



1301 Fifth Avenue  
Suite 3800  
Seattle, WA 98101-2605  
USA

Tel +1 206 624 7940  
Fax +1 206 623 3485

milliman.com

March 26, 2013

Teachers' Retirement Board  
California State Teachers' Retirement System

**Re: Cash Balance Benefit Program  
Actuarial Valuation as of June 30, 2012**

Dear Members of the Board:

At your request, we have performed an actuarial valuation of the Cash Balance Benefit (CBB) Program of the State Teachers' Retirement Plan as of June 30, 2012. Details about the actuarial valuation are contained in the following report.

We certify that the information included in this report is complete and accurate to the best of our knowledge and belief. Please refer to Section 2 of this report for our full actuarial certification statement.

All costs, liabilities, rates of interest and other factors for CalSTRS have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of CalSTRS and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting CalSTRS. Further, in our opinion, each actuarial assumption used is reasonably related to the experience of CalSTRS and to reasonable expectations which, in combination, represent a reasonable estimate of anticipated experience. The Teachers' Retirement Board has sole authority to determine the actuarial assumptions and methods used for the valuation of the DBS Program. The Board adopted the actuarial methods and assumptions used in the 2012 valuation.

Actuarial computations presented in this report are for purposes of assessing the funding of the CBB Program. The calculations in the enclosed report have been made on a basis consistent with our understanding of the CBB Program funding. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for CalSTRS for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

Offices in Principal Cities Worldwide

Milliman's work is prepared solely for the internal business use of CalSTRS. To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a Release, subject to the following exceptions:

- (a) CalSTRS may provide a copy of Milliman's work, in its entirety, to CalSTRS' professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit CalSTRS.
- (b) CalSTRS may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

We would like express our appreciation to the CalSTRS staff who gave substantial assistance in supplying the data on which this report is based.

Respectfully submitted,



Nick J. Collier, ASA, EA, MAAA  
Consulting Actuary  
NJC/MCO/nlo



Mark C. Olleman, FSA, EA, MAAA  
Consulting Actuary

# California State Teachers' Retirement System Cash Balance Benefit Program - 2012 Actuarial Valuation

## Table of Contents

	<i>Page</i>
<b>Letter of Transmittal</b>	
<b>Section 1 Summary of the Findings .....</b>	<b>1</b>
<b>Section 2 Actuarial Certification .....</b>	<b>5</b>
<b>Section 3 Findings of the Actuarial Valuation .....</b>	<b>7</b>
Table 1 Statement of Program Assets .....	10
Table 2 Statement of Change in Program Assets .....	11
Table 3 Actuarial Balance Sheet .....	12
Table 4 Actuarial Gains and Losses.....	13
Table 5 Gain and Loss Reserve .....	14
Table 6 Additional Credits Based on Board Policy .....	15
Table 7 History of Cash Flow .....	16
Table 8 Schedule of Funding Progress .....	17
Table 9 Schedule of Employer Contributions .....	18
Table 10 Reconciliation of Changes in Unfunded Actuarial Obligation .....	19
Table 11 Changes in Economic Assumptions .....	20
Table 12 Smoothing and Volatility Rates .....	21
<b>Appendix A Provisions of Governing Law.....</b>	<b>23</b>
<b>Appendix B Actuarial Methods and Assumptions .....</b>	<b>27</b>
Table B.1 List of Major Valuation Assumptions .....	29
Table B.2 Mortality .....	30
<b>Appendix C Valuation Data .....</b>	<b>31</b>
Table C.1 Summary of Statistical Information.....	32
Table C.2 Age and Service Distribution All Active Participants.....	33
Table C.3 Inactive Members .....	34
Table C.4 Annuitants .....	34
<b>Appendix D Glossary .....</b>	<b>35</b>

# California State Teachers' Retirement System

## Cash Balance Benefit Program - 2012 Actuarial Valuation

### Section 1 Summary of the Findings



The Cash Balance Benefit (CBB) Program was established on July 1, 1996 (as the CB Plan). The number of participants has increased over the years, as shown below.

Date of Valuation	Total Number of Non-retired Participants	Accumulated Account Balances
June 30, 2007	24,115	\$ 76,120,285
June 30, 2008	26,664	97,802,319
June 30, 2009	28,461	114,338,203
June 30, 2010	29,149	129,075,283
June 30, 2011	29,798	143,705,744
June 30, 2012	30,337	156,609,547

The Actuarial Value of Assets for this valuation is the Fair Market Value as provided to us by CalSTRS. The actual return for the year, as measured using uniform cash flow throughout the year, was about -0.2% net of investment and administrative expenses.

(\$ Thousands)	Year Ended June 30, 2012	Year Ended June 30, 2011
<b>Additions</b>		
Contributions	\$ 11,846	\$ 12,889
Earnings	<u>(199)</u>	<u>27,823</u>
Total Additions	\$ 11,647	\$ 40,712
<b>Deductions</b>		
Benefits	\$ 4,742	\$ 3,768
Expenses	<u>133</u>	<u>114</u>
Total Deductions	\$ 4,875	\$ 3,882
<b>Net Increase (Decrease)</b>	\$ 6,772	\$ 36,830
<b>Net Assets</b>		
Beginning of Year	\$ 151,248	\$ 114,418
Accounting Adjustments		
Net Increase (Decrease)	<u>6,772</u>	<u>36,830</u>
End of Year	\$ 158,020	\$ 151,248
<b>Estimated Net Rate of Return</b>	(0.2)%	23.3%

**Summary of the Findings (continued)**

As of June 30, 2012 the Actuarial Value of Assets of the CBB Program exceeds the Actuarial Obligation by \$34,000. This number is the negative Unfunded Actuarial Obligation (sometimes referred to as an Actuarial Surplus). If the experience had emerged as assumed, the Actuarial Surplus was expected to increase, from \$6,786,000 to \$7,261,000. The difference between the actual and expected Unfunded Actuarial Obligation is the actuarial gain or loss for the year.

- There was an actuarial loss of \$11,168,000 due to the actual investment return being less than last year's assumed long-term return of 7.00%.
- There was an actuarial gain of \$3,941,000 due primarily to the current year interest credits being less than 7.00% during the year. The Minimum Interest Rate for 2011-12 was 4.25%.
- The net actuarial loss was \$7,227,000 which reduced the Funded Ratio to 100.02%.

The valuation results are based on the June 30, 2012 fair market value of assets.

<b>(\$ Thousands)</b>	<b>June 30, 2012</b>	<b>June 30, 2011</b>
<b>Actuarial Balance Sheet</b>		
Actuarial Obligation	\$ 157,986	\$ 144,462
Actuarial Value of Assets	<u>158,020</u>	<u>151,248</u>
Unfunded Actuarial Obligation (Surplus)	\$ (34)	\$ (6,786)
Additional Earnings Credit	0	0
Additional Annuity Credit	<u>0</u>	<u>0</u>
Final Unfunded Actuarial Obligation or (Actuarial Surplus)	\$ (34)	\$ (6,786)
<b>Funded Ratio</b>		
<b>Before Additional Credits</b>	<b>100.02%</b>	<b>104.70%</b>
<b>After Additional Credits</b>	<b>100.02%</b>	<b>104.70%</b>
(Assets ÷ Actuarial Obligation)		
<b>Actuarial (Gain) or Loss</b>		
Investment Return on Assets	\$ 11,168	\$ (19,083)
Interest Credits on Accounts	(3,941)	(3,958)
Actuarial (Gain) or Loss	\$ 7,227	\$ (23,041)
Expected UAO (Surplus) at End of Year	(7,261)	16,255
Unfunded Actuarial Obligation (Surplus)	\$ (34)	\$ (6,786)

**Summary of the Findings (continued)**

The Board established a Policy on June 9, 2006 that was effective for the Additional Earnings Credit and Additional Annuity Credit decisions beginning in 2006.

The Board's Policy calls for a two-step determination of the allocation as shown in detail in this report. Based on the Board's Policy, we recommend that no Additional Earnings Credit or Additional Annuity Credits be granted as of June 30, 2012. This report assumes the Board will adopt this recommendation.

The following chart shows a history of prior Board actions.

<i>(\$ Thousands)</i>	<b>Available Reserves and Unallocated Gains (Losses)</b>	<b>Additional Earnings Credit Adopted</b>	<b>Final Gain and Loss Reserve</b>
Valuation Date			
June 30, 2002	\$ (3,332)	\$ 0	\$ (3,332)
June 30, 2003	(3,874)	0	(3,874)
June 30, 2004	250	0	250
June 30, 2005	2,137	0	2,137
June 30, 2006	6,641	733	5,908
June 30, 2007	16,879	3,579	13,300
June 30, 2008	861	0	861
June 30, 2009	(22,887)	0	(22,887)
June 30, 2010	(15,156)	0	(15,156)
June 30, 2011	6,786	0	6,786
June 30, 2012	34	0	34

**Future Funding**

As noted, the CBB Program has a slightly negative UAO, since the value of assets is greater than the current value of the Actuarial Obligation. Beginning with the 2011 actuarial valuation, it is assumed that the Program assets will earn 7.00% (previously, 7.25% was assumed); whereas, accounts are currently being credited a much lower interest rate. To the extent that these assets earn more than the accounts are credited in the future, the funding surplus will continue to grow. Therefore, the actuarially determined contribution in accordance with the funding policy is equal to the actual contributions that will be required to be made to the DBS Program according to the California Education Code. The funding situation should be monitored closely going forward.

This page intentionally left blank.



This work product was prepared solely for CalSTRS for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

# California State Teachers' Retirement System Cash Balance Benefit Program - 2012 Actuarial Valuation

## Section 2 Actuarial Certification

---

The major findings of the 2012 Actuarial Valuation are contained in this report. This report reflects the benefit provisions and contribution rates in effect as of the valuation date. To the best of our knowledge and belief, this report is complete and accurate and contains sufficient information to fully and fairly disclose the funded condition of the Cash Balance Benefit Program as of June 30, 2012.

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by CalSTRS' staff. This information includes, but is not limited to, statutory provisions, employee data and financial information. In our examination of these data, we have found them to be reasonably consistent and comparable with data used for other purposes. Since the valuation results are dependent on the integrity of the data supplied, the results can be expected to differ if the underlying data is incomplete or missing. It should be noted that if any data or other information is inaccurate or incomplete, our calculations may need to be revised.

All costs, liabilities, rates of interest and other factors for CalSTRS have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of CalSTRS and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting CalSTRS. Further, in our opinion, each actuarial assumption used is reasonably related to the experience of CalSTRS and to reasonable expectations which, in combination, represent a reasonable estimate of anticipated experience. The Teachers' Retirement Board has sole authority to determine the actuarial assumptions and methods used for the valuation of the CBB Program. The Board adopted the actuarial methods and assumptions used in the 2012 valuation.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles. We are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.



Nick J. Collier, ASA, EA, MAAA  
Consulting Actuary



Mark C. Olleman, FSA, EA, MAAA  
Consulting Actuary

This page intentionally left blank.



This work product was prepared solely for CalSTRS for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

# California State Teachers' Retirement System

## Cash Balance Benefit Program - 2012 Actuarial Valuation

### Section 3 Findings of the Actuarial Valuation

---



An actuarial valuation is performed as of June 30 of each year, the last day of the Program's plan year. The primary purpose of the valuation is to determine the financial condition of the CBB Program through the measurement of the Gain and Loss Reserve. We also describe recent changes in the Program's financial condition and provide certain disclosure information in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 25.

The findings have been determined according to actuarial assumptions that were adopted on the basis of recent experience and current expectations of future experience. In our opinion, the assumptions used in the valuation are reasonably related to the past experience of the CBB Program and represent a reasonable estimate of future conditions affecting the Program. Nevertheless, the emerging costs of the Program will vary from those presented in this report to the extent that actual experience differs from that projected by the actuarial assumptions.

#### Actuarial Value of Assets

The Actuarial Value of Assets for this valuation is the Fair Market Value as reported by CalSTRS. A Statement of Program Assets for the last two plan years is shown in **Table 1**, and the Statement of Change in Program Assets is shown in **Table 2**.

The investment return for 2011-12 was calculated to be (0.2)% net of all investment and administrative expenses, and assuming uniform cash flow throughout the year. This is an estimate only for the purpose of comparing investment experience from one year to the next and will likely differ from information provided by your investment advisors.

#### Actuarial Balance Sheet

Under the Traditional Unit Credit Actuarial Cost Method, when the assumed investment return is equal to the assumed interest crediting rate, the Normal Cost is equal to the contributions made during the year and the Actuarial Obligation is equivalent to the current sum of the Participants' Account Balances plus a reserve for current annuity payments. **Table 3** shows the Actuarial Obligation for this and the prior valuation.

For the purpose of this valuation, the account information was provided to us by CalSTRS. We checked the information for reasonableness by reviewing the individual participant records supplied to us. We independently calculated the value of the annuitized benefits.

**Actuarial Balance Sheet (continued)**

The excess of the Actuarial Obligation over the Actuarial Value of Assets is called the Unfunded Actuarial Obligation. If the Actuarial Value of Assets exceeds the Actuarial Obligation, the difference is called the Actuarial Surplus.

If all experience emerged as assumed every year, the CBB Program would have an Actuarial Surplus at the end of each year before any Additional Earnings Credit or Additional Annuity Credits. This is because the Minimum Interest Rate is less than the assumed earnings rate. In order to retain an Actuarial Surplus, the investment returns over a long period of time must exceed the combination of the Minimum Interest Rates, the Additional Earnings Credits and the Additional Annuity Credits.

Although we expect this to be the case, investment performance for several prior years was below the long-term assumption.

**Actuarial Gains and Losses**

The Minimum Interest Rate for the year ending on the valuation date was 4.25%. Since the assumed total earnings rate last year was 7.00% per year, the increase in the Actuarial Obligation was less than expected. The total actuarial gain on the Actuarial Obligation was \$3,941,000.

Last year, the assumed earnings rate on the invested assets was 7.00% per year. The actual return for the year was about (0.2)% (net of investment and administrative expenses and assuming uniform cash flow through the year, which is slightly different than how interest is actually posted), which produced an investment loss of \$11,168,000.

The assumed earnings rate for the future years will be 7.00%, as adopted by the Board in February 2012.

The total actuarial loss due to all causes was \$7,227,000 as shown in **Table 4**.

**Contributions and Normal Costs**

As shown in Table 4, the Normal Costs of the Cash Balance Benefit Program are equal to the actual contributions. They are shown as the actual dollar amount of contributions. The timing in Table 4 is therefore consistent with the fact that contributions are spread over the entire year and correspond to payroll timing. The total contributions of \$11,846,000 were made up of \$5,824,000 in employee contributions, and \$6,022,000 in employer contributions.

**Gain and Loss Reserve**

**Table 5** shows the derivation of the Gain and Loss Reserve. After each actuarial valuation, the Teachers’ Retirement Board decides on the adjustment to the prior year’s Gain and Loss Reserve and the Additional Earnings Credit, if any.

This report assumes the Teachers’ Retirement Board will allocate the unallocated loss to funding and that none of the current Gain and Loss Reserve will be used for Additional Earnings Credits or Additional Annuity Credits.

**Additional Credits Based on Board Policy**

Based on the Board’s Policy, we recommended that no Additional Earnings Credit or Additional Annuity Credit be granted as of June 30, 2012.

The Board’s Policy calls for a two-step determination of the allocation.

- The first step in the process allocates the excess of the Actuarial Surplus over twice the Minimum Interest Rate in the year after the valuation date, but limited by the long-term assumed rate of earnings.

**First Allocation**

Long-term Net Investment Return	7.00%
Minimum Interest Rate (year prior to valuation)	<u>4.25</u>
Maximum Available in First Allocation (1)	2.75%
Actuarial Surplus	0.02%
First Threshold (2012-13 MIR x 2)	<u>7.50</u>
Actuarial Surplus in excess of First Threshold (2)	0.00%
<b>First Allocation (lesser of (1) and (2))</b>	<b>0.00%</b>

- The second step is not necessary this year.

Details of the calculation are shown in **Table 6**.

**Accounting Disclosures**

GASB has issued statements that describe the information to be disclosed in the System’s financial reports. The required actuarial disclosures are shown in **Tables 7, 8 and 9**.

**Supplemental Information**

Supplemental information that is recommended to be disclosed by the California Actuarial Advisory Panel is shown in **Tables 10, 11 and 12**.

**California State Teachers' Retirement System**  
**Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 1**  
**Statement of Program Assets**

<i>(\$ Thousands)</i>	June 30, 2012	June 30, 2011
<b>Invested Assets</b>		
Short-term Investments	\$ 4,008	\$ 1,443
Pooled Domestic Securities	40,936	36,341
Pooled Domestic Equity	111,478	109,288
Absolute Return	474	3,748
Overlay	<u>915</u>	<u>0</u>
Total Investments	\$ 157,811	\$ 150,820
<b>Receivables</b>	247	429
<b>Liabilities</b>	<u>(38)</u>	<u>(1)</u>
<b>Fair Market Value of Net Assets</b>	\$ 158,020	\$ 151,248

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 2  
Statement of Change in Program Assets**

(\$ Thousands)	Year Ended June 30, 2012	Year Ended June 30, 2011
<b>Additions</b>		
Contributions		
Participants	\$ 5,824	\$ 6,386
Employers	<u>6,022</u>	<u>6,503</u>
Total Contributions	11,846	12,889
Net Earnings	<u>(199)</u>	<u>27,823</u>
Total Additions	\$ 11,647	\$ 40,712
<b>Deductions</b>		
Benefit Payments		
Retirement, Death and Survivor	\$ 3,582	\$ 2,463
Refunds of Participant Contributions	<u>1,160</u>	<u>1,305</u>
Total Benefits	4,742	3,768
Expenses	<u>133</u>	<u>114</u>
Total Deductions	\$ 4,875	\$ 3,882
<b>Net Increase (Decrease)</b>	\$ 6,772	\$ 36,830
<b>Fair Market Value of Net Assets</b>		
Beginning of Year	\$ 151,248	\$ 114,418
Accounting Adjustments	0	0
Net Increase (Decrease)	<u>6,772</u>	<u>36,830</u>
<b>End of Year</b>	\$ 158,020	\$ 151,248
<b>Estimated Net Rate of Return</b>	(0.2)%	23.3%
- Assuming uniform cash flow through the year		
- Net of investment and administrative expenses		

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 3  
Actuarial Balance Sheet**

<i>(\$ Thousands)</i>	June 30, 2012	June 30, 2011
<b>Total Requirements</b>		
Actuarial Obligation		
Retirees and Beneficiaries	\$ 1,386	\$ 767
Inactive Participants	60,558	51,952
Active Participants	<u>96,042</u>	<u>91,743</u>
Total Requirements	\$ 157,986	\$ 144,462
<b>Total Resources</b>		
Actuarial Value of Assets	\$ 158,020	\$ 151,248
Unfunded Actuarial Obligation or (Actuarial Surplus)	<u>(34)</u>	<u>(6,786)</u>
Total Resources	\$ 157,986	\$ 144,462
<b>Funded Ratio</b>	100.02%	104.70%

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 4  
Actuarial Gains and Losses**

*(\$ Thousands)*

	<b>Actuarial Obligation</b>	<b>Actuarial Value of Assets</b>	<b>Unfunded Actuarial Obligation (Surplus)</b>
<b>Balance at June 30, 2011</b>	\$ 144,462	\$ 151,248	\$ (6,786)
<b>Expected Changes</b>			
Actual Contributions	11,846	11,846	0
Actual Benefits Paid	(4,742)	(4,742)	0
Expected Earnings / Credits	<u>10,361</u>	<u>10,836</u>	<u>(475)</u>
<b>Expected Balance at June 30, 2012</b>	\$ 161,927	\$ 169,188	\$ (7,261)
<b>Actuarial Gains or Losses</b>			
(Gain)/Loss on Actuarial Obligation	(3,941)		
Gain/(Loss) on Assets		(11,168)	
Net (Gain) or Loss	<u>          </u>	<u>          </u>	<u>7,227</u>
<b>Actual Balance at June 30, 2012</b>	\$ 157,986	\$ 158,020	\$ (34)

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 5  
Gain and Loss Reserve**

<i>(\$ Thousands)</i>	June 30, 2012	June 30, 2011
<b>Unfunded Actuarial Obligation or (Actuarial Surplus)</b>	\$ (34)	\$ (6,786)
<b>Gain and Loss Reserve</b>		
Beginning of Year	\$ 6,786	\$ (15,156)
Additional Earnings Credit	0	0
Additional Annuity Credit	0	0
Allocated to Funding	<u>(6,752)</u>	<u>21,942</u>
End of Year Gain and Loss Reserve	\$ 34	\$ 6,786
<b>Unallocated Gains and (Losses)</b>	\$ 0	\$ 0

<i>(\$ Thousands)</i>	<b>Available Reserves and Unallocated Gains (Losses)</b>	<b>Additional Credits Adopted</b>	<b>Final Gain and Loss Reserve</b>
<b>Valuation Date</b>			
June 30, 2002	\$ (3,332)	\$ 0	\$ (3,332)
June 30, 2003	(3,874)	0	(3,874)
June 30, 2004	250	0	250
June 30, 2005	2,137	0	2,137
June 30, 2006	6,641	733	5,908
June 30, 2007	16,879	3,579	13,300
June 30, 2008	861	0	861
June 30, 2009	(22,887)	0	(22,887)
June 30, 2010	(15,156)	0	(15,156)
June 30, 2011	6,786	0	6,786
June 30, 2012	34	0	34

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 6  
Additional Credits Based on Board Policy**

	<b>June 30, 2012</b>	<b>June 30, 2011</b>
Funded Ratio before Additional Credits	100.02%	104.70%
Actuarial Surplus	0.02%	4.70%
Minimum Interest Rate (year following valuation date)	3.75%	4.25%
First Threshold	7.50%	8.50%
Second Threshold	11.25%	12.75%
<b>First Allocation</b>		
Long-term Net Investment Return	7.00%	7.00%
Minimum Interest Rate (MIR) (year prior to valuation)	<u>4.25</u>	<u>4.50</u>
Maximum Available in First Allocation (1)	2.75%	2.50%
Actuarial Surplus	0.02%	4.70%
First Threshold (2 x MIR for year following valuation date)	<u>7.50</u>	<u>8.50</u>
Actuarial Surplus in excess of First Threshold (2)	0.00%	0.00%
<b>First Allocation [lesser of (1) and (2)]</b>	<b>0.00%</b>	<b>0.00%</b>
<b>Second Allocation</b>		
Remaining Actuarial Surplus	0.02%	4.70%
Second Threshold (3 x MIR for year following valuation date)	<u>11.25%</u>	<u>12.75%</u>
Actuarial Surplus in excess of Second Threshold	0.00%	0.00%
Less 50%	<u>(0.00)</u>	<u>(0.00)</u>
<b>Available for Second Allocation</b>	<b>0.00%</b>	<b>0.00%</b>
<b>Recommended Additional Earnings Credit and Additional Annuity Credit based on Policy</b>		
As a percentage of Actuarial Obligation as of the valuation date	0.00%	0.00%
As a dollar amount (\$ Thousands)	<b>\$ 0</b>	<b>\$ 0</b>

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 7  
History of Cash Flow**

(\$ Thousands)

Year End	Contributions for the Year	Expenditures During the Year				External Cash Flow	Fair Market Value of Assets
		Benefit Payments	Contribution Refunds	Expenses	Total		
1997	\$ 148	\$ 0	\$ 0	\$ 428	\$ 428	\$ (280)	\$ (393)
1998	1,544	0	0	466	466	1,078	790
1999	3,082	0	15	430	445	2,637 <sup>(1)</sup>	5,224
2000	4,955	0	59	4	63	4,892	10,868
2001	5,972	0	119	8	127	5,845	15,768
2002	7,121	0	195	11	206	6,915	21,748
2003	7,171	0	320	17	337	6,834	29,963
2004	7,712	580	197	28	805	6,907	42,253
2005	8,639	1,235	245	34	1,514	7,125	53,918
2006	10,605	1,330	472	34	1,836	8,769	68,797
2007	11,884	884	664	44	1,592	10,292	93,182
2008	14,418	1,053	608	52	1,713	12,705	98,892
2009	14,970	1,222	1,054	65	2,341	12,629	91,793
2010	13,199	2,019	1,091	112	3,222	9,977	114,418
2011	12,889	2,463	1,305	114	3,882	9,007	151,248
2012	11,846	3,582	1,160	133	4,875	6,971	158,020

<sup>(1)</sup>Excludes write-off of loan from the DB Plan of \$1,417,000 as of January 1, 1999.

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 8  
Schedule of Funding Progress**

(\$ Thousands)

Year End	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability	Funded Ratio Assets/AAL	Estimated Covered Payroll	Coverage Ratio UAAL/Pay
1997	\$ (393)	\$ 164	\$ 557	(240)%	\$ 4,504	12%
1998	790	1,728	938	46%	18,838	5%
1999	5,224	5,001	(223)	104%	50,426	0%
2000	10,868	10,351	(517)	105%	70,605	(1)%
2001	15,768	16,938	1,170	93%	97,921	1%
2002	21,748	25,080	3,332	87%	89,871	4%
2003	29,963	33,837	3,874	89%	81,080	5%
2004	42,253	42,003	(250)	101%	96,199	(0)%
2005	53,918	51,781	(2,137)	104%	106,951	(2)%
2006	68,797	62,889	(5,908)	109%	122,316	(5)%
2007	93,182	79,882	(13,300)	117%	144,516	(9)%
2008	98,892	98,031	(861)	101%	181,104	(0)%
2009	91,793	114,680	22,887	80%	182,030	13%
2010	114,418	129,574	15,156	88%	162,546	9%
2011	151,248	144,462	(6,786)	105%	157,871	(4)%
2012	158,020	157,986	(34)	100%	150,686	(0)%

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 9  
Schedule of Employer Contributions**

(\$ Thousands)

<b>Year End</b>	<b>Annual Required Contribution</b>	<b>Contributed by Employers</b>	<b>Contributed by the State</b>	<b>Total Contributed</b>	<b>Percentage Contributed</b>
1997	\$ 74	\$ 74	\$ 0	\$ 74	100%
1998	772	772	0	772	100%
1999	1,562	1,562	0	1,562	100%
2000	2,365	2,365	0	2,365	100%
2001	3,036	3,036	0	3,036	100%
2002	3,586	3,586	0	3,586	100%
2003	3,590	3,590	0	3,590	100%
2004	3,845	3,845	0	3,845	100%
2005	4,490	4,490	0	4,490	100%
2006	5,102	5,102	0	5,102	100%
2007	5,931	5,931	0	5,931	100%
2007	5,931	5,931	0	5,931	100%
2008	7,497	7,497	0	7,497	100%
2009	7,489	7,489	0	7,489	100%
2010	6,713	6,713	0	6,713	100%
2011	6,503	6,503	0	6,503	100%
2012	6,022	6,022	0	6,022	100%

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 10  
Reconciliation of Changes in Unfunded Actuarial Obligation**

(\$ Thousands)

<b>Year End</b>	<b>Beginning of Year UAO</b>	<b>Expected Earnings/ Credits</b>	<b>(G)/L on Actuarial Obligation</b>	<b>(G)/L on Assets</b>	<b>End of Year UAO</b>
2010	\$ 22,887	\$ 1,774	\$ (4,474)	\$ (5,031)	\$ 15,156
2011	\$ 15,156	\$ 1,099	\$ (3,958)	\$ (19,083)	(6,786)
2012	\$ (6,786)	\$ (475)	\$ (3,941)	\$ 11,168	(34)

# California State Teachers' Retirement System Cash Balance Benefit Program - 2012 Actuarial Valuation

**Table 11**  
**Changes in Economic Assumptions<sup>(1)</sup>**

<b>Year</b>	<b>Price Inflation</b>	<b>Wage Inflation</b>	<b>Investment Return</b>
2010	3.00%	4.00%	7.25%
2011	3.00%	3.75%	7.00%
2012	3.00%	3.75%	7.00%

(1) *These changes in assumptions did not have a material financial impact since the active account balances are assumed to adjust to actual experience, and retired liabilities have been small. Rationales are provided in the corresponding Investigation of Experience reports.*

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table 12  
Smoothing and Volatility Ratios**

<b>Year</b>	<b>Asset Smoothing Ratio AVA/MVA</b>	<b>Asset Volatility Ratio MVA/Payroll</b>	<b>Liability Volatility Ratio AAL/Payroll</b>
2001	100%	16.1%	17.3%
2002	100%	24.2%	27.9%
2003	100%	37.0%	41.7%
2004	100%	43.9%	43.7%
2005	100%	50.4%	48.4%
2006	100%	56.2%	51.4%
2007	100%	64.5%	55.3%
2008	100%	54.6%	54.1%
2009	100%	50.4%	63.0%
2010	100%	70.4%	79.7%
2011	100%	98.8%	91.5%
2012	100%	104.9%	104.8%

This page intentionally left blank.



This work product was prepared solely for CalSTRS for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

# California State Teachers' Retirement System

## Cash Balance Benefit Program - 2012 Actuarial Valuation

### Appendix A Provisions of Governing Law

---



All of the actuarial calculations contained in this report are based upon our understanding of the Cash Balance Benefit (CBB) Program of the State Teachers' Retirement Plan as contained in Part 14 of the California Education Code. The provisions used in this valuation are summarized below for reference purposes.

#### Participation

- Eligibility Requirement:** Participation if employed at less than 50% of a full-time position for a California school district, community college district, or county office of education which has elected to offer the CBB Program.
- Participant:** An eligible employee with creditable service subject to coverage, who has contributions credited in the Program or is receiving an annuity from the Program.

#### Account Balance

- Account Balance:** Nominal accounts established for the purpose of determining benefits payable to the Participant. Accounts are credited with Contributions, Minimum Interest Rate (MIR) and Additional Earnings Credits.
- Contributions:** Generally, Participant Contributions are 4% of salary and Employer Contributions are 4% of salary.
- Rules for Contribution rates may differ for Participants covered by a collective bargaining agreement, but the sum of the Participant and Employer contributions must equal or exceed 8% of salary, and in no event can the Employer contribution rate be less than 4% of salary.
- The Retirement Board may adjust Employer Contributions for a fixed number of years, but the adjustment shall not exceed 0.25% of salaries in any plan year.
- Minimum Interest Rate:** Annual rate determined for the plan year by the Retirement Board in accordance with federal laws and regulations. The MIR is equal to the average of the yields on 30-year Treasuries for the 12 months ending in February preceding the beginning of the plan year, rounded to the next highest 0.25%.
- Additional Earnings Credit:** Annual rate determined for the plan year by the Retirement Board based on the actual earnings during the plan year, but only to the extent the earnings are sufficient to credit the MIR and provide any additions to the Gain and Loss Reserve deemed warranted by the Board.

**Additional Annuity Credit:** Annual rate determined for the plan year by the Retirement Board based on the actual earnings during the plan year, but only to the extent the earnings are sufficient to credit the MIR and provide any additions to the Gain and Loss Reserve deemed warranted by the Board.

**Normal Retirement**

**Eligibility Requirement:** Age 60.  
**Benefit:** The Account Balance at the retirement date subject to limits imposed under Internal Revenue Code (IRC) Section 415.  
**Form of Payment:** The normal form of payment is a lump sum distribution. Annuity options are available if the sum of the employer and employee accounts equal or exceed \$3,500.

**Early Retirement**

**Eligibility Requirement:** Age 55.  
**Benefit and Form:** Same as Normal Retirement.

**Late Retirement**

**Benefit and Form:** Same as Normal Retirement.  
Contributions and interest continue to be credited to the Account Balances until distributed.

**Deferred Retirement**

**Benefit:** A Participant may cease active service, leave the accumulated Account Balance on deposit, and later retire upon attaining the minimum age requirement.

**Disability Benefit**

**Eligibility Requirement:** Determination by the Retirement Board that the Participant has a total and permanent disability.  
**Benefit:** The Account Balance at the date of disability. An annuity benefit is discontinued if the Participant is re-employed before age 60, and performs service creditable under the Program.  
**Form of Payment:** Same as Normal Retirement.

**Death Before Retirement**

**Eligibility Requirement:** Deceased Participant has an Account Balance.  
**Benefit:** The Account Balance at the date of death payable to the designated beneficiary.  
**Form of Payment:** Same as Normal Retirement.

**Death After Retirement**

Eligibility Requirement: The deceased Participant was receiving an annuity.  
Benefit: According to the terms of the annuity elected by the Participant.

**Termination from the Program**

Eligibility Requirement: More than five years has elapsed since the most recent termination benefit, if any, has been paid.  
Benefit: Lump-sum distribution of the Account Balance as of the date of distribution. The benefit is payable one year from the termination of credited service.

This page intentionally left blank.



This work product was prepared solely for CalSTRS for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

# California State Teachers' Retirement System Cash Balance Benefit Program - 2012 Actuarial Valuation

## Appendix B Actuarial Methods and Assumptions

---



This section of the report discloses the actuarial methods and assumptions used in this Actuarial Valuation. These methods and assumptions have been chosen on the basis of recent experience of the DB Program and on current expectations as to future economic conditions.

The assumptions are intended to estimate the future experience of the members of the CBB Program and of the CBB Program itself in areas that affect the projected benefit flow and anticipated investment earnings. Any variations in future experience from that expected from these assumptions will result in corresponding changes in estimated costs of the CBB Program's benefits.

### Actuarial Cost Method

The accruing costs of all benefits are measured by the Traditional Unit Credit Actuarial Cost Method. Under this method, the projected benefits of each individual member are allocated by a consistent formula to valuation years. The actuarial present value of future projected benefits allocated to the current year is called the Normal Cost. The actuarial present value of future projected benefits allocated to periods prior to the valuation year is called the Actuarial Obligation.

The Actuarial Obligation is equal to the accumulated account balances and the Normal Cost is equal to the total annual contribution.

### Asset Valuation Method

The assets are valued at Fair Market Value.

### Actuarial Assumptions

The Actuarial Standards Board has adopted Actuarial Standard of Practice No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations*. This Standard provides guidance on selecting economic assumptions under defined benefit retirement programs such as the System. In our opinion, the economic assumptions have been developed in accordance with the Standard.

The Actuarial Standards Board has adopted Actuarial Standard of Practice No. 35, *Selection of Demographic and Other Noneconomic Assumptions for Measuring Pension Obligations*. This Standard provides guidance on selecting demographic assumptions under defined benefit retirement programs such as the System. In our opinion, the demographic assumptions have been developed in accordance with the Standard.

**Actuarial  
Assumptions  
(continued)**

The assumptions are intended to estimate the future experience of the members of the DB Program and of the System itself in areas that affect the projected benefit flow and anticipated investment earnings. Any variations in future experience from that expected from these assumptions will result in corresponding changes in estimated costs of the Program's benefits.

The demographic assumptions are listed in **Table B.1** and illustrated at selected ages and duration combinations in **Table B.2**.

# California State Teachers' Retirement System Cash Balance Benefit Program - 2012 Actuarial Valuation

## Table B.1 List of Major Valuation Assumptions

### I. Economic Assumptions

A.	Investment Return (net of investment and administrative expenses)	7.00%
B.	Interest on Member Accounts	7.00%
C.	Wage Growth	3.75%
D.	Inflation	3.00%

### II. Demographic Assumptions

A.	Mortality*		
	Retired & Beneficiary	- Male - Female	2011 CalSTRS Retired – M 2011 CalSTRS Retired – F
	Disabled	- Male - Female	2011 CalSTRS Disabled – M 2011 CalSTRS Disabled – F
			(select rates in first three years for both Males and Females)
			Table B.2 Table B.2 Table B.2 Table B.2

*\* Assumptions for active members do not apply to the CBB Program valuation, as each active and inactive member's liabilities are equal to their account balance. Mortality rates shown include a margin for anticipated future mortality improvement.*

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table B.2  
Mortality**

Age	Retired Members and Beneficiaries		Disabled Members (After Year 3)	
	Male	Female	Male	Female
50	0.114%	0.073%	2.400%	1.750%
55	0.164	0.118	2.600	1.875
60	0.300	0.254	2.800	2.000
65	0.596	0.468	3.000	2.125
70	1.095	0.864	3.054	2.331
75	1.886	1.451	4.972	3.334
80	3.772	2.759	7.285	4.477
85	7.619	5.596	9.797	8.367
90	14.212	11.702	17.639	14.007
95	22.860	17.780	27.005	20.992
<b>Select rates for disability:</b>				
	First year of disability		6.0%	3.5%
	Second year of disability		4.8	3.0
	Third year of disability		3.5	2.5

# California State Teachers' Retirement System Cash Balance Benefit Program - 2012 Actuarial Valuation

## Appendix C Valuation Data

---



The participant data for this actuarial valuation was supplied by CalSTRS and accepted without audit. We have examined the data for reasonableness and consistency with prior valuations and periodic reports from the CalSTRS staff to the Teachers' Retirement Board.

In preparing this report, we relied upon the participant data furnished by CalSTRS. Although we did not audit this data, we compared the data for this and the prior valuation and tested for reasonableness. Based on these tests, we believe the data to be sufficiently accurate for the purposes of this valuation. Since the valuation results are dependent on the integrity of the data supplied, the results can be expected to differ if the underlying data is incomplete or missing. It should be noted that if any data or other information is inaccurate or incomplete, our calculations may need to be revised.

**Tables C.1** through **C.4** summarize the census data used in this valuation.

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table C.1  
Summary of Statistical Information**

	June 30, 2012	June 30, 2011
<b>Number of Participants</b>		
Active Participants	9,273	9,923
Inactive Participants	21,064	19,875
Retirees and Beneficiaries	<u>102</u>	<u>66</u>
Total Number of Participants	30,439	29,864
<b>Active Participant Statistics</b>		
Annualized Salaries (\$ millions)	\$ 150.7	\$ 157.9
Average Salary	\$ 16,245	\$ 15,910
Average Age	49.5 years	49.3 years
Average Service in CBB Program	6.0 years	5.6 years

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table C.2  
Age and Service Distribution  
All Active Participants**

<b>Age Group</b>		<b>Years</b>	
Under 25	38	Under 1	1,279
25 – 29	482	1 – 2	829
30 – 34	958	2 – 3	589
35 – 39	1,031	3 – 4	753
40 – 44	1,115	4 – 5	1,117
45 – 49	1,129	5 – 9	2,806
50 – 54	1,147	10 and Over	<u>1,900</u>
55 – 59	1,216	Total	9,273
60 – 64	1,020		
65 and Over	<u>1,137</u>		
Total	9,273		

**California State Teachers' Retirement System  
Cash Balance Benefit Program - 2012 Actuarial Valuation**

**Table C.3  
Inactive Members**

<b>Fiscal Year Ending June 30</b>	<b>Number</b>	<b>Account Balances</b>
2005	10,534	\$ 15,438,000
2006	12,101	19,307,000
2007	13,536	23,848,000
2008	15,037	28,543,000
2009	17,129	37,547,000
2010	18,771	44,154,000
2011	19,875	51,952,000
2012	21,064	60,558,000

**Table C.4  
Annuitants**

<b>Fiscal Year Ending June 30</b>	<b>Number</b>	<b>Accounts at Retirement</b>
2005	4	\$ 52,000
2006	13	141,000
2007	17	185,000
2008	24	311,000
2009	35	467,000
2010	50	599,000
2011	66	883,000
2012	102	1,626,000



<b>Actuarial Value of Assets</b>	The value of cash, investments and other property belonging to a pension plan, as used by the actuary for the purpose of an Actuarial Valuation.
<b>Normal Cost</b>	The Actuarial Present Value of benefits expected to accrue in the plan year subsequent to the valuation date. The Normal Cost is equivalent to the expected Participant and Employer contributions for the next year.
<b>Traditional Unit Credit Actuarial Cost Method</b>	A method under which the Actuarial Obligation is equal to the actuarial present value of benefits for service accrued to the valuation date.
<b>Unfunded Actuarial Obligation</b>	The excess, if any, of the Actuarial Obligation over the Actuarial Value of Assets.
<b>Valuation Date</b>	June 30, 2012.