952
2013	7,425	30,392,875	2,657	13,354,982	47,014	141,044,393	13.6%	3,000
2014	6,753	27,678,797	3,115	16,285,428	50,963	153,375,082	8.7%	3,010
2015	7,097	31,304,181	3,423	18,040,255	54,901	167,972,370	9.5%	3,060
2016	7,324	35,828,397	3,335	17,497,131	59,075	187,434,597	11.6%	3,173
2017	7,813	39,827,784	3,444	18,242,423	63,653	209,657,263	11.9%	3,294
2018	7,873	40,794,850	3,535	19,256,485	68,194	231,963,834	10.6%	3,402
2019	7,275	40,953,264	4,019	21,433,419	71,408	252,321,939	8.8%	3,534
2020	6,988	40,002,030	4,307	23,823,406	74,312	269,201,680	6.7%	3,623
CBB Program								
2011	24	\$66,664	2	\$6,899	68	\$173,813	52.4%	\$2,556
2012	42	139,297	5	18,110	105	294,000	69.1%	2,800
2013	30	132,912	8	26,578	127	401,112	36.4%	3,158
2014	42	212,087	10	43,746	159	568,682	41.8%	3,577
2015	52	164,451	11	74,583	200	658,550	15.8%	3,293
2016	62	261,067	10	43,035	252	841,230	27.7%	3,338
2017	80	430,331	22	87,768	310	1,223,947	45.5%	3,948
2018 ³	85	475,148	25	159,001	370	1,539,585	25.8%	4,161
2019	69	272,865	30	198,936	410	1,633,925	6.1%	3,985
2020	72	401,075	23	146,754	458	1,875,819	14.8%	4,096
MPP Program								
2011	537	\$2,202,000	231	\$695,000	6,709	\$34,677,000	1.9%	\$5,169
2012	359	1,177,000	218	634,000	6,742	33,708,000	(2.8%)	5,000
2013 ⁴	305	1,009,000	212	641,000	6,770	33,663,000	(0.1%)	4,972
2014	235	751,000	259	703,000	6,684	32,047,000	(4.8%)	4,795
2015	178	443,000	254	772,000	6,474	29,729,000	(7.2%)	4,592
2016	166	404,000	264	768,000	6,324	28,345,000	(4.7%)	4,482
2017	102	211,000	273	766,000	6,124	27,632,000	(2.5%)	4,512
2018	119	451,000	281	751,000	5,917	26,947,000	(2.5%)	4,554
2019	43	153,000	245	623,000	5,686	26,626,000	(1.2%)	4,683
2020	23	91,000	377	747,000	5,383	26,148,000	(1.8%)	4,858

¹ Each year's data population is a snapshot taken following year-end closings; subsequent adjustments made to snapshots of data prior to the current period are not reflected in the table.

² The data provided in this table is as of the most recent actuarial valuation (June 30, 2020) for each respective program. Actuarial valuation results as of June 30, 2021, are expected to be available by May 2022.

³ Numbers revised in 2019.

⁴ Numbers revised in 2014.

Actuarial

Table 12

Solvency test

Valuation date (as of June 30) ¹	Aggregate accrued liabilities for				Funding of liabilities		
	(1)	(2)	(3)	Actuarial value of assets	(1)	(2)	(3)
	Active member contributions on deposit	Future benefits to benefit recipients	Service already rendered by active members (financed by employer)				
DB Program (dollars in millions)							
2011	\$27,038	\$109,984	\$71,383	\$143,930	100.0%	100.0%	9.7%
2012	27,245	116,475	71,469	144,232	100.0%	100.0%	0.7%
2013	27,683	121,714	72,884	148,614	100.0%	99.4%	0.0%
2014	28,290	126,235	76,688	158,495	100.0%	100.0%	5.2%
2015	28,935	131,451	81,367	165,553	100.0%	100.0%	6.4%
2016	30,046	145,108	91,550	169,976	100.0%	96.4%	0.0%
2017	31,523	154,618	100,809	179,689	100.0%	95.8%	0.0%
2018	33,012	161,219	103,372	190,451	100.0%	97.7%	0.0%
2019	34,903	167,716	108,100	205,016	100.0%	100.0%	2.2%
2020	37,345	173,268	111,514	216,252	100.0%	100.0%	5.1%
DBS Program (dollars in thousands)							
2011	\$7,196,652	\$577,115	\$—	\$8,054,962	100.0%	100.0%	0.0%
2012	7,280,977	710,586	—	8,042,090	100.0%	100.0%	0.0%
2013	7,641,488	850,275	—	8,983,919	100.0%	100.0%	0.0%
2014	8,077,762	942,945	—	10,493,062	100.0%	100.0%	0.0%
2015	8,532,216	1,021,092	—	10,940,917	100.0%	100.0%	0.0%
2016	8,604,042	1,200,485	—	10,943,296	100.0%	100.0%	0.0%
2017	9,020,170	1,381,932	—	12,269,382	100.0%	100.0%	0.0%
2018	9,426,949	1,541,170	—	13,173,522	100.0%	100.0%	0.0%
2019	9,433,196	1,692,848	—	13,904,497	100.0%	100.0%	0.0%
2020	9,866,874	1,824,609	—	14,243,827	100.0%	100.0%	0.0%
CBB Program (dollars in thousands)							
2011	\$143,695	\$767	\$—	\$151,248	100.0%	100.0%	0.0%
2012	156,600	1,386	—	158,020	100.0%	100.0%	0.0%
2013	174,171	1,952	—	188,551	100.0%	100.0%	0.0%
2014	194,792	3,061	—	231,671	100.0%	100.0%	0.0%
2015	215,851	3,843	—	248,699	100.0%	100.0%	0.0%
2016	230,864	4,974	—	256,675	100.0%	100.0%	0.0%
2017	253,572	7,411	—	302,448	100.0%	100.0%	0.0%
2018	270,269	9,433	—	328,022	100.0%	100.0%	0.0%
2019	283,382	10,449	—	357,273	100.0%	100.0%	0.0%
2020	306,987	11,448	—	375,450	100.0%	100.0%	0.0%
MPP Program² (dollars in millions)							
2006	\$—	\$528	\$—	\$528	0.0%	100.0%	0.0%
2008	—	630	—	630	0.0%	100.0%	0.0%
2010	—	602	—	602	0.0%	100.0%	0.0%
2012	—	424	—	424	0.0%	100.0%	0.0%
2014	—	342	—	342	0.0%	100.0%	0.0%
2016	—	315	—	315	0.0%	100.0%	0.0%
2017	—	302	—	302	0.0%	100.0%	0.0%
2018	—	286	—	286	0.0%	100.0%	0.0%
2019	—	288	—	288	0.0%	100.0%	0.0%
2020	—	274	—	274	0.0%	100.0%	0.0%

¹ The data provided in this table is as of the most recent actuarial valuation (June 30, 2020) for each respective program. Actuarial valuation results as of June 30, 2021, are expected to be available by May 2022.

² For funding purposes, the assets are valued as the allocated value of DB Program assets. This figure is equal to the actuarial obligation of the MPP Program benefits.

Actuarial

Table 13

Analysis of financial experience

(Gains and losses in unfunded actuarial obligation resulting from differences between assumed and actual experience. Dollars in millions.)

	Actuarial valuation as of June 30 ^{1,2}			
	DB Program		CBB Program	
	2020	2019	2020	2019
Actuarial obligation as of June 30	\$310,719	\$297,603	\$294	\$280
Normal cost	7,004	6,703		
Benefit payments	(15,277)	(14,603)	(14)	(12)
Expected interest	21,466	20,560	19	18
Expected actuarial obligation as of June 30	323,912	310,263	317	304
Less: expected actuarial value of assets as of June 30	217,138	200,268	385	356
Expected UA0 as of June 30	106,774	109,995	(68)	(52)
Actuarial (gains) or losses				
Change in assumptions	–	814	(9)	(11)
Investment return assumptions	966	(1,492)	10	–
Demographic assumptions	(1,785)	(358)	–	(1)
Net change other sources	(80)	(2,451)		
Change in actuarial asset method	–	(805)		
Total actuarial (gains) or losses	(899)	(4,292)	1	(12)
Unfunded actuarial obligation as of June 30	\$105,875	\$105,703	(\$57)	(\$64)
Funded ratio	67.1%	66.0%	117.9%	121.6%

¹ The data provided in this table is as of the most recent actuarial valuation (June 30, 2020) for each respective program. Actuarial valuation results as of June 30, 2021, are expected to be available by May 2022.

² Numbers may not align with actuarial valuation report due to rounding.

Actuarial

Table 13

Analysis of financial experience (continued)

(Gains and losses in unfunded actuarial obligation resulting from differences between assumed and actual experience. Dollars in millions.)

	Actuarial valuation as of June 30 ¹	
	MPP Program	
	2020	2019
Actuarial obligation as of June 30:	not calculated	not calculated
Expected changes:		
Eligibility extended	not calculated	not calculated
Benefit paid	(\$27)	(\$28)
Interest	not calculated	not calculated
Expected actuarial obligation as of June 30	not calculated	not calculated
Less: expected actuarial value of assets as of June 30	not calculated	not calculated
Expected UAO as of June 30	not calculated	not calculated
Actuarial (gains) or losses		
(Gain) on medical trend assumption	not calculated	not calculated
(Gain) on premium/penalty	not calculated	not calculated
(Gain) on Part B Premium for higher earners	not calculated	not calculated
(Gain) other sources	not calculated	not calculated
Total actuarial gains or losses	not calculated	not calculated
Unfunded actuarial obligation as of June 30²	\$—	\$—
Funded ratio	100.0%	100.0%

¹ The data provided in this table is as of the most recent actuarial valuation (June 30, 2020) for each respective program. Actuarial valuation results as of June 30, 2021, are expected to be available by May 2022.

² Based on the actuarial value of assets. For funding purposes, the MPP Program assets are valued as the allocated value of DB Program assets, which are equal to the actuarial obligation of the MPP Program benefits.

Actuarial

Table 14

Schedule of funding progress

(dollars in millions)

Valuation date as of June 30 ¹	Actuarial value of assets (a)	Actuarial accrued liability (AAL) (b)	Unfunded AAL (funding excess) (UAAL) (b-a)	Funded ratio (a/b)	Covered payroll (c)	UAAL as a % of covered payroll ((b-a)/c)
DB Program						
2011	\$143,930	\$208,405	\$64,475	69.1%	\$26,592	242.5%
2012	144,232	215,189	70,957	67.0%	26,404	268.7%
2013	148,614	222,281	73,667	66.9%	26,483	278.2%
2014	158,495	231,213	72,718	68.5%	26,398	275.5%
2015	165,553	241,753	76,200	68.5%	28,640	266.1%
2016	169,976	266,704	96,728	63.7%	30,324	319.0%
2017	179,689	286,950	107,261	62.6%	31,961	335.6%
2018	190,451	297,603	107,152	64.0%	32,613	328.6%
2019	205,016	310,719	105,703	66.0%	33,679	313.9%
2020	216,252	322,127	105,875	67.1%	34,617	305.8%
DBS Program						
2011	\$8,055	\$7,774	(\$281)	103.6%	\$25,536	(1.1%)
2012	8,042	7,992	(50)	100.6%	25,091	(0.2%)
2013	8,984	8,492	(492)	105.8%	24,994	(2.0%)
2014	10,493	9,021	(1,472)	116.3%	25,805	(5.7%)
2015	10,941	9,553	(1,388)	114.5%	27,143	(5.1%)
2016	10,943	9,805	(1,138)	111.6%	28,788	(4.0%)
2017	12,269	10,402	(1,867)	117.9%	29,971	(6.2%)
2018	13,173	10,968	(2,205)	120.1%	30,650	(7.2%)
2019	13,904	11,126	(2,778)	125.0%	31,501	(8.8%)
2020	14,244	11,692	(2,552)	121.8%	32,450	(7.9%)
CBB Program						
2011	\$151	\$144	(\$7)	104.9%	\$158	(4.4%)
2012	158	158	—	100.0%	151	0.0%
2013	189	176	(13)	107.4%	151	(8.6%)
2014	232	198	(34)	117.2%	174	(19.5%)
2015	249	220	(29)	113.2%	192	(15.1%)
2016	257	236	(21)	108.9%	209	(10.0%)
2017	302	261	(41)	115.7%	218	(18.8%)
2018	328	280	(48)	117.1%	232	(20.7%)
2019	357	294	(63)	121.4%	229	(27.5%)
2020	375	318	(57)	117.9%	225	(25.3%)
MPP Program²						
2006	\$528	\$528	\$—	100.0%	N/A	N/A
2008	630	630	—	100.0%	N/A	N/A
2010	602	602	—	100.0%	N/A	N/A
2012	424	424	—	100.0%	N/A	N/A
2014	342	342	—	100.0%	N/A	N/A
2016	315	315	—	100.0%	N/A	N/A
2017	302	302	—	100.0%	N/A	N/A
2018	286	286	—	100.0%	N/A	N/A
2019	288	288	—	100.0%	N/A	N/A
2020	274	274	—	100.0%	N/A	N/A

Note: Information regarding actuarially determined and actual contributions for the State Teachers' Retirement Plan is provided in the Financial section, Schedule III, "Contributions of employer and nonemployer contributing entity" table.

¹ The data provided in this table is as of the most recent actuarial valuation (June 30, 2020) for each respective program. Actuarial valuation results as of June 30, 2021, are expected to be available by May 2022.

² For funding purposes, the assets are valued as the allocated value of DB Program assets. This figure is equal to the actuarial obligation of the MPP Program benefits.

A decorative graphic on the left side of the page. It features a line graph with a dark blue line and white circular nodes. The line starts at a high point on the left, dips down to a lower point in the middle, and then rises to a high point on the right, ending in a red arrowhead. Behind the line graph are several vertical bars of varying heights, stacked with different colors: purple at the bottom, dark blue in the middle, red in the upper middle, and olive green at the top. The tallest bar is in the center, reaching the top of the page.

STATISTICAL SECTION

In fiscal year 2020–2021, CalSTRS members, on average, retired at age 63 after about 24 years of service with a pension replacing approximately 55% of their highest salary.

Statistical overview

The Statistical section presents additional detailed information to assist users of the basic financial statements, notes to the basic financial statements and required supplementary information in assessing the economic condition of CalSTRS. The section provides financial trend information for the State Teachers' Retirement Plan (STRP), which includes Defined Benefit (DB), Defined Benefit Supplement (DBS), Cash Balance Benefit (CBB) and Replacement Benefits programs, as well as operating information for Pension2, the Medicare Premium Payment (MPP) Program and the Teachers' Deferred Compensation Fund. Financial trend information for the DB, DBS and CBB programs has been consolidated and presented as the STRP to be consistent with the basic financial statements. Operating information for STRP programs continues to be presented separately because consolidation would not provide meaningful information due to the unique characteristics of those programs.

The financial trend schedules assist users in understanding and assessing how the system's financial position has changed over time and include:

- Changes in fiduciary net position
- Benefit and refund deductions from net position by type

The operating information schedules provide data about the system's operations and resources to assist users in understanding CalSTRS benefits and services and include:

- Members and benefit recipient statistics
- Participating employers statistics

The information in this section was derived from the Financial section and the CalSTRS pension administration system, START, except where noted. Due to the timing of when membership numbers were pulled, there will be a difference between the membership numbers reported in this section and the Financial section of this report.

Supplemental statistical tables are available on request.

State Teachers' Retirement Plan schedules

Table 1

Changes in fiduciary net position for the State Teachers' Retirement Plan

(dollars in millions)

	Fiscal year ended June 30									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Additions										
Member contributions	\$3,743	\$3,735	\$3,648	\$3,496	\$3,441	\$2,958	\$2,510	\$2,264	\$2,337	\$2,280
Employer contributions	5,758	6,080	5,644	4,867	4,173	3,391	2,678	2,272	2,283	2,238
State of California contributions	3,731	4,447	5,335	2,797	2,478	1,940	1,426	1,384	1,328	1,303
Net investment income	67,039	10,103	14,898	18,674	25,165	2,305	7,612	30,402	20,682	1,071
Other income	90	101	128	105	72	42	4	2	1	4
Total additions	\$80,361	\$24,466	\$29,653	\$29,939	\$35,329	\$10,636	\$14,230	\$36,324	\$26,631	\$6,896
Deductions										
Benefit payments ¹	\$16,415	\$15,707	\$15,002	\$14,271	\$13,626	\$12,892	\$12,284	\$11,725	\$11,133	\$10,443
Purchasing power benefits	191	215	194	162	161	172	193	202	222	235
Refunds of member contributions	102	103	100	104	116	84	88	108	105	108
Administrative expenses	252	219	254	216	182	180	145	154	137	138
Borrowing costs ²	90	95	105	94	58	–	–	–	–	–
Other expenses	1	6	4	2	10	15	9	9	4	–
Total deductions	\$17,051	\$16,345	\$15,659	\$14,849	\$14,153	\$13,343	\$12,719	\$12,198	\$11,601	\$10,924
Changes in fiduciary net position	\$63,310	\$8,121	\$13,994	\$15,090	\$21,176	(\$2,707)	\$1,511	\$24,126	\$15,030	(\$4,028)

Note: There may be immaterial rounding differences between the figures presented in this table and in the statement of changes in fiduciary net position presented in the Financial section.

¹ Includes member-elected administrative transfers to purchase service credit in the DB Program.

² Beginning in fiscal year 2016-17, borrowing costs associated with the master facility credit portfolio, which were previously reported in "net investment income", were reclassified to "deductions" for financial reporting purposes.

State Teachers' Retirement Plan schedules

Table 2

Benefit and refund deductions from changes in fiduciary net position by type

(dollars in millions)

Type of benefit	Fiscal year ended June 30									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Age & service benefits										
Retired members ¹	\$15,067	\$14,430	\$13,797	\$13,121	\$12,538	\$11,869	\$11,306	\$10,821	\$10,281	\$9,704
Survivors	876	820	768	732	686	634	591	547	528	503
Death	101	93	80	72	66	63	76	57	74	31
Purchasing power benefits	191	215	194	162	161	172	193	202	222	235
Disability benefits										
Retired members	371	364	357	346	336	326	311	300	251	205
Total benefits	\$16,606	\$15,922	\$15,196	\$14,433	\$13,787	\$13,064	\$12,477	\$11,927	\$11,356	\$10,678
Type of refund										
Separation	\$102	\$103	\$100	\$104	\$116	\$84	\$88	\$108	\$105	\$108
Total refunds	\$102	\$103	\$100	\$104	\$116	\$84	\$88	\$108	\$105	\$108

Note: There may be immaterial rounding differences between the figures presented in this table and in the statement of changes in fiduciary net position presented within the Financial section.

¹ Includes member-elected administrative transfers to purchase service credit in the DB Program.

Defined Benefit Program schedules

Table 1

Active member characteristics

Fiscal year ended June 30	Count	Average annualized pay rate ¹	Average age	Average service credit	Average service projected to age 60
2012	421,499	\$64,743	45.5	11.9	26.5
2013	416,643	65,571	45.6	12.2	26.6
2014	420,887	67,276	45.6	12.3	26.6
2015	429,460	69,597	45.5	12.2	26.7
2016	438,537	72,550	45.4	12.1	26.7
2017	445,935	74,346	45.3	12.1	26.8
2018	449,595	75,604	45.2	12.1	26.9
2019	451,429	77,736	45.2	12.2	27.0
2020	448,419	80,182	45.3	12.4	27.1
2021	429,681	83,289	45.4	12.9	27.5

¹ Salary or wages that would be paid if members worked on a full-time basis.

Table 2

Members retired for service during fiscal year 2020–21, classified by Member-Only Benefit^{1,2}

Monthly Member-Only Benefit	Count	Average age at retirement	Average service credit	Average final compensation ³	Average allowance payable ⁴
Less than \$500	356	63.4	5.0	\$4,092	\$310
500–1000	607	63.4	8.7	4,537	716
1000–1500	512	63.3	11.9	5,507	1,205
1500–2000	478	63.1	14.5	6,270	1,685
2000–2500	577	62.3	16.7	6,865	2,184
2500–3000	703	62.7	19.0	7,300	2,664
3000–3500	837	62.4	20.7	7,689	3,148
3500–4000	976	63.2	22.3	7,933	3,634
4000–4500	984	63.5	24.1	8,156	4,103
4500–5000	939	63.2	25.9	8,413	4,585
5000–5500	957	63.3	27.6	8,660	5,063
5500–6000	888	63.2	29.3	8,779	5,526
6000 & greater	3,971	63.4	33.5	10,084	7,471
Total	12,785	63.2	24.7	\$8,240	\$4,618

¹ Does not include formerly disabled members.

² Member-Only Benefit includes longevity bonus.

³ Excludes new retirees with no final compensation data.

⁴ Includes cumulative application of annual 2% benefit improvement factor.

Defined Benefit Program schedules

Table 3

Members retired for service during fiscal year 2020-21, classified by age and joint & survivor option elected^{1,2}

Age	Total	Member-Only	Option types								
			2	3	4	5	6	7	8	9	
Under 55	22	10	–	–	–	–	4	5	–	3	
55	447	317	–	–	–	–	74	37	3	16	
56	365	245	–	–	–	–	56	33	11	20	
57	404	251	–	–	–	–	68	49	5	31	
58	537	308	–	–	–	–	98	80	8	43	
59	688	395	–	–	–	–	111	108	13	61	
60	1,100	632	–	–	–	–	198	160	12	98	
61	1,374	683	–	–	–	–	303	201	29	158	
62	1,471	803	–	–	–	–	269	206	22	171	
63	1,408	837	–	–	–	–	265	176	20	110	
64	924	526	–	–	–	–	168	119	19	92	
65	893	539	–	–	–	–	154	91	19	90	
66	729	458	–	–	–	–	130	71	15	55	
67	462	284	–	–	–	–	87	43	12	36	
68	454	288	–	–	–	–	80	39	5	42	
69	370	250	–	–	–	–	48	40	5	27	
70	309	210	–	–	–	–	44	23	8	24	
71	222	148	3	–	–	–	27	19	5	20	
72	155	99	–	1	–	–	31	12	3	9	
73	104	61	1	–	–	–	17	16	3	6	
74	99	52	1	–	–	–	27	12	3	4	
75 & over	248	165	1	–	–	–	46	17	8	11	
Total	12,785	7,561	6	1	–	–	2,305	1,557	228	1,127	
% of total	100.0%	59.1%	0.1%	0.0%	0.0%	0.0%	18.0%	12.2%	1.8%	8.8%	

¹ Does not include formerly disabled members.

² Option elected:

Option 2 - Beneficiary receives 100% of member's modified allowance.

Option 3 - Beneficiary receives 50% of member's modified allowance.

Option 4 - Beneficiary receives two-thirds of member's modified allowance.

Option 5 - Survivors receive 50% of member's modified allowance, upon death of either member or beneficiary.

Option 6 - Beneficiary receives 100% of member's modified allowance. If beneficiary predeceases the member, the allowance increases to the Member-Only Benefit.

Option 7 - Beneficiary receives 50% of member's modified allowance. If beneficiary predeceases the member, the allowance increases to the Member-Only Benefit.

Option 8 - Compound option that allows the member to provide for more than one beneficiary.

Option 9 - Beneficiary receives 75% of member's modified allowance. If beneficiary pre-deceases the member, the allowance increases to the Member-Only Benefit.

Defined Benefit Program schedules

Table 4

Characteristics of members going on disability during target fiscal year

Fiscal year ended June 30	Count	Average disability allowance payable	Average service credit	Average final compensation	Average age at disability
2012	488	\$2,825	14.3	\$5,823	55.4
2013	571	2,788	14.8	5,742	54.9
2014	494	2,875	15.0	5,967	55.1
2015	503	2,899	15.2	6,002	54.3
2016	455	2,936	14.9	6,081	54.1
2017	394	3,056	16.0	6,365	54.4
2018	381	3,144	16.4	6,512	54.9
2019	373	3,150	16.4	6,631	54.5
2020	282	3,292	16.7	7,001	53.5
2021	252	3,382	16.9	7,051	54.1

Table 5

Total number of benefit recipients by type of benefit

Fiscal year ended June 30	Service retirement	Disability benefits	Benefits for survivors	Total benefit recipients ¹
2012	230,278	9,036	22,724	262,038
2013	236,487	9,374	23,413	269,274
2014	241,920	9,604	24,103	275,627
2015	247,353	9,848	24,899	282,100
2016	252,672	9,940	25,583	288,195
2017	258,550	10,023	26,301	294,874
2018	264,780	10,089	26,990	301,859
2019	270,835	10,152	27,652	308,639
2020	276,070	10,095	28,353	314,518
2021	281,302	9,973	29,138	320,413

¹ Benefit recipients reported in this section will differ from those reported in the Financial section due to timing of when membership numbers were pulled.

Defined Benefit Program schedules

Table 6

Members retired for service characteristics by year of retirement¹

Effective date of retirement by service credit	Number of retirements	Average service credit	Average Member-Only Benefit	Average final compensation	Average age at retirement
7/1/2011 thru 6/30/2012²					
0-5	167	2.4	\$310	\$6,013	63.0
5-10	1,497	7.3	676	4,224	63.2
10-15	1,659	12.5	1,437	5,315	62.7
15-20	1,743	17.4	2,316	6,122	62.7
20-25	1,962	22.5	3,350	6,788	62.6
25-30	1,878	27.1	4,318	7,212	62.8
30-35	2,547	32.5	5,750	7,550	61.4
35-40	1,770	37.2	7,364	8,093	61.9
40 & over	396	42.1	9,487	9,113	65.2
Total	13,619	23.7	\$3,936	\$6,670	62.5
7/1/2012 thru 6/30/2013²					
0-5	132	2.5	\$311	\$6,092	62.8
5-10	1,017	7.2	710	4,540	63.1
10-15	1,298	12.6	1,521	5,528	63.1
15-20	1,678	17.4	2,392	6,272	63.0
20-25	1,760	22.6	3,367	6,802	62.8
25-30	1,817	27.2	4,319	7,169	62.7
30-35	2,150	32.5	5,700	7,528	61.6
35-40	1,522	37.2	7,329	8,038	61.8
40 & over	271	42.3	8,924	8,439	65.6
Total	11,645	24.1	\$3,980	\$6,769	62.6
7/1/2013 thru 6/30/2014²					
0-5	144	2.2	\$268	\$5,994	62.9
5-10	950	7.4	721	4,463	63.2
10-15	1,176	12.6	1,533	5,553	63.1
15-20	1,604	17.4	2,425	6,286	63.2
20-25	1,593	22.4	3,334	6,743	62.9
25-30	1,845	27.2	4,443	7,367	63.0
30-35	1,814	32.3	5,607	7,532	61.6
35-40	1,374	37.2	7,295	7,973	61.9
40 & over	236	42.2	9,197	8,741	65.5
Total	10,736	23.8	\$3,939	\$6,774	62.7

¹ Does not include formerly disabled members.

² The average Member-Only Benefit for this fiscal year includes the longevity bonus.

Defined Benefit Program schedules

Table 6

Members retired for service characteristics by year of retirement (continued)¹

Effective date of retirement by service credit	Number of retirements	Average service credit	Average Member-Only Benefit	Average final compensation	Average age at retirement
7/1/2014 thru 6/30/2015^{2,3}					
0-5	168	2.2	\$275	\$6,195	62.6
5-10	855	7.4	736	4,517	63.7
10-15	1,125	12.6	1,554	5,597	63.4
15-20	1,764	17.6	2,520	6,467	63.4
20-25	1,585	22.4	3,415	6,883	63.0
25-30	2,069	27.2	4,603	7,576	63.3
30-35	1,948	32.1	5,709	7,787	62.0
35-40	1,482	37.1	7,490	8,207	62.2
40 & over	282	42.4	9,539	9,166	65.8
Total	11,278	24.2	\$4,142	\$7,013	63.0
7/1/2015 thru 6/30/2016^{2,3}					
0-5	170	2.4	\$314	\$6,438	62.7
5-10	793	7.4	754	4,637	63.9
10-15	1,046	12.6	1,608	5,792	63.5
15-20	1,751	17.6	2,612	6,664	63.6
20-25	1,652	22.2	3,534	7,149	63.4
25-30	2,152	27.3	4,861	7,928	63.4
30-35	2,034	32.1	5,899	8,108	62.0
35-40	1,467	37.2	7,836	8,624	62.4
40 & over	309	42.5	9,666	9,215	66.4
Total	11,374	24.5	\$4,369	\$7,329	63.2
7/1/2016 thru 6/30/2017^{2,3}					
0-5	155	2.2	\$306	\$6,402	63.6
5-10	837	7.4	773	4,709	63.9
10-15	1,075	12.6	1,628	5,861	63.5
15-20	1,836	17.7	2,701	6,857	63.7
20-25	1,932	22.2	3,628	7,326	63.6
25-30	2,246	27.3	4,955	8,082	63.5
30-35	2,423	32.2	6,126	8,438	62.1
35-40	1,414	37.3	7,807	8,711	62.4
40 & over	329	42.6	10,267	9,986	66.4
Total	12,247	24.6	\$4,475	\$7,527	63.3

¹ Does not include formerly disabled members.

² The average Member-Only Benefit for this fiscal year includes the longevity bonus.

³ Excludes retirees with no final compensation data.

Defined Benefit Program schedules

Table 6

Members retired for service characteristics by year of retirement (continued)¹

Effective date of retirement by service credit	Number of retirements	Average service credit	Average Member-Only Benefit	Average final compensation	Average age at retirement
7/1/2017 thru 6/30/2018^{2,3}					
0-5	190	2.5	\$335	\$6,521	63.2
5-10	877	7.3	787	4,830	63.8
10-15	1,091	12.6	1,676	5,955	63.7
15-20	1,855	17.7	2,817	7,110	63.8
20-25	2,362	22.3	3,832	7,645	63.9
25-30	2,368	27.5	5,123	8,379	63.4
30-35	2,530	32.2	6,308	8,642	62.0
35-40	1,262	37.1	8,049	9,057	62.7
40 & over	243	43.2	10,476	9,956	68.1
Total	12,778	24.3	\$4,512	\$7,729	63.3
7/1/2018 thru 6/30/2019^{2,3}					
0-5	216	2.3	\$320	\$6,713	62.9
5-10	878	7.3	762	4,658	64.0
10-15	1,072	12.7	1,725	6,141	63.7
15-20	1,772	17.7	2,847	7,252	63.7
20-25	2,309	22.4	3,883	7,824	63.5
25-30	2,174	27.4	5,255	8,578	63.6
30-35	2,543	32.2	6,457	8,925	61.9
35-40	1,137	37.1	8,108	9,225	62.7
40 & over	230	42.8	10,496	9,978	67.8
Total	12,331	24.1	\$4,547	\$7,880	63.3
7/1/2019 thru 6/30/2020^{2,3}					
0-5	209	2.4	\$335	\$6,817	63.4
5-10	922	7.4	817	5,027	63.9
10-15	939	12.6	1,689	6,048	63.8
15-20	1,562	17.6	2,801	7,195	63.8
20-25	2,157	22.4	3,953	7,938	63.7
25-30	1,919	27.2	5,248	8,692	63.4
30-35	2,536	32.2	6,525	8,980	62.1
35-40	1,223	36.9	7,894	9,152	62.5
40 & over	239	42.9	10,143	9,606	67.7
Total	11,706	24.3	\$4,614	\$7,948	63.3

¹ Does not include formerly disabled members.

² The average Member-Only Benefit for this fiscal year includes the longevity bonus.

³ Excludes retirees with no final compensation data.

Defined Benefit Program schedules

Table 6

Members retired for service characteristics by year of retirement (continued)¹

Effective date of retirement by service credit	Number of retirements	Average service credit	Average Member-Only Benefit	Average final compensation	Average age at retirement
7/1/2020 thru 6/30/2021^{2,3}					
0-5	166	2.3	\$363	\$7,633	63.2
5-10	855	7.3	826	5,097	64.0
10-15	953	12.7	1,711	6,143	63.6
15-20	1,640	17.7	2,913	7,418	63.8
20-25	2,453	22.5	4,065	8,145	63.8
25-30	2,379	27.2	5,290	8,763	63.3
30-35	2,848	32.2	6,639	9,226	61.8
35-40	1,262	36.9	8,394	9,836	62.4
40 & over	229	42.9	10,065	9,567	68.1
Total	12,785	24.7	\$4,813	\$8,240	63.2

¹ Does not include formerly disabled members.

² The average Member-Only Benefit for this fiscal year includes the longevity bonus.

³ Excludes retirees with no final compensation data.

Table 7

Members retired for service characteristics¹

Fiscal year ended June 30	Average age at retirement	Average years of service credit	Average final compensation	Average monthly benefit ²
2012	61.1	26.2	\$5,271	\$3,517
2013	61.1	26.1	5,385	3,609
2014	61.2	26.0	5,487	3,694
2015	61.3	25.9	5,597	3,786
2016	61.3	25.8	5,716	3,884
2017	61.4	25.7	5,846	3,985
2018	61.5	25.6	5,981	4,086
2019	61.6	25.6	6,110	4,184
2020	61.7	25.5	6,229	4,321
2021	61.7	25.4	6,365	4,413

¹ Does not include formerly disabled members.

² Prior to 2020, the monthly benefit does not include supplemental benefits from the SBMA.

Defined Benefit Program schedules

Table 8

Benefit recipients by type of benefit and option elected

Monthly Member-Only Benefit ³	Total	Type of benefit ¹			Option elected ²								
		1 ⁴	2	3	Member-Only	2	3	4	5	6	7	8	9
Less than \$500	16,435	14,302	45	2,088	11,960	889	254	49	60	2,052	668	231	272
500-1000	23,958	21,172	370	2,416	16,326	1,204	512	83	77	3,436	1,525	158	637
1000-1500	23,682	20,031	733	2,918	14,150	1,554	780	132	118	3,748	2,228	161	811
1500-2000	25,923	21,258	1,348	3,317	14,570	1,617	679	327	130	4,053	3,254	200	1,093
2000-2500	27,953	22,225	2,016	3,712	14,677	1,666	676	284	162	4,807	4,106	271	1,304
2500-3000	26,837	21,500	2,069	3,268	13,824	1,396	495	214	107	4,986	4,139	286	1,390
3000-3500	24,825	20,362	1,915	2,548	12,753	1,088	329	207	57	4,666	3,871	316	1,538
3500-4000	21,207	18,453	920	1,834	10,677	783	253	143	50	4,099	3,492	297	1,413
4000-4500	19,744	17,941	351	1,452	9,697	724	219	86	36	3,813	3,478	313	1,378
4500-5000	18,984	17,580	110	1,294	8,845	679	196	59	28	3,987	3,433	344	1,413
5000-5500	18,774	17,614	51	1,109	8,596	658	171	64	19	4,014	3,396	325	1,531
5500-6000	16,947	16,070	21	856	7,609	559	142	56	16	3,745	2,982	329	1,509
6000 & Greater	55,144	52,794	24	2,326	21,937	2,081	326	142	43	13,646	9,299	1,671	5,999
Total	320,413⁵	281,302	9,973	29,138	165,621	14,898	5,032	1,846	903	61,052	45,871	4,902	20,288

¹ Type of benefit: 1) Service retirement 2) Disability benefits 3) Survivor benefits.

² Option elected:

Option 2 - Beneficiary receives 100% of member's modified allowance.

Option 3 - Beneficiary receives 50% of member's modified allowance.

Option 4 - Beneficiary receives two-thirds of member's modified allowance.

Option 5 - Survivors receives 50% of member's modified allowance, upon death of either member or beneficiary.

Option 6 - Beneficiary receives 100% of member's modified allowance. If beneficiary pre-deceases the member, the allowance increases to the Member-Only Benefit.

Option 7 - Beneficiary receives 50% of member's modified allowance. If beneficiary pre-deceases the member, the allowance increases to the Member-Only Benefit.

Option 8 - Compound option that allows the member to provide for more than one beneficiary.

Option 9 - Beneficiary receives 75% of member's modified allowance. If beneficiary pre-deceases the member, the allowance increases to the Member-Only Benefit.

³ Member-Only Benefit includes longevity bonus.

⁴ Does not include formerly disabled members.

⁵ Benefit recipients reported in this section will differ from those reported in the Financial section due to the timing of when membership numbers were pulled.

Defined Benefit Program schedules

Table 9

Largest participating Defined Benefit and Defined Benefit Supplement employers for current year and nine years ago

Fiscal year 2020-21

Participating employers	Covered employees ¹	Percentage of total system
Los Angeles Unified School District	37,110	7.85%
San Diego Unified School District	7,437	1.57%
Fresno Unified School District	5,331	1.13%
San Francisco Unified School District	5,105	1.08%
Long Beach Unified School District	4,677	0.99%
Elk Grove Unified School District	4,055	0.86%
Oakland Unified School District	3,549	0.75%
San Bernardino City Unified School District	3,431	0.72%
Corona-Norco Unified School District	3,016	0.64%
Sacramento City Unified School District	2,967	0.63%
Top 10 total	76,678	16.22%
All other	395,923	83.78%
Total covered employees	472,601	100.00%

Fiscal year 2011-12

Participating employers	Covered employees ¹	Percentage of total system
Los Angeles Unified School District	54,146	11.03%
San Diego Unified School District	9,680	1.97%
Long Beach Unified School District	5,166	1.05%
Fresno Unified School District	4,882	0.99%
San Francisco Unified School District	4,658	0.95%
Elk Grove Unified School District	3,911	0.80%
San Bernardino City Unified School District	3,812	0.78%
Corona-Norco Unified School District	3,398	0.69%
Santa Ana Unified School District	3,314	0.68%
Sacramento City Unified School District	3,172	0.65%
Top 10 total	96,139	19.59%
All other	394,704	80.41%
Total covered employees	490,843	100.00%

¹ Covered employees are calculated as all employees for whom an employer reports service credit during the fiscal year. Covered employees in this table are counted more than once if they are reported by multiple employers. They are also counted if their employer reports service credit for a retired employee from prior fiscal years. Therefore, the total number of covered employees in this table is higher than the number of active members shown in Table 11 of the Actuarial section.

Defined Benefit Program schedules

Table 10

Restoration of purchasing power by year of retirement, fiscal year 2020-21¹

Calendar year of benefit effective date	CCPI increases since benefit effective date	Member retired before September 1			Member retired on or after September 1 ²		
		Benefit increases since benefit effective date	Purchasing power percentage (prior to SBMA)	Purchasing power restored by SBMA	Benefit increases since benefit effective date	Purchasing power percentage (prior to SBMA)	Purchasing power restored by SBMA
1955	1008.3%	130.0%	20.8%	64.2%	128.0%	20.6%	64.4%
1956	987.2%	128.0%	21.0%	64.0%	126.0%	20.8%	64.2%
1957	951.1%	126.0%	21.5%	63.5%	124.0%	21.3%	63.7%
1958	913.6%	124.0%	22.1%	62.9%	122.0%	21.9%	63.1%
1959	899.4%	122.0%	22.2%	62.8%	120.0%	22.0%	63.0%
1960	878.8%	120.0%	22.5%	62.5%	118.0%	22.3%	62.7%
1961	865.5%	118.0%	22.6%	62.4%	116.0%	22.4%	62.6%
1962	849.5%	116.0%	22.8%	62.2%	114.0%	22.5%	62.5%
1963	843.2%	114.0%	22.7%	62.3%	112.0%	22.5%	62.5%
1964	824.8%	112.0%	22.9%	62.1%	110.0%	22.7%	62.3%
1965	801.4%	110.0%	23.3%	61.7%	108.0%	23.1%	61.9%
1966	787.3%	108.0%	23.4%	61.6%	106.0%	23.2%	61.8%
1967	765.8%	106.0%	23.8%	61.2%	104.0%	23.6%	61.4%
1968	730.4%	104.0%	24.6%	60.4%	102.0%	24.3%	60.7%
1969	691.2%	102.0%	25.5%	59.5%	100.0%	25.3%	59.7%
1970	651.5%	100.0%	26.6%	58.4%	98.0%	26.3%	58.7%
1971	622.9%	98.0%	27.4%	57.6%	96.0%	27.1%	57.9%
1972	603.3%	96.0%	27.9%	57.1%	94.0%	27.6%	57.4%
1973	567.1%	94.0%	29.1%	55.9%	92.0%	28.8%	56.2%
1974	504.7%	92.0%	31.7%	53.3%	90.0%	31.4%	53.6%
1975	447.8%	90.0%	34.7%	50.3%	88.0%	34.3%	50.7%
1976	416.0%	88.0%	36.4%	48.6%	86.0%	36.0%	49.0%
1977	378.7%	86.0%	38.9%	46.1%	84.0%	38.4%	46.6%
1978	340.9%	84.0%	41.7%	43.3%	82.0%	41.3%	43.7%
1979	301.2%	82.0%	45.4%	39.6%	80.0%	44.9%	40.1%
1980	241.9%	80.0%	52.6%	32.4%	78.0%	52.1%	32.9%
1981	216.1%	78.0%	56.3%	28.7%	76.0%	55.7%	29.3%
1982	189.2%	76.0%	60.9%	24.1%	74.0%	60.2%	24.8%
1983	187.4%	74.0%	60.5%	24.5%	72.0%	59.8%	25.2%
1984	174.9%	72.0%	62.6%	22.4%	70.0%	61.8%	23.2%
1985	162.8%	70.0%	64.7%	20.3%	68.0%	63.9%	21.1%

¹ The SBMA for fiscal year 2020-21 is based on June 2020 California Consumer Price Index (CCPI).

² Members who retired on or after September 1 have to wait an extra year to be eligible for the 2% benefit adjustment.

Defined Benefit Program schedules

Table 10

Restoration of purchasing power by year of retirement, fiscal year 2020-21 (continued)¹

Calendar year of benefit effective date	CCPI increases since benefit effective date	Member retired before September 1			Member retired on or after September 1 ²		
		Benefit increases since benefit effective date	Purchasing power percentage (prior to SBMA)	Purchasing power restored by SBMA	Benefit increases since benefit effective date	Purchasing power percentage (prior to SBMA)	Purchasing power restored by SBMA
1986	153.9%	68.0%	66.2%	18.8%	66.0%	65.4%	19.6%
1987	144.9%	66.0%	67.8%	17.2%	64.0%	67.0%	18.0%
1988	134.0%	64.0%	70.1%	14.9%	62.0%	69.2%	15.8%
1989	122.2%	62.0%	72.9%	12.1%	60.0%	72.0%	13.0%
1990	112.1%	60.0%	75.4%	9.6%	58.0%	74.5%	10.5%
1991	103.3%	58.0%	77.7%	7.3%	56.0%	76.7%	8.3%
1992	96.2%	56.0%	79.5%	5.5%	54.0%	78.5%	6.5%
1993	91.3%	54.0%	80.5%	4.5%	52.0%	79.5%	5.5%
1994	89.0%	52.0%	80.4%	4.6%	50.0%	79.4%	5.6%
1995	84.7%	50.0%	81.2%	3.8%	48.0%	80.1%	4.9%
1996	81.9%	48.0%	81.4%	3.6%	46.0%	80.3%	4.7%
1997	78.0%	46.0%	82.0%	3.0%	44.0%	80.9%	4.1%
1998	74.1%	44.0%	82.7%	2.3%	42.0%	81.6%	3.4%
1999	69.7%	42.0%	83.7%	1.3%	40.0%	82.5%	2.5%
2000	63.7%	40.0%	85.5%	0.0%	38.0%	84.3%	0.7%
2001	55.5%	38.0%	88.8%	0.0%	36.0%	87.5%	0.0%
2002	53.2%	36.0%	88.8%	0.0%	34.0%	87.5%	0.0%
2003	50.0%	34.0%	89.3%	0.0%	32.0%	88.0%	0.0%
2004	45.5%	32.0%	90.7%	0.0%	30.0%	89.4%	0.0%
2005	41.5%	30.0%	91.9%	0.0%	28.0%	90.5%	0.0%
2006	35.1%	28.0%	94.8%	0.0%	26.0%	93.3%	0.0%
2007	31.0%	26.0%	96.2%	0.0%	24.0%	94.6%	0.0%
2008	24.8%	24.0%	99.4%	0.0%	22.0%	97.8%	0.0%
2009	26.6%	22.0%	96.4%	0.0%	20.0%	94.8%	0.0%
2010	25.4%	20.0%	95.7%	0.0%	18.0%	94.1%	0.0%
2011	22.1%	18.0%	96.6%	0.0%	16.0%	95.0%	0.0%
2012	19.8%	16.0%	96.8%	0.0%	14.0%	95.2%	0.0%
2013	17.7%	14.0%	96.8%	0.0%	12.0%	95.1%	0.0%
2014	15.2%	12.0%	97.2%	0.0%	10.0%	95.5%	0.0%
2015	13.8%	10.0%	96.7%	0.0%	8.0%	94.9%	0.0%
2016	11.4%	8.0%	96.9%	0.0%	6.0%	95.1%	0.0%
2017	8.6%	6.0%	97.6%	0.0%	4.0%	95.8%	0.0%
2018	4.5%	4.0%	99.5%	0.0%	2.0%	97.6%	0.0%
2019	1.4%	2.0%	100.6%	0.0%	0.0%	98.6%	0.0%
2020	0.0%	0.0%	100.0%	0.0%	0.0%	100.0%	0.0%

¹ The SBMA for fiscal year 2020-21 is based on June 2020 California Consumer Price Index (CCPI).

² Members who retired on or after September 1 have to wait an extra year to be eligible for the 2% benefit adjustment.

Defined Benefit Program schedules

Table 11

Restoration of allowance purchasing power through supplemental benefit payments

Retirees' purchasing power protection account payments

Year	Purchasing power	Count	Total \$ paid	Income source		
				School lands	Investment earnings	General Fund
83-84	58.4%	35,654	\$21,394,183	N/A	\$894,183	\$20,500,000
84-85	62.4%	57,189	54,306,976	\$10,119,124	2,426,456	41,761,396
85-86	65.5%	56,811	85,675,243	7,770,757	3,994,458	73,910,028
86-87	68.2%	57,343	122,275,289	4,167,970	5,511,448	112,595,871
87-88	68.2%	59,092	128,231,357	6,083,374	5,317,456	116,830,527
88-89	68.2%	58,037	143,061,285	4,479,266	5,956,019	132,626,000
89-90	68.2%	55,971	158,274,048	2,751,075	N/A	155,522,973 ¹

Supplemental benefit payments

Year	Purchasing power	Count	Total \$ paid	Income source		
				School lands	Teachers' Retirement Fund	SBMA
90-91	68.2%	52,199	\$168,922,827	\$2,964,211	\$111,103,596	\$54,855,020
91-92	68.2%	48,650	178,057,887	2,913,338	56,985,521	118,159,028
92-93	68.2%	54,029	184,551,442	6,658,800	–	177,892,642
93-94	68.2%	49,113	178,886,980	4,225,808	–	174,661,172
94-95	68.2%	46,459	168,359,918	4,973,687	–	163,386,231
95-96	68.2%	41,703	168,517,183	1,171,779	–	167,345,404
96-97	68.2%	38,939	159,786,521	1,870,825	–	157,915,696
97-98	68.2% ² /75.0%	44,887	179,308,000	2,586,920	–	176,721,080
98-99	75.0%	42,624	197,860,324	4,168,363	–	193,691,961
99-00	75.0%	41,048	190,478,334	2,704,171	–	187,774,163
00-01	75.0%	44,699	189,388,495	4,023,007	–	185,365,488
01-02	80.0% ³	60,428	256,976,204	7,967,992	–	249,008,212
02-03	80.0%	58,591	233,814,578	3,543,362	–	230,271,216
03-04	80.0%	55,779	223,501,415	2,922,844	–	220,578,571
04-05	80.0%	57,079	221,271,470	3,318,095	–	217,953,375
05-06	80.0%	54,360	215,257,813	4,301,959	–	210,955,854
06-07	80.0%	56,002	230,336,754	6,205,860	–	224,130,894
07-08	80.0%	53,122	229,860,349	6,522,856	–	223,337,493
08-09	85.0% ⁴	89,142	348,105,380	7,036,201	–	341,069,179
09-10	85.0%	63,949	272,579,522	6,334,670	–	266,244,852
10-11	85.0%	53,870	237,572,962	1,929,606	–	235,643,356
11-12	85.0%	57,337	234,612,294	5,227,046	–	229,385,248
12-13	85.0%	54,847	221,451,056	10,277,064	–	211,173,992
13-14	85.0%	50,331	202,231,778	10,297,864	–	191,933,914
14-15	85.0%	52,474	192,831,167	4,386,099	–	188,445,068
15-16	85.0%	47,764	172,292,148	5,256,886	–	167,035,262
16-17	85.0%	49,519	160,729,280	4,675,196	–	156,054,084
17-18	85.0%	61,476	161,932,385	4,409,980	–	157,522,405
18-19	85.0%	72,216	194,467,089	5,454,757	–	189,012,332
19-20	85.0%	70,862	215,025,823	6,169,540	–	208,856,283
20-21	85.0%	65,704	191,089,318	5,640,203	–	185,449,115

¹ The appropriation for fiscal year 1989-90 was from the Teachers' Retirement Fund. This amount plus regular interest was repaid from General Fund contributions to the SBMA.

² Percentage changed to 75% effective January 1, 1998, and payable April 1, 1998 (Chapter 939, Statutes of 1997).

³ Percentage changed to 80% effective January 1, 2002, and payable October 1, 2001 (Chapter 840, Statutes of 2001).

⁴ Percentage changed to 85% effective September 30, 2008, and payable October 1, 2008 (Chapter 751, Statutes of 2008).

Defined Benefit Supplement Program schedules

Table 1

Members retired for service during fiscal year 2020-21,
classified by age and option elected¹

Age	Total	Regular annuity				Period-certain annuity							
		Single life with cash	100% joint and survivor	75% Joint and survivor	50% joint and survivor	10 years	9 years	8 years	7 years	6 years	5 years	4 years	3 years
Under 55	22	2	2	—	1	8	1	—	—	3	3	—	2
55	279	84	32	4	10	67	4	1	4	4	28	11	30
56	173	41	16	1	10	40	8	2	6	5	15	8	21
57	233	49	21	7	15	60	3	8	7	6	28	8	21
58	345	74	36	4	20	88	6	3	21	14	40	8	31
59	447	97	50	7	25	116	8	4	7	23	53	22	35
60	670	147	65	9	45	169	17	10	23	12	106	17	50
61	799	146	84	21	42	206	24	19	21	20	105	40	71
62	699	182	54	14	25	175	19	26	16	13	84	13	78
63	578	138	59	13	24	143	17	5	21	13	70	19	56
64	459	121	45	19	27	106	8	4	11	15	58	10	35
65	441	110	34	13	29	106	6	4	16	16	53	17	37
66	317	103	28	8	20	81	3	4	7	2	28	6	27
67	237	76	21	7	11	57	7	—	4	7	24	9	14
68	208	56	23	6	7	47	4	3	3	6	24	6	23
69	186	58	15	6	3	44	1	—	5	2	30	5	17
70	140	40	19	7	6	39	2	2	2	2	13	1	7
71	84	27	9	2	2	23	2	1	2	2	8	2	4
72	69	18	6	2	4	16	3	1	1	1	6	1	10
73	48	12	8	1	3	10	—	—	1	2	3	2	6
74	36	8	2	1	4	13	—	1	—	1	3	1	2
75 & over	103	28	8	1	6	21	1	2	5	2	10	5	14
Total	6,573	1,617	637	153	339	1,635	144	100	183	171	792	211	591

¹ Does not include formerly disabled members.

Defined Benefit Supplement Program schedules

Table 2

Characteristics of all members retired for service and receiving an annuity

Fiscal year ended June 30	Count	Average monthly retirement annuity	Average accumulated credits ¹	Average age at retirement
2012	40,493	\$250	\$13,133	62.0
2013	45,110	254	14,088	62.1
2014	48,745	255	14,848	62.2
2015	52,335	259	15,659	62.3
2016	56,238	269	16,590	62.4
2017	60,505	280	23,873	62.5
2018	64,796	289	24,883	62.6
2019	68,091	301	25,750	62.7
2020	70,780	309	26,555	62.7
2021	73,689	319	27,280	62.7

¹ Neither service credit nor final compensation are factors in determining a benefit from the DBS Program and, therefore, are not included in this table.

Table 3

Characteristics of all members retired for disability and receiving an annuity

Fiscal year ended June 30	Count	Average monthly retirement annuity	Average accumulated credits ¹	Average age at retirement
2012	747	\$239	\$10,404	55.5
2013	977	244	11,495	55.6
2014	1,123	239	12,407	55.8
2015	1,263	245	13,237	55.6
2016	1,340	239	13,953	55.5
2017	1,428	246	19,793	55.3
2018	1,464	244	20,232	55.2
2019	1,495	243	20,441	55.2
2020	1,501	245	20,776	55.0
2021	1,497	239	20,873	54.9

¹ Neither service credit nor final compensation are factors in determining a benefit from the DBS Program and, therefore, are not included in this table.

Defined Benefit Supplement Program schedules

Table 4

Benefit recipients by type of benefit and option elected

(as of June 30, 2021)

Type of benefit	Monthly annuity amount					Total
	Less than \$250	\$250-500	\$500-750	\$750-1,000	\$1,000 & greater	
Retirement	40,194	20,962	7,164	2,698	2,671	73,689
Disability	1,040	330	82	27	18	1,497
Survivors	1,474	412	134	72	91	2,183
Total	42,708	21,704	7,380	2,797	2,780	77,369

Type of payment

Regular annuity						
Single life without cash	1,003	1	–	–	–	1,004
Single life with cash	21,913	5,349	689	218	133	28,302
100% joint & survivor	10,600	3,037	462	136	120	14,355
75% joint & survivor	1,641	621	111	26	21	2,420
50% joint & survivor	3,824	1,253	202	77	27	5,383
Period-certain annuity						
10 year	2,904	8,529	2,493	669	591	15,186
9 year	128	612	227	69	65	1,101
8 year	60	337	202	55	53	707
7 year	74	499	427	128	105	1,233
6 year	71	289	476	143	127	1,106
5 year	283	816	1,638	727	570	4,034
4 year	61	118	226	208	204	817
3 year	146	243	227	341	764	1,721
Total	42,708	21,704	7,380	2,797	2,780	77,369

Cash Balance Benefit Program schedules

Table 1

Participants retired for service during fiscal year 2020-21, classified by age and type of annuity elected

Age	Regular annuity					Period-certain annuity							
	Total	Participant Only ¹	100% Beneficiary ²	75% Beneficiary ³	50% Beneficiary ⁴	10 years	9 years	8 years	7 years	6 years	5 years	4 years	3 years
Under 55	—	—	—	—	—	—	—	—	—	—	—	—	—
55	—	—	—	—	—	—	—	—	—	—	—	—	—
56	—	—	—	—	—	—	—	—	—	—	—	—	—
57	—	—	—	—	—	—	—	—	—	—	—	—	—
58	—	—	—	—	—	—	—	—	—	—	—	—	—
59	1	—	—	—	—	—	—	—	—	1	—	—	—
60	1	1	—	—	—	—	—	—	—	—	—	—	—
61	2	1	—	—	—	1	—	—	—	—	—	—	—
62	1	—	—	—	—	1	—	—	—	—	—	—	—
63	—	—	—	—	—	—	—	—	—	—	—	—	—
64	5	3	1	—	—	—	—	—	—	—	—	—	1
65	4	2	1	—	—	—	—	—	—	—	—	—	1
66	2	—	—	—	—	—	—	—	—	—	2	—	—
67	5	2	2	—	—	—	—	—	—	—	—	1	—
68	4	1	1	—	—	—	—	—	—	—	1	—	1
69	2	1	—	—	—	1	—	—	—	—	—	—	—
70	3	1	—	—	—	1	1	—	—	—	—	—	—
71	2	—	—	—	—	1	—	—	—	—	—	—	1
72	2	1	—	—	—	—	—	—	—	1	—	—	—
73	2	2	—	—	—	—	—	—	—	—	—	—	—
74	1	—	—	—	—	—	—	—	—	—	—	—	1
75 & over	12	2	2	—	1	2	1	—	—	—	1	—	3
Total	49	17	7	—	1	7	2	—	—	2	4	1	8

¹ Formerly known as the single life annuity with cash refund.

² Formerly known as the 100% joint and survivor annuity.

³ New option available for selection effective January 1, 2007.

⁴ Formerly known as the 50% joint and survivor annuity.

Cash Balance Benefit Program schedules

Table 2

Characteristics of all members retired for service and receiving an annuity

Fiscal year ended June 30	Average age at retirement	Average annuitant reserve	Average monthly annuity
2012	67.7	\$15,945	\$233
2013	67.1	18,442	263
2014	67.5	20,365	281
2015	67.6	20,815	251
2016	67.9	21,700	270
2017	68.0	26,501	308
2018 ¹	68.3	27,869	335
2019	68.5	28,665	322
2020	68.7	29,791	338
2021	68.7	31,205	340

¹ Revised in 2019.

Table 3

All participants receiving an annuity by type of benefit and type of annuity elected

(as of June 30, 2021)

Type of benefit	Monthly annuity amount					Total
	Less than \$250	\$250–500	\$500–750	\$750–1,000	\$1,000 & greater	
Retirement	257	113	53	18	23	464
Disability	–	–	–	–	1	1
Survivors	9	4	3	–	1	17
Total	266	117	56	18	25	482

Type of payment

Regular annuity						
Single life with cash	1	–	–	–	–	1
Single life without cash	1	1	–	–	–	2
Participant only	130	59	17	4	1	211
100% Beneficiary Annuity	51	10	4	1	1	67
75% Beneficiary Annuity	5	2	2	–	–	9
50% Beneficiary Annuity	13	5	1	–	1	20
Period—certain annuity						
10 year	40	17	13	1	4	75
9 year	2	3	–	1	1	7
8 year	2	1	–	1	–	4
7 year	1	1	4	1	–	7
6 year	4	–	4	–	1	9
5 year	6	13	3	3	4	29
4 year	4	2	2	2	4	14
3 year	6	3	6	4	8	27
Total	266	117	56	18	25	482

Cash Balance Benefit Program schedules

Table 4

Largest participating employers for the Cash Balance Benefit Program, current year and nine years ago

Fiscal year 2020-21

Participating employers	Covered employees ¹	Percentage of total system
Los Angeles Community College District	6,363	14.95%
Contra Costa Community College District	2,753	6.47%
Peralta Community College District	2,607	6.13%
City College of San Francisco	2,049	4.81%
West Contra Costa Unified School District	2,047	4.81%
San Jose/Evergreen Community College District	1,979	4.65%
Foothill De Anza Community College District	1,862	4.38%
Chabot-Las Positas Community College District	1,776	4.17%
Glendale Community College District	1,775	4.17%
Santa Rosa Junior College	1,570	3.69%
Top 10 total	24,781	58.23%
All other	17,777	41.77%
Total covered employees	42,558	100.00%

Fiscal year 2011-12

Participating employers	Covered employees ¹	Percentage of total system
Los Angeles Community College District	4,236	12.61%
Contra Costa Community College District	2,241	6.67%
Peralta Community College District	2,160	6.43%
West Contra Costa Unified School District	2,127	6.33%
City College of San Francisco	1,877	5.59%
San Jose/Evergreen Community College District	1,714	5.10%
Chabot-Las Positas Community College District	1,626	4.84%
Santa Rosa Junior College	1,399	4.16%
Glendale Community College District	1,344	4.00%
Foothill De Anza Community College District	1,337	3.98%
Top 10 total	20,061	59.71%
All other	13,539	40.29%
Total covered employees	33,600	100.00%

¹ Covered employees are calculated as all employees for whom an employer reports service credit during the fiscal year. Covered employees in this table are counted more than once if they are reported by multiple employers. They are also counted if their employer reports service credit for a retired employee from prior fiscal years. Therefore, the total number of covered employees in this table is higher than the number of active members shown in Table 11 of the Actuarial section under the CBB Program.

Programs administered or overseen by the retirement system (Pension2)

Table 1A

Changes in fiduciary net position for the Pension2 IRC 403(b) Plan¹

(dollars in thousands)

	Fiscal year ended June 30									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Additions										
Participant contributions	\$217,424	\$198,217	\$174,230	\$122,113	\$121,945	\$96,347	\$72,042	\$66,545	\$57,273	\$53,111
Employer contributions	1,137	590	982	369	393	377	301	151	269	188
Net investment income	291,739	35,903	51,467	65,104	77,730	9,548	19,363	66,002	43,151	6,132
Other income	397	306	273	309	141	120	91	28	–	–
Total additions	\$510,697	\$235,016	\$226,952	\$187,895	\$200,209	\$106,392	\$91,797	\$132,726	\$100,693	\$59,431
Deductions										
Distributions and withdrawals ²	\$79,744	\$63,994	\$67,772	\$48,481	\$36,322	\$32,936	\$32,648	\$22,173	\$25,727	\$19,978
Refunds of participant contributions	6,524	6,068	5,754	5,614	4,657	4,965	7,753	2,523	–	–
Administrative expenses	4,065	3,179	2,739	2,406	1,975	1,583	1,405	1,146	754	606
Total deductions	\$90,333	\$73,241	\$76,265	\$56,501	\$42,954	\$39,484	\$41,806	\$25,842	\$26,481	\$20,584
Changes in fiduciary net position	\$420,364	\$161,775	\$150,687	\$131,394	\$157,255	\$66,908	\$49,991	\$106,884	\$74,212	\$38,847

¹ Certain changes have been made to the presentation of this table to conform with the presentation on the statement of changes in fiduciary net position in the Financial section.

² Distributions and withdrawals reflect the benefit payments to members and refunds of member contributions combined for fiscal years 2011–12 and 2012–13.

Table 1B

Changes in fiduciary net position for the Pension2 IRC 457(b) Plan¹

(dollars in thousands)

	Fiscal year ended June 30									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Additions										
Participant contributions	\$17,084	\$13,302	\$9,307	\$7,038	\$6,516	\$4,898	\$4,025	\$3,230	\$2,591	\$6,877
Employer contributions	146	126	110	85	44	77	71	51	37	37
Net investment income	17,771	1,343	2,432	2,555	3,338	426	547	1,934	1,081	219
Other income	11	11	10	11	8	4	2	–	–	–
Total additions	\$35,012	\$14,782	\$11,859	\$9,689	\$9,906	\$5,405	\$4,645	\$5,215	\$3,709	\$7,133
Deductions										
Distributions and withdrawals ²	\$3,151	\$2,358	\$1,659	\$1,411	\$769	\$905	\$807	\$358	\$530	\$19
Refunds of participant contributions	89	54	141	88	36	266	–	45	–	–
Administrative expenses	222	152	122	100	79	56	47	36	22	8
Total deductions	\$3,462	\$2,564	\$1,922	\$1,599	\$884	\$1,227	\$854	\$439	\$552	\$27
Changes in fiduciary net position	\$31,550	\$12,218	\$9,937	\$8,090	\$9,022	\$4,178	\$3,791	\$4,776	\$3,157	\$7,106

¹ Certain changes have been made to the presentation of this table to conform with the presentation on the statement of changes in fiduciary net position in the Financial section.

² Distributions and withdrawals reflect the benefit payments to members and refunds of member contributions combined for fiscal years 2011–12 and 2012–13.

Programs administered or overseen by the retirement system (Pension2)

Table 2

Largest participating employers for CalSTRS Pension2, current year and nine years ago

Fiscal year 2020-21

Participating employers	Covered employees ¹	Percentage of total system
Los Angeles Unified School District	3,379	12.07%
San Diego Unified School District	582	2.08%
Los Angeles Community College District	477	1.70%
Elk Grove Unified School District	434	1.55%
San Francisco Unified School District	386	1.38%
Long Beach Unified School District	254	0.91%
City College of San Francisco	239	0.86%
Sacramento City Unified School District	235	0.84%
Oakland Unified School District	228	0.81%
Los Rios Community College District	218	0.78%
Top 10 total	6,432	22.98%
All other	21,556	77.02%
Total covered employees	27,988	100.00%

Fiscal year 2011-12

Participating employers	Covered employees ¹	Percentage of total system
Los Angeles Unified School District	4,192	41.54%
San Diego City Unified School District	175	1.74%
Fremont Unified School District	156	1.55%
Los Angeles Community College District	126	1.25%
City College of San Francisco	100	0.99%
Long Beach Unified School District	95	0.94%
Sacramento City Unified School District	83	0.82%
San Francisco Unified School District	82	0.81%
San Juan Unified School District	81	0.80%
San Diego Community College District	72	0.71%
Top 10 total	5,162	51.15%
All other	4,930	48.85%
Total covered employees	10,092	100.00%

¹ If employers offer a 403(b) or 457(b), they are counted twice; totals also include all accounts with or without balances.

Medicare Premium Payment Program

Table 1

Changes in fiduciary net position for the Medicare Premium Payment Program

(dollars in thousands)

	Fiscal year ended June 30									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Additions										
Employer contributions	\$26,988	\$27,685	\$27,977	\$28,218	\$29,117	\$29,982	\$30,527	\$33,395	\$35,022	\$34,614
Net investment income	6	25	29	18	11	9	–	10	6	8
Total additions	\$26,994	\$27,710	\$28,006	\$28,236	\$29,128	\$29,991	\$30,527	\$33,405	\$35,028	\$34,622
Deductions										
Premiums paid	\$26,377	\$27,217	\$27,546	\$28,036	\$28,929	\$29,661	\$30,615	\$32,632	\$34,702	\$34,412
Administrative expenses	788	510	1,901	578	168	380	360	327	340	370
Other expenses	–	2	1	–	–	–	–	–	–	–
Total deductions	\$27,165	\$27,729	\$29,448	\$28,614	\$29,097	\$30,041	\$30,975	\$32,959	\$35,042	\$34,782
Changes in fiduciary net position	(\$171)	(\$19)	(\$1,442)	(\$378)	\$31	(\$50)	(\$448)	\$446	(\$14)	(\$160)

Table 2

Benefit and refund deductions from changes in fiduciary net position by type

(dollars in thousands)

	Fiscal year ended June 30									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Type of benefit										
Age & services benefits										
Retired members	\$26,377	\$27,217	\$27,546	\$28,036	\$28,929	\$29,661	\$30,615	\$32,632	\$34,702	\$34,412
Total benefits	\$26,377	\$27,217	\$27,546	\$28,036	\$28,929	\$29,661	\$30,615	\$32,632	\$34,702	\$34,412

Medicare Premium Payment Program

Table 3

Retired members enrolled in Medicare Premium Payment Program during fiscal year 2020-21, classified by age at retirement

Age	Count
<55	–
55-56	1
56-57	3
57-58	4
58-59	1
59-60	1
60-61	–
61-62	2
62-63	–
63-64	–
64-75	–
75 & over	–
Grand total	12

Table 4

Characteristics of all retired members enrolled in Medicare Premium Payment Program

Fiscal year ended June 30	Average age at retirement	Average monthly Medicare premium
2012	60.3	\$417
2013	60.3	413
2014	60.3	400
2015	60.2	383
2016	60.2	374
2017	60.2	376
2018	60.1	380
2019	60.1	390
2020	60.1	405
2021	60.0	419

Teachers' Deferred Compensation Fund

Table 1

Changes in fiduciary net position for the Teachers' Deferred Compensation Fund¹

(dollars in thousands)

	Fiscal year ended June 30									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Additions										
Net investment income	\$1	\$40	\$39	\$17	\$9	\$6	\$1	\$4	\$3	\$3
Other income	2,089	1,893	1,743	1,607	1,453	1,339	1,072	1,241	563	767
Total additions	\$2,090	\$1,933	\$1,782	\$1,624	\$1,462	\$1,345	\$1,073	\$1,245	\$566	\$770
Deductions										
Administrative expenses	\$1,844	\$1,502	\$1,622	\$2,198	\$1,542	\$1,433	\$996	\$874	\$600	\$698
Other expenses	—	4	3	—	22	14	14	15	30	—
Total deductions	\$1,844	\$1,506	\$1,625	\$2,198	\$1,564	\$1,447	\$1,010	\$889	\$630	\$698
Changes in fiduciary net position	\$246	\$427	\$157	(\$574)	(\$102)	(\$102)	\$63	\$356	(\$64)	\$72

¹ Certain reclassifications have been made to the additions for fiscal year 2011-12.

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